

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF ARIZONA

Susan E. Allen v. Commissioner of Social Security Administration

Allen · No. CV-22-02154-PHX-JAT · Decided January 7, 2026

SUMMARY

The United States District Court for the District of Arizona considers Susan E. Allen’s application for attorney’s fees and expenses under the Equal Access to Justice Act following the Ninth Circuit’s reversal and remand of the Commissioner of Social Security’s decision. The court finds that Allen was the prevailing party and that the Commissioner’s position was not substantially justified. The court awards \$31,962.34 in fees and expenses after reducing compensation for clerical work.

CASE DETAILS

COURT	United States District Court for the District of Arizona
WRITING FOR THE COURT	James A. Teilborg
JURISDICTION	United States District Court for the District of Arizona
DECIDED	January 7, 2026
DOCKET	CV-22-02154-PHX-JAT
DISPOSITION	other
PROCEDURAL POSTURE	Plaintiff moved for attorneys' fees and costs under the Equal Access to Justice Act after the Ninth Circuit reversed this Court's judgment affirming the denial of Social Security disability benefits and remanded for further proceedings.
STANDARD OF REVIEW	Under the EAJA, the government bears the burden of showing that its position was substantially justified, meaning it had a reasonable basis in both law and fact. The court independently reviews the reasonableness of requested fees by considering the hours reasonably expended and a reasonable hourly rate.
PRECEDENTIAL VALUE	unpublished district court order; persuasive at most
PARTIES	Susan E. Allen v. Commissioner of Social Security Administration

TOPICS

judicial review of agency action

administrative law

remedies

PRACTICE AREAS

Social Security

Administrative Law

Attorneys' Fees

QUESTIONS PRESENTED

1. Whether Plaintiff was a prevailing party eligible to seek attorneys' fees under the EAJA after the Ninth Circuit reversed and remanded the denial of benefits.
2. Whether the Commissioner's position was substantially justified under the EAJA.
3. Whether Plaintiff's requested attorneys' fees and costs were reasonable, including fees for paralegal clerical work, attorney clerical work, appellate briefing, and preparation of the fee reply.

HOLDINGS

1. A Social Security claimant whose denial of benefits is reversed and remanded is a prevailing party for EAJA purposes, regardless of whether benefits are ultimately awarded; Plaintiff therefore qualified as a prevailing party.
2. The Commissioner failed to establish that its position was substantially justified because the Ninth Circuit held that the ALJ's rejection of Plaintiff's testimony and treating physician's opinion was unsupported by substantial evidence, and the Commissioner did not show that this was the decidedly unusual case in which the government's position was nevertheless substantially justified.
3. Plaintiff was entitled to \$31,962.34 in EAJA attorneys' fees and \$1,007.00 in costs after reductions for clerical paralegal and attorney work, but without the additional reductions sought for appellate briefing or reply-brief preparation.

KEY QUOTATIONS

"To be substantially justified, a position must be "justified in substance or in the main—that is, justified to a degree that could satisfy a reasonable person." (at 6)

"When the Court of Appeals "hold[s] that the agency's decision . . . was unsupported by substantial evidence," it is "a strong indication that the 'position of the United States' . . . was not substantially justified." (at 8)

"Accordingly, the Commissioner has failed to demonstrate that its position is substantially justified. Plaintiff is therefore entitled to reasonable fees under the EAJA." (at 10)

"The Court finds that even if portions of Plaintiff's briefings were duplicative, the time spent drafting the appellate brief was not unnecessarily duplicative." (at 13)

FACTUAL BACKGROUND

Plaintiff applied for Social Security disability benefits in March 2015. The ALJ denied benefits after rejecting Plaintiff's pain testimony and assigning no weight to the opinion of her treating physician in formulating her residual functional capacity. The Ninth Circuit determined that substantial evidence did not support those findings and reversed and remanded the case for further proceedings.

PROCEDURAL HISTORY

The Social Security Administration denied Plaintiff's disability-benefits application at the initial stage, on reconsideration, and after an administrative hearing before an ALJ. The Appeals Council denied review, and Plaintiff sought judicial review under 42 U.S.C. § 405(g). This Court affirmed the Commissioner's decision, but the Ninth Circuit reversed and remanded. Plaintiff then sought EAJA fees and costs in the district court.

DISPOSITION

other

CASES CITED

- Carbonell v. I.N.S., 429 F.3d 894, 898 (9th Cir. 2005)
- Perez-Arellano v. Smith, 279 F.3d 791, 793 (9th Cir. 2002)
- Shalala v. Schaefer, 509 U.S. 292, 300-02 (1993)
- Flores v. Shalala, 49 F.3d 562, 569 (9th Cir. 1995)
- Gonzales v. Free Speech Coalition, 408 F.3d 613, 618 (9th Cir. 2005)
- Pierce v. Underwood, 487 U.S. 552, 565-66 & n.2 (1988)
- Ibrahim v. U.S. Dep't of Homeland Sec., 912 F.3d 1147, 1168 (9th Cir. 2019)
- Meier v. Colvin, 727 F.3d 867, 870-73 (9th Cir. 2013)
- Corbin v. Apfel, 149 F.3d 1051, 1052 (9th Cir. 1998)
- Thangaraja v. Gonzales, 428 F.3d 870, 874, 876-77 (9th Cir. 2005)
- Benally v. United States Office of Navajo & Hopi Indian Relocation, 154 F.4th 630, 639 (9th Cir. 2025)
- Al-Harbi v. I.N.S., 284 F.3d 1080, 1085 (9th Cir. 2002)
- I.N.S. v. Jean, 496 U.S. 154, 162-63 & n.10 (1990)
- Hensley v. Eckerhart, 461 U.S. 424, 430 n.3, 433, 437 (1983)
- Costa v. Comm'r of Soc. Sec. Admin., 690 F.3d 1132, 1134 n.1, 1135-36 (9th Cir. 2012)
- Moreno v. City of Sacramento, 534 F.3d 1106, 1111-13 (9th Cir. 2008)
- Missouri v. Jenkins, 491 U.S. 274, 288 n.10 (1989)
- Nadarajah v. Holder, 569 F.3d 906, 921 (9th Cir. 2009)
- Whittaker Corp. v. Execuair Corp., 736 F.2d 1341, 1346 (9th Cir. 1984)
- Cintron v. Comm'r of Soc. Sec., No. 2:13-cv-7125(KM), 2015 WL 3938998, at *4 (D.N.J. June 25, 2015)
- Farmer v. Comm'r of Soc. Sec., No. 6:23-cv-545-SI, 2025 WL 1555477, at *3 (D. Or. June 2, 2025)
- Hernandez v. Kijakazi, No. 1:19-cv-01621-HBK, 2022 WL 9452249, at *3 (E.D. Cal. Oct. 14, 2022)

OPINION

1 WO 2 3 4 5 6 IN THE UNITED STATES DISTRICT COURT 7 FOR THE DISTRICT OF
ARIZONA 8 9 Susan E. Allen, No. CV-22-02154-PHX-JAT 10 Plaintiff, ORDER 11 v. 12
Commissioner of Social Security Administration, 13 Defendant. 14 15 Pending before the Court is

Plaintiff Susan E. Allen's application for attorneys' fees 16 under the Equal Access to Justice Act ("EAJA").

(Doc. 39). Defendant, Acting 17 Commissioner of the Social Security Administration (the "Commissioner"), responded. 18 (Doc. 44). Plaintiff filed a reply. (Doc. 45). The Court now rules. 19 I. BACKGROUND 20 Plaintiff applied for Social Security disability benefits in March 2015. (Doc. 18-6 at 21 3). Plaintiff's application was denied at the initial stage, upon reconsideration, and by an 22 administrative law judge ("ALJ") after a hearing.

(Doc. 18-4 at 14, 33; Doc. 18-3 at 21). 23 The Social Security Administration ("SSA") Appeals Council denied Plaintiff's request for 24 review of the ALJ's decision. (Doc. 18-3 at 3). Plaintiff filed an action seeking review of 25 the Commissioner's final decision under 42 U.S.C. § 405(g). (Doc. 1). This Court affirmed 26 the Commissioner's decision. (Doc. 30).

Plaintiff appealed. (Doc. 32). The Ninth Circuit 27 Court of Appeals reversed and remanded. (Doc. 35). 28 1 II. DISCUSSION 2 "Under EAJA, a litigant is entitled to attorney's fees and costs if: (1) he is the 3 prevailing party; (2) the government fails to show that its position was substantially 4 justified or that special circumstances make an award unjust; and (3) the requested fees and 5 costs are reasonable." *Carbonell v. I.N.S.*, 429 F.3d 894, 898 (9th Cir.

2005); see also 6 *Perez-Arellano v. Smith*, 279 F.3d 791, 793 (9th Cir. 2002); 28 U.S.C. § 2412(d) (1)(A). 7 Plaintiff's counsel requests \$32,029.88 in attorneys' fees plus \$1,007.00 in filing 8 fees. (Doc. 45 at 25–26; Doc. 39 at 7).

The Commissioner argues that its position was 9 substantially justified, and alternatively that Plaintiff's requested fees are not reasonable. 10 (Doc. 33 at 2). The Court will discuss each EAJA entitlement prong in turn. 11 A. Prevailing Party 12 The Commissioner does not dispute that Plaintiff is the prevailing party. (See Doc. 13 44 at 2). An applicant for disability benefits becomes a prevailing party for the purposes of 14 the EAJA if the denial of her benefits is reversed and remanded regardless of whether 15 disability benefits are ultimately awarded.

Shalala v. Schaefer, 509 U.S. 292, 300–02 16 (1993). Because the denial of Plaintiff's benefits was reversed and remanded, the Court 17 finds Plaintiff is the prevailing party. As the prevailing party, Plaintiff is entitled to 18 attorneys' fees unless the Commissioner shows that its position with respect to the issue 19 on which the Court of Appeals based its remand was substantially justified.

Flores v. Shalala, 49 F.3d 562, 569 (9th Cir. 2008). 21 B. Substantially Justified 22 The Commissioner argues that Plaintiff is not entitled to EAJA fees because the 23 Commissioner's position was substantially justified. (Doc. 44 at 2).

The Commissioner 24 does not argue that special circumstances exist that would make an award of fees unjust. 25 (See *id.* at 1–7). 26 In EAJA actions, the government bears the burden of proving

that its position was substantially justified. *Gonzales v. Free Speech Coalition*, 408 F.3d 613, 618 (9th Cir. 28 2005).

To be substantially justified, a position must be “justified in substance or in the main—that is, justified to a degree that could satisfy a reasonable person.” *Pierce v. Underwood*, 487 U.S. 552, 565 (1988) (holding that “substantially justified” means having a reasonable basis both in law and fact). A position can be substantially justified “even though it is not correct” so long as “a reasonable person could think it correct.” *Id.* at 566 n.2.

The “position of the United States” includes both its litigating position and the “action or failure to act by the agency upon which the civil action is based.” 28 U.S.C. § 2412(d)(2)(D); *Ibrahim v. U.S. Dep’t of Homeland Sec.*, 912 F.3d 1147, 1168 (9th Cir. 9 2019) (“Thus, the substantial justification test is comprised of two inquiries, one directed toward the government agency’s conduct, and the other toward the government’s attorneys’ conduct during litigation.”).

In the social security context, courts look to the ALJ’s decision to determine whether the government’s position in the underlying agency action was substantially justified. *Meier v. Colvin*, 727 F.3d 867, 870–72 (9th Cir. 2013). When analyzing the government’s litigation position for substantial justification, the Court’s inquiry should be focused on the issue that was the basis for remand and not the merits of Plaintiff’s claim in its entirety or the ultimate disability determination.

Flores, 49 F.3d at 569; see also *Corbin v. Apfel*, 149 F.3d 1051, 1052 (9th Cir. 1998) (“The government’s position must be substantially justified at each stage of the proceedings.” (citation and quotation marks omitted)). Here, the Ninth Circuit Court of Appeals found that in formulating Plaintiff’s residual functional capacity, the ALJ erred in rejecting Plaintiff’s pain testimony and in affording no weight to the medical opinion of Plaintiff’s treating physician.

(Doc. 35-1 at 23 3–4). The Court of Appeals explained that substantial evidence does not support the ALJ’s finding that this evidence was inconsistent with the record. (*Id.*). In addition to the ALJ’s finding that Plaintiff’s testimony was inconsistent with the medical record, the ALJ also considered Plaintiff’s work history in assessing the credibility of Plaintiff’s testimony—specifically, that Plaintiff “stopped working because she was laid off on or about the alleged onset date, rather than due to her pain complaints and maladies.” 1 (Doc.

18-3 at 32). Although the Court of Appeals specifically found that “substantial evidence does not support the ALJ’s rejection of [Plaintiff’s] testimony based on [the] purported inconsistencies” identified by the ALJ, the Court of Appeals did not address the ALJ’s findings regarding Plaintiff’s work history. (See Doc. 44 at 5). It is thus unclear whether the Court of Appeals left

open or foreclosed reliance on Plaintiff's work history 6 as a reason to discredit Plaintiff's testimony.

Further, the Court of Appeals reversed and 7 remanded "for further proceedings" but did not specify whether it was remanding for an 8 immediate award of benefits or for further development of the record. (Doc. 35-1 at 2). 9 Because this confusion lies at the heart of the parties' dispute about whether the 10 Commissioner's position was substantially justified, this Court must attempt to ascertain 11 what the Court of Appeals intended when it remanded this case.

It is this Court's belief that 12 the Court of Appeals was remanding for further development of the record, and that on 13 remand the ALJ is to reevaluate Plaintiff's residual functional capacity—this time 14 affording appropriate weight to the opinion of Plaintiff's treating physician and taking into 15 account Plaintiff's testimony that "her fibromyalgia, among other conditions, caused too 16 much pain to allow her to engage in" light work.

(See Doc. 35-1 at 2–4). Accordingly, 17 although the Court of Appeals did not address Plaintiff's work history, this Court will 18 operate under the assumption that the Court of Appeals rejected reliance on Plaintiff's work 19 history to discredit Plaintiff's testimony. 20 When the Court of Appeals "hold[s] that the agency's decision... was unsupported 21 by substantial evidence," it is "a strong indication that the 'position of the United 22 States'... was not substantially justified." *Thangaraja v. Gonzales*, 428 F.3d 870, 874 (9th Cir.

2005); *Meier v. Colvin*, 727 F.3d 867, 872 (9th Cir. 2013) ("Given the significant 24 similarity between this standard and the substantial justification standard... [The Ninth 25 Circuit] and other circuits have held that a 'holding that the agency's decision... was 26 unsupported by substantial evidence is... a strong indication that the position of the 27 United States... was not substantially justified.'" (quoting *Thangaraja*, 428 F.3d at 874)); 28 *Benally v. United States Office of Navajo & Hopi Indian Relocation*, 154 F.4th 630, 639 1 (9th Cir.

2025) (concluding the government's denial of benefits "was not substantially 2 justified because... its decision was not supported by substantial evidence"). The Court 3 of Appeals has "repeatedly held that 'it will be only a decidedly unusual case in which 4 there is substantial justification under the EAJA even though the agency's decision was 5 reversed as lacking in reasonable, substantial and probative evidence in the record.'" 6 *Benally*, 154 F.4th at 639 (quoting *Thangaraja*, 428 F.3d at 874); see also *Al-Harbi v. 7 I.N.S.*, 284 F.3d 1080, 1085 (9th Cir.

2002) (noting that it is uncommon for there to be a 8 substantial justification under the EAJA when the agency's decision was reversed because 9 it was unsupported by substantial evidence). 10 The Commissioner does not argue that this is a "decidedly unusual case" that would 11 warrant a finding that the government's position was substantially justified. (See Doc.

44). 12 The Commissioner instead argues that its position was substantially justified because there 13 was a “genuine dispute” in which “reasonable minds disagreed.” (Id. at 2–3, 6). The 14 Commissioner essentially argues that despite the Court of Appeals conclusion that 15 substantial evidence does not support the ALJ’s decision, this Court’s finding that there 16 was substantial evidence suggests that reasonable minds could find that there was 17 substantial evidence.

(Id. at 2–7). 18 However, the Ninth Circuit Court of Appeals has previously rejected this argument. 19 In *Benally*, the Court of Appeals concluded that the agency’s decision was not based on 20 substantial evidence. *Benally*, 154 F.4th at 639.

The government in that case did not argue 21 that it was a “decidedly unusual case,” but instead argued “that its litigation position was 22 justified because the evidence relied on” by the agency in denying benefits “could satisfy 23 a reasonable person.” Id. The Court of Appeals found “the government’s attempt to 24 relitigate the merits” of the underlying case to be unpersuasive.

Id.; see also *Meier*, 727 25 F.3d at 873 (finding that “the government’s litigation position” was not substantially 26 justified when the government’s position was “defending the ALJ’s errors on appeal”); 27 *I.N.S. v. Jean*, 496 U.S. 154, 163 (1990) (“A request for attorney’s fees should not result 28 in a second major litigation.” (quoting *Hensley v. Eckerhart*, 461 U.S. 424, 437 (1983))).

1 Likewise, this Court is not persuaded by the Commissioner’s defense of the ALJ’s 2 errors and attempt to relitigate the merits of the case. The Ninth Circuit Court of Appeals 3 found that the ALJ’s rejection of Plaintiff’s testimony and the opinion of her treating 4 physician were not supported by substantial evidence. This Court cannot second guess the 5 Court of Appeals opinion and must accept its conclusion that the ALJ’s findings were not 6 supported by substantial evidence.

Thus, the Commissioner’s argument that reasonable 7 minds could find substantial evidence was foreclosed when the Court of Appeals 8 determined that there was not substantial evidence. 9 Accordingly, the Commissioner has failed to demonstrate that its position is 10 substantially justified. Plaintiff is therefore entitled to reasonable fees under the EAJA. 11 C. Reasonableness 12 Once the Court has found entitlement to fees under the EAJA, the Court must review 13 the fee request to ensure that the amount of fees requested is reasonable.

Indeed, the Court 14 “has an independent obligation to ensure that the request is reasonable.” *Antunez v. Comm’r 15 of Soc. Sec. Admin.*, No. CV-16-01072-PHX-JAT, 2017 WL 4075830, at *2 (D. Ariz. Sept. 16 13, 2017) (citations omitted).

To calculate reasonable attorney’s fees under the EAJA, “the 17 court multiplies ‘the number of hours reasonably expended on the litigation... by a 18 reasonable hourly rate.’” *Costa v. Comm’r of Soc. Sec. Admin.*, 690 F.3d 1132, 1135 (9th 19 Cir. 2012) (quoting *Hensley*, 461 U.S. at 433). “The number of hours to be compensated is 20 calculated by considering whether, in light of the

circumstances, the time could reasonably 21 have been billed to a private client.” *Moreno v. City of Sacramento*, 534 F.3d 1106, 1111 22 (9th Cir.

2008). 23 Plaintiff’s counsel, Mr. Sloan, initially requested \$31,191.30 in attorneys’ fees plus 24 \$1,007.00 in filing fees. (Doc. 39 at 7; Doc. 39-2). Plaintiff’s counsel also requests an 25 additional \$2,518.40 for the time Plaintiff spent preparing the reply brief. (Doc. 45 at 24- 26 25).

The Commissioner argues that Plaintiff’s attorneys’ fees are unreasonable and 27 proposes a reduced fee of \$21,913.92 plus \$1,007.00 in costs. (Doc. 44 at 14, 16). 28 Plaintiff’s counsel agreed to a voluntary reduction of fees and now requests \$32,029.88 in 1 attorneys’ fees plus \$1,007.00 in filing fees. (Id. at 25–26). Plaintiff’s counsel also 2 concedes that any fees should be paid to Plaintiff rather than her attorney’s firm.

(Id. at 23; 3 Doc. 44 at 14–15). The Court will address each of the Commissioner’s arguments regarding 4 the reasonableness of Plaintiff’s fees in turn. 5 i. Paralegal Billing 6 The Commissioner argues that with the exception of 1.25 hours for drafting and 7 filing the EAJA application, Plaintiff’s other paralegal billing is for non-compensable 8 clerical tasks.

(Doc. 44 at 8); *Missouri v. Jenkins*, 491 U.S. 274, 288 n.10 (1989) (“[P]urely 9 clerical or secretarial tasks should not be billed at a paralegal rate, regardless of who 10 performs them.”). The Commissioner does not oppose the hourly rate of \$100.00 for 11 paralegal work identified by Plaintiff. (Doc. 39 at 6; Doc. 44 at 8 n.2); see *Nadarajah v. 12 Holder*, 569 F.3d 906 (9th Cir.

2009) (finding an hourly rate of \$100 per hour for paralegals 13 to be reasonable). The Commissioner proposes a \$740 reduction representing 7.4 hours 14 billed at the paralegal rate of \$100.00 per hour. (Doc. 44 at 8). Plaintiff agrees to exclude 15 the 7.4 hours of paralegal time, resulting in a \$740.00 reduction. (Doc. 45 at 8).

Therefore, 16 to account for paralegal billing of clerical work, the fee request is reduced by \$740, 17 representing 7.4 hours at the hourly rate of \$100 for paralegal work. 18 ii. Attorney Billing of Clerical Tasks 19 The Commissioner argues that Plaintiff’s attorney billing improperly includes 20 clerical entries that should be omitted or reduced from the fee award.

(Doc. 44 at 10). 21 “When clerical tasks are billed at hourly rates, the court should reduce the hours requested 22 to account for the billing errors.” *Nadarajah*, 569 F.3d at 921. The Commissioner does not 23 oppose Mr. Sloan’s hourly rate, which matches the statutory maximum hourly rates under 24 the EAJA. (See Doc. 44 at 14, 16; Doc. 39-2 at 4). 25 The Commissioner objects to the following entries by Mr. Sloan because they are 26 purely clerical tasks: 0.05 hours on March 12, 2024 for calling and leaving a voicemail for 27 the client; 0.5 hours on July 17, 2024 for submitting Plaintiff’s brief, excerpts of record, 28 and the certified administrative record; 0.75 hours on July 18, 2024 for making edits to his 1 filing and resending it per Court order; 0.1 hours on March 26, 2025 for submitting a notice 2 of hearing acknowledgment.

(Doc. 44 at 10). These proposed reductions for clerical tasks 3 amount to \$352.58, representing 1.4 hours at \$251.84 per hour. Plaintiff agrees to this 4 reduction of clerical tasks. (Doc. 45 at 8–9). 5 Additionally, the Commissioner objects to the following entries by Mr. Sloan 6 because they are “combined clerical/attorney billings”: 2.5 hours out of 3.5 hours on July 7 16, 2024 for making final edits to Plaintiff’s brief and creating and formatting the table of 8 contents and excerpts of record; 1.5 hours out of 3 hours on January 2, 2025 for doing a 9 read-through of the response and reply, making final edits, drafting the table of contents 10 and table of authorities, and submitting the brief; 1.5 hours out of 2.25 hours on June 9, 11 2023 for making final edits, ensuring correct formatting, and submitting the brief via ECF; 12 0.5 hours out of 8.5 hours on September 13, 2023 for drafting the reply brief and submitting 13 it via ECF.

(Doc. 44 at 10–11). These proposed reductions amount to \$1,496.60, 14 representing 4 hours at \$251.84 per hour, and 2 hours at \$244.62 per hour. In total, the 15 Commissioner’s proposed reductions amount to \$1849.18—5.4 hours at \$251.84 per hour, 16 and 2 hours at \$244.62 per hour. (Doc. 44 at 11). 17 Plaintiff agrees that the requested rate should be reduced to account for the portion 18 of these entries that amounted to clerical tasks but disagrees with the Commissioner’s 19 proposed reductions, arguing that these simple clerical tasks did not take a significant 20 amount of time and should not result in the “major reductions” the Commissioner suggests.

21 (Doc. 45 at 9). Plaintiff instead proposes a reduction of 4 hours at the \$251.84 rate, totaling 22 \$1007.36, “to account for any attorney time spent performing clerical tasks.” (Doc. 45 at 23 9). The Court will accept Plaintiff’s proposed reduction of 4 hours at \$251.84 per hour, 24 totaling \$1,007.36.

The Court agrees this excises all clerical work from the bill. 25 iii. Unreasonable Attorney Billing Hours 26 In the initial motion for fees, Plaintiff’s counsel requests 121.80 hours in attorney 27 work. (Doc. 39-2 at 4).

After the voluntary reduction of 4 hours, plus the 10 hours requested 28 for the reply brief, Plaintiff’s counsel requests a total of 127.8 hours in attorney work. (Doc. 1 45 at 25). The Commissioner argues that the hours requested by Plaintiff’s counsel are 2 unreasonable and proposes a reduction of 25.6 hours at the \$251.84 hourly rate (totaling 3 \$6,447.10) for time spent on appellate briefing.

(Doc. 44 at 13–14). 4 First, the Commissioner argues that the number of hours requested are excessive 5 because this case involved “standard issues,” Plaintiff’s counsel “has been handling 6 disability cases” for over a decade, and Plaintiff’s counsel “has been the lead attorney 7 throughout the district court and appellate litigation,” and therefore it is unreasonable for 8 Plaintiff’s counsel to require approximately “60 hours to brief an appeal when he already 9 spent over 33 hours briefing the same case in the district court.” (Id. at 12).

10 As Plaintiff's counsel points out, the Ninth Circuit Court of Appeals has cautioned 11 that classifying a social security case as "routine" is "a bit of a misnomer as social security 12 disability cases are often highly fact-intensive and require careful review of the 13 administrative record, including complex medical evidence." *Costa*, 690 F.3d at 1134 n.1.

14 The Ninth Circuit Court of Appeals noted that "reviewing the amount of time spent in other 15 cases to decide how much time an attorney could reasonably spend on the particular case 16 before the court" is useful for determining the reasonableness of a requested hourly rate, 17 but "is far less useful for assessing how much time an attorney can reasonably spend on a 18 specific case because that determination will always depend on case-specific factors 19 including, among others, the complexity of the legal issues, the procedural history, the size 20 of the record, and when counsel was retained." *Id.* at 1136.

Accordingly, the Court is not 21 persuaded by the Commissioner's argument that the number of hours should be reduced 22 because this case involved "standard issues." (See *Doc. 44* at 11–12). 23 Additionally, Plaintiff's counsel argues that his experience handling disability cases 24 is not a valid basis for a reduction of fees. (*Doc. 45* at 11–12); *Moreno*, 534 F.3d at 1112 25 ("By and large, the court should defer to the winning lawyer's professional judgment as to 26 how much time he was required to spend on the case; after all, he won, and might not have, 27 had he been more of a slacker."); see also *Farmer v. Comm'r of Soc.*

Sec., No. 6:23-cv- 28 545-SI, 2025 WL 1555477, at *3 (D. Or. June 2, 2025) ("The Court also rejects 1 Defendant's objection that counsel was experienced and thus should have taken less time. 2 Counsel's significant experience weighs on the side of accepting counsel's representation 3 that this particular case took as long as counsel attests."); *Hernandez v. Kijakazi*, No. 1:19- 4 cv- 01621-HBK, 2022 WL 9452249, at *3 (E.D.

Cal. Oct. 14, 2022) ("[C]ounsel's 5 expertise, standing alone, does not render the hours expended unreasonable because social 6 security cases are fact-intensive and require a careful application of the law."). Moreover, 7 Plaintiff's counsel argues that while he has substantial experience litigating social security 8 matters before the district court, he does not routinely litigate appeals before the Courts of 9 Appeals.

(*Doc. 45* at 12). The Court agrees that Plaintiff's counsel's experience with social 10 security disability cases does not warrant a reduction of fees. 11 Next, the Commissioner argues that the hours billed were duplicative because "there 12 were significant similarities between the research and writing" submitted before this Court 13 and the Ninth Circuit Court of Appeals.

(*Doc. 44* at 13). Specifically, the Commissioner 14 argues Plaintiff's briefing was duplicative in the statement of the case, the discussion of 15 evidence from Dr. Sparks, and the arguments about the ALJ's evaluation of Plaintiff's 16 symptoms testimony. (*Id.*).

The Commissioner also argues that Plaintiff's counsel "reduced 17 his arguments from three to two on the appeal" and thus should not have expended "double 18 the time briefing the appeal." (Id.). 19 Plaintiff responds that the three hours spent drafting the statement of the case was 20 not excessive because it included "the jurisdictional statement, the summary of the 21 regulatory framework, the additional procedural facts related to the district court appeal," 22 and a "review of the medical background summary with admittedly only minor tweaks." 23 (Doc.

45 at 13). Plaintiff further argues that the discussion of Dr. Sparks opinion and the 24 arguments pertaining to Plaintiff's symptom testimony do not justify a reduction of 25.6 25 hours. (Id. at 14). Plaintiff asserts that "some overlap with the district-court briefing is not 26 only expected but required" because "new arguments cannot be raised for the first time on 27 appeal," so the "core legal issues" remain the same.

(Id.); see *Whittaker Corp. v. Execuair 28 Corp.*, 736 F.2d 1341, 1346 (9th Cir. 1984) ("Legal arguments normally may not be raised 1 for the first time on appeal...."). Plaintiff's counsel acknowledges that the facts and legal 2 standards may have been duplicative, but the "core work on appeal was not duplicative 3 because counsel had to substantially re-analyze the case through the lens of appellate 4 standards, develop arguments responding to the district court's reasoning, reorganize the 5 structure, refine the legal theory, and produce an entirely new, targeted appellate 6 presentation." (Doc.

45 at 14). 7 While the Commissioner points out that portions of Plaintiff's briefings are 8 duplicative, the Commissioner does not explain why the number of hours spent on these 9 tasks is unreasonable or justifies a reduction of 25.6 hours.

The Court finds a distinction 10 between alleging that portions of the briefings are duplicative and alleging a duplication of 11 effort. It is reasonable to expect appellate briefing to overlap to some extent with the 12 briefing below when the core issues remain the same.

However, a lawyer can still be 13 compensated for time spent drafting the appellate brief even if some portions were 14 borrowed from the briefing below. The Ninth Circuit Court of Appeals has cautioned that 15 "[f]indings of duplicative work should not become a shortcut for reducing an award without 16 identifying just why the requested fee was excessive and by how much." *Costa*, 690 F.3d 17 at 1136 (quoting *Moreno*, 534 F.3d at 1113).

The Court of Appeals emphasized that 18 "necessary duplication—based on the vicissitudes of the litigation process—cannot be a 19 legitimate basis for a fee reduction. It is only where the lawyer does unnecessarily 20 duplicative work that the court may legitimately cut the hours." *Moreno*, 534 F.3d at 1113. 21 The Court finds that even if portions of Plaintiff's briefings were duplicative, the time spent 22 drafting the appellate brief was not unnecessarily duplicative.

The Court therefore declines 23 to reduce the award on the basis that there is some overlap between Plaintiff's briefings. 24 Further, Plaintiff's counsel argues that his familiarity with the case does not make 25 the hours spent on appeal excessive. (Doc. 45 at 15). Plaintiff's counsel asserts that a year 26 had passed before he started working on Plaintiff's appellate brief, and during that time 27 had "dozens of intervening cases, clients, and factual records." (Id. at 15).

Additionally, 28 Plaintiff's counsel argues that the "Ninth Circuit appeal required increased legal analysis, 1 a distinct standard of review, and a direct engagement with the district court's errors." (Id. 2 at 16). 3 As the Ninth Circuit Court of Appeals has stated, "[w]hen a case goes on for many 4 years, a lot of legal work product will grow stale; a competent lawyer won't rely entirely 5 on last year's, or even last month's, research," and "[a] lawyer also needs to get up to speed 6 with the research previously performed." *Moreno*, 534 F.3d at 1112.

The Court of Appeals 7 explained that "[a]ll this is duplication, of course, but it's necessary duplication; it is 8 inherent in the process of litigating over time." *Id.* The Court therefore rejects the 9 Commissioner's argument that the number of hours should have been lower based on 10 Plaintiff's counsel's familiarity with the case. (See Doc. 44 at 12–13).

11 While an expenditure of 127.8 hours is on the high end for social security cases, the 12 Court will not penalize Plaintiff's counsel on this basis. See *Cintron v. Comm'r of Soc. 13 Sec.*, No. 2:13-cv-7125(KM), 2015 WL 3938998, at *4 (D.N.J. June 25, 2015) ("Perhaps 14 the briefs were done more carefully, even exhaustively, than is typical in Social Security 15 litigation, but that does not make the amounts of time requested unreasonable.

Plaintiff's 16 counsel should not be penalized for doing careful work."). After review of the relevant fee 17 award factors, see *Hensley*, 461 U.S. at 430 n.3, the Court finds that the requested number 18 of hours is reasonable and that Plaintiff is entitled to the statutory hourly rate pursuant to 19 the EAJA and *Thangaraja*, 428 F.3d at 876–77.

The Court is cognizant that "lawyers are 20 not likely to spend unnecessary time on contingency fee cases in the hope of inflating their 21 fees" because "[t]he payoff is too uncertain, as to both the result and the amount of the 22 fee." *Moreno*, 534 F.3d at 1112.

The Court therefore defers to the judgment of Plaintiff's 23 counsel as to the number of hours he was required to spend on the case and will not further 24 reduce the fee. See *Moreno*, 534 F.3d at 1112 ("By and large, the court should defer to the 25 winning lawyer's professional judgment as to how much time he was required to spend on 26 the case; after all, he won, and might not have, had he been more of a slacker.").

27 iv. Fees for Fees 28 The Supreme Court has acknowledged that "the EAJA may provide compensation 1 for all aspects of fee litigation," including "a party's preparation of a fee application and 2 its ensuing efforts to support that same application." *Jean*, 496 U.S. at 162.

The 3 Commissioner argues that fees for fees should be denied “to the extent that Plaintiff is 4 ultimately unsuccessful.” (Doc. 44 at 14). The Supreme Court has instructed that “fees for 5 fee litigation should be excluded to the extent that the applicant ultimately fails to prevail 6 in such litigation.” Jean, 496 U.S. at 163 n.10. “For example, if the Government’s 7 challenge to a requested rate for paralegal time resulted in the court’s recalculating and 8 reducing the award for paralegal time from the requested amount, then the applicant should 9 not receive fees for the time spent defending the higher rate.” Id. 10 Here, Plaintiff prevailed on the substantial justification argument and in defending 11 the reasonableness of the requested fees other than the hours billed for clerical work.

12 Although the Court reduced the award for paralegal time spent on clerical work, Plaintiff’s 13 counsel did not spend any time defending the higher amount in the Reply Brief. (See Doc. 14 45 at 8). Moreover, although the Court reduced the award for attorney time spent on clerical 15 work, Plaintiff proposed voluntary reductions that the Court ultimately adopted.

(See id. at 16 8–10). Because Plaintiff ultimately prevailed in the positions defended in the Reply Brief, 17 the Court finds that Plaintiff’s counsel should be awarded the 10 hours requested for time 18 spent on the Reply Brief (totaling \$2,518.40). 19 III. CONCLUSION 20 In sum, the initial fee request of \$31,191.30 is reduced by \$740 for paralegal billing 21 of clerical tasks and \$1,007.36 for attorney billing of clerical tasks, totaling \$29,443.94.

22 The Court also awards the \$2,518.40 requested for time spent drafting the reply brief, 23 totaling \$31,962.34. 24 IT IS ORDERED granting the motion for attorney’s fees under the EAJA (Doc. 25 39) such that fees and expenses in the amount of \$31,962.34 as authorized by 28 U.S.C. 26 § 2412, and costs in the amount of \$1,007.00 as authorized by 28 U.S.C. § 1920, are 27 awarded to Plaintiff.

28 1 IT IS FURTHER ORDERED that if, after receiving this Order, the Commissioner: 2|| (1) determines that Plaintiff does not owe a debt that is subject to offset under the Treasury ☐☐ Offset Program, and (2) agrees to waive the requirements of the Anti-Assignment Act, then 4|| the fees awarded herein will be paid to Plaintiff’s attorney pursuant to the assignment 5 || executed by Plaintiff.

However, if there is a debt owed under the Treasury Offset Program, 6 || the Commissioner cannot agree to waive the requirements of the Anti-Assignment Act, and any remaining Equal Access to Justice Act fees after offset will be paid to Plaintiff but 8 || delivered to Plaintiff’s attorney.! 9 Dated this 7th day of January, 2026. 10 12 James A. Teilborg 13 Senior United States District Judge 14 15 16 17 18 19 20 21 22 23 24 25 26 27 ☐☐ 1 This award is without prejudice to Plaintiff seeking attorneys’ fees under section 206(b) of the Social Security Act, 1 U.S.C. § 406(b), subject to the offset provisions of the EAJA. -14-

