

UNITED STATES DISTRICT COURT FOR THE CENTRAL DISTRICT OF
CALIFORNIA

Justin N. v. Frank Bisignano, Commissioner of Social Security

No. 5:24-cv-02023-JC (C.D. Cal. Oct. 1, 2025) · No. 5:24-cv-02023-JC · Decided October 1, 2025

SUMMARY

The United States District Court for the Central District of California reviewed the Commissioner of Social Security’s denial of Justin N.’s application for Supplemental Security Income. The court held that the Administrative Law Judge did not materially err in failing to separately address the plaintiff’s headaches and that substantial evidence supported the residual functional capacity for light work. The court affirmed the Commissioner’s decision.

CASE DETAILS

COURT	United States District Court for the Central District of California
WRITING FOR THE COURT	Jacqueline Chooljian
JURISDICTION	United States District Court for the Central District of California
DECIDED	October 1, 2025
DOCKET	5:24-cv-02023-JC
DISPOSITION	affirmed
PROCEDURAL POSTURE	Plaintiff sought judicial review under 42 U.S.C. § 405(g) of the Commissioner's denial of Supplemental Security Income benefits. The parties filed cross-briefs, and the matter was submitted without oral argument.
STANDARD OF REVIEW	The court may set aside the Commissioner's final decision only if it is based on legal error or is not supported by substantial evidence. Review is highly deferential, and the decision must be upheld if the evidence reasonably supports either affirmance or reversal. An error is harmless if it is inconsequential to the ultimate nondisability determination or if the ALJ's reasoning can reasonably be discerned.
PRECEDENTIAL VALUE	unpublished
PARTIES	Justin N. v. Frank Bisignano, Commissioner of Social Security

TOPICS

judicial review of agency action

administrative law

disability definition

PRACTICE AREAS

Social Security disability

administrative law

federal judicial review

QUESTIONS PRESENTED

1. Whether the ALJ materially erred by failing to identify or evaluate Plaintiff's headaches at steps two and three of the sequential evaluation and in determining his RFC.
2. Whether substantial evidence supported the ALJ's RFC finding that Plaintiff could perform light work, which generally implies up to six hours of standing or walking in an eight-hour workday.
3. Whether the ALJ was required to further develop the record or obtain additional medical evidence to reconcile conflicting portions of a consultative examiner's opinion.
4. Whether any error concerning the standing-and-walking limitation was harmless because vocational-expert testimony identified a significant number of sedentary jobs Plaintiff could perform.

HOLDINGS

1. The ALJ's failure to expressly address Plaintiff's headaches did not constitute material error because Plaintiff did not establish a medically determinable headache disorder or show that the headaches caused additional functional limitations not accounted for in the RFC.
2. Substantial evidence supported the ALJ's finding that Plaintiff could perform light work with additional limitations, including the generally applicable six-hour standing-and-walking capacity.
3. The ALJ was not required to further develop the record because the evidence was not so ambiguous or inadequate as to prevent proper evaluation, and the ALJ's explanation was adequate under the applicable standard.
4. Any error in finding that Plaintiff could stand or walk for six hours rather than four hours, or in failing to further develop the record on that issue, was harmless because the vocational expert identified a significant number of sedentary jobs Plaintiff could perform.

KEY QUOTATIONS

"Based on the record as a whole and the applicable law, the decision of the Commissioner is AFFIRMED."
(at 3)

"The findings of the Administrative Law Judge ("ALJ") are supported by substantial evidence and are free from material error." (at 3)

"A federal court may set aside a denial of benefits only when the Commissioner's "final decision" was "based on legal error or not supported by substantial evidence in the record."" (at 6)

"Plaintiff had the burden of proving that his headaches affected his ability to perform basic work activities, and substantial evidence supports a conclusion that Plaintiff did not meet that burden." (at 11)

“An ALJ’s duty to develop the record further is triggered only when there is ambiguous evidence or when the record is inadequate to allow for proper evaluation of the evidence.” (at 16)

FACTUAL BACKGROUND

Plaintiff alleged disability based primarily on mental-health conditions and various physical impairments, including COPD, pancreatitis, cirrhosis, polyneuropathy, and headaches. On remand, the ALJ found that Plaintiff had multiple severe impairments but retained the residual functional capacity for light work with postural, environmental, mental, and social limitations, and could perform office helper, retail pricer, and small-products assembler jobs. Plaintiff argued that the ALJ failed to account for his headaches and lacked substantial evidence for the implied six-hour standing-and-walking capacity. The court found that the record did not establish a medically determinable headache disorder or additional functional limitations and that substantial evidence supported the RFC determination.

PROCEDURAL HISTORY

Plaintiff applied for SSI on December 10, 2019. An ALJ denied the application on December 2, 2021, and the Appeals Council denied review on March 16, 2022. In an earlier federal action, the court remanded the matter by stipulation for further proceedings. On remand, the ALJ again found Plaintiff not disabled on May 17, 2024, and the Appeals Council denied review on July 26, 2024, making the ALJ's decision final. The court affirmed the Commissioner's decision.

DISPOSITION

affirmed

CASES CITED

- *Molina v. Astrue*, 674 F.3d 1104, 1110 (9th Cir. 2012)
- *Sisk v. Saul*, 820 F. App'x 604, 606 (9th Cir. 2020)
- *Tackett v. Apfel*, 180 F.3d 1094, 1098, 1100-01 (9th Cir. 1999)
- *Stout v. Commissioner, Social Security Administration*, 454 F.3d 1050, 1052 (9th Cir. 2006)
- *Burch v. Barnhart*, 400 F.3d 676, 679 (9th Cir. 2005)
- *Trevizo v. Berryhill*, 871 F.3d 664, 674-75 (9th Cir. 2017)
- *Rounds v. Commissioner of Social Security Administration*, 807 F.3d 996, 1002 (9th Cir. 2015)
- *Treichler v. Commissioner of Social Security Administration*, 775 F.3d 1090, 1099 (9th Cir. 2014)
- *Garrison v. Colvin*, 759 F.3d 995, 1009 (9th Cir. 2014)
- *Brown-Hunter v. Colvin*, 806 F.3d 487, 492 (9th Cir. 2015)
- *Marsh v. Colvin*, 792 F.3d 1170, 1173 (9th Cir. 2015)
- *Ukolov v. Barnhart*, 420 F.3d 1002, 1004-05 (9th Cir. 2005)
- *Bowen v. Yuckert*, 482 U.S. 137, 148 (1987)
- *Webb v. Barnhart*, 433 F.3d 683, 686 (9th Cir. 2005)

- *Bray v. Commissioner of Social Security Administration*, 554 F.3d 1219, 1224 (9th Cir. 2009)
- *Cooper v. Sullivan*, 880 F.2d 1152, 1155 n.5 (9th Cir. 1989)
- *Lewis v. Astrue*, 498 F.3d 909, 911 (9th Cir. 2007)
- *Valentine v. Commissioner of Social Security Administration*, 574 F.3d 685, 690 (9th Cir. 2009)
- *Heckler v. Campbell*, 461 U.S. 458, 461-62 (1983)
- *Zavalin v. Colvin*, 778 F.3d 842, 845-46 (9th Cir. 2015)
- *Gutierrez v. Colvin*, 844 F.3d 804, 806-07 (9th Cir. 2016)
- *Osenbrock v. Apfel*, 240 F.3d 1157, 1162, 1165 (9th Cir. 2001)
- *Hill v. Astrue*, 698 F.3d 1153, 1161-62 (9th Cir. 2012)
- *Embrey v. Bowen*, 849 F.2d 418, 422 (9th Cir. 1988)
- *Robbins v. Social Security Administration*, 466 F.3d 880, 886 (9th Cir. 2006)
- *Mayes v. Massanari*, 276 F.3d 453, 459-60 (9th Cir. 2001)
- *Moncada v. Chater*, 60 F.3d 521, 524 (9th Cir. 1995)
- *Tommasetti v. Astrue*, 533 F.3d 1035, 1038 (9th Cir. 2008)
- *Graham v. Commissioner of Social Security*, 441 F. App'x 487, 489 (9th Cir. 2011)
- *Willard v. Saul*, 2021 WL 2073737, at *7 (E.D. Cal. May 24, 2021)
- *Jenkins v. Astrue*, 815 F. Supp. 2d 1145, 1154 (D. Or. 2011), *aff'd*, 497 F. App'x 757 (9th Cir. 2012)
- *Lowery v. Colvin*, 2014 WL 183892, at *4 (D. Or. Jan. 14, 2014)

OPINION

Justin N. v. Frank Bisignano, Commissioner of Social Security

PER CURIAM.

1 2 3 4 5 6 7 8

UNITED STATES DISTRICT COURT

9

CENTRAL DISTRICT OF CALIFORNIA

10 JUSTIN N., 1 Case No. 5:24-cv-02023-JC 11 Plaintiff,

12 MEMORANDUM OPINION

v. 13

14 FRANK BISIGNANO,

Commissioner of Social Security, 15 Defendant. 16

I. SUMMARY

17 On September 20, 2024, Plaintiff filed a Complaint seeking review of the 18 Commissioner of Social Security's denial of Plaintiff's application for benefits. 19 On November 25, 2024, Defendant filed an Answer consisting of the 20 Administrative Record ("AR"). 21 This matter is before the Court on the parties' cross-briefs (respectively, 22 "Plaintiff's Brief" and "Defendant's Brief") and Plaintiff's Reply. The Court has 23 taken this matter under submission without oral argument. See SSA Supp. Rule 5; 24 September 24, 2024 Case Management Order ¶ 4. 25 26 27

1Plaintiff's name is partially redacted to protect his privacy in compliance with Federal 28 Rule of Civil Procedure 5.2(c)(2)(B) and the recommendation of the Committee on Court Administration and Case Management of the Judicial Conference of the United States. 1 1 Based on the record as a whole and the applicable law, the decision of the 2 Commissioner is AFFIRMED. The findings of the Administrative Law Judge 3 ("ALJ") are supported by substantial evidence and are free from material error.

4 II. BACKGROUND AND SUMMARY OF ADMINISTRATIVE

5 DECISION

6 On December 10, 2019, Plaintiff filed an application for Supplemental 7 Security Income ("SSI") under Title XVI, alleging disability beginning on

8 January 1, 2017, due to post-traumatic stress disorder, anxiety with agoraphobia

9 and panic attacks, "[r]ule out multiple sclerosis," "[r]ule out secondary cancer 10 possibly pancreas," and "[m]ini strokes." (AR 165-71, 198). The ALJ 11 subsequently examined the medical record and, on September 2, 2021, heard 12 testimony from Plaintiff (who was represented by counsel) and vocational expert 13 Nelly Katsell. (AR 32-59). On December 2, 2021, the ALJ determined that 14 Plaintiff has not been disabled since December 10, 2019, the application date. 15 (AR 15-27). On March 16, 2022, the Appeals Council denied Plaintiff's 16 application for review, making the ALJ's decision the final decision of the 17 Commissioner. (AR 1-6). 18 Plaintiff then sought review in this Court on May 7, 2022. (AR 631-33; see 19 C.D. Cal. Case No. 5:22-cv-0785-MEMF-JC, Docket No. 1). On November 7, 20 2022, pursuant to a stipulation of the parties, this Court remanded the matter to the 21 Commissioner for further proceedings. (AR 637-39; see C.D. Cal. Case No. 5:22- 22 cv-0785-MEMF-JC, Docket Nos. 17-18). 23 On remand, the ALJ held another hearing on September 19, 2023, receiving 24 testimony from Plaintiff (still represented by counsel) and vocational expert 25 Ronald Hatakeyama. (AR 585-604). On May 17, 2024, the ALJ again determined 26 that Plaintiff was not disabled. (AR 565-79). Specifically, the ALJ found: 27 (1) Plaintiff suffers from the following severe impairments: hypertension, chronic 28 obstructive pulmonary disease ("COPD"), alcohol abuse disorder, pancreatitis, 2 1 anemia, hepatic encephalopathy, liver cirrhosis, polyneuropathy, gastroesophageal 2 reflux disease, major depressive disorder, panic disorder, and anxiety disorder (AR 3 567); (2) Plaintiff's impairments, considered individually or in combination, do 4 not meet or medically equal a listed impairment (AR 568); (3) Plaintiff retains the 5 residual functional capacity ("RFC")2 to perform light work (20 C.F.R. 6 § 416.967(b)) with additional limitations3 (AR 571); (4) Plaintiff has no past 7 relevant work (AR 577); (5) Plaintiff can perform other work existing in 8 significant numbers in the national economy, specifically office helper, retail 9 pricer, and small products assembler (AR 577-78); and (6) Plaintiff's statements 10 regarding the intensity, persistence, and limiting effects of subjective symptoms 11 were not entirely consistent with the medical evidence and other evidence in the 12 record (AR 575). 13 On July 26, 2024, the Appeals Council denied Plaintiff's application for 14 review, making the ALJ's decision the final

decision of the Commissioner. (AR 15 555-58).

16 III. APPLICABLE LEGAL STANDARDS

17 A. Administrative Evaluation of Disability Claims 18 To qualify for disability benefits, a claimant must show that he is unable “to 19 engage in any substantial gainful activity by reason of any medically determinable 20 physical or mental impairment which can be expected to result in death or which 21 has lasted or can be expected to last for a continuous period of not less than 12 22 23 2A Residual Functional Capacity is what a claimant can still do despite existing exertional and nonexertional limitations. See 20 C.F.R. § 416.945(a)(1). 24 3“Light work involves lifting no more than 20 pounds at a time with frequent lifting or 25 carrying of objects weighing up to 10 pounds.” 20 C.F.R. § 416.967(b). The ALJ found Plaintiff 26 (i) can frequently push and pull, balance, stoop, kneel, crouch, and crawl; (ii) cannot be exposed to extreme cold, extreme heat, dust, or chemicals; (iii) can understand, remember, and carry out 27 simple, routine work tasks but not at a production rate pace (for example, no assembly line jobs); 28 (iv) can tolerate occasional workplace changes; and (v) can have occasional interaction with coworkers and supervisors but no contact with the public. (AR 571). 3 1 | months.” *Molina v. Astrue*, 674 F.3d 1104, 1110 (9th Cir. 2012) (quoting 42 U.S.C. § 423(d)(1)(A)) (internal quotation marks omitted), superseded by 3 || regulation on other grounds as stated in *Sisk v. Saul*, 820 F. App’x 604, 606 (9th 4 || Cir. 2020); 20 C.F.R. § 416.905(a). To be considered disabled, a claimant must 5 | have an impairment of such severity that he is incapable of performing work the 6 || claimant previously performed (“past relevant work”) as well as any other “work 7 || which exists in the national economy.” *Tackett v. Apfel*, 180 F.3d 1094, 1098 8 || (9th Cir. 1999) (citing 42 U.S.C. § 423(d)). 9 To assess whether a claimant is disabled, an ALJ is required to use the five- 10 || step sequential evaluation process set forth in Social Security regulations. See 11 || *Stout v. Comm’r, Soc. Sec. Admin.*, 454 F.3d 1050, 1052 (9th Cir. 2006) 12 || (describing five-step sequential evaluation process (citing 20 C.F.R. 13 | §§ 404.1520, 416.920)). The claimant has the burden of proof at steps one 14 | through four — 7.e., determination of whether the claimant was engaging in 15 || substantial gainful activity (step one), has a sufficiently severe impairment (step 16 || two), has an impairment or combination of impairments that meets or medically 17 || equals one of the conditions listed in 20 C.F.R. Part 404, Subpart P, Appendix 1 18 || (‘Listings’) (step three), and retains the residual functional capacity to perform 19 || past relevant work (step four). *Burch v. Barnhart*, 400 F.3d 676, 679 (9th Cir. 20 || 2005) (citation omitted). The Commissioner has the burden of proof at step five — 21 || establishing that the claimant could perform other work in the national 22 || economy. *Id.* 23 B. Federal Court Review of Social Security Disability Decisions 24 A federal court may set aside a denial of benefits only when the 25 || Commissioner’s “final decision” was “based on legal error or not supported by 26 || substantial evidence in the record.” 42 U.S.C. § 405(g); *Trevizo v. Berryhill*, 871 27 || F.3d 664, 674 (9th Cir. 2017) (citation and quotation marks omitted). The 28 || standard of review in disability cases is “highly deferential.” *Rounds v. Comm’r 1 || of Soc. Sec. Admin.*, 807 F.3d 996, 1002 (9th Cir. 2015) (citation and quotation 2 || marks omitted). Thus, an ALJ’s decision

must be upheld if the evidence could 3 || reasonably support either affirming or reversing the decision. Trevizo, 871 F.3d at 4 || 674-75 (citations omitted). Even when an ALJ's decision contains error, it must 5 || be affirmed if the error was harmless. See *Treichler v. Comm'r of Soc. Sec.* 6 || Admin., 775 F.3d 1090, 1099 (9th Cir. 2014) (ALJ error harmless if 7 || (1) inconsequential to the ultimate nondisability determination; or (2) ALJ's path 8 || may reasonably be discerned despite the error (citation and quotation marks 9 || omitted)). 10 Substantial evidence is "such relevant evidence as a reasonable mind might 11 || accept as adequate to support a conclusion." Trevizo, 871 F.3d at 674 (defining 12 || "substantial evidence" as "more than a mere scintilla, but less than a 13 || preponderance" (citation and quotation marks omitted)). When determining 14 || whether substantial evidence supports an ALJ's finding, a court "must consider the 15 || entire record as a whole, weighing both the evidence that supports and the 16 || evidence that detracts from the Commissioner's conclusion[.]" *Garrison v.* 17 || Colvin, 759 F.3d 995, 1009 (9th Cir. 2014) (citation and quotation marks omitted). 18 Federal courts review only the reasoning the ALJ provided, and may not 19 || affirm the ALJ's decision "on a ground upon which [the ALJ] did not rely." 20 || Trevizo, 871 F.3d at 675 (citations omitted). Hence, while an ALJ's decision need 21 || not be drafted with "ideal clarity," it must, at a minimum, set forth the ALJ's 22 || reasoning "in a way that allows for meaningful review." *Brown-Hunter v. Colvin*, 23 || 806 F.3d 487, 492 (9th Cir. 2015) (citing *Treichler*, 775 F.3d at 1099). 24 A reviewing court may not conclude that an error was harmless based on 25 || independent findings gleaned from the administrative record. *Id.* When a 26 || reviewing court cannot confidently conclude that an error was harmless, a remand 27 || for additional investigation or explanation is generally appropriate. See *Marsh v.* 28 || Colvin, 792 F.3d 1170, 1173 (9th Cir. 2015) (citations omitted).

1 IV. DISCUSSION

2 Plaintiff claims that (1) the ALJ failed to consider Plaintiff's headaches at 3 steps two and three and when determining Plaintiff's RFC; and (2) the ALJ's RFC 4 assessment for light exertional work, which implies a six-hour standing/walking 5 limitation, is not supported by substantial evidence. (See Plaintiff's Brief at 6-13; 6 Plaintiff's Reply at 2-4). For the reasons stated below, Plaintiff has not shown that 7 a reversal or remand is warranted. 8 A. The ALJ Did Not Materially Err by Neglecting to Address 9 Plaintiff's Headaches 10 1. Applicable Law 11 At step two of the sequential evaluation process, a claimant must present 12 evidence of "signs, symptoms, and laboratory findings"⁴ which establish a 13 medically determinable physical or mental impairment that is severe and, at least, 14 has lasted or can be expected to last for a continuous period of at least twelve 15 months. *Ukolov v. Barnhart*, 420 F.3d 1002, 1004-05 (9th Cir. 2005) (citing 16 42 U.S.C. § 423(d)(3)); 20 C.F.R. §§ 416.909, 416.920(a)(4)(ii); see generally 17 *Bowen v. Yuckert*, 482 U.S. 137, 148 (1987) (Secretary may deny Social Security 18 disability benefits at step two if claimant does not present evidence of a "medically 19 severe impairment"). As relevant here, a claimant may demonstrate a medically 20 determinable impairment of a primary headache disorder, such as migraine 21 /// 22 23 4 "Your symptoms, such as pain . . . , will not be found to

affect your ability to do basic work activities unless medical signs or laboratory findings show that a medically determinable impairment(s) is present. Medical signs and laboratory findings, established by medically acceptable clinical or laboratory diagnostic techniques, must show the existence of a medical impairment(s) which results from anatomical, physiological, or psychological abnormalities and which could reasonably be expected to produce the pain or other symptoms alleged.” 20 C.F.R. § 416.929(b); see also 20 C.F.R. § 416.921 (noting medically determinable impairments must be shown by medically acceptable clinical and laboratory diagnostic techniques; once shown, the Administration considers whether a claimant’s impairments are severe). 6 1 headaches, only by satisfying the requirements of Social Security Ruling (“SSR”) 2 19-4p, which explains what constitutes an acceptable diagnosis: 3 In accordance with the [International Classification of Headache 4 Disorders] guidelines, the World Health Organization (WHO) 5 protocols, and the [National Institute of Neurological Disorders and 6 Stroke] definition of headache disorders, physicians diagnose a 7 primary headache disorder only after excluding alternative medical 8 and psychiatric causes of a person’s symptoms. Physicians diagnose 9 a primary headache disorder after reviewing a person’s full medical 10 and headache history and conducting a physical and neurological 11 examination. . . . [] To rule out other medical conditions that may 12 result in the same or similar symptoms, a physician may also conduct 13 laboratory tests or imaging scans. 14 SSR 19-4p, 2019 WL 4169635, at *4 (footnotes omitted).5 The Ruling later 15 provides: 16 The evidence must document that the [acceptable medical source] 17 who made the diagnosis reviewed the person’s medical history, 18 conducted a physical examination, and made the diagnosis of primary 19 headache disorder only after excluding alternative medical and 20 psychiatric causes of the person’s symptoms. 21 Id. at *6. 22 A medically determinable impairment is deemed “severe” at step two if it 23 significantly limits the physical or mental ability to perform basic work activities, 24 20 C.F.R. § 416.920(c), and it is not severe if it is merely “a slight abnormality (or 25 combination of slight abnormalities) that has no more than a minimal effect on the 26 /// 27 28 5Social Security Rulings “do not carry the ‘force of law,’ but they are binding on ALJs nonetheless.” *Bray v. Comm’r of Soc. Sec. Admin.*, 554 F.3d 1219, 1224 (9th Cir. 2009). 7 1 ability to do basic work activities,” *Webb v. Barnhart*, 433 F.3d 683, 686 (9th Cir. 2 2005). 3 At step three, as indicated above, the ALJ assesses whether Plaintiff’s 4 medically determinable impairments, alone or in combination, meet or medically 5 equal any of the Listings. SSR 19-4p provides that Listing 11.02, for epilepsy, “is 6 the most closely analogous” Listing for primary headache disorder. SSR 19-4p, 7 2019 WL 4169635, at *7. The Ruling states that, “[w]hile uncommon, a person 8 with a primary headache disorder may exhibit equivalent signs and limitations to 9 those detailed in [L]isting 11.02 (paragraph B or D for dyscognitive seizures), and 10 we may find that his or her [medically determinable impairment(s)] medically 11 equals the listing.” Id. As explained in SSR 19-4p, paragraph B of Listing 11.02 12 “requires dyscognitive seizures occurring at least once a week for at least 3 13 consecutive months despite adherence to prescribed treatment,” while paragraph D 14 requires “requires dyscognitive seizures

occurring at least once every 2 weeks for 15 at least 3 consecutive months despite adherence to prescribed treatment, and 16 marked limitation in one area of functioning.” Id. 17 To assess whether a claimant is disabled at steps four and five of the 18 sequential evaluation process, the ALJ must determine the claimant’s RFC. As 19 indicated above, a claimant’s RFC “is what he [or she] can still do despite his [or 20 her] physical, mental, nonexertional, and other limitations.” *Cooper v. Sullivan*, 21 880 F.2d 1152, 1155 n.5 (9th Cir. 1989) (citing 20 C.F.R. § 404.1545); see also 22 20 C.F.R. § 416.945. In assessing a claimant’s RFC, the ALJ is required to 23 consider all of a claimant’s impairments, whether or not they are severe, along 24 with any related symptoms that may “cause physical and mental limitations that 25 affect what [he] can do in a work setting.” See 20 C.F.R. § 416.945(a)(2) (“We 26 will consider all of your medically determinable impairments of which we are 27 aware, including your medically determinable impairments that are not 28 ‘severe’ . . . when we assess your residual functional capacity.”). The RFC itself, 8 1 however, need only include limitations and restrictions in the RFC that are 2 attributable to medically determinable impairments, see SSR 96-8p, 1996 WL 3 374184, at *2, and it need not include any non-severe impairments found to cause 4 no more than minimal limitations. See *Woods v. Kijakazi*, 32 F.4th 785, 794 (9th 5 Cir. 2022).

6 2. Analysis 7 Plaintiff argues that the ALJ erred by neglecting to consider his headaches 8 when assessing Plaintiff’s severe impairments at step two, when considering 9 whether Plaintiff’s conditions meet or medically equal any Listings at step three, 10 or when determining Plaintiff’s RFC for steps four and five. (See Plaintiff’s Brief 11 at 6-8; Plaintiff’s Reply at 2-3). Plaintiff contends that this was error due to the 12 “impact that [his] headaches have had.” (Plaintiff’s Brief at 8). However, Plaintiff 13 does not point to any diagnosis of a headache disorder, nor does he identify any 14 evidence showing that his headaches occur often, are treated by a medical 15 professional, or have caused any functional limitations. 16 The record contains few references to headaches. Plaintiff’s disability 17 report in support of his application notably did not allege headaches or migraines 18 among the medical conditions that limit his ability to work (see AR 198), though it 19 did mention that Plaintiff “has panic attacks that cause[] [his] arms and legs to go 20 numb and result[] in migraine headaches” (AR 202). That allegation suggests that 21 Plaintiff may have experienced headaches merely as a consequence of his mental 22 health conditions, such as his panic and anxiety disorders, which the ALJ found to 23 be severe impairments at step two and subsequently considered when assessing 24 Plaintiff’s RFC. (See AR 567, 573-75). 25 Plaintiff disputes this impression, asserting that the record “contains ample 26 evidence of [Plaintiff’s] headaches independent of panic attacks.” (Plaintiff’s 27 Brief at 7). Yet, the evidence Plaintiff cites is by no means ample or clear on this 28 issue. In August 2019, for example, Plaintiff told one medical provider, Dr. 9 1 Indermohan Luthra, M.D., he “has pressure in his head,” and it “is a pulsatile 2 pressure every day.”⁶ (AR 535; see also AR 527, 531). In that same note, Plaintiff 3 further “describe[d] that he has chronic pain in

his neck [that] travels down to the 4 spine, [and] feels like a sharp through [sic] the head and neck and goes to the leg.” 5 (AR 535). The nature, cause, or extent of these reported symptoms is unclear, 6 however. Dr. Luthra recommended a brain MRI (AR 537), which Plaintiff 7 received two months later, in October 2019 (AR 539-40), but the findings were 8 generally normal and “unremarkable,” aside from some “[m]ild involutinal 9 changes of the cerebral hemispheres” along with “[a] few scattered small patches 10 of T2 prolongation” in the “bilateral cerebral hemispheric white matter” (AR 539). 11 The report noted, inconclusively, that the latter finding “has been described in 12 patients with migraine headache history.” (AR 540). No diagnosis followed. A 13 few years later, in August 2022, Plaintiff underwent a CT scan of his brain 14 apparently due to headaches, and the findings were unremarkable. 15 (AR 978-80; 15 see also AR 903 (follow-up with provider)). 16 Plaintiff contends that the ALJ failed to “explain how the RFC limitations, 17 as assessed, would mitigate [Plaintiff’s] headaches,” and he states that the ALJ 18 “should have included RFC limitations to account for [Plaintiff’s] migraine 19 headaches, such as time off-task or increased absenteeism during a migraine 20 21 6Although Plaintiff indicates that this report occurred in March 2021 (Plaintiff’s Brief at 22 7), the March 2021 treatment record he cites seems merely to reiterate Plaintiff’s complaint from 23 a “[p]ast visit” (see AR 526-27), as does another treatment record from a few months earlier, in January 2021 (see AR 531). Plaintiff’s report about head pain to Dr. Luthra seems to have 24 occurred in an earlier visit, in October 2019 (see AR 535), a couple months before Plaintiff’s received a brain MRI at the request of Dr. Luthra (see AR 537, 539-40). 25 26 7Plaintiff’s treating provider, Dr. Manzoor Kazi, M.D., had referred him for the scan the previous month, July 2022, after Plaintiff complained of “severe dizziness, fainting, and loss of 27 balance” that had been “going on for months.” (AR 908-09). When the results came back 28 normal, Dr. Kazi ordered an MRI of the brain (AR 903), but the record here contains no reference to the results of that scan. 10 1 || event.” (Plaintiff’s Reply at 3). However, assuming that Plaintiff’s headaches can 2 || be attributed to a medically determinable impairment, Plaintiff does not identify 3 || any evidence suggesting that they would cause him to be off task or absent or that 4 || they limit his functional abilities in any respect. Aside from the evidence noted 5 || above, only a few medical records even mention that Plaintiff has experienced 6 || headaches, and these contain no details about the nature or extent of the problem. 7 || (See AR 523, 529, 534, 537, 542). Many other records reflect that Plaintiff did not 8 || have headaches. (See AR 245, 271, 282, 382, 391, 400, 407, 409, 418, 427, 436, 9 | 445, 454, 463, 472-73, 482-83, 490-91, 498-99, 506-07). Plaintiff had the burden 10 || of proving that his headaches affected his ability to perform basic work activities, 11 || and substantial evidence supports a conclusion that Plaintiff did not meet that 12 | burden.* See Hurter v. Astrue, 465 F. App’x 648, 652 (9th Cir. 2012) (finding no 13 || material error where ALJ failed to explicitly consider certain alleged impairments 14 || where the medical evidence provided inconclusive support that the alleged 15 || impairments affected her ability to perform basic work activities); see also, e.g., 16 || Lewis v. Astrue, 498 F.3d 909, 911 (9th Cir. 2007) (ALJ’s failure to list 17 || impairment at step two harmless error where ALJ

accounted for any impairment- 18 || related limitations at step four); *Lowery v. Colvin*, 2014 WL 183892, *4 (D. Or. 19 || Jan. 14, 2014) (“In the Ninth Circuit, excluding a diagnosis from the list of severe 20 || impairments at step two is significant only if the impairment caused additional 21 || functional limitations not accounted for in the RFC assessment.” (citing *Lewis*, 22 || 498 F.3d at 911)). Accordingly, a remand or reversal on this ground is not 23 || warranted. 24 /// 26 27 ‘Plaintiff also fails to identify evidence that would support a finding, at step three, that 28 Plaintiff’s headaches exhibit equivalent signs and limitations to those detailed in Listing 11.02. See SSR 19-4p, 2019 WL 4169635, at *7. 11 1 B. The ALJ Did Not Materially Err by Finding Plaintiff Has an RFC 2 to Perform Light Work and Is Not Disabled 3 As indicated above, the ALJ determined that Plaintiff retains an RFC to 4 perform light work (20 C.F.R. § 416.967(b)) with additional limitations. (AR 5 571). The agency defines light work to require “lifting no more than 20 pounds at 6 a time with frequent lifting or carrying of objects weighing up to 10 pounds.” 7 20 C.F.R. § 416.967(b). Although the regulations do not specify a standing or 8 walking limitation for light work, and no standing or walking limitation is 9 specified in the ALJ’s RFC finding here, the agency has expressly held that a full 10 range of light or medium work generally requires six hours of standing or walking 11 in an eight-hour workday. See SSR 83-10, 1983 WL 31251, at *6 (Jan. 1, 1983). 12 Thus, an RFC limitation to light work typically implies a six-hour standing/ 13 walking limitation. Plaintiff argues that the ALJ erred by failing to explain how 14 Plaintiff is capable of satisfying this six-hour standing/walking limitation. 15 (See Plaintiff’s Brief at 9-10, 12-13; Reply at 3-4). 16 1. Pertinent Law 17 As explained above, the ALJ assesses whether a claimant is disabled at 18 steps four and five by determining the claimant’s RFC, for which the ALJ must 19 consider “all of the relevant medical and other evidence” in the record, 20 C.F.R. 20 §§ 416.945(a)(3), 416.946(c), and must consider all of the claimant’s “medically 21 determinable impairments,” including those that are not severe, 20 C.F.R. 22 § 416.945(a)(2); *Orn v. Astrue*, 495 F.3d 625, 630 (9th Cir. 2007). “[A]n RFC 23 that fails to take into account a claimant’s limitations is defective.” *Valentine v. 24 Comm’r. of Soc. Sec. Admin.*, 574 F.3d 685, 690 (9th Cir. 2009). 25 At step five, the Commissioner must prove that an individual with the same 26 RFC, age, education, and work experience as the claimant could perform the 27 demands of work which exists in “significant numbers” in the national economy. 28 42 U.S.C. § 423(d)(2)(A); 20 C.F.R. §§ 416.920(a)(4)(v), (g), 416.960(c); *Heckler 12 1 || v. Campbell*, 461 U.S. 458, 461-62 (1983); see *Zavalin v. Colvin*, 778 F.3d 842, 2 || 845 (9th Cir. 2015) (describing legal framework for step five (citations omitted)). 3 || One way the Commissioner may satisfy this burden is by obtaining testimony from 4 || an impartial vocational expert about the type of work such a claimant is still able 5 || to perform, as well as the availability of related jobs in the national economy. See 6 || *Gutierrez v. Colvin*, 844 F.3d 804, 806-07 (9th Cir. 2016) (citation omitted); 7 || *Osenbrock v. Apfel*, 240 F.3d 1157, 1162 (9th Cir. 2001) (citing *Tackett*, 180 F.3d 8 || at 1100-01). When a vocational expert is consulted at step five, the ALJ typically 9 || asks the vocational expert at the hearing to identify specific examples of 10 || occupations that could be performed by a

hypothetical individual with the same 11 || characteristics as the claimant. Zavalin, 778 F.3d at 846 (citations omitted); Hill 12 || v. Astrue, 698 F.3d 1153, 1161 (9th Cir. 2012) (citations omitted). “The 13 || hypothetical an ALJ poses to a vocational expert, which derives from the RFC, 14 | ‘must set out all the limitations and restrictions of the particular claimant.’” 15 || Valentine, 574 F.3d at 690 (citing Embrey v. Bowen, 849 F.2d 418, 422 (9th Cir. 16 || 1988)). However, it is “proper to limit a hypothetical to those impairments that are 17 || supported by substantial evidence in the record.” Osenbrock, 240 F.3d at 1165. 18 || So long as the ALJ’s hypothetical question included all of the claimant’s 19 || limitations supported by the record, the vocational expert’s responsive testimony 20 || may constitute substantial evidence of a claimant’s ability to perform jobs existing 21 || in substantial numbers in the national economy. See Hill, 698 F.3d at 1161-62 22 || (citations omitted); Robbins v. Soc. Sec. Admin., 466 F.3d 880, 886 (9th Cir. 23 || 2006) (citation omitted). 24 2. Analysis 25 Plaintiff contends that the record does not support a finding that he can 26 || stand or walk for six hours in an eight-hour day, and instead supports a greater 27 || standing/walking restriction, due to evidence of Plaintiff’s “difficulty walking and 28 || breathing.” (Plaintiff’s Brief at 10). For example, as Plaintiff points out, his 13 | || treating physician, Dr. Syed F. Azam, M.D., observed at times that Plaintiff 2 || “limp[ed] when walking” (see AR 446, 474), and consistently noted that Plaintiff 3 || had a history of difficulty walking (see AR 390, 399, 407, 417, 426, 435, 444, 453, 4 || 462, 471, 481, 489, 497, 504). Plaintiff also attempts to support the need for 5 | further restrictions in standing and walking by noting that he “has consistently 6 || reported chronic pain, muscle aches, muscle weakness, and arthralgias/joint pain.” 7 | (Plaintiff’s Brief at 10; see AR 382, 391, 400, 409, 418, 427, 436, 445, 454). 8 | Relatedly, Dr. Luthra noted once that Plaintiff “complain[ed] that he has pain in 9 || his legs” which Plaintiff “describe[d] as a fire on the lateral aspect of [his] legs.” 10 | (AR 535). 11 Plaintiff further argues that he needs a greater standing/walking restriction 12 || due to his COPD symptoms, as well as symptoms of nausea and low BMI. (See 13 | Plaintiffs Brief at 10). As to COPD, Plaintiff was often noted to suffer from a 14 || cough and shortness of breath. (See AR 527, 532, 535, 881, 898, 910, 917). He 15 || also often reported nausea, vomiting, constipation, and diarrhea (see AR 246, 250, 16 | 382, 391, 400, 445, 454, 463, 473, 483, 491, 499, 507, 526, 902, 910), and his 17 || BMI was consistently under 20 (see AR 362, 377, 387, 404, 423, 528, 866, 911, 18 || 918), while his medical providers found that he is malnourished (see AR 391, 400, 19 | 911) and assessed him with failure to thrive (see AR 529). 20 However, in determining that Plaintiff is capable of performing light work 21 || with additional restrictions, the ALJ properly considered all the evidence of 22 || record, including the evidence of Plaintiff’s history of COPD and difficulty with 23 || nausea, vomiting, and diarrhea with weight loss. (See AR 571-74). The ALJ 24 || noted, among other things, that Plaintiff’s “routine examinations while presenting 25 || for in-office visits throughout the period at issue were without gastrointestinal, 26 || musculoskeletal, respiratory, or other abnormalities” (AR 575; see AR 335, 365, 27 || 474, 876, 887, 911, 942). The ALJ acknowledged Plaintiff’s alleged inability to 28 || walk for extended periods but found that the

evidence did not support a need for 14 1 || additional functional limitations, since Plaintiff had “not routinely reported 2 || deficits related to his . . . legs, as far as walking,” and also testified he could walk 3 || to the store.” (AR 575; see AR 41). Plaintiff fails to demonstrate how these 4 || findings are undermined by any of the evidence that Plaintiff cites. Indeed, while 5 || Plaintiff sometimes experienced shortness of breath, he also frequently denied this 6 || symptom (see AR 246, 250, 271, 382, 391, 400, 409, 418, 427, 436, 445, 454, 463, 7 || 473, 483, 491, 499, 507, 872, 884, 886, 892, 902, 908), and several records also 8 || reflect that Plaintiff “report[ed] no muscle aches, no muscle weakness, no 9 || arthralgias/joint pain” (see AR 383, 491, 499, 507). There is ample medical 10 || evidence in the record to support a finding that Plaintiff can stand or walk for up 11 || to six hours in an eight-hour workday. 12 Plaintiff additionally contends that the ALJ failed to properly support the 13 || six-hour standing/walking limitation with an expert medical opinion. (See 14 || Plaintiffs Brief at 12-13). As Plaintiff points out, the only medical opinion that 15 || limited Plaintiff to six hours of standing or walking, that of consultative examiner 16 || Dr. Azizollah Karamlou, M.D., is contradictory. (See Plaintiff's Brief at 12; AR 17 || 544-54). Dr. Karamlou examined Plaintiff on September 30, 2021, and provided 18 || his assessment in two portions — a five-page typewritten report (see AR 544-48) 19 || and a standardized check-box form evaluation (see AR 548-54). In the 20 || typewritten report, Dr. Karamlou wrote that Plaintiff “is able to walk and stand for 21 || six hours out of an eight-hour workday” and ““is able to sit for six hours out of an 22 || eight-hour workday,” among other assessed limitations. (AR 547). On the form 23 || portion, however, Dr. Karamlou checked boxes indicating that Plaintiff can stand 24 || 25 26) °The ALJ noted, moreover, that while Plaintiff apparently used a cane for a “short period” 27 in 2022, during which there were also “isolated reports of unsteadiness,” Plaintiff did not testify 2g || at the hearing that he needed a cane, and many other reports indicated a normal gait without assistive device. (AR 576; see AR 365, 446, 474, 529, 534, 537, 545, 942, 961). 15 1 for four hours, walk for four hours, and sit for six hours during an eight-hour day. 2 (AR 550). 3 The ALJ found Dr. Karamlou’s overall medical opinion “somewhat 4 persuasive,” and specifically noted that the typewritten portion (which the ALJ 5 called the “narrative opinion”), was supported by Dr. Karamlou’s “relatively 6 normal examination” and “consistent with the record as a whole, where there are 7 many similar examinations.”10 (AR 576). The ALJ thus expressly included in the 8 RFC the “exertional, postural, and environmental limitations Dr. Karamlou 9 assessed” at the end of that typewritten (or “narrative”) portion. (AR 576; see AR 10 547-48). The ALJ then remarked, on the other hand, that some of the opinions 11 that Dr. Karamlou offered on the “form” portion of the assessment “are different,” 12 and the differences were “unpersuasive,” as they were not supported by Dr. 13 Karamlou’s form opinion, which (unlike the typewritten portion) provided no 14 explanations or findings to substantiate the restrictions, and was also inconsistent 15 with the overall evidence as discussed in the ALJ’s decision. (AR 576-77). The 16 ALJ thus stated that Plaintiff’s RFC “appears more in line with” Dr. Karamlou’s 17 typewritten opinion (which contained the six-hour standing/walking limitation), 18 and “not the unexplained form opinion.”

(AR 577). 19 Plaintiff argues that the ALJ failed to properly reconcile Dr. Karamlou's 20 two conflicting assessments of Plaintiff's standing/walking ability. (Plaintiff's 21 Brief at 12). Plaintiff suggests that doing so required the assistance of a medical 22 23 10For claims filed after March 27, 2017 (such as Plaintiff's claim), ALJs must determine 24 which medical opinions are the most "persuasive" by focusing on several factors, the most important of which are supportability and consistency. See 20 C.F.R. § 416.920c(a). 25 "Supportability means the extent to which a medical source supports the medical opinion by 26 explaining the 'relevant . . . objective medical evidence,'" while consistency refers to "the extent to which a medical opinion is 'consistent . . . with the evidence from other medical sources and 27 nonmedical sources in the claim.'" *Woods v. Kijakazi*, 32 F.4th 785, 791-92 (9th Cir. 2022) 28 (quoting 20 C.F.R. § 404.1520c(c)(1), (2)); see also 20 C.F.R. § 416.920c(c)(1), (2). ALJs are required to explain how they considered these two factors. See 20 C.F.R. § 416.920c(b). 16 1 expert, which the ALJ did not obtain. (Plaintiff's Brief at 12). However, although 2 the ALJ certainly could have given a clearer explanation for why she found the 3 six-hour standing/walking limitation particularly more persuasive than the four- 4 hour restriction, the ALJ's explanation is at least adequate under the applicable 5 standard. Plaintiff fails to demonstrate that the circumstances triggered the ALJ's 6 duty to develop the record. See *Mayes v. Massanari*, 276 F.3d 453, 459-60 (9th 7 Cir. 2001) ("An ALJ's duty to develop the record further is triggered only when 8 there is ambiguous evidence or when the record is inadequate to allow for proper 9 evaluation of the evidence."). 10 Alternatively, even if the ALJ erred by failing to further support the finding 11 that Plaintiff can stand or walk for six hours, rather than only four hours, or to 12 further develop the record on this issue, such error would be harmless. As 13 Defendant points out, the vocational expert also testified to several representative 14 occupations at the sedentary level in response to the ALJ's hypothetical, which 15 would also result in a finding that Plaintiff was not disabled. (Defendant's Brief at 16 7; see AR 600-01). Sedentary work generally requires no more than two hours of 17 standing or walking in an eight-hour workday. See SSR 83-10, 1983 WL 31251, 18 at *5 ("Jobs are sedentary if walking and standing are required occasionally and 19 other sedentary criteria are met. . . . Since being on one's feet is required 20 'occasionally' at the sedentary level of exertion, periods of standing or walking 21 should generally total no more than about 2 hours of an 8-hour workday, and 22 sitting should generally total approximately 6 hours of an 8-hour workday."). 23 Specifically, after posing a hypothetical for light work which contained all the 24 restrictions in the RFC assessment, to which the vocational expert responded by 25 listing several jobs existing in substantial numbers in the national economy (AR 26 599-600; see also AR 571, 577-78), the ALJ next asked whether there were also 27 jobs for a person with the same restrictions but at the sedentary level (AR 600). 28 The vocational expert testified that such person could perform work as a lens 17 1 || inserter (11,000 jobs nationally), a bench assembler (12,500 jobs nationally), and 2 || jewelry preparer (10,000 jobs nationally). (AR 600-01). There is no

dispute that 3 || this would constitute a significant number of jobs in the national economy, which 4
| would suffice to support the ALJ's finding at step five. See, e.g., *Moncada v. 5 || Chater*, 60 F.3d
521, 524 (9th Cir. 1995) (64,000 jobs nationally was significant). 6 Plaintiff contends that the
vocational expert's testimony regarding sedentary 7 || work does not suffice because "when the
evidence is properly considered, the ALJ 8 || may not have found that [Plaintiff] is capable of the
physical requirements of 9 || sedentary work." (Plaintiff's Reply at 4). However, Plaintiff has not
identified 10 || any evidence in the record that would support a finding that Plaintiff was 11 ||
incapable of performing sedentary work. Accordingly, Plaintiff fails to 12 || demonstrate any
material error in the ALJ's decision. See *Tommasetti v. Astrue*, 13 | 533 F.3d 1035, 1038 (9th Cir.
2008) (An ALJ's error is harmless "when it is clear 14 || from the record . . . that it was
'inconsequential to the ultimate nondisability 15 || determination.'" (citation omitted)); see also
Graham v. Comm'r of Soc. Sec., 441 16 || F. App'x 487, 489 (9th Cir. 2011) (error was harmless
where, even if ALJ had 17 || limited claimant to sedentary work, the vocational expert also
identified sedentary 18 || jobs that existed in substantial numbers that claimant could perform with
his 19 | RFC); *Willard v. Saul*, 2021 WL 2073737, at *7 (E.D. Cal. May 24, 2021) (same); 20 ||
Jenkins v. Astrue, 815 F. Supp. 2d 1145, 1154 (D. Or. 2011) (same), *aff'd*, 497 F. 21 || App'x 757
(9th Cir. 2012).

22 V. CONCLUSION

23 For the foregoing reasons, the decision of the Commissioner of Social 24 || Security is
AFFIRMED. 25 LET JUDGMENT BE ENTERED ACCORDINGLY. 26 | DATED: October 1,
2025 /s/ 07 Honorable Jacqueline Chooljian

38 UNITED STATES MAGISTRATE JUDGE

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