

SOUTH DAKOTA SUPREME COURT

People ex rel. L.S.

721 N.W.2d 83 (S.D. 2006) · Decided August 16, 2006

SUMMARY

The South Dakota Supreme Court affirmed the termination of a mother’s parental rights in an abuse and neglect proceeding. It held that res judicata did not bar a second petition based on new conduct and that the child-protection context warranted a flexible application of claim preclusion. The court also upheld the abuse-and-neglect adjudication, the excusal of reasonable reunification efforts, and termination as the least restrictive alternative.

CASE DETAILS

COURT	South Dakota Supreme Court
WRITING FOR THE COURT	Konenkamp, Justice (on reassignment); Gilbertson, Chief Justice; Konenkamp, Justice; Zinter, Justice; Sabers, Justice; Miller, Retired Justice, sitting for Meierhenry, Justice
JURISDICTION	South Dakota
DECIDED	August 16, 2006
DISPOSITION	affirmed
PROCEDURAL POSTURE	The mother appealed from a judgment terminating her parental rights after a second abuse and neglect proceeding. She argued that the second proceeding was barred by res judicata and challenged the adjudication of abuse and neglect, the excusal of reasonable reunification efforts, and termination as the least restrictive alternative.
STANDARD OF REVIEW	Res judicata is reviewed de novo. Abuse-and-neglect findings are reviewed under the clearly erroneous standard, with due regard for the circuit court's opportunity to assess witness credibility. The sufficiency of the evidence supporting adjudication and termination was evaluated under the clear-and-convincing-evidence standard. The decision to excuse reasonable reunification efforts is reviewed for abuse of discretion. The ultimate finding that termination was the least restrictive alternative commensurate with the children's best interests is reviewed for clear error.
PRECEDENTIAL VALUE	Published South Dakota Supreme Court opinion; precedential.

TOPICS

termination of parental rights

family law procedure

res judicata

evidence

parental rights

PRACTICE AREAS

family law

juvenile law

child protection

QUESTIONS PRESENTED

1. Whether res judicata barred the State's second abuse-and-neglect petition based on the earlier proceeding.
2. Whether the circuit court properly adjudicated the children abused and neglected by considering the prior adjudication and the mother's subsequent exposure of a child to T.O.
3. Whether the circuit court properly excused DSS from making reasonable efforts to reunify the family under SDCL 26-8A-21.1(7).
4. Whether termination of the mother's parental rights was the least restrictive alternative commensurate with the children's best interests.

HOLDINGS

1. Res judicata did not bar the second proceeding. In child-protection proceedings involving continuing and changing circumstances, the doctrine must be applied cautiously, and a hyper-technical application cannot prevent consideration of new material evidence bearing on the children's safety.
2. The circuit court properly adjudicated the children abused and neglected because clear and convincing evidence showed that they lacked proper parental care and were threatened with substantial harm through the mother's conduct and omissions.
3. The circuit court properly excused DSS from providing reasonable efforts toward reunification under SDCL 26-8A-21.1(7).
4. Termination of the mother's parental rights was the least restrictive alternative commensurate with the children's best interests.

KEY QUOTATIONS

"A hyper-technical application of res judicata is simply not appropriate in these extraordinary circumstances." (¶ 29, 721 N.W.2d at 92)

"Moreover, because the court is required to act in the best interest of the children, it is not improper for a court to consider the circumstances that brought about the previous adjudication." (¶ 31, 721 N.W.2d at 92)

"We find no error in the circuit court's conclusion that termination of the mother's parental rights was the least restrictive alternative commensurate with the best interests of L.S., J.S., and C.S." (¶ 39, 721 N.W.2d at 95)

FACTUAL BACKGROUND

The mother's boyfriend and later husband, T.O., sexually abused all three of her daughters. Although the mother initially reported some incidents and DSS instructed her to prevent T.O.'s contact with the children, she continued her relationship with him and used him as a caregiver, leading to the children's removal and an initial abuse-and-neglect adjudication. After the first case was orally dismissed, investigators observed the mother meet T.O. while one child was present, and the mother later continued to deny or minimize his abuse and asserted that contact with him was not harmful. The second court relied on the new incident, the prior adjudication, and the mother's testimony in finding continuing danger and terminating her parental rights.

PROCEDURAL HISTORY

The children were adjudicated abused and neglected in an earlier Lincoln County proceeding after the mother continued to expose them to T.O., who had sexually abused them. The first proceeding was orally dismissed after the mother appeared to complete her case plan, but before written dismissal the State discovered that she continued contact with T.O. and had exposed one child to him. The State filed a second petition in Minnehaha County; the circuit court denied the mother's motion to dismiss, adjudicated the children abused and neglected, excused reasonable reunification efforts, and terminated the mother's parental rights. The South Dakota Supreme Court affirmed.

DISPOSITION

affirmed

CASES CITED

- Wells v. Wells, 2005 SD 67, ¶ 11, 698 N.W.2d 504, 507
- Banks v. Int'l Union Elec., Elec., Technical, Salaried and Mach. Workers, 390 F.3d 1049, 1052 (8th Cir. 2004)
- Moe v. Moe, 496 N.W.2d 593, 595 (S.D. 1993)
- Federated Department Stores, Inc. v. Moitie, 452 U.S. 394, 401 (1981)
- Brown v. Felsen, 442 U.S. 127, 132 (1979)
- Carr v. Preslar, 73 S.D. 610, 619, 47 N.W.2d 497, 502 (1951)
- Faulk v. Faulk, 2002 SD 51, ¶ 16, 644 N.W.2d 632, 635
- Interest of J.J.T. and T.J.T., 877 P.2d 161, 163-64 (Utah Ct. App. 1994)
- People in Interest of J.R., 711 P.2d 701, 703 (Colo. Ct. App. 1985)
- In the Matter of Newman, 49 Or. App. 221, 619 P.2d 901, 905 (1980)
- In re Juvenile Appeal, 190 Conn. 310, 460 A.2d 1277, 1282 (1983)
- In re Marriage of Weaver, 228 Ill. App. 3d 609, 592 N.E.2d 643, 649 (1992)
- Boone v. Boone, 150 F.2d 153 (D.C. Cir. 1945)
- Scott v. Department of Social Services, 76 Md. App. 357, 545 A.2d 81, 90 (1988), cert. denied, 492 U.S. 910 (1989)

- In re Pardee, 190 Mich. App. 243, 475 N.W.2d 870, 874 (1991)
- In re V.B., 220 Neb. 369, 370 N.W.2d 119, 121 (1985)
- In re J.L.H., 299 N.W.2d 812, 815 (S.D. 1980)
- Matter of N.J.W., 273 N.W.2d 134 (S.D. 1978)
- Interest of D.T., Jr., 2003 SD 88, ¶ 10, 667 N.W.2d 694, 698
- Interest of T.G., 1998 SD 54, ¶ 16, 578 N.W.2d 921, 923
- Matter of L.B., 416 N.W.2d 598, 599 (S.D. 1987)
- Matter of R.Z.F., 284 N.W.2d 879, 881 (S.D. 1979)
- In re K.D.E., 87 S.D. 501, 506, 210 N.W.2d 907, 910 (S.D. 1973)
- Interest of J.S.B., Jr., 2005 SD 3, ¶ 1, 691 N.W.2d 611, 613
- Interest of D.B., 2003 SD 113, ¶¶ 13, 15, 670 N.W.2d 67, 71-72
- New Jersey Division of Youth and Family Services v. A.R.G., 361 N.J. Super. 46, 824 A.2d 213, 233 (2003)
- In re S.A., 2005 SD 120, ¶ 21, 708 N.W.2d 673, 680
- In re A.S., 2000 SD 94, ¶¶ 19, 21, 614 N.W.2d 383, 386-87
- In re J.Y., 502 N.W.2d 860, 862 (S.D. 1993)
- Interest of T.G. and C.G., 1998 SD 54, ¶ 16, 578 N.W.2d 921, 923
- Interest of P.K., 2006 SD 17, ¶ 24, 711 N.W.2d 248, 256
- Interest of A.D., 416 N.W.2d 264, 268 (S.D. 1987)
- People in Interest of M.J.B., 364 N.W.2d 921 (S.D. 1985)
- In re E.D.J., 499 N.W.2d 130, 137 (S.D. 1993)
- In re J.M.V.D., 285 N.W.2d 853, 855 (S.D. 1979)

OPINION

People ex rel. L.S. 721 N.W.2d 83

KONENKAMP, J.

KONENKAMP, Justice (on reassignment). [¶ 1.] In this abuse and neglect action, the mother appeals the judgment terminating her parental rights. She contends that the State’s failure to proceed with a new allegation during a previous abuse and neglect proceeding makes the issue res judicata. We affirm. Background [¶ 2.] In 2001, L.S., age twelve at the time, told her mother, S.O., that T.O. had exposed his penis to her and asked her to touch it. T.O. was the mother’s boyfriend. She relied on him to provide care for L.S. and her two other daughters, C.S. and J.S. When the mother asked T.O. about this incident, he acknowledged that it did happen. The mother, nevertheless, continued to date T.O. and use him as a caregiver for her three daughters. Then in March 2002, J.S., age nine, told her mother that T.O. “was moving up and down” while she was sitting on his lap. C.S. also informed her mother about an incident with T.O.: he had asked her to “rub lower” while she was rubbing his stomach. [¶ 3.] After these latter incidents with J.S. and C.S., the mother contacted law enforcement. In turn, the Department of Social Services (DSS) was

notified and a social worker told the mother that T.O. should have no contact with her children. She kicked T.O. out of her home. Thereafter, DSS closed its file. However, in May 2002, DSS received word that the mother married T.O. and continued to use him as a caregiver. After confirming this information, DSS removed the children from the mother's custody and filed an abuse and neglect petition against her. [¶ 4.] In the meantime, based on the incidents with the girls in March 2002, T.O. was indicted in Lincoln County with two counts of sexual contact with a child under sixteen. On September 19, 2002, T.O. pleaded nolo contendere to felony child abuse and received a suspended penitentiary sentence, 180 days in jail, and work release. His five year probation included a condition that he have no contact with L.S., C.S., and J.S. [¶ 5.] In September 2002, an adjudicatory hearing was held on the abuse and neglect petition. At the hearing, the mother admitted that T.O. had touched her children, but she claimed that it was not sexual. The circuit court concluded by clear and convincing evidence that the allegations in the petition had been proved. The court found that the mother knew of T.O.'s sexual contact with her children and she nevertheless "used poor judgment" and continued to use "him as a primary daycare provider." This, according to the court, "allowed [T.O.] the opportunity to prey upon her two other children." The court also recognized that the mother married T.O. after DSS closed its initial file. Therefore, the court declared that it would be "contrary to the minor children's welfare to be immediately returned to their parents' custody." The children were adjudicated abused and neglected by an order dated November 4, 2002. [¶ 6.] While the children remained in protective custody, DSS prepared multiple case plans for the mother. She was required to obtain suitable housing, maintain her employment, complete parenting classes, complete a psychological evaluation, attend weekly visitations with her children, and provide a safe and secure environment for them. She was to cease her contact with T.O., not speak of him to her children, and not allow T.O. to have contact with them. She was also told to obtain a divorce from T.O. In a subsequent case plan, DSS added a requirement that the mother attend anger management classes. [¶ 7.] In partial compliance, the mother completed parenting classes, the psychological evaluation, and attended regular visitation with her children. However, she failed to get the counseling recommended in her psychological evaluation. She did not divorce T.O. Instead, she remained in contact with him and continued to speak of him to the children during her scheduled visitations. While DSS learned through the children that the mother attended an anger management class, it was not aware that she had completed that requirement of her case plan. [¶ 8.] Believing that the mother would continue to expose her children to harm, the State moved to terminate the mother's parental rights in May 2003. Before a dispositional hearing was held, the State also requested a protection order prohibiting the mother from having any contact with the children because her defiance toward DSS was destructive to her children. The circuit court agreed, stating "I thought it would be in the best interests of these girls to continue to have a relationship with their mother. After what I've heard today, I no longer feel that way.... I agree that they need a stable, consistent environment, and that all the mother has done is continued to disrupt that." The court granted the State's motion

for a protective order. [¶ 9.] In response, the mother began cooperating with DSS. She completed her case plan requirements and filed for a divorce from T.O. A dispositional hearing was ultimately conducted in December 2003. DSS testified that the mother had *87in fact completed all that had been requested of her. DSS still believed, however, that her parental rights should be terminated. At the hearing, a representative from DSS testified, “[m]y biggest concern is that [the mother] doesn’t seem to grasp the seriousness of what happened, and I also believe that her children also have this belief, that what happened isn’t serious. So whether it’s [T.O.] or somebody else, that is my — that’s my biggest concern. She doesn’t appear to get it.” [¶ 10.] At the completion of the dispositional hearing on January 30, 2004, the mother moved to dismiss the case. Circuit Judge Kathleen K. Caldwell orally granted the mother’s motion. The court stated that “the last time we were here also we heard that [the mother] had been divorced from [T.O.] and done parenting classes and done everything that [DSS] had asked her to do. And I just think that there is not enough evidence in this case to terminate anyone’s rights.” After ordering that the case be dismissed, the court accepted the recommendation from the [parents’] attorneys that entry of the order be delayed for thirty days. The delay was requested so the mother and the two fathers could resolve custody issues among themselves. Judge Caldwell warned, “basically once the thirty days are over, I’m going to dismiss this case, and things will go back to the way they were prior to this case being filed absent any other orders being entered.” [¶ 11.] After the January 30 hearing, but before a written order was entered, DSS hired an investigator to follow the mother because it believed that she was continuing to have contact with T.O. At this time, he was still incarcerated, but would leave at 10:30 p.m. on work release to be at John Morrell by 11:00. Just as DSS had suspected, the investigator observed the mother meet with T.O. outside Morrell’s on three consecutive nights: February 10, 11, and 12, 2004. On February 12, in particular, the mother brought J.S. and another child with her. At this meeting, the investigator observed T.O. get into the mother’s vehicle while the two children were in the backseat.¹ When questioned about exposing her child to T.O., the mother initially denied that it happened, but then claimed that they met to discuss health insurance matters, because they were still married at the time. [¶ 12.] Believing that returning the children to the mother would place them in imminent risk of harm, the State filed a motion on February 24, 2004, requesting that Judge Caldwell reconsider her January 30 order dismissing the petition. The State also requested that a hearing be scheduled on the motion. The State’s motion set forth the facts surrounding the February 12 incident and included an affidavit from William Golden, the children’s attorney, attesting to the same. After receiving this motion, Judge Caldwell did not schedule a hearing, but instead telephoned Thomas Wollman, the Lincoln County State’s Attorney. Wollman later testified that Judge Caldwell would not entertain the motion because she believed that filing a new petition was the way to proceed. In accord with her oral order, therefore, Judge Caldwell signed the written order dismissing the case on March 1, 2004. [¶ 13.] Two days later, the State filed a second abuse and neglect petition, this time in Minnehaha County. This petition, like the previous one, alleged that the mother had failed to

protect her children. *88With the factual background from the previous proceedings, in addition to the mother's actions on February 12, 2004, the State argued before Circuit Judge Peter H. Lieberman that the mother "has exhibited a pattern of failing to protect her children from substantial harm or a potential for substantial harm." The mother moved to dismiss, alleging that this second petition was barred by the doctrine of res judicata. [¶ 14.] During a hearing on the motion to dismiss, the mother argued that the issues presented in the second petition were identical to those considered by Judge Caldwell in the previous action. In opposing the motion, the State asserted that the February 12 incident presented new facts not considered by Judge Caldwell. The State further contended that although it presented the February 12 incident to Judge Caldwell through the motion for reconsideration, she advised the State to file a second petition. [¶ 15.] Over the mother's objection, Judge Lieberman allowed Wollman to relate the phone conversation he had with Judge Caldwell. He testified that: Based upon the conversation I had with the court it was my understanding — my impression that the [c]ourt would not entertain the motion. In hindsight I guess I could have forced the issue and got a hearing scheduled, but the phone conversation left me with the impression that it would be fruitless and that a new petition would be the correct way to proceed. In response to this testimony, the mother contended that the State could have and should have forced the issue with Judge Caldwell, and therefore the doctrine of res judicata precluded the State from proceeding with the second petition. Judge Lieberman denied the mother's motion to dismiss. He concluded that no final order existed addressing the merits of the February 12 incident, that the issues in the new petition were not identical to the previous petition, and finally, that the issues in the new petition had not been previously litigated. Consequently, the court allowed the State to proceed with the second abuse and neglect petition. [¶ 16.] An adjudicatory hearing was held on May 19, 2004. The mother testified on both direct and cross examination that she continued to visit T.O. after Judge Caldwell's oral dismissal on January 30, 2004. She further admitted that she brought J.S. with her when she visited him on February 12, 2004. When asked on cross examination if she was still married to T.O., she could not say one way or the other. She testified that there would be no harm in having the girls live with her and T.O. together, or in having T.O. visit the girls. More significantly, the mother testified that she believed T.O. was innocent and that none of the prior sexual contacts had ever happened. [¶ 17.] In rendering its decision, the court took judicial notice of the previous abuse and neglect action in Lincoln County and T.O.'s criminal file. It further acknowledged that the previous petition was dismissed by Judge Caldwell. However, based on the mother's conduct since January 30, 2004, the court ruled that the allegations in the second petition were established by clear and convincing evidence. The court declared that "it is inescapable that [the mother] and [T.O.] intend to continue their relationship." Therefore, the court adjudicated the children abused and neglected in that they lacked proper parental care and were threatened with substantial harm under SDCL 26-8A~2(2) and (6). [¶ 18.] After the adjudication, the State moved to excuse the requirement that DSS provide reasonable efforts to reunite the *89mother with her children. The State alleged that under SDCL

26-8A-21.1(7), DSS was “not required to seek reunification of a child with a parent who has exposed the children to or demonstrated the inability to protect the children from substantial harm or the risk of substantial harm and the child or another child had been removed from the parent’s custody because the removed child was adjudicated to be abused and neglected by a [c]ourt on at least one previous occasion.” The court found that both requirements under this statute had been met and excused any obligation on the part of DSS to provide reasonable efforts to reunify the family. According to the court, despite all the previous efforts by the social workers, the mother “still does not understand what it takes to keep her children safe from abuse.” Moreover, the court found “incredible” the mother’s latest assertions that she will protect the children from T.O. In the court’s view, her promises were made “to placate the Department of Social Services, the special advocate and the [circuit court].” [¶ 19.] After the court declared that DSS was not required to provide reasonable efforts, the State moved to terminate the mother’s parental rights. The court found that the conditions that led to the removal of the children still existed, in that the mother still failed to understand what it takes to protect her children. Moreover, the court found that there was little likelihood that the conditions would change because she failed “to acknowledge that [T.O.] sexually assaulted her minor children and has refused to protect her children from their abuser.” The court further declared the mother unfit and that “potential harm could result to the children were they to be returned to [her] custody.” In sum, the court found that the least restrictive alternative was to terminate the mother’s parental rights. Otherwise, the court believed that it “would be gambling with the future of the minor children if they were to be returned to the custody of [the mother].” [¶ 20.] The mother appeals asserting that (1) the doctrine of res judicata prohibited the circuit court from acquiring jurisdiction over this abuse and neglect petition; (2) the court erred when it adjudicated the children abused and neglected; (3) the court erred when it granted the State’s motion to excuse reasonable efforts to reunite the family; and (4) termination was not the least restrictive alternative commensurate with the children’s best interests. Analysis and Decision

1. Res Judicata

[¶ 21.] We review de novo a circuit court’s ruling on the issue of res judicata. *Wells v. Wells*, 2005 SD 67, ¶ 11, 698 N.W.2d 504, 507 (citing *Banks v. Int’l Union Elec., Elec., Technical, Salaried and Mach. Workers*, 390 F.3d 1049, 1052 (8th Cir.2004) (citation omitted)). Here, Circuit Judge Lieberman concluded that res judi-cata did not apply because the allegations contained in the second petition were new, lacked a final judgment on the merits, and were not and could not have been previously litigated. In contrast, the mother contends that Judge Caldwell heard the same allegations in the first petition that were then repeated in the second petition, Judge Caldwell still had jurisdiction when the February 2004 incidents occurred, and the State failed to bring the matter on for hearing before the case was dismissed. Therefore, the mother insists that there exists a final judgment on the merits. [¶ 22.] To invoke the doctrine of res judicata, four elements must be established: (1) a final judgment on the merits in an earlier action; (2) the question decided in

the former action is the same as the *90one decided in the present action; (3) the parties are the same; and (4) there was a full and fair opportunity to litigate the issues in the prior proceeding. *Moe v. Moe*, 496 N.W.2d 593, 595 (S.D.1993) (citation omitted). In examining whether these elements are present, a court should construe the doctrine liberally, unrestricted by technicalities. However, because the doctrine bars any subsequent litigation, it should not be used to defeat the ends of justice. Instead, courts “must give careful consideration to the case at hand before erecting the doctrine’s preclusive bar.” Cf. *Federated Depart. Stores, Inc. v. Moitie*, 452 U.S. 394, 401, 101 S.Ct. 2424, 2429, 69 L.Ed.2d 103 (1981); *Brown v. Felsen*, 442 U.S. 127, 132, 99 S.Ct. 2205, 2209, 60 L.Ed.2d 767 (1979). [¶ 23.] The doctrine of *res judi-cata* is premised on two maxims: “‘A [person] should not be twice vexed for the same cause’ and ‘it is for the public good that there be an end to litigation.’” *Carr v. Preslar*, 73 S.D. 610, 619, 47 N.W.2d 497, 502 (1951) (citations omitted). *Res judica-ta* seeks to promote judicial efficiency by preventing repetitive litigation over the same dispute. *Wells*, 2005 SD 67, ¶ 15, 698 N.W.2d at 508 (citing *Faulk v. Faulk*, 2002 SD 51, ¶ 16, 644 N.W.2d 632, 635) (additional citation omitted). This being so, it is important to consider the nature of abuse and neglect proceedings. The protection of children from continuing abuse and neglect is not the type of needless litigation contemplated by the doctrine. See *Interest of J.J.T. and T.J.T.*, 877 P.2d 161, 164 (Utah Ct.App.1994) (“to effectively determine the best interests of a child, a court must be free from the imposition of artificial constraints that serve merely to advance the cause of judicial economy”). [¶ 24.] Longstanding jurisprudence recognizes that special concerns may warrant exceptions to claim preclusion: “The strongest justification arises from cases in which disposition of the first action has failed to provide any tolerable resolution of a continuing problem.” *Wright St Miller & Cooper*, 18 Fed. Prac. & Proc. Juris. 2d § 4415, Exceptions To Claim Preclusion Rules. In particular, when it comes to protecting children *res judicata* should be cautiously applied. Other courts have expressed similar sentiments. In *People in Interest of J.R.*, 711 P.2d 701, 703 (Colo.Ct.App.1985), the court noted that “[a]lthough the policy of limiting litigation is sound, that policy should not be applied so as to deprive the State in its role as *parens patriae* from seeking a resolution which will best serve the interests of the children.” [¶ 25.] In this regard, the Oregon Court of Appeals is worth quoting at length: Termination of parental rights proceedings generally arise out of a continuing and cumulative set of circumstances, in which the child is within the juvenile court’s jurisdiction and, often, is subject to agency custody or supervision. An order denying a petition to terminate parental rights seldom leads directly to the termination of wardship or of agency involvement. It is one thing to say that such an order bars a second termination proceeding when there has been no change in the operative facts which led to the initiation of the first proceeding; it is very different — and clearly wrong— to contend that, if new substantial material facts come into existence which justify the filing of a new termination proceeding, evidence and facts which were or could have been considered in the earlier proceeding cannot be considered or reconsidered in the later one. In the *Matter of Newman*, 49 Or.App. 221, 619 P.2d 901, 905 (1980) (emphasis added).

*91[¶ 26.] In expressing a like sentiment, the Connecticut Supreme Court, in the case of *In re Juvenile Appeal*, 190 Conn. 310, 460 A.2d 1277, 1282 (1983), wrote:

The judicial doctrines of *res judicata* and collateral estoppel are based on the public policy that a party should not be able to relitigate a matter which it already has had an opportunity to litigate. [Citations omitted]. Stability in judgments grants to parties and others the certainty in the management of their affairs which results when a controversy is finally laid to rest. The doctrines of preclusion, however, should be flexible and must give way when their mechanical application would frustrate other social policies based on values equally or more important than the convenience afforded by finality in legal controversies. (Emphasis added) (citations omitted); *In re Marriage of Weaver*, 228 Ill.App.3d 609, 170 Ill.Dec. 207, 592 N.E.2d 643, 649 (1992) (the doctrine “should not be strictly applied to bar evidence when the most important consideration is the welfare of a child”); *Boone v. Boone*, 150 F.2d 153 (D.C.Cir.1945). [¶ 27.] When it comes to balancing child protection against judicial economy in preventing repetitive claims, the Utah Court of Appeals summed up the problem well: A more fundamental question, however, is whether the judicial doctrine of *res judicata* has any application in proceedings involving the welfare of children. Mindful of the unique nature of child custody and related proceedings, we share the concerns expressed by the courts which have recognized that a hyper-technical application of *res judicata* is improper in adjudications where the welfare of children is at stake. [Footnote omitted]. Considerations regarding a child’s welfare are rarely, if ever, static. In fact, it is more likely that the child’s environment is constantly evolving, thus justifying the court’s continuing jurisdiction. See *Scott v. Department of Social Servs.*, 76 Md.App. 357, 545 A.2d 81, 90 (1988) (“child welfare seems to be a particularly appealing subject for periodic redetermination because children can be quickly and irretrievably scarred by negative circumstances”), cert. denied, 492 U.S. 910, 109 S.Ct. 3226, 106 L.Ed.2d 575 (1989). *J.J.T. and T.J.T.*, 877 P.2d at 163. See also *In re Pardee*, 190 Mich.App. 243, 475 N.W.2d 870, 874 (1991) (*res judicata* “cannot settle the question of a child’s welfare for all time”); *In re V.B.*, 220 Neb. 369, 370 N.W.2d 119, 121 (1985) (same). [¶28.] Although South Dakota has no case directly on point, we can find some guidance in the case of *In re J.L.H.*, 299 N.W.2d 812, 815 (S.D.1980), rev’d on other grounds, *In re J.L.H.*, 316 N.W.2d 650 (S.D.1982). There, in rejecting the mother’s *res judicata* argument, this Court held that “the trial court did not err in admitting evidence originating prior to the earlier adjudication.” *Id.* Apparently, this evidence could have been offered in the first adjudicatory hearing but was not. Nonetheless, this Court found that because there had been a finding of dependency and neglect in the first proceeding, *res judicata* did not bar admission of this evidence in the second adjudicatory proceeding. [¶ 29.] Likewise, in this case the children were found abused and neglected as alleged in the first petition. Then, during the dispositional phase, the incident where the mother again exposed her child to the man who had molested her was not formally brought before the court after it announced that the case was going to be dismissed. A motion to reconsider was filed, but the judge telephoned the State’s *92Attorney, and, as a result, the State was left with the

impression that the judge would not entertain the motion. In the second adjudicatory hearing before a new judge, this evidence was admitted. Perhaps the evidence should have been formally brought before the first court, even though the court indicated that the motion would not be successful, but simply because the State did not insist on a hearing should not preclude the new evidence from being used in the second proceeding. After all, there is no dispute that the judge indicated that she would not entertain it. A hyper-technical application of res judicata is simply not appropriate in these extraordinary circumstances. Even if we were to say that the attorneys blundered in failing to insist that the matter be heard by Judge Caldwell, the children's welfare still demands that we place greater emphasis on their protection than on a judicial policy against repeat litigation.² To hold otherwise is to turn our legal process for protecting abused and neglected children into a hollow ritual.

2. Adjudication of Abuse and Neglect

[¶ 30.] The mother next contends that the circuit court erred when it adjudicated the children abused and neglected. Specifically, the mother asserts that the court was not permitted to use matters litigated in the previous abuse and neglect proceedings as grounds for the current adjudication. Without those matters, she claims, the circumstances surrounding the February 12 incident do not provide sufficient evidence to support the court's adjudication. [¶ 31.] An adjudication of abuse and neglect must be supported by clear and convincing evidence. *Interest of D.T., Jr.*, 2003 SD 88, ¶ 10, 667 N.W.2d 694, 698 (citing *Matter of* 502 N.W.2d 120, 123 (S.D.1993) (additional citations omitted)). We review the circuit court's findings of fact under the clearly erroneous standard, giving due regard to the "court's opportunity to judge the credibility of the witnesses." *Interest of T.G.*, 1998 SD 54, ¶ 16, 578 N.W.2d 921, 923 (citation omitted). We think it was within the court's discretion to take judicial notice of the findings from the previous adjudication. *D.T., Jr.*, 2003 SD 88, ¶ 10, 667 N.W.2d at 698 (citing *J.A.H.*, 502 N.W.2d at 123; *Matter of L.B.*, 416 N.W.2d 598, 599 (S.D.1987); *Matter of R.Z.F.*, 284 N.W.2d 879, 881 (S.D.1979); *In re K.D.E.*, 87 S.D. 501, 506, 210 N.W.2d 907, 910 (S.D.1973)). Moreover, because the court is required to act in the best interest of the children, it is not improper for a court to consider the circumstances that brought about the previous adjudication. [¶ 32.] In this case, the court took judicial notice of the previous adjudication of abuse and neglect in Lincoln County. In its factual findings, it also repeated verbatim the findings in the previous adjudication. In doing so, the court was not relitigating the previous case. ^{*93}Rather, the court was using the prior findings to recite the children's history so as to declare what was in the children's best interests based on the entire relationship between the children and the mother. See *R.Z.F.*, 284 N.W.2d at 881. Ultimately, however, it still remains our task to examine whether the circuit court erred when it adjudicated the children abused and neglected. Based on our review of the evidence we cannot say that we are left with a definite and firm conviction that a mistake was made. It is undisputed that T.O. sexually abused the mother's children. The mother, nevertheless, continued to have a relationship with T.O. In fact, she admitted that she exposed J.S. to T.O. on February 12, 2004.

Certainly, the evidence supports the court's conclusion that clear and convincing evidence existed that the children "lacked proper parental care through the actions or omissions of [the mother] and were threatened with substantial harm[.]"

3. Reasonable Efforts

[¶ 33.] The mother also contends that the court abused its discretion when it held that DSS was excused from having to provide reasonable efforts toward family reunification. Under SDCL 26-8A-21, DSS "shall make reasonable efforts to make it possible for the child to return to the home of the child's parents, guardian, or custodian." However, under the Adoption and Safe Families Act (ASFA), DSS is not required to provide reasonable efforts when certain aggravating circumstances exist. SDCL 26-8A-21.1; see also *Interest of J.S.B., Jr.*, 2005 SD 3, ¶ 1, 691 N.W.2d 611, 613; *Interest of D.B.*, 2003 SD 113, ¶ 13, 670 N.W.2d 67, 71 (quoting *New Jersey Div. of Youth and Fam. Serv. v. A.R.G.*, 361 N.J.Super. 46, 824 A.2d 213, 233 (2003)). Accordingly, "SDCL 26-8A-21.1 provides the trial court with discretion to identify the most egregious cases early in the process and dispense with futile efforts toward reunification." *D.B.*, 2003 SD 113, ¶ 15, 670 N.W.2d at 72. [¶ 34.] In this case, the court held that reasonable efforts were not required Because the mother "[h]as exposed the child to or demonstrated an inability to protect the child from substantial harm or the risk of substantial harm, and the child or another child has been removed from the parent's custody because the removed child was adjudicated abused and neglected by a court on at least one previous occasion." SDCL 26-8A-21.1(7). In making this determination, the court found that the evidence clearly and convincingly established that the mother "still does not understand what it takes to keep her children safe from abuse." The court noted that the children had been previously adjudicated abused and neglected. It further recognized that the mother admitted to exposing J.S. to T.O. when she visited him at approximately 10:30 p.m. in an unused parking lot by the John Morrell facility. Moreover, she advocated his innocence and testified that there would not be any harm in allowing contact between T.O. and the children. It was not until the hearing to determine if reasonable efforts were required that the mother then declared that she believed her children were abused by T.O. The court held that the mother's statement at that time was "incredible" because it was "being made to placate [DSS], the special advocate and the [c]ourt." [¶ 35.] The mother, nevertheless, argues that the evidence does not establish that this is an egregious case with compelling circumstances because the court relied on impermissible evidence from the prior adjudication to determine that the aggravating factor in SDCL 26-8A-21.1(7) existed. She further contends that the court *94was collaterally estopped from admitting evidence from the previous adjudication, as it was a matter already litigated. We previously stated that it is within a court's discretion to take judicial notice of a child's prior adjudication of abuse and neglect. It would be untenable to conclude that while taking judicial notice of the prior case, the court is not then permitted to examine evidence from that action. To properly consider the best interests of the child, the entire historical record is crucial. Moreover, the court in this case did not make its own factual findings with respect to what occurred in the prior action. It incorporated the

original findings verbatim. In consideration of the circumstances surrounding the previous adjudication along with the mother's actions and testimony, the court declared that DSS was not required to provide reasonable efforts toward reunification. Based on our review of the evidence, we cannot say the court erred.

4. Least Restrictive Alternative

[¶ 36.] Finally, the mother argues that terminating her parental rights was not the least restrictive alternative because the conditions that led to the children's removal no longer exist. "Our standard of review is 'whether the trial court's ultimate finding — that clear and convincing evidence indicated termination was the least restrictive alternative commensurate with the child's best interests—was clearly erroneous.'" In re S.A., 2005 SD 120, ¶ 21, 708 N.W.2d 673, 680 (quoting In re A.S., 2000 SD 94, ¶ 19, 614 N.W.2d 383, 386 (quoting In re J.Y., 502 N.W.2d 860, 862 (S.D.1993))); see also SDCL 26-8A-27. [¶ 37.] Before terminating the mother's parental rights, the court properly weighed her fundamental right as a parent against the best interests of the children. Based on the evidence, the court concluded that preserving her parental rights "would materially jeopardize the best interests of the children and would compromise the duties and interest of the public to prevent the [subjection] of the children to future potential harm and detriment." This, according to the court, is because the mother "still does not understand what it takes to protect her children and ... if [the mother] were forced to choose between [her] children and their abuser, [she] would choose their abuser." Finding that potential harm could result, the court declared that under all the circumstances it "would be gambling with the future of the minor children if they were to be returned to the custody of the [mother]." [¶ 38.] The mother's fundamental rights as a parent deserve protection, but the children's best interests remain the highest priority. Interest of T.G. and C.G., 1998 SD 54, ¶ 16, 578 N.W.2d 921, 923. There is no dispute here that the mother has repeatedly exposed her children to a man who had previously molested all three of them. Although she originally reported the sexual abuse, she later testified that the abuser was innocent and that there would be no harm to her children in remaining in contact with him. It is true that she finally stated that she believed T.O. did abuse her daughters, but the court found her late change of heart to be untrustworthy. [¶ 39.] We have consistently held that children are not required to wait for their parents to acquire parenting skills. See Interest of P.K., 2006 SD 17, ¶ 24, 711 N.W.2d 248, 256 (citing Interest of A.D., 416 N.W.2d 264, 268 (S.D.1987)); People in Interest of M.J.B., 364 N.W.2d 921 (S.D.1985). " 'When it comes to something as important as the welfare of young children, promises of the parents to conform to the standard of care for their children which is expected in our society do not carry as *95much weight as their past actions of not properly caring for the children.'" A.S., 2000 SD 94, ¶ 21, 614 N.W.2d at 386-87 (quoting In re E.D.J., 499 N.W.2d 130, 137 (S.D.1993) (quoting In re J.M.V.D., 285 N.W.2d 853, 855 (S.D.1979))). We find no error in the circuit court's conclusion that termination of the mother's parental rights was the least restrictive alternative commensurate with the best interests of L.S., J.S., and C.S. [¶ 40.] Affirmed. [¶ 41]GILBERTSON, Chief Justice, and ZINTER, Justice, concur specially. [¶

42JSABERS, Justice and MILLER, Retired Justice, dissent. [¶ 43] MILLER, Retired Justice, sitting for MEIERHENRY, Justice, disqualified. . A court later found that T.O. violated the conditions of his suspended sentence and he was scheduled for resentencing. . The dissent seems to equate the dismissal of the first abuse and neglect proceeding with a finding that the children were not found to be abused and neglected in that case. On the contrary, Circuit Judge Caldwell found that these children were abused and neglected. The dismissal was given only because Judge Caldwell later believed the mother had rehabilitated herself, a conclusion that afterwards proved false. Unlike the case of *Matter of N.J.W.*, 273 N.W.2d 134 (S.D.1978), the State here is not attacking an earlier adjudication holding that prior allegations of abuse were not proved. Rather, the State is relying on the findings in the earlier case to support its position in the present case. Judge Caldwell found in the first adjudication that the mother repeatedly exposed her daughters to a man who she knew had sexually molested them. The second proceeding only added additional evidence to support this same finding. See *In re R.Z.F.*, 284 N.W.2d 879, 881 (S.D.1979).