

UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF
FLORIDA, TAMPA DIVISION

Worldwide Aircraft Services Inc., d/b/a Jet ICU v. Freedom Life
Insurance Company of America

Worldwide Aircraft Services Inc. d/b/a Jet ICU v. Freedom Life Insurance Company of America, No. 8:25-cv-01158-WFJ-AEP (M.D. Fla. Dec. 11, 2025) · No. 8:25-cv-01158-WFJ-AEP · Decided December 11, 2025

SUMMARY

The United States District Court for the Middle District of Florida dismissed Jet ICU’s complaint without prejudice for lack of subject matter jurisdiction. The court held that the No Surprises Act incorporates only the Federal Arbitration Act’s vacatur provisions under 9 U.S.C. § 10(a), not the confirmation provision under 9 U.S.C. § 9, and therefore does not provide a private cause of action to enforce or confirm an independent dispute resolution award. The defendant’s motion for summary judgment and the plaintiff’s motion to dismiss the counterclaim were denied as moot.

CASE DETAILS

COURT	United States District Court for the Middle District of Florida, Tampa Division
WRITING FOR THE COURT	William F. Jung
JURISDICTION	United States District Court for the Middle District of Florida, Tampa Division
DECIDED	December 11, 2025
DOCKET	8:25-cv-01158-WFJ-AEP
DISPOSITION	dismissed
PROCEDURAL POSTURE	Plaintiff sought confirmation and enforcement of an Independent Dispute Resolution award under the No Surprises Act. Defendant moved for summary judgment and asserted a counterclaim seeking declaratory relief concerning the IDR proceeding. The court addressed subject matter jurisdiction before reaching the merits.
STANDARD OF REVIEW	Subject matter jurisdiction was reviewed under a facial attack, requiring the court to accept the complaint's allegations as true and determine whether it sufficiently alleged a jurisdictional basis. Summary judgment was governed by Federal Rule of Civil Procedure

56, but the court did not reach the merits because jurisdiction was lacking.

PRECEDENTIAL VALUE

unpublished

TOPICS

subject matter jurisdiction

summary judgment

arbitration

statutory interpretation

insurance

PRACTICE AREAS

civil procedure

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health law

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QUESTIONS PRESENTED

1. Whether the No Surprises Act creates a private cause of action or otherwise confers subject matter jurisdiction on a federal court to confirm or enforce an Independent Dispute Resolution award under section 9 of the Federal Arbitration Act.
2. Whether the pending summary-judgment and counterclaim-dismissal motions could be decided after the court determined that subject matter jurisdiction was lacking.

HOLDINGS

1. The No Surprises Act does not create a private cause of action to enforce or confirm an IDR award under section 9 of the Federal Arbitration Act; it expressly incorporates only section 10(a) of the FAA for limited judicial review and therefore does not confer subject matter jurisdiction for confirmation or enforcement.
2. Because subject matter jurisdiction was absent, the court dismissed the complaint without prejudice and denied the defendant's summary-judgment motion and the plaintiff's motion to dismiss the counterclaim as moot.

KEY QUOTATIONS

"Here, following the majority of federal courts that have considered the issue, the Court finds that the NSA does not create a private cause of action to enforce IDR awards under § 9 of the FAA." (Discussion)

"As such, this Court lacks subject matter jurisdiction to enforce or confirm an IDR award under the NSA." (Discussion)

"Plaintiff Jet ICU's Complaint, Dkt. 1, is DISMISSED without prejudice for lack of subject matter jurisdiction." (Conclusion)

FACTUAL BACKGROUND

Jet ICU provided air ambulance services to an individual covered by Freedom Life's specified-disease insurance certificate and received an initial payment of \$3,660.25. Jet ICU initiated the No Surprises Act's Independent Dispute Resolution process, but Freedom Life asserted that the certificate was ineligible for the federal IDR

process. An IDR entity nevertheless awarded Jet ICU \$35,354.75, and Jet ICU filed this action seeking confirmation and judgment on that award.

PROCEDURAL HISTORY

Jet ICU filed a complaint seeking confirmation of an IDR award for air ambulance services. Freedom Life moved for summary judgment and filed a counterclaim; Jet ICU moved to dismiss the counterclaim. The court held that it lacked subject matter jurisdiction to confirm or enforce the award under the No Surprises Act, dismissed the complaint without prejudice, and denied both pending motions as moot.

DISPOSITION

dismissed

CASES CITED

- Celotex Corp. v. Catrett, 477 U.S. 317, 322 (1986)
- Allen v. Tyson Foods, Inc., 121 F.3d 642, 646 (11th Cir. 1997)
- Pennington v. City of Huntsville, 261 F.3d 1262, 1265 (11th Cir. 2001)
- Bailey v. Allgas, Inc., 284 F.3d 1237, 1243 (11th Cir. 2002)
- Steel Co. v. Citizens for a Better Environment, 523 U.S. 83, 94–95 (1998)
- Kokkonen v. Guardian Life Insurance Co. of America, 511 U.S. 375, 377 (1994)
- Turner v. Bank of North America, 4 U.S. 8, 11 (1799)
- McNutt v. General Motors Acceptance Corp. of Indiana, 298 U.S. 178, 182–83 (1936)
- Smith v. GTE Corp., 236 F.3d 1292, 1299 (11th Cir. 2001)
- Douglas v. United States, 814 F.3d 1268, 1274–75 (11th Cir. 2016)
- Worldwide Aircraft Services, Inc. d/b/a Jet ICU v. United Healthcare, No. 8:24-CV-2527-TPB-LSG, 2025 WL 3312169, at *1–2 & n.2 (M.D. Fla. Nov. 28, 2025)
- Reach Air Medical Services LLC v. Kaiser Foundation Health Plan Inc., No. 24-10135, 2025 WL 3222820, at *1–4 (11th Cir. Nov. 19, 2025)
- Guardian Flight, L.L.C. v. Health Care Service Corporation, 140 F.4th 271, 274–77 (5th Cir. 2025)

OPINION

Worldwide Aircraft Services Inc., d/b/a Jet ICU v. Freedom Life Insurance Company of America
PER CURIAM.

UNITED STATES DISTRICT COURT

MIDDLE DISTRICT OF FLORIDA

TAMPA DIVISION

WORLDWIDE AIRCRAFT SERVICES

INC., d/b/a JET ICU, a Florida corporation, Plaintiff, v. Case No. 8:25-cv-01158-WFJ-AEP

FREEDOM LIFE INSURANCE

COMPANY OF AMERICA, a corporation, Defendant. _____/

ORDER

Before the Court is Defendant Freedom Life Insurance Company of America's ("FLICA") Motion for Summary Judgment pursuant to Fed. R. Civ. P.

56. Dkt. 35. Plaintiff Worldwide Aircraft Services, Inc. d/b/a Jet ICU ("Jet ICU")

has responded in opposition. Dkt. 43. As explained below, Defendants' motion for summary judgment is denied as moot, and the Complaint is dismissed without prejudice for lack of subject matter jurisdiction.¹ Plaintiff Jet ICU also filed a motion to dismiss the counterclaim raised by Defendant FLICA. Dkt. 29. The Court also denies Plaintiff's motion to dismiss the counterclaim as moot.

BACKGROUND

The facts of this case are largely undisputed. On March 19, 2024, Jet ICU provided air ambulance services to an individual covered under FLICA's "Certificate no. 52M684692B," which is a Certificate of Coverage for a Specified Disease/Illness Insurance Plan ("Specified Disease Certificate"). Dkt. 35 at 3. This Specified Disease Certificate is only designed to supplement an individual's major medical coverage. *Id.* On April 9, 2024, Jet ICU submitted claim #241348690S under the Specified Disease Certificate for air ambulance services rendered to the individual, and FLICA remitted payment of \$3,660.25 via Automated Clearing House to Jet ICU. Dkt. 22 ¶¶ 11–13. On August 19, 2024, Jet ICU initiated the Independent Dispute Resolution ("IDR") process under the No Surprises Act (the "NSA") and emailed FLICA a notice of IDR initiation. Dkt. 35 at 4; see 42 U.S.C. § 300gg-112. After receiving notice of the IDR initiation, FLICA accessed the IDR portal to notify the arbitrator that the Specified Disease Certificate was ineligible for the federal IDR process. *Id.* at 7. However, FLICA learned that access to the portal was not permitted unless the party agreed to be bound by the IDR arbitrator's decision, and FLICA was unwilling to do so. *Id.* Instead, FLICA replied to Jet ICU's notice email, explaining that the Specified Disease Certificate was not eligible for the federal IDR process and cited the supporting authority under 42 U.S.C. § 300gg-91(c)(3)(A). *Id.* The IDR arbitrator—reference number DISP-1679430—subsequently awarded \$35,354.75 as the proper amount for the services provided by Jet ICU. Dkt. 1-2 at 1. On May 6, 2025, Jet ICU filed a complaint asking this Court to confirm the IDR award and enter judgment in the total amount of the award. Dkt. 1. In response, FLICA filed a counterclaim, seeking a declaratory judgment that "the IDR arbitration proceeding had no jurisdiction over the Claim or the Certificate, thereby precluding confirmation of the IDR award, and alternatively that the NSA provides no express right of action to enforce or confirm an IDR award." Dkt. 22 at 7.

LEGAL STANDARD

Summary judgment is only appropriate when there is "no genuine issue as to any material fact [such] that the moving party is entitled to a judgment as a matter of law." *Celotex Corp. v. Catrett*, 477 U.S. 317, 322 (1986); Fed. R. Civ. P. 56(a). The moving party has the burden of proving the

absence of a genuine issue of material fact, and all factual inferences are drawn in favor of the non-moving party. See *Allen v. Tyson Foods Inc.*, 121 F.3d 642, 646 (11th Cir. 1997); *Pennington v. City of Huntsville*, 261 F.3d 1262, 1265 (11th Cir. 2001) (noting a court must “review the facts and all reasonable inferences in the light most favorable to the non-moving party”). Once the moving party satisfies its initial burden, it shifts to the non-moving party to come forward with evidence showing a genuine issue of material fact that precludes summary judgment. *Bailey v. Allgas, Inc.*, 284 F.3d 1237, 1243 (11th Cir. 2002); *Celotex*, 477 U.S. at 324; Fed. R. Civ. P. 56(e), (c). However, subject matter jurisdiction must be established before a case can proceed on the merits. See *Steel Co. v. Citizens for a Better Env’t*, 523 U.S. 83, 94–95 (1998). This is because “[f]ederal courts are courts of limited jurisdiction.” *Kokkonen v. Guardian Life Ins. of Am.*, 511 U.S. 375, 377 (1994). It is presumed that a federal court lacks jurisdiction in a case until the plaintiff demonstrates the court has jurisdiction over the subject matter. See *id.* (first citing *Turner v. Bank of N. Am.*, 4 U.S. 8, 11 (1799), then citing *McNutt v. Gen. Motors Acceptance Corp. of Ind.*, 298 U.S. 178, 182–83 (1936)). “[B]ecause a federal court is powerless to act beyond its statutory grant of subject matter jurisdiction, a court must zealously [e]nsure that jurisdiction exists over a case.” *Smith v. GTE Corp.*, 236 F.3d 1292, 1299 (11th Cir. 2001) (citation modified). A defendant may challenge subject matter jurisdiction facially or factually. See *Douglas v. United States*, 814 F.3d 1268, 1274–75 (11th Cir. 2016). A facial attack requires the court to examine the complaint, taken as true, to determine whether the plaintiff has sufficiently alleged a jurisdictional basis. See *id.* at 1274. The Court construes Defendant’s challenge to subject matter jurisdiction as a facial attack. Dkt. 35 at 17.

DISCUSSION

Based on a careful review of the pleadings, the Court finds that it lacks subject matter jurisdiction to confirm the IDR award under the NSA. As discussed below, Jet ICU’s claim to enforce the IDR award fails as a matter of law because the NSA only incorporates 9 U.S.C. § 10(a) of the Federal Arbitration Act (“FAA”) and expressly omits any reference to 9 U.S.C. § 9 of the FAA, which provides for confirming arbitration awards. In 2020, Congress passed the NSA, which established a binding dispute-resolution system for disputes between healthcare providers and insurers concerning surprise medical bills. 42 U.S.C. § 300gg-111(c)(1)–(5). The IDR process generally has four steps: (1) the provider and the insurer negotiate the price for the service, *id.* § 300gg-111(c)(1)(A); (2) if these negotiations fail, the provider and insurer have four days to begin the IDR process, *id.* § 300gg-111(c)(1)(B); (3) a certified IDR entity is selected by either the parties or the Department of Health and Human Services (“HHS”), *id.* § 300gg-111(c)(4); and (4) the certified IDR entity determines whether the parties’ dispute is eligible for IDR and then decides the amount owed to the provider by the insurer, *id.* § 300gg-111(c)(5). The same four-step process applies to air ambulance insurance claims. See *id.* § 300gg-112. The air ambulance company may negotiate with the insurer for payment, *id.* § 300gg-112(b)(1)(A), and if the negotiations fail, the parties go to the same IDR process for “baseball style” arbitration. *Id.* § 300gg-112(b)(1)(B). Once

the IDR process is complete, the NSA provides that the determination of the IDR entity as to the payment amount is “binding upon the parties” in the absence of evidence of fraud and “shall not be subject to judicial review, except in a case described in any of paragraphs (1) through (4) of section 10(a) of Title 9.” Id. § 300gg-111(c)(5)(E)(i); see id § 300gg-112(b)(5)(D). This provision limits judicial review to § 10(a) of the FAA, which provides grounds for vacating arbitration awards. See 9 U.S.C. § 10(a). “Notably, while the NSA references § 10(a) of the FAA, it omits any reference to § 9, which provides for confirming arbitration awards.” *Worldwide Aircraft Services, Inc. d/b/a Jet ICU v. United Healthcare*, No. 8:24-CV-2527-TPB-LSG, 2025 WL 3312169, at *1 (M.D. Fla. Nov. 28, 2025); see also *Reach Air Med. Servs. LLC v. Kaiser Found. Health Plan Inc.*, No. 24-10135, 2025 WL 3222820, at *1–4 (11th Cir. Nov. 19, 2025) (finding that the NSA has only “expressly incorporated” § 10(a) of the FAA). Federal courts have previously found this distinction critical, as the NSA provides only a private right of action to vacate an IDR award, not to enforce it. The Fifth Circuit’s decision in *Guardian Flight, L.L.C. v. Health Care Serv. Corp.*, 140 F.4th 271 (5th Cir. 2025) is persuasive and instructive. The appellate court closely examined the text of the NSA and found that Congress never intended to provide a private right of action to enforce an IDR award. *Guardian Flight, L.L.C.*, 140 F.4th 271, 275–76. To the contrary, “the NSA’s text and structure point in the opposite direction,” as “[t]he NSA expressly bars judicial review of IDR awards except as to the specific provisions” in § 10(a) of the FAA for vacatur. Id. at 275. As mentioned above, the NSA does not incorporate the FAA’s enforcement provision in § 9. Id. at 276. By expressly referencing § 10 and omitting any reference to § 9, the appellate court found that Congress intended to exclude the application of § 9. Id. at 277. Instead, “Congress took a different tack” toward enforcement and “empowered HHS to assess penalties against insurers for failure to comply with the NSA.” Id. (citing 42 U.S.C. § 300gg-22(b)(2)(A); 45 C.F.R. § 150.301 et seq.). As such, the “NSA’s structure conveys Congress’s policy choice to enforce the statute through administrative penalties, not a private right of action.” Id. Here, following the majority of federal courts that have considered the issue, the Court finds that the NSA does not create a private cause of action to enforce IDR awards under § 9 of the FAA. See *Worldwide Aircraft Services*, 2025 WL 3312169, at *2 n.2 (collecting district court cases finding that the NSA did not create a private cause of action for enforcing or confirming IDR awards). As such, this Court lacks subject matter jurisdiction to enforce or confirm an IDR award under the NSA. See 42 U.S.C. § 300gg-111(c)(5)(E)(i); id § 300gg-112(b)(5)(D); *Guardian Flight, L.L.C.*, 140 F.4th at 274 (affirming district court’s dismissal for lack of subject matter jurisdiction under the NSA).

CONCLUSION

For the foregoing reasons, the Court concludes that Jet ICU’s request to confirm the IDR award must be denied because the Court lacks subject matter jurisdiction. Accordingly, it is hereby ORDERED and ADJUDGED that:

1. Defendant FLICA’s Motion for Summary Judgment, Dkt. 35, is DENIED as MOOT.

2. Plaintiff Jet ICU's Complaint, Dkt. 1, is DISMISSED without prejudice for lack of subject matter jurisdiction.

3. Plaintiff Jet ICU's motion to dismiss Defendant's counterclaims, Dkt. 29, is DENIED as MOOT. DONE AND ORDERED in Tampa, Florida, on December 11, 2025. /s/

William F. Jung

WILLIAM F. JUNG

UNITED STATES DISTRICT JUDGE