

SUPREME COURT OF NORTH DAKOTA

State v. Kostelecky

2018 ND 12 (N.D. 2018) · No. 20170291 · Decided January 22, 2018

SUMMARY

The North Dakota Supreme Court reversed and remanded a restitution order requiring Lukas Kostelecky to pay \$3,790 for damage to a school copy machine. The court held that the state constitutional right to full restitution does not authorize restitution beyond the amount reasonably necessary to make the victim whole. The district court abused its discretion by failing to consider evidence of lower replacement costs and other statutory restitution factors.

CASE DETAILS

COURT	Supreme Court of North Dakota
WRITING FOR THE COURT	Jon J. Jensen; Lisa Fair McEvers; Daniel J. Crothers; Jerod E. Tufte; Gerald W. VandeWalle, C.J.
JURISDICTION	North Dakota
DECIDED	January 22, 2018
DOCKET	20170291
DISPOSITION	reversed_and_remanded
PROCEDURAL POSTURE	Kostelecky appealed the restitution portion of the criminal judgment entered after his guilty plea to misdemeanor criminal mischief.
STANDARD OF REVIEW	Review of a restitution order is limited to whether the district court acted within statutory limits, similar to an abuse-of-discretion standard. Questions of law concerning a misapplication or misinterpretation of law are reviewed de novo. The State bears the burden of proving the amount of restitution by a preponderance of the evidence.
PRECEDENTIAL VALUE	published precedential opinion
PARTIES	Lukas Jeremy Kostelecky v. State of North Dakota

TOPICS

- restitution criminal
- criminal procedure
- statutory interpretation
- appellate procedure
- standard of review

PRACTICE AREAS

criminal law

criminal procedure

appellate law

QUESTIONS PRESENTED

1. Whether North Dakota Constitution article I, section 25(1)(n), commonly known as Marsy's Law, requires restitution in the amount expended by a victim without consideration of whether that amount exceeds the victim's actual losses.
2. Whether the district court abused its discretion by failing to consider evidence concerning alternative replacement costs and the amount reasonably necessary to make the victim whole.

HOLDINGS

1. North Dakota Constitution article I, section 25(1)(n) does not require restitution beyond what is reasonably necessary to make the victim whole and does not change the restitution analysis required by N.D.C.C. §§ 12.1-32-08 and 32-03-09.2.
2. The district court abused its discretion by failing to make factual findings and consider the evidence relevant to the reasonable amount of restitution, including evidence of lower replacement costs.

KEY QUOTATIONS

“Construing the three phrases together, N.D. Const. art. I, § 25(1)(n) does not change the restitution that a district court may order under N.D.C.C. §§ 32-03-09.2 and 12.1-32-08. Instead, harmonizing these constitutional and statutory provisions together, we conclude a victim is entitled to be made whole through a reasonable restitution amount based on the entirety of his or her actual losses.” (¶ 12)

“We reverse that portion of the judgment related to restitution and remand, concluding the district court abused its discretion and misapplied the law in determining that N.D. Const. art. I, § 25(1)(n) requires restitution beyond what is necessary to make the victim whole.” (¶ 18)

FACTUAL BACKGROUND

Kostelecky damaged and ultimately destroyed a ten-year-old copy machine belonging to New Town High School. The school received a \$3,790 quote for a replacement machine, while evidence showed the damaged machine had a depreciated value of \$400 and that refurbished replacement models cost between \$1,111 and \$1,795. The district court ordered \$3,790 in restitution without determining whether that amount exceeded what was necessary to make the school whole.

PROCEDURAL HISTORY

Kostelecky was originally arrested for felony criminal mischief after damaging a copy machine at New Town High School and later pleaded guilty to class A misdemeanor criminal mischief. After a restitution hearing, the district court ordered him to pay \$3,790 to the New Town school district. The North Dakota Supreme Court reversed the restitution portion of the judgment and remanded for reconsideration under the governing constitutional and statutory provisions.

DISPOSITION

reversed_and_remanded

REMAND INSTRUCTIONS

The district court must reconsider the restitution award, make the necessary factual findings, apply the statutory restitution factors, and determine a reasonable amount based on the victim's actual losses and the evidence concerning replacement or other appropriate measures of damage.

CASES CITED

- State Bd. of Univ. & Sch. Lands v. City of Sherwood, 489 N.W.2d 584, 587 (N.D. 1992)
- State v. Bingaman, 2002 ND 210, 655 N.W.2d 57
- State v. Kensmoe, 2001 ND 190, 636 N.W.2d 183
- State v. Gill, 2004 ND 137, 681 N.W.2d 832
- State v. Tupa, 2005 ND 25, 691 N.W.2d 579
- State v. Knox, 2016 ND 15, 873 N.W.2d 664
- State v. Gates, 2015 ND 177, 865 N.W.2d 816

OPINION

PER CURIAM.

Filed 1/22/18 by Clerk of Supreme Court IN THE SUPREME COURT STATE OF NORTH DAKOTA 2018 ND 12 State of North Dakota, Plaintiff and Appellee v. Lukas Jeremy Kostelecky, Defendant and Appellant No. 20170291 Appeal from the District Court of Mountrail County, North Central Judicial District, the Honorable Stacy Joan Louser, Judge. REVERSED AND REMANDED. Opinion of the Court by Jensen, Justice.

Amber J. Fiesel, Assistant State's Attorney, Powers Lake, ND, for plaintiff and appellee. Markus A. Powell, Dickinson, ND, for defendant and appellant. State v. Kostelecky No. 20170291 Jensen, Justice. [¶1] Lukas Kostelecky appeals a district court's restitution order reflected within the judgment. Kostelecky argues the district court abused its discretion in ordering restitution in the amount of \$3,790.

We reverse and remand, concluding the district court misapplied the law in determining that N.D. Const. art. I, § 25(1)(n) requires restitution beyond what is necessary to make the victim whole. I [¶2] On February 27, 2017, Kostelecky was arrested for criminal mischief, a class C felony, after damaging property at the New Town High School. Kostelecky pleaded guilty to criminal mischief, a class A misdemeanor, on July 27, 2017.

The district court held a restitution hearing and determined Kostelecky owed \$3,790 to the New Town school district for the damage to a ten-year-old copy machine. [¶3] At the restitution

hearing, the State presented evidence showing the school was quoted a price of \$3,790 to replace the copy machine.

The quote to replace the copy machine also provided the depreciated value of the damaged copy machine was \$400. The State argued Kostelecky willfully damaged the school's property, and under N.D.C.C. § 32-03-09.2, he should be responsible for any actual damages to real and personal property.

The State contends the actual damage equals the quote to replace the copy machine: \$3,790. [¶4] Kostelecky provided evidence showing a refurbished model of the copy machine would cost between \$1,111 and \$1,795, and he noted the depreciated value of the damaged copy machine was \$400. Kostelecky argued restitution does not mean the victim is entitled to buy newer, more expensive items. [¶5] The district court determined: As far as the issue of restitution, I understand your argument perfectly well... but the problem is I believe that Marsy's Law does require full restitution.

And in this event the amount of restitution that is going to be ordered is the \$3,790. Now, if, in fact, that makes the school district beyond whole, I can't make that determination. However, that was the amount that was expended to replace the item that was damaged and ultimately destroyed by Mr. Kostelecky. So that will be the amount of restitution. Kostelecky appeals the district court's order for restitution in the amount of \$3,790.

II [¶6] Kostelecky argues the district court abused its discretion in ordering restitution in the amount of \$3,790. This Court has concluded: This Court's review of a restitution order is limited to whether the district court acted within the limits set by statute, which is similar to an abuse of discretion standard. *State v. Bingaman*, 2002 ND 210, ¶ 4, 655 N.W.2d 57; *State v. Kensmoe*, 2001 ND 190, ¶ 7, 636 N.W.2d 183.

A district court abuses its discretion if it acts in an arbitrary, unreasonable, or unconscionable manner, if its decision is not the product of a rational mental process leading to a reasoned determination, or if it misinterprets or misapplies the law. *Bingaman*, at ¶ 4; *Kensmoe*, at ¶ 7. "[T]he State has the burden in a restitution hearing to prove the amount of restitution by a preponderance of the evidence." *State v. Gill*, 2004 ND 137, ¶ 7, 681 N.W.2d 832.

State v. Tupa, 2005 ND 25, ¶ 3, 691 N.W.2d 579. We review questions of law de novo in determining whether or not the district court abused its discretion through misapplication or misinterpretation of the law. See *State v. Knox*, 2016 ND 15, ¶ 6, 873 N.W.2d 664. A [¶7] In 2016, North Dakota voters enacted an initiated measure, N.D. Const. art. I, § 25, referred to by the district court as Marsy's Law.

The district court interpreted N.D. Const. art. I, § 25(1)(n) as requiring restitution in the amount expended by the victim, without considering other evidence presented regarding the amount

necessary to make the school whole.

In determining whether this addition to the constitution alters the existing analysis required for ordering restitution, there is one constitutional and two statutory provisions to consider: N.D. Const. art. I, § 25(1)(n), N.D.C.C. § 12.1-32-08(1), and N.D.C.C. § 32-03-09.2. [¶8] This Court has noted, “[i]n construing constitutional provisions, we apply general principles of statutory construction.

In construing statutory and constitutional provisions, we will attempt to give meaning to every word, phrase, and sentence, and, if necessary, we will attempt to reconcile and harmonize potentially conflicting provisions.” *State Bd. of Univ. & Sch. Lands v. City of Sherwood*, 489 N.W.2d 584, 587 (N.D. 1992) (citations omitted). If no ambiguities exist, we look to the plain language of statutes to ascertain their meanings.

See N.D.C.C. § 1-02-05. [¶9] Article I, § 25(1)(n), N.D. Const., provides victims, “[t]he right to full and timely restitution in every case and from each offender for all losses suffered by the victim as a result of the criminal or delinquent conduct.” The legislature has also addressed the determination of restitution in a criminal case and directed the district court to take into account, “[t]he reasonable damages sustained by the victim... limited to those directly related to the criminal offense and expenses actually incurred as a direct result of the defendant’s criminal action.” N.D.C.C. § 12.1-32-08(1).

Additionally, under the civil tort statute, “[a]ny person convicted of criminal mischief shall be responsible for the actual damages to real and personal property and such damages may be recovered in a civil action.” N.D.C.C. § 32-03-09.2. [¶10] Between these three provisions, there are three different descriptions of restitution.

In N.D. Const. art. I, § 25(1)(n), a victim is entitled to “full and timely restitution... for all losses.” Under N.D.C.C. § 12.1-32-08(1), a victim is entitled to “reasonable damages... actually incurred.” Pursuant to N.D.C.C. § 32-03-09.2, a victim is entitled to “actual damages.” [¶11] This Court has previously concluded there is a connection between N.D.C.C. § 32-03-09.2, the civil tort statute, and N.D.C.C. § 12.1-32-08, the criminal restitution statute.

Tupa, 2005 ND 25, ¶ 12, 691 N.W.2d 579. In *Tupa*, this Court determined there is a strong correlation between the terms “actual damages” and “actually incurred,” meaning if replacement costs are applicable in one context they are applicable in the other. *Id.* This Court also concluded the legislature chose the term “actual damages” because it allowed for flexibility in measuring damages.

Id. at ¶ 11. [¶12] Construing the plain language of each together, the purpose of the statutory scheme is to ensure the victim of a crime is made whole. The constitutional provision providing for “all losses” is not modified by the terms “actual” or “reasonable” damages.

However, the word “all,” means “the whole amount, quantity, or extent of.” Merriam-Webster’s Collegiate Dictionary 31 (11th ed. 2005). The word “actual” means “existing in act and not merely potentially.” Merriam-Webster’s Collegiate Dictionary 13 (11th ed. 2005). Lastly, the word “reasonable” is defined as “being in accordance with reason.” Merriam-Webster’s Collegiate Dictionary 1037 (11th ed.

2005). Construing the three phrases together, N.D. Const. art. I, § 25(1)(n) does not change the restitution that a district court may order under N.D.C.C. §§ 32-03-09.2 and 12.1-32-08. Instead, harmonizing these constitutional and statutory provisions together, we conclude a victim is entitled to be made whole through a reasonable restitution amount based on the entirety of his or her actual losses.

B [¶13] The district court misapplied N.D. Const. art. I, § 25(1)(n) by failing to find facts relevant to determining restitution. The district court is the finder of fact in ordering restitution. See *State v. Gates*, 2015 ND 177, ¶ 7, 865 N.W.2d 816 (“When the quantity of damages awarded may be hard to prove, the amount of damages is to be left to the sound discretion of the finder of facts.”) (citation and quotation marks omitted).

Under N.D.C.C. § 12.1-32-08(1), the district court has the authority to order a defendant to pay restitution. As noted above, the district court must consider the “reasonable damages” sustained by the victim and determine the amount that will make the victim whole when ordering restitution. N.D.C.C. § 12.1-32-08(1)(a). Further, under the criminal restitution statute, the district court must take into account: a. The reasonable damages sustained by the victim or victims of the criminal offense, which damages are limited to those directly related to the criminal offense and expenses actually incurred as a direct result of the defendant’s criminal action.

This can include an amount equal to the cost of necessary and related professional services and devices relating to physical, psychiatric, and psychological care. The defendant may be required as part of the sentence imposed by the court to pay the prescribed treatment costs for a victim of a sexual offense as defined in chapters 12.1-20 and 12.1-27.2. b. The ability of the defendant to restore the fruits of the criminal action or to pay monetary reparations, or to otherwise take action to restore the victim’s property. c. The likelihood that attaching a condition relating to restitution or reparation will serve a valid rehabilitational purpose in the case of the particular offender considered.

N.D.C.C. § 12.1-32-08(1). [¶14] In *Tupa*, the district court ordered the defendants to pay restitution after they pleaded guilty to felony criminal mischief for the destruction of a farmstead. 2005 ND 25, ¶¶ 1, 2, 691 N.W.2d 579. This Court determined situations exist where replacement costs are necessary, like when a victim must replace older, low-value household items in order to be made whole.

Id. at ¶ 8. This Court also noted if an item can be repaired or an acceptable secondary market exists, replacement costs may be excessive. Id. at ¶ 9. This Court provided the example of equipment or machinery where the diminution in fair market value may be an adequate measure of the victim's reasonable expenses actually incurred. Id. However, this Court refrained from creating a rule regarding replacement values and instead determined the district court's restitution award was within the range of reasonableness and supported by a preponderance of the evidence.

Id. [¶15] The district court is required to consider the factors listed above when ordering restitution. Here, the district court said, "[n]ow, if, in fact, that makes the school district beyond whole, I can't make that determination." The district court failed to take the factors into account and consider the facts presented to it. Additionally, the district court misapplied the law when it determined N.D.

Const. art. I, § 25(1)(n) precluded it from considering whether the amount of restitution made the school "beyond whole." The district court's elimination of any factual analysis due to N.D. Const. art. I, § 25(1)(n) was an abuse of discretion. [¶16] As noted in *Tupa*, replacement costs can be an acceptable measure for restitution. 2005 ND 25, ¶ 8, 691 N.W.2d 579.

The district court's ordered restitution of \$3,790 may be within the range of reasonableness described in *Tupa*. However, the district court did not consider Kostecky's evidence of possible lower replacement costs, and instead, the district court misinterpreted N.D. Const. art. I, § 25(1)(n) in determining the school was entitled to the amount it had expended.

As noted above, N.D. Const. art. I, § 25(1)(n) does not conflict with or otherwise change the meaning of restitution as provided by N.D.C.C. §§ 12.1-32-08(1) and 32-03-09.2. Therefore, the district court misapplied the law in finding it could not determine whether its restitution award made the victim "beyond whole." [¶17] Neither of the parties has requested that we determine whether or not N.D.

Const. art. I, § 25(1)(n) eliminates from the district court's consideration of restitution subsections b and c of N.D.C.C. § 12.1-32-08(1). Those subsections require, in general, a district court to consider a defendant's ability to pay and the likelihood that a condition of restitution or reparation will serve a rehabilitative purpose. This opinion therefore does not address that question.

III [¶18] We reverse that portion of the judgment related to restitution and remand, concluding the district court abused its discretion and misapplied the law in determining that N.D. Const. art. I, § 25(1)(n) requires restitution beyond what is necessary to make the victim whole. [¶19] Jon J. Jensen Lisa Fair McEvers Daniel J. Crothers Jerod E. Tufte Gerald W. VandeWalle, C.J.