

UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF
TEXAS, SHERMAN DIVISION

Melissa Halstead v. Commissioner, SSA

Halstead · No. 4:20-CV-674-SDJ · Decided January 21, 2026

SUMMARY

The United States District Court for the Eastern District of Texas grants Plaintiff’s counsel’s motion for attorney’s fees under 42 U.S.C. § 406(b) following a remand that resulted in an award of Social Security benefits. The court awards \$31,351.50, representing 25% of the claimant’s past-due benefits, and directs counsel to refund the previously awarded EAJA fee of \$6,547.05 to the claimant.

CASE DETAILS

COURT	United States District Court for the Eastern District of Texas, Sherman Division
JURISDICTION	United States District Court for the Eastern District of Texas, Sherman Division
DECIDED	January 21, 2026
DOCKET	4:20-CV-674-SDJ
DISPOSITION	other
PROCEDURAL POSTURE	Plaintiff's counsel moved for an award of attorney's fees under section 406(b) of the Social Security Act after the court reversed the Commissioner's decision and remanded for further administrative proceedings, resulting in an award of past-due benefits.
STANDARD OF REVIEW	The court independently assessed whether the requested contingent fee was reasonable and whether it would result in a windfall to counsel, considering the statutory cap, the fee agreement, the circumstances of the case, counsel's performance, and other factors identified by the Fifth Circuit.
PRECEDENTIAL VALUE	Unknown
PARTIES	Melissa Halstead v. Commissioner, SSA

TOPICS

- attorney fees
- judicial review of agency action
- administrative law
- remedies
- civil procedure

PRACTICE AREAS

Social Security

administrative law

attorney fees

civil procedure

QUESTIONS PRESENTED

1. Whether plaintiff's counsel was entitled to an award of attorney's fees under 42 U.S.C. § 406(b).
2. Whether the requested fee of \$31,351.50 was reasonable and did not constitute a windfall under section 406(b).
3. Whether counsel was required to refund the lesser EAJA fee to the plaintiff after receiving the section 406(b) award.

HOLDINGS

1. A remand that ultimately results in an award of benefits is a judgment favorable to the claimant for purposes of 42 U.S.C. § 406(b).
2. The requested \$31,351.50 section 406(b) fee was reasonable and did not constitute a windfall to counsel.
3. After receiving the section 406(b) award, counsel must refund the lesser EAJA fee of \$6,547.05 directly to Halstead.

KEY QUOTATIONS

“A remand that ultimately results in an award of benefits is a judgment that is favorable to a claimant.” (at 2)

“A contingency fee agreement may set the amount of Section 406(b) fees so long as (1) the amount complies with Section 406(b)’s 25% cap and (2) the amount is reasonable under the facts of the case—i.e., it does not result in a windfall for the attorney.” (at 2)

“A prevailing claimant may collect fees under both Section 406(b) and the EAJA, “but the claimant’s attorney must refund to the claimant the amount of the smaller fee.”” (at 2)

FACTUAL BACKGROUND

Halstead's benefits claim was initially denied by the Commissioner. After judicial review and remand, the Social Security Administration found Halstead entitled to \$125,406.00 in past-due benefits and withheld \$31,351.50 for attorney's fees. Her counsel requested that amount under section 406(b), representing 25 percent of the past-due benefits, for 32.60 hours of work before the district court. The court found the requested fee reasonable in light of counsel's experience, the contingency agreement, the favorable result, the risks undertaken, and the absence of significant delay caused by counsel.

PROCEDURAL HISTORY

Halstead sought judicial review of the Commissioner's denial of Title II Social Security benefits. On the Commissioner's motion, the court reversed the final decision and remanded under 42 U.S.C. § 405(g). The court then awarded \$6,547.05 in EAJA attorney's fees and \$400.00 in costs. After remand, the Social Security Administration awarded \$125,406.00 in past-due benefits and withheld \$31,351.50 for attorney's fees. The court

granted counsel's section 406(b) fee motion, authorized payment of \$31,351.50 from the withheld benefits, ordered counsel to refund the \$6,547.05 EAJA award to Halstead, and closed the case.

DISPOSITION

other

CASES CITED

- Jackson v. Astrue, 705 F.3d 527, 531 (5th Cir. 2013)
- Siebe v. Comm'r of Soc. Sec. Admin., No. 5:19-CV-30, 2021 WL 3493167, at *1 (E.D. Tex. Apr. 16, 2021)
- Gisbrecht v. Barnhart, 535 U.S. 789, 796, 807-08 (2002)
- McGuire v. Sullivan, 873 F.2d 974, 983 (7th Cir. 1989)
- Jeter v. Astrue, 622 F.3d 371, 380-82 (5th Cir. 2010)
- Rife v. Comm'r of Soc. Sec. Admin., No. 4:21-CV-197 (E.D. Tex. Apr. 26, 2024)
- Silves H. v. Kijakazi, No. 3:22-CV-286, 2023 WL 9102228, at *3 (N.D. Tex. Dec. 18, 2023)
- Seznik v. Comm'r of Soc. Sec. Admin., No. 3:20-CV-2574, 2023 WL 6066466, at *2-3 (N.D. Tex. July 17, 2023)
- Sabourin v. Colvin, No. 3:11-CV-2109, 2014 WL 3949506, at *1-2 (N.D. Tex. Aug. 12, 2014)

OPINION

UNITED STATES DISTRICT COURT EASTERN DISTRICT OF TEXAS SHERMAN DIVISION MELISSA HALSTEAD § § v. § CIVIL NO. 4:20-CV-674-SDJ § COMMISSIONER, SSA § AMENDED MEMORANDUM OPINION AND ORDER Before the Court is Plaintiff's counsel's Motion for and Memorandum in Support of an Award of Attorney Fees Under 406(b) of the Social Security Act. (Dkt. #28). Defendant, the Commissioner of Social Security, filed a response to the motion, although the Commissioner "neither supports nor opposes counsel's request for attorney's fees... under 42 U.S.C. § 406(b)." (Dkt. #30).

Having considered the motion, the Court concludes that it should be granted. I. BACKGROUND Plaintiff Melissa Halstead filed this action seeking judicial review of the Commissioner's decision denying her application for benefits under Title II of the Social Security Act. (Dkt. #1). Upon the Commissioner's motion, (Dkt. #20), the Court reversed the Commissioner's final decision and remanded this action for further administrative proceedings pursuant to 42 U.S.C. § 405(g).

(Dkt. #21). The Court subsequently awarded \$6,547.05 in attorney's fees and \$400.00 in costs pursuant to the Equal Access to Justice Act ("EAJA"). (Dkt. #25, #26, #27). On remand, the Social Security Administration found that Halstead was entitled to \$125,406.00 in past-due benefits, from which \$31,351.50 was withheld for payment of attorney's fees. (Dkt. #28-2 at 4–5).

Plaintiff's attorney of record now seeks a fee authorization in the amount of \$31,351.50 pursuant to 42 U.S.C. § 406(b) for services rendered in this matter. (Dkt. #28).¹ II. LEGAL STANDARD Pursuant to 42 U.S.C. § 406(b)(1)(A), when a court "renders a judgment favorable to a claimant... who was represented before the court by an attorney," the court may award "a reasonable fee for such representation, not in excess of 25 percent of the total of the past-due benefits to which the claimant is entitled by reason of such judgment[.]" A remand that ultimately results in an award of benefits is a judgment that is favorable to a claimant.

Jackson v. Astrue, 705 F.3d 527, 531 (5th Cir. 2013). "Fees under [Section] 406(b) satisfy a client's obligation to his or her counsel and, accordingly, are paid out of the plaintiff's social security benefits." *Siebe v. Comm'r of Soc. Sec. Admin.*, No. 5:19-CV-30, 2021 WL 3493167, at *1 (E.D. Tex. Apr. 16, 2021). A contingency fee agreement may set the amount of Section 406(b) fees so long as (1) the amount complies with Section 406(b)'s 25% cap and (2) the amount is reasonable under the facts of the case—i.e., it does not result in a windfall for the attorney.

Gisbrecht v. Barnhart, 535 U.S. 789, 807–08, 122 S.Ct. 1817, 1 The Court granted Plaintiff leave to file a motion for Section 406(b) fees once she completed the administrative process on remand. (Dkt. #24). Plaintiff's counsel has now filed the Section 406(b) motion. (Dkt. #28). Therein, Plaintiff's counsel states that "[t]his motion is timely as the administrative process was just recently completed." (Dkt. #28 at 1).

However, the administrative process was completed on January 5, 2025, (Dkt. #28-2), and Plaintiff's counsel did not file this motion until November 17, 2025—more than 10 months after the administrative process concluded. Given this delay, the Court reminds Plaintiff's counsel that he has a duty to "act with reasonable diligence and promptness in representing a client," MODEL RULES OF PRO.

CONDUCT r. 1.3 (A.B.A. 2025), and that he has an obligation of candor towards the Court, *id.* at r. 3.3. 152 L.Ed.2d 996 (2002); see also *id.* at 808 ("Although the contingency agreement should be given significant weight in fixing a fee, a district judge must independently assess the reasonableness of its terms." (quoting *McGuire v. Sullivan*, 873 F.2d 974, 983 (7th Cir.

1989))). The Fifth Circuit has identified several factors that courts may consider when determining whether an award is reasonable or whether it results in a windfall, including: "risk of loss in the representation, experience of the attorney, percentage of the past-due benefits the fee constitutes, value of the case to a claimant, degree of difficulty, and whether the client consents to the requested fee." *Jeter v. Astrue*, 622 F.3d 371, 382 (5th Cir.

2010) (citation omitted). Courts should also consider whether the attorney unnecessarily delayed the litigation. *Id.* at 380 n.10 (citing *Gisbrecht*, 535 U.S. at 808). A prevailing claimant may collect

fees under both Section 406(b) and the EAJA, “but the claimant’s attorney must refund to the claimant the amount of the smaller fee.” *Gisbrecht*, 535 U.S. at 796 (citation modified).

III. DISCUSSION Here, Plaintiff’s counsel requests \$31,351.50 for his 32.60 hours of work in this Court, to be paid from Plaintiff’s \$125,406.00 in past-due benefits. (Dkt. #28 at 2); (Dkt. #28-3); (Dkt. #28-6 ¶ 4). This request complies with Section 406(b)’s 25% maximum. And, pursuant to counsel and Plaintiff’s fee agreement, Plaintiff agreed to pay counsel “a fee of twenty-five percent (25%) of the past due benefits awarded[.]” (Dkt. #28-4 ¶ 7).

Having reviewed the motion and the circumstances of this case, the Court finds that the requested amount is reasonable. Plaintiff’s counsel has nearly thirty years of experience with Social Security law and is board-certified in Social Security Disability Advocacy by the National Board of Trial Advocacy.² (Dkt. #28-6 ¶ 1).

The requested amount does not exceed the statutorily prescribed maximum for fees, it is consistent with the contingency agreement, counsel’s representation resulted in a fully favorable result for Plaintiff, and there appears to be no significant delay in this litigation caused by counsel. Further, Plaintiff’s counsel accepted risk in agreeing to represent Plaintiff.

And although the Commissioner—not Plaintiff—moved for the remand, it did so only after Plaintiff filed a brief explaining the errors at the administrative level. See (Dkt. #18, #20). For these reasons, the requested amount will not result in a windfall for Plaintiff’s counsel. Additionally, although the effective hourly rate requested here, \$961.70,³ is about 2.08 times counsel’s average market rate of \$463.00, (Dkt. #28 at 10), this quotient does not necessarily mean the award is unreasonable.

The Fifth Circuit has instructed against punishing “experienced, competent counsel... for accomplishing an arduous task in a shorter span of time[.]” *Jeter*, 622 F.3d at 380–81. In this regard, *Gisbrecht*’s “windfall” concern “does not preclude attorneys from recovering what may 2 Plaintiff’s attorney, Michael T. Kelly, indicates that a second attorney, Martin W. Long, also worked on this case.

(Dkt. #28-6 ¶ 4). Martin Long has approximately thirty years of experience with Social Security law, and was previously employed as an Assistant Regional Counsel for the Office of the General Counsel, U.S. Social Security Administration. 3 The effective hourly rate is calculated by dividing the amount requested by the number of hours worked.

Here, that calculation is: $\$31,351.50 \div 32.60 = \$961.70/\text{hour}$. mathematically seem like a high fee award if the attorney’s success on appeal is of his own making.” *Id.* at 381. Here, as discussed, Plaintiff’s counsel diligently represented Plaintiff. See (Dkt. #18, #20).

Finally, the proposed award is within the range of awards that this Court and other courts have found to be reasonable. See *Rife v. Comm’r of Soc. Sec. Admin.*, No. 4:21-CV-197 (E.D. Tex. Apr. 26, 2024), (Dkt. #43) (awarding counsel an effective hourly rate of \$1,108.19); see also *Silves H. v. Kijakazi*, No. 3:22-CV-286, 2023 WL 9102228, at *3 (N.D. Tex. Dec.

18, 2023) (recommending that counsel be awarded an effective hourly rate of \$1,070.33), report and recommendation adopted, 2024 WL 56989 (N.D. Tex. Jan. 4, 2024); *Seznik v. Comm’r of Soc. Sec. Admin.*, No. 3:20-CV- 2574, 2023 WL 6066466, at *2–3 (N.D. Tex. July 17, 2023) (recommending that counsel be awarded an effective hourly rate of \$1,237.62), report and recommendation adopted, 2023 WL 6065871 (N.D.

Tex. Aug. 9, 2023); *Sabourin v. Colvin*, No. 3:11- CV-2109, 2014 WL 3949506, at *1–2 (N.D. Tex. Aug. 12, 2014) (awarding counsel an effective hourly rate of \$1,245.55). Based on the foregoing, the Court finds that Plaintiff’s counsel’s motion for an award of \$31,351.50 is reasonable. And, as Plaintiff’s counsel acknowledges, he is obligated to refund the lesser EAJA fee amount of \$6,547.05 directly to Plaintiff.

(Dkt. #28 at 11). IV. CONCLUSION For the foregoing reasons, it is ORDERED that Plaintiff’s counsel’s Motion for and Memorandum in Support of an Award of Attorney Fees Under 406(b) of the Social Security Act, (Dkt. #28), is GRANTED. Plaintiff’s attorney, Michael T. Kelly, is awarded \$31,351.50 in attorney’s fees to be certified for payment out of Plaintiff’s past-due benefits under 42 U.S.C. § 406(b), from the benefits having been withheld from Plaintiff and retained by the Commissioner for that purpose.

Upon receipt of the attorney’s fees, Plaintiff’s attorney shall remit directly to Plaintiff \$6,547.05, which the Court previously awarded under the Equal Access to Justice Act, (Dkt. #27). The clerk is directed to CLOSE this case.