

# COURT OF APPEALS FOR THE FIRST DISTRICT OF TEXAS

## In the Interest of N. L. S. and E. J. C., Children

In re N. L. S. and E. J. C. · No. 01-26-00100-CV · Decided May 12, 2026

### SUMMARY

The Texas Court of Appeals for the First District affirmed the denial of a former parent’s petition to reinstate parental rights. The court held that the petitioner must prove at the reinstatement hearing that the child is not subject to an adoption placement agreement, even if no such agreement existed when the petition was filed.

### CASE DETAILS

|                       |                                                                                                                                                                                                                     |
|-----------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| COURT                 | Court of Appeals for the First District of Texas                                                                                                                                                                    |
| WRITING FOR THE COURT | Terry Adams, Chief Justice; Justice Guerra; Justice Guiney                                                                                                                                                          |
| JURISDICTION          | Court of Appeals for the First District of Texas                                                                                                                                                                    |
| DECIDED               | May 12, 2026                                                                                                                                                                                                        |
| DOCKET                | 01-26-00100-CV                                                                                                                                                                                                      |
| DISPOSITION           | affirmed                                                                                                                                                                                                            |
| PROCEDURAL POSTURE    | Mother appealed the denial of her petition to reinstate her parental rights after the trial court found that the children were subject to an adoption placement agreement at the time of the reinstatement hearing. |
| STANDARD OF REVIEW    | De novo review applies to statutory interpretation because it presents a question of law.                                                                                                                           |
| PRECEDENTIAL VALUE    | published precedential opinion                                                                                                                                                                                      |
| PARTIES               | Mother v. Texas Department of Family and Protective Services                                                                                                                                                        |

### TOPICS

- termination of parental rights
- adoption
- statutory interpretation
- plain meaning rule
- appellate procedure

### PRACTICE AREAS

- family law
- termination of parental rights
- adoption

### QUESTIONS PRESENTED

1. Whether Texas Family Code section 161.303(c)(3) requires a former parent seeking reinstatement of parental rights to prove at the reinstatement hearing that the child is not subject to an adoption placement agreement.
2. Whether the filing of a petition for reinstatement creates a statutory stay prohibiting DFPS from entering an adoption placement agreement while the petition is pending.

## HOLDINGS

1. Texas Family Code section 161.302(b) establishes eligibility and filing requirements for a petition, while section 161.303(c) establishes separate proof requirements at the reinstatement hearing. Section 161.303(c)(3) therefore requires the former parent to prove at the time of the hearing that the child is not the subject of an adoption placement agreement.
2. The filing of a petition for reinstatement does not create a statutory stay prohibiting DFPS from entering an adoption placement agreement while the petition is pending.

## KEY QUOTATIONS

*“Accordingly, we hold that Family Code section 161.303(c)(3) unambiguously requires a former parent to prove, at the time of the reinstatement hearing, that the child is not the subject of an adoption placement agreement.” (9)*

*“Section 161.302(b) sets forth the mandatory filing requirements for a petition for reinstatement of parental rights and section 161.303(c) sets forth the separate proof requirements that the petitioner must show at the reinstatement hearing in order for the petition to be granted.” (8)*

## FACTUAL BACKGROUND

Mother’s parental rights to N.L.S. and E.J.C. were terminated in 2023, and DFPS was appointed managing conservator. The children began residing with prospective adoptive parents in 2025, and the prospective adoptive parents later signed intent-to-adopt forms. Mother filed a petition for reinstatement on November 19, 2025, when no adoption placement agreement was in place, but DFPS entered adoption placement agreements before the reinstatement hearing. At the hearing, the trial court found that the children were subject to adoption placement agreements and denied the petition.

## PROCEDURAL HISTORY

The trial court terminated Mother’s and Father’s parental rights on March 31, 2023, and named the Department of Family and Protective Services managing conservator. After the children’s prospective adoptive parents entered adoption placement agreements with DFPS, Mother filed a petition for reinstatement of parental rights. Following a January 20, 2026 hearing, the trial court denied the petition because the children were subject to an adoption placement agreement. The Court of Appeals affirmed.

## DISPOSITION

affirmed

## CASES CITED

- In re N.L.S., 716 S.W.3d 612, 645–55 (Tex. App.—Houston [1st Dist.] 2023), rev’d in part, 715 S.W.3d 760 (Tex. 2025)
- Bush v. Lone Oak Club, LLC, 601 S.W.3d 639, 647 (Tex. 2020)
- In re Estate of Nash, 220 S.W.3d 914, 917 (Tex. 2007)
- Alex Sheshunoff Mgmt. Servs., L.P. v. Johnson, 209 S.W.3d 644, 651 (Tex. 2006)
- Tex. Med. Res., LLP v. Molina Healthcare of Tex., Inc., 659 S.W.3d 424, 435 (Tex. 2023)
- McLane Champions, LLC v. Houston Baseball Partners LLC, 671 S.W.3d 907, 918 (Tex. 2023)
- TGS-NOPEC Geophysical Co. v. Combs, 340 S.W.3d 432, 439 (Tex. 2011)
- Fitzgerald v. Advanced Spine Fixation Sys., Inc., 996 S.W.2d 864, 866 (Tex. 1999)
- Simmons v. Arnim, 220 S.W. 66, 70 (Tex. 1920)
- Mouton v. Houston Indep. Sch. Dist., No. 01-22-00205-CV, 2023 WL 4065602, at \*4 (Tex. App.—Houston [1st Dist.] June 15, 2023, pet. denied) (mem. op.)
- In re S.H.V.V., No. 14-23-00807-CV, 2025 WL 1765511, at \*5–7 (Tex. App.—Houston [14th Dist.] June 26, 2025, no pet.) (mem. op.)
- Ford Motor Co. v. Parks, 691 S.W.3d 475, 482 n.36 (Tex. 2024)
- Urban Carbide Corp. v. Synatzske, 438 S.W.3d 39, 52 (Tex. 2014)

## OPINION

In the Interest of N.L.S., E.J.C. AKA E.J.C. v. Department of Family and Protective Services  
PER CURIAM.

Opinion issued May 12, 2026 In The Court of Appeals For The First District of Texas  
NO. 01-26-00100-CV

IN THE INTEREST OF N. L. S. AND E. J. C., CHILDREN

On Appeal from the 300th District Court Brazoria County, Texas Trial Court Case No. 114085-F  
OPINION

In this case of first impression, we consider whether the mere filing of a petition to reinstate one’s parental rights prohibits a managing conservator—here, the Department of Family and Protective Services (“DFPS”)—from entering an adoption placement agreement for children until after the petition is decided. Because the plain language of the statutes involved do not provide for such a prohibition, we affirm the trial court’s judgment. Background Mother is the biological parent of N.L.S. (age 10) and E.J.C. (age 4). On March 31, 2023, the trial court terminated Mother’s and Father’s parental rights and named DFPS the managing conservator of the children. This Court affirmed the trial court’s termination order, holding that Mother had endangered the children and that termination of her parental rights was in their best interest. In re N.L.S., 716 S.W.3d 612, 645–55 (Tex. App.—Houston [1st Dist.] 2023, rev’d in part, 715 S.W.3d 760 (Tex. 2025)).<sup>1</sup> In May 2025, Mother first notified DFPS of her intention to file a petition for reinstatement of parental rights. Also in May 2025, the children began residing with their prospective adoptive parents,

resulting in a foster placement that began on October 21, 2025. In August 2025, the prospective adoptive parents signed a notice-of-intent-to-adopt. The children, however, were not eligible for adoption at the time because Father's appeal was still pending. 1 The Texas Supreme Court reversed this Court's opinion as it related to Father only. 2 On October 6, 2025, Mother again notified DFPS that she intended to file a petition for reinstatement, and on November 19, 2025, she did so after Father's appeal became final. In her petition, Mother alleged that over two years had passed since her parental rights were terminated and that the children had not been adopted and were not the subject of an adoption placement agreement. Mother also alleged that she had "been in recovery from substance abuse for over 2 years and 6 months" and that she had maintained a "stable home" and "gainful employment." She requested that the trial court "[o]rder the reinstatement of all [her] legal rights, powers, privileges, immunities, duties and obligations . . . regarding the children, including with respect to custody, care, control, and support[.]" On December 15, the children's prospective adoptive parents signed an intent-to-adopt form. And on December 22, 2025, DFPS entered adoption placement agreements with the prospective adoptive parents. On January 20, 2026, the trial court held a hearing on Mother's petition for reinstatement. At the close of the evidence, DFPS moved for directed verdict, arguing that Mother "has failed to meet [her] burden [to show] that at the time of [the] hearing there was not an adoption placement agreement in place." Shortly thereafter, on January 22, 2026, the trial court denied Mother's petition for reinstatement. In so ruling, the trial court found "that the children made subject of this suit [were] subject to an adoption placement agreement." 3 This appeal followed.

**Statutory Interpretation** In a single issue on appeal, Mother contends that the trial court erred in denying her petition for reinstatement because the court found that the children in question were subject to an adoption placement agreement at the time of hearing. See TEX. FAM. CODE § 161.303. According to Mother, the trial court used the wrong time period. She argues that the determination of whether there was an adoption placement agreement in place should have been made as of the time that she filed her petition. See TEX. FAM. CODE § 161.302. To address this issue, we must interpret the statutes involved. Standard of Review and Applicable Law Complaints involving the interpretation of a statute are questions of law to which we apply the de novo standard of review. See *Bush v. Lone Oak Club, LLC*, 601 S.W.3d 639, 647 (Tex. 2020). When we construe a statute, our primary objective is to give effect to the Legislature's intent as expressed in the statute's plain language. In *re Estate of Nash*, 220 S.W.3d 914, 917 (Tex. 2007). We begin with the statute's text because that is the truest and most reliable guide to the Legislature's intent. *Alex Sheshunoff Mgmt. Servs., L.P. v. Johnson*, 209 S.W.3d 644, 651 (Tex. 4 2006).2 "If a statute is clear and unambiguous, we apply its words according to their common meaning without resort to rules of construction or extrinsic aids." In *re Estate of Nash*, 220 S.W.3d at 917. It is not the role of an appellate court to amend statutes and add words that are not there. *Tex. Med. Res., LLP v. Molina Healthcare of Tex., Inc.*, 659 S.W.3d 424, 435 (Tex. 2023). And judicial policy preferences should play no role in statutory interpretation. *McLane Champions, LLC v. Houston Baseball Partners*

LLC, 671 S.W.3d 907, 918 (Tex. 2023). “W[e] thus presume that the Legislature chooses a statute’s language with care, including each word chosen for a purpose, while purposefully omitting words not chosen.” TGS-NOPEC Geophysical Co. v. Combs, 340 S.W.3d 432, 439 (Tex. 2011). Applicable Statutes Two different provisions of the Family Code are involved here. First, section 161.302 provides that a former parent whose parental rights were involuntarily terminated “may file a petition” for the reinstatement of those rights only if: 2 See also Fitzgerald v. Advanced Spine Fixation Sys., Inc., 996 S.W.2d 864, 866 (Tex. 1999) (“[W]hen we stray from the plain language of a statute, we risk encroaching on the Legislature’s function to decide what the law should be.”); Simmons v. Arnim, 220 S.W. 66, 70 (Tex. 1920) (“Courts must take statutes as they find them . . . . [T]hey must find [the statute’s] intent in its language, and not elsewhere.”). 5

(1) The termination of parental rights resulted from a suit filed by the department;

(2) At least two years have passed since the issuance of the order terminating the former parent’s parental rights and an appeal of the order is not pending;

(3) The child has not been adopted;

(4) The child is not the subject of an adoption placement agreement; and

(5) The petitioner has provided the notice required by Subsection (d), if the petitioner is the former parent whose parental rights are sought to be reinstated. TEX. FAM. CODE § 161.302(a)(4), (b) (emphasis added). Next, section 161.303(a)–(c) states that: (a) A reinstatement hearing under this subchapter must be held not later than the 60th day after the date the petition is filed. (b) The petitioner has the burden of proof in the hearing, and each party may call witnesses. (c) The court may grant the petition and order the reinstatement of the former parent’s parental rights only if the court finds by a preponderance of the evidence that:

(1) the reinstatement of parental rights is in the child’s best interests;

(2) at least two years have passed since issuance of the order terminating parental rights and an appeal of the order is not pending;

(3) the child has not been adopted and is not the subject of an adoption placement agreement; 6

(4) if the child is 12 years of age or older, the child consents to the reinstatement and desires to reside with the parent;

(5) the former parent has remedied the conditions that were grounds for rendering the order terminating parental rights; and

(6) the former parent is willing and has the capability to perform parental duties as provided in Section 151.001, including maintaining the health, safety, and welfare of the child. TEX. FAM. CODE § 161.303(a)–(c) (emphasis added). Analysis There is no dispute here that when Mother filed her petition for reinstatement on November 19, 2025—there

was no adoption placement agreement in place. There is also no dispute that when the trial court conducted the hearing and denied Mother’s petition on January 20, 2026—there was an adoption placement agreement in place. Mother contends that the statutory framework of sections 161.302 and 161.303 creates “a temporal disconnect” because she may be eligible for reinstatement at the time of filing—but still be unable to carry her burden of proof at the reinstatement hearing because an intervening adoption placement agreement was subsequently entered into between DFPS and prospective adoptive parents. Thus, Mother argues that these statutes should be read as one and her eligibility for reinstatement should be determined as of the date that her petition for reinstatement was filed—not the date of the reinstatement hearing. 7 Mother’s position ignores the plain language of these statutes. The clear statutory text chosen by the Legislature shows that they each pertain to different aspects of the reinstatement process with separate sets of requirements—filing requirements for the petition in section 161.302(b) and proof requirements for trial in section 161.303(c). See TEX. FAM. CODE §§ 161.302(a)(4), (b); 161.303(c). To read the mandatory filing requirements in section 161.302(b) into the proof requirements for trial statute would require us to judicially amend section 161.303(c), which is not our role. See *Mouton v. Houston Indep. Sch. Dist.*, No 01- 22-00205-CV, 2023 WL 4065602, at \*4 (Tex. App.—Houston [1st Dist.] 2023, pet. denied) (mem. op). Indeed, our sister court in Houston has already recognized the separate nature of these statutes. See *In re S.H.V.V.*, No. 14-23-00807-CV, 2025 WL 1765511 (Tex. App.—Houston [14th Dist.] June 26, 2025, no pet.) (mem. op.). In *S.H.V.V.*, the Fourteenth Court of Appeals held that section 161.302(b) sets forth “mandatory (‘may be filed . . . only if . . .’) [filing] requirement[s] imposed on the party seeking parental reinstatement when filing the lawsuit.” *Id.* at \*5, 7. And that section 161.303(c) sets forth mandatory proof requirements that the petitioner must show at the hearing—and “a trial court cannot grant the petition in the absence of [such] evidence.” *Id.* at \*6 (“[Petitioner] should expect his case to be dismissed at his hearing on the merits if the section 161.303(c)[] requirement[s] [are] not satisfied.”). 8 We agree with this textualist reading of these statutes. See *Ford Motor Co. v. Parks*, 691 S.W.3d 475, 482 n.36 (Tex. 2024) (“[W]e are a ‘text-centric Court.’” (citation omitted)). Section 161.302(b) sets forth the mandatory filing requirements for a petition for reinstatement of parental rights and section 161.303(c) sets forth the separate proof requirements that the petitioner must show at the reinstatement hearing in order for the petition to be granted. See TEX. FAM. CODE §§ 161.302(a)(4), (b); 161.303(c). Mother also asks us to read into section 161.303(c) a statutory stay of any adoption proceedings while her petition was pending. Again, there is no textual basis in section 161.303(c), or section 161.302, for such reading. We would have to add words to the statute that simply are not there—and that we may not do. See *Urban Carbide Corp. v. Synatzske*, 438 S.W.3d 39, 52 (Tex. 2014). Additionally, departing from the clear statutory text, as Mother advocates, would cut against the prompt resolution of the permanency sought for children in these situations. As the trial court pointed out at the hearing, What if a parent files a notice and then doesn’t file a petition? What if a parent files a notice, then files a petition, but then doesn’t show up for the

petition [hearing]? [DFPS's] just supposed to sit on their hands and wait? I don't think that's the intent of the statute. To continue with the trial court's reasoning—What if the parent whose rights were terminated files a petition, stalls a prospective adoption, and then fails to prevail 9 on her petition? The uncertainty of the children's situation has then been extended for at least a few months, if not longer should the former parent decide to appeal. Accordingly, we hold that Family Code section 161.303(c)(3) unambiguously requires a former parent to prove, at the time of the reinstatement hearing, that the child is not the subject of an adoption placement agreement. Because the uncontroverted evidence at the reinstatement hearing here proved that N.L.S. and E.J.C. were the subject of such an adoption placement agreement, Mother failed to carry her burden of proof under section 161.303. We overrule Mother's sole issue on appeal. Conclusion We therefore affirm the trial court's judgment. Terry Adams Chief Justice Panel consists of Chief Justice Adams and Justices Guerra and Guiney. 10