

**UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF
TENNESSEE, WESTERN DIVISION**

Selvin Hernandez-Oseguera v. Minter, et al.

Hernandez-Oseguera · No. 2:26-cv-02416-BCL-tmp · Decided April 16, 2026

SUMMARY

The United States District Court for the Western District of Tennessee denied Selvin Hernandez-Oseguera’s petition for habeas corpus under 28 U.S.C. § 2241, which challenged his detention without an individualized bond hearing. The court held that his statutory claims were barred by failure to exhaust administrative remedies and, alternatively, that 8 U.S.C. § 1225(b)(2) requires his mandatory detention as an applicant for admission. The court also rejected his due process challenge and directed the Clerk to close the case.

OPINION

Hernandez-Oseguera

PER CURIAM.

IN THE UNITED STATES DISTRICT COURT
FOR THE WESTERN DISTRICT OF TENNESSEE
WESTERN DIVISION

Selvin Hernandez-Oseguera, Petitioner, v. Case No. 2:26-cv-02416-BCL-tmp Minter, et al,
Respondent.

ORDER DENYING § 2241 PETITION

Petitioner Selvin Hernandez-Oseguera has filed a Petition for Habeas Corpus under 28 U.S.C. § 2241, by which he challenges his detention without a bond hearing. Doc. 1. As to the merits of the Petition for habeas corpus, the Petition (Doc. 1) is DENIED for the reasons that follow. As a preliminary housekeeping matter, the United States Court of Appeals for the Sixth Circuit has held that the “district director”—now the Field Office Director—for the place of confinement is the proper respondent to a Section 2241 petition filed by an alien challenging his confinement. See *Roman v. Ashcroft*, 340 F.3d 314, 320–21 (6th Cir. 2003). Here, that is now Christopher Bullock, Field Office Director for the New Orleans Field Office, United States Immigration and Customs Enforcement. The Clerk is therefore DIRECTED to modify the docket. See Fed. R. Civ. P. 25(d). All other respondents are DISMISSED.

BACKGROUND

Petitioner arrived in the United States in July 2022. Doc. 1 at 14. He resides in Memphis, Tennessee with his three children. Id. On January 31, 2026, Petitioner was driving when he was stopped by law enforcement. Id. As a result of that stop, he was arrested by federal agents and taken into Immigration and Customs Enforcement (“ICE”) custody. Id. He is being detained at the West Tennessee Detention Facility in this district. Id. at 2. Petitioner is presently charged with having entered the United States without admission or inspection. Id. Petitioner was not apprehended by immigration officials upon entry into the country nor at any other time after his entry and has never had deportation or removal proceedings. Id. at 14.

LEGAL STANDARD

Section 2241 authorizes a court to issue a writ of habeas corpus when an individual “is in custody in violation of the Constitution or laws or treaties of the United States.” 28 U.S.C. § 2241(c)(3). An alien seeking to challenge his detention relating to removal proceedings may in some circumstances seek relief through a Section 2241 petition. See, e.g., *Zadvydas v. Davis*, 533 U.S. 678, 687 (2001). Section 2243 directs the judge entertaining an application for a writ of habeas corpus to “forthwith award the writ or issue an order directing the respondent to show cause why the writ should not be granted, unless it appears from the application that the applicant or person detained is not entitled thereto.” 28 U.S.C. § 2243. The last clause of Section 2243 imposes “a duty to screen out a habeas corpus petition which should be dismissed for lack of merit on its face,” as where “the necessary facts can be determined from the petition itself without need for consideration of a return.” *Allen v. Perini*, 424 F.2d 134, 141 (6th Cir. 1970).

ANALYSIS

Petitioner’s failure to exhaust his administrative remedies dooms his statutory claims, which in any event fail on their merits. And Petitioner’s detention as required by statute does not violate the Constitution. I. Petitioner’s claims challenging application of 8 U.S.C. § 1225. A. The Exhaustion Doctrine precludes review of Petitioner’s statutory claim. The Supreme Court “long has acknowledged the general rule that parties exhaust prescribed administrative remedies before seeking relief from the federal courts.” *McCarthy v. Madigan*, 503 U.S. 140, 144 (1992). That requirement makes obvious sense when Congress requires exhaustion. It arguably makes less sense when, as in Section 2241, Congress has not done so. Perhaps the so-called prudential exhaustion doctrine—a matter of “sound judicial discretion,” *id.*—can be explained as an aspect of ripeness, the idea being that there is no ripe dispute if the Executive Branch has not had its final say. Or perhaps it is a shirking of the federal courts’ “virtually unflagging” duty to exercise jurisdiction in cases properly before them. *Lexmark Int’l, Inc. v. Static Control Components, Inc.*, 572 U.S. 118, 126 (2014) (quoting *Sprint Commc’ns, Inc. v. Jacobs*, 571 U.S. 69, 77 (2013)). In any event, both the Supreme Court and the Sixth Circuit have embraced the doctrine, which is thus binding on this Court. See, e.g., *McCarthy*, 503 U.S. at 144; *Shearson v. Holder*, 725 F.3d 588, 593–94 (6th Cir. 2013). Exhaustion gives an agency “the opportunity to correct its own mistakes with respect to the programs it administers”; “discourages disregard of the agency’s

procedures”; promotes efficiency because “[c]laims generally can be resolved much more quickly and economically before an agency”; and “may produce a useful record for subsequent judicial consideration.” *Woodford v. Ngo*, 548 U.S. 81, 89 (2006) (quotation marks and citations omitted). True, the exhaustion requirement can be excused if exhaustion would be futile. But, as the Sixth Circuit has recently explained, in determining whether exhaustion would be futile, “the crucial inquiry [is] whether the agency can provide the relief requested if the argument succeeds, not whether it is likely to succeed.” *Smith v. U.S. Sec. & Exch. Comm’n*, No. 24-3907, 2026 WL 850806, at *7 (6th Cir. Mar. 27, 2026).¹ And, here, while an individual immigration judge may be bound by the *Yajure Hurtado* decision cited by Petitioner, the Board of Immigration Appeals (“BIA”) could certainly grant Petitioner a bond hearing or release on bond if he were to prevail on his claims; indeed, the whole theory of his claims is that the law compels the immigration judge to give him such a hearing (and not, say, that the federal courts should be stepping in to run bond proceedings on a categorical basis). While Petitioner’s desired result may be foreclosed at the initial stage, nothing prevents the BIA from changing course upon appellate review. If Petitioner is correct on his statutory claims, he is depriving the BIA of “the opportunity to correct its own mistakes” and “produce a useful record for subsequent judicial consideration.” See *Woodford*, 548 U.S. at 89. Petitioner’s statutory claims are thus barred by the exhaustion doctrine and due to be rejected for that reason alone. B. Under the governing statutes, Petitioner is an “applicant seeking admission” subject to mandatory detention. Even if they were not barred by the exhaustion doctrine, Petitioner’s statutory claims fail on the merits. Petitioner’s statutory eligibility for a bond hearing is determined by whether his detention is governed by 8 U.S.C. § 1225(b)(2) or 8 U.S.C. § 1226(a). Section 1225(b)(2) provides: Subject to subparagraphs (B) and (C), in the case of an alien who is an applicant for admission, if the examining immigration officer determines that an alien seeking admission is not clearly and beyond a doubt entitled to be admitted, the alien shall be detained for a proceeding under section 1229a of this title. 8 U.S.C. § 1225(b)(2)(A). In contrast, Section 1226(a) provides, in relevant part: On a warrant issued by the Attorney General, an alien may be arrested and detained pending a decision on whether the alien is to be removed from the United States. 1 *Smith* addressed the futility exception in the context of an express exhaustion requirement that excepted situations in which “there was reasonable ground for . . . failure to” exhaust. 2026 WL 850806, at

*5 (quoting 15 U.S.C. § 78y(c)(1)). That makes no difference: There is no logical reason for treating the

concept of futility differently in the context of a prudential rule than in the context of a statute with a generally worded exception that encompasses the concept of futility. Except as provided in subsection (c) and pending such decision, the Attorney General--

(1) may continue to detain the arrested alien; and

(2) may release the alien on--

(A) bond of at least \$1,500 with security approved by, and containing conditions prescribed by,

the Attorney General; or (B) conditional parole 8 U.S.C. § 1226(a)(1)–(2). Petitioner is an “applicant for admission” subject to mandatory detention under Section 1225(b)(2). “Congress defined ‘applicant for admission’ broadly in Section 1225(a)(1) to include all ‘alien[s] present in the United States who have not been admitted.’” *Buenrostro-Mendez v. Bondi*, 166 F.4th 494, 504 (5th Cir. 2026); see 8 U.S.C. § 1225(a)(1) (“An alien present in the United States who has not been admitted or who arrives in the United States (whether or not at a designated port of arrival and including an alien who is brought to the United States after having been interdicted in international or United States waters) shall be deemed for purposes of this chapter an applicant for admission.”).² That definition encompasses Petitioner because he is present in the United States without ever having been legally admitted. See Doc. 1 at 14; *Avila v. Bondi*, No. 25-3248, 2026 WL 819258, at *4 (8th Cir. Mar. 25, 2026). The passage of time makes no difference. Unless and until Petitioner is granted authorization and lawfully admitted into the United States, he remains an “applicant for admission.” As such, the Petitioner’s detention during removal proceedings was mandatory under Section 1225(b)(2).² Statutory language underscores the point in providing that “‘admission’. . . mean[s], with respect to an alien, the lawful entry of the alien into the United States after inspection and authorization by an immigration officer.” 8 U.S.C. § 1101(a)(13) (emphasis added). Until her entry into the United States is lawful, Petitioner remains an “applicant for admission,” and thus her detention during removal proceedings is mandatory under Section 1225(b)(2). See *Avila v. Bondi*, No. 25-3248, 2026 WL 819258, at *2 (8th Cir. Mar. 25, 2026). Relying on the title of Section 1225, Petitioner argues that Section 1225 applies only to “those who are subject to expedited removal.” Doc. 1 at 6, 11. That argument is inconsistent with the actual statutory language which sweeps broadly to cover all “applicant[s] for admission.” If Congress had intended Section 1225(b)(2) to apply only to arriving aliens subject to expedited removal proceedings, it surely would have said so. See *Buenrostro-Mendez*, 166 F.4th at 504. As both the Fifth and Eighth Circuits have held, “the ordinary meanings of the phrases ‘applicant for admission’ and ‘seeking admission’ are the same,” *Avila*, 2026 WL 819258, at *2, because “when a person applies for something, they are necessarily seeking it,” *Buenrostro-Mendez*, 166 F.4th at 502. See also 8 U.S.C. § 1225(a)(3) (referring to aliens “who are applicants for admission or otherwise seeking admission”) (emphasis added). The statutory context confirms the point: The statute does not say that an applicant for admission must be detained “if” he is seeking admission, which strongly suggests that the two phrases do not impose separate conditions. See *Avila*, 2026 WL 819258, at *2. Moreover, to the extent Petitioner seeks to remain in the country—as he presumably does because he is not consenting to be removed—he is “seeking admission” even on his own reading of that phrase as a separate condition. Petitioner further argues that Section 1225 applies only to those apprehended at or near the border upon arrival or shortly thereafter, not to those arrested in the interior months, years, or decades later because mandatory detention for all who enter without inspection would render superfluous other parts of Section 1225(b)(2)(A), Section 1226(c), and the Laken Riley Act, Pub. L. No. 119-1, 139 Stat. 3 (2025). Doc. 1 at 13–14.

Not so. That Section 1225(b)(2)(A) requires Petitioner's detention in no way renders superfluous the statutory exception to detention for those aliens who were deemed by an "examining immigration office" to be "clearly and beyond a doubt entitled to be admitted." The exception can apply to other aliens, even if Petitioner has no hope of it because he entered without presenting himself. And Petitioner's other anti-superfluity arguments likewise fail: Section "1226(c) and the Laken Riley Act do not mandate the detention of aliens who otherwise would not be subject to mandatory detention, but instead they mandate the timing of the detention of certain aliens"—specifically, by providing that those aliens shall be detained following release from an underlying offense. *Gomez v. Daley*, No. 2:25-CV-00150- SCM, 2026 WL 252496, at *6 (E.D. Ky. Jan. 30, 2026); see also *Gomez Hernandez v. Lyons*, No. 1:25-CV-216-H, 2026 WL 31775, at *7 (N.D. Tex. Jan. 6, 2026) ("[T]he [Laken Riley Act] was not meaningless—it narrowed the discretion afforded to any Administration exercising detention authority under Section 1226."). Petitioner's anti-superfluity argument is thus baseless—but even if there were some superfluity that would not justify rewriting the plain text of Section 1225. See *Barton v. Barr*, 590 U.S. 222, 239 (2020). Petitioner's statutory challenge to his detention therefore fails. II. Subjecting Petitioner to mandatory detention as required by a faithful interpretation of Section 1225 did not violate the Due Process Clause. The exhaustion doctrine does not bar review of Petitioner's constitutional claims because the BIA cannot adjudicate them. See *Smith*, 2026 WL 850806, at *7; *Bangura v. Hansen*, 434 F.3d 487, 494 (6th Cir. 2006) (citations omitted). Therefore, the Court will not require exhaustion. But those claims fail on the merits. Petitioner claims that his detention without an individualized bond hearing violated the Due Process Clause. Doc. 1 at 16–17. "[T]he Fifth Amendment entitles aliens to due process of law in deportation proceedings." *Reno v. Flores*, 507 U.S. 292, 306 (1993) (citing *The Japanese Immigrant Case*, 189 U.S. 86, 100–101 (1903)). But, when a noncitizen has not been lawfully admitted to the United States, "the decisions of executive or administrative officers, acting within powers expressly conferred by Congress, are due process of law" because such noncitizens have "only those rights regarding admission that Congress has provided by statute." *Dep't of Homeland Sec. v. Thuraissigiam*, 591 U.S. 103, 138, 140 (2020). This is the result of "the so-called 'entry fiction' theory of immigration law," under which "[a]liens who have not 'entered the United States within the meaning of the law,' i.e., who were never lawfully admitted and do not have leave to remain, are 'still in theory of law at the boundary line,'" *Gonzalez v. Ladwig*, No. 2:26-cv-02017- MSN-atc, 2026 WL 413602, at *11 (W.D. Tenn. 2026) (quoting *Kaplan v. Tod*, 267 U.S. 228, 230–31 (1925)), where they have only those rights provided by Congress. See *Thuraissigiam*, 591 U.S. at 140. And, here, Congress did not provide a right to a bond hearing. 8 U.S.C. § 1225(b)(2)(A). In sum, neither the governing statutes nor the Constitution prevent Petitioner's detention in connection with removal proceedings or guarantee Petitioner a bond hearing during that process. Those claims therefore do not support the Petition. Accordingly, it is apparent from the application that Petitioner is not entitled to the writ. 28 U.S.C. § 2243.

CONCLUSION

For the foregoing reasons, the Petition for Writ of Habeas Corpus (Doc. 1) is DENIED. The Clerk is DIRECTED TO CLOSE THIS CASE. IT IS SO ORDERED, this 16th day of April, 2026. s/

Brian C. Lea

BRIAN C. LEA

UNITED STATES DISTRICT JUDGE