

SUPREME COURT OF RHODE ISLAND

Michael Labonte v. National Grange Mutual Insurance Co.

810 A.2d 250 (R.I. 2002) · No. No. 2001-339-Appeal · Decided December 5, 2002

SUMMARY

The Rhode Island Supreme Court affirmed summary judgment for National Grange Mutual Insurance Company in an insured's action alleging bad faith, abuse of process, breach of fiduciary duty, and breach of contract. The court held that the insurer's declaratory judgment action to clarify coverage was not bad faith or abuse of process, and that the plaintiff had not shown a breach of contractual or fiduciary duties. The court also declined to require the insurer to provide independent counsel during the coverage investigation because no tort claim had been filed and no conflict requiring independent counsel had yet arisen.

CASE DETAILS

|                       |                                                                                                                                                                                                                                                                                                                                                             |
|-----------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| COURT                 | Supreme Court of Rhode Island                                                                                                                                                                                                                                                                                                                               |
| WRITING FOR THE COURT | Williams, C.J.; Lederberg, J.; Flanders, J.; Goldberg, J.                                                                                                                                                                                                                                                                                                   |
| JURISDICTION          | Rhode Island                                                                                                                                                                                                                                                                                                                                                |
| DECIDED               | December 5, 2002                                                                                                                                                                                                                                                                                                                                            |
| DOCKET                | No. 2001-339-Appeal                                                                                                                                                                                                                                                                                                                                         |
| DISPOSITION           | affirmed                                                                                                                                                                                                                                                                                                                                                    |
| PROCEDURAL POSTURE    | Appeal from the Superior Court's denial of motions to produce part of the insurer's claim file and to disqualify the insurer's counsel, and from the grant of summary judgment for the insurer on claims for statutory bad faith, abuse of process, breach of fiduciary duties, and breach of contract.                                                     |
| STANDARD OF REVIEW    | The Supreme Court reviewed the summary judgment de novo under the same standards as the trial justice, without weighing evidence or credibility, and considered whether any genuine issue of material fact existed and whether the insurer was entitled to judgment as a matter of law. The discovery and disqualification rulings were reviewed for error. |
| PRECEDENTIAL VALUE    | precedential                                                                                                                                                                                                                                                                                                                                                |
| PARTIES               | Michael Labonte v. National Grange Mutual Insurance Co.                                                                                                                                                                                                                                                                                                     |

## TOPICS

insurance bad faith

declaratory relief insurance

summary judgment

duty to defend

appellate procedure

## PRACTICE AREAS

insurance

civil procedure

appellate procedure

torts

contracts

## QUESTIONS PRESENTED

1. Whether the Superior Court properly denied Labonte's request for the insurer's entire claim file when no third-party tort claim had been filed.
2. Whether the Superior Court properly denied Labonte's motion to disqualify the insurer's counsel based on an alleged fiduciary duty to Labonte.
3. Whether the insurer's federal declaratory-judgment action constituted statutory bad faith.
4. Whether the insurer's federal action constituted abuse of process.
5. Whether the insurer breached fiduciary or contractual duties by bringing the federal action or by refusing to provide independent counsel during its coverage investigation.
6. Whether an insurer must provide independent counsel to an insured whenever it initiates a coverage investigation and requests an examination under oath.

## HOLDINGS

1. The Superior Court properly denied the request because no third-party tort claim had been filed against Labonte and there was therefore no third-party claim that National Grange was required to defend.
2. The Superior Court properly denied the motion to disqualify counsel, without prejudice, because no third-party tort claim had been filed and Labonte had not established that counsel owed him the asserted fiduciary duty in the circumstances presented.
3. National Grange's filing of a declaratory-judgment action to clarify coverage, without evidence of an improper refusal to perform its insurance obligations, did not establish statutory bad faith.
4. The federal declaratory-judgment action did not constitute abuse of process because seeking to clarify coverage and obtain information relevant to the examination-under-oath dispute was a legitimate use of legal process, not an ulterior or wrongful purpose.
5. Summary judgment was proper because Labonte alleged no facts showing that National Grange breached a fiduciary or contractual duty by bringing the federal action, acted with an improper purpose, or failed to provide coverage.
6. An insurer is not required, on the facts presented, to provide independent counsel to an insured merely because the insurer initiates a coverage investigation and requests an examination under oath before a third-party action has been filed.

## KEY QUOTATIONS

*“An "action of abuse of process provides a remedy for a claim arising when a legal procedure, although set in motion in proper form, has been perverted to accomplish an ulterior or wrongful purpose for which it was not designed.”” (810 A.2d at 254)*

*“The mere fact that a conflict might arise at some later point does not lessen the duty of an insured to cooperate with an investigation.” (810 A.2d at 255)*

## FACTUAL BACKGROUND

Michael Labonte, an independent painting contractor, sanded and painted the exterior of a Newport condominium and later learned that a resident alleged her son had been poisoned by lead chips removed during the work. Labonte notified his insurer, National Grange, which reserved its rights, requested an examination under oath, and refused Labonte's request for independent counsel. National Grange then filed a federal declaratory-judgment action seeking a determination that the policy excluded potential tort claims and that Labonte's refusal to submit to the examination breached the policy; no third-party tort claim had yet been filed against Labonte.

## PROCEDURAL HISTORY

Labonte sued National Grange in Rhode Island Superior Court after the insurer brought a federal declaratory-judgment action concerning coverage for potential lead-poisoning claims and sought an examination under oath. The Superior Court denied Labonte's motions to obtain the claim file and disqualify National Grange's counsel, then granted summary judgment to National Grange on all four counts. The Rhode Island Supreme Court affirmed.

## DISPOSITION

affirmed

## REMAND INSTRUCTIONS

None. The Supreme Court affirmed the Superior Court judgment and returned the papers to that court.

## CASES CITED

- Bennett v. Napolitano, 746 A.2d 138, 140 (R.I. 2001)
- Accent Store Design, Inc. v. Marathon House, Inc., 674 A.2d 1223, 1225 (R.I. 1996)
- Rumford Property and Liability Insurance Co. v. Carbone, 590 A.2d 398, 401 (R.I. 1991)
- Nagy v. McBurney, 120 R.I. 925, 934, 392 A.2d 365, 370 (1978)
- Employers' Fire Insurance Co. v. Beals, 103 R.I. 623, 240 A.2d 397, 403 (1968)

## OPINION

PER CURIAM.

810 A.2d 250 (2002) Michael LABONTE v. NATIONAL GRANGE MUTUAL INSURANCE CO. No. 2001-339-Appeal. Supreme Court of Rhode Island. December 5, 2002. \*251 \*252 Present: WILLIAMS, C.J., LEDERBERG, FLANDERS, and GOLDBERG, JJ. Peter J. Comerford, Providence, for Plaintiff. Alan Garber, Raymond A. LaFazia, Providence, for Defendant. OPINION PER CURIAM.

The plaintiff, Michael LaBonte, filed a complaint against the defendant, National Grange Mutual Insurance Company, on counts of bad faith in violation of G.L.1956 § 9-1-33, abuse of process, breach of fiduciary duties, and breach of contract.

After a summary judgment was entered in favor of the defendant on all four counts, the plaintiff appealed the denial of his motions to produce a portion of the defendant's claim file and to disqualify the defendant's counsel, and the granting of summary judgment in favor of the defendant. This case came before the Supreme Court for oral argument on October 31, 2002, pursuant to an order directing the parties to show cause why the issues raised in this appeal should not be summarily decided.

Having reviewed the record and the parties' memoranda, and having considered counsels' oral arguments, we conclude that cause has not been shown. Therefore, we proceed to decide the case at this time. In the summer of 1998, plaintiff, who was an independent painting contractor, sanded and painted part of the exterior of a condominium in Newport.

In September of that year, plaintiff read in the Newport Daily News that one of the residents of the condominium, Kelly Murphy(Murphy), alleged that her son had been poisoned by lead chips that plaintiff had removed while sanding.

The plaintiff thereupon sent the article to defendant, his insurer at the time, requesting that it cover any claims that may arise from the facts alleged. The defendant responded by letter, reserving its right to deny coverage.

In October 1998, the Rhode Island Department of Environmental Management \*253 informed defendant that it had received a complaint filed by Murphy, alleging that plaintiff's sanding had caused lead poisoning in her son.

In January 1999, defendant's counsel sent a letter to plaintiff requesting an "examination under oath." The plaintiff asked defendant to provide independent counsel to represent him at the examination, and defendant refused. Thereafter, defendant filed suit against plaintiff in the United States District Court for the District of Rhode Island, seeking a declaratory judgment that plaintiff's policy excludes coverage of any tort claims Murphy may file against plaintiff arising from lead paint contamination and a determination that plaintiff's failure to provide defendant's requested examination was a breach of contract.

As part of the federal litigation, defendant deposed plaintiff, but the federal case was stayed in February 2000. Subsequently, plaintiff commenced this action in state court, eventually bringing four claims, all stemming from defendant's actions against plaintiff in federal court.

In September 2000, the Superior Court heard two motions brought by plaintiff, one seeking plaintiff's claim file from defendant and the other seeking to have defendant's counsel disqualified. The hearing justice denied both motions.

In June 2001, the justice heard and granted defendant's motion for summary judgment on all four counts. The first issue on appeal is whether the trial justice erred in denying plaintiff's request for the "entire claim file \* \* \* of the third-party claim against [him]." At the time of the request, and indeed to the date of the show cause hearing, Murphy had never filed suit against plaintiff. Because there was no third-party tort claim that defendant had to defend, the hearing justice did not err in rejecting plaintiff's request.

The second issue is whether the hearing justice erred in denying plaintiff's request to disqualify defendant's attorney in defendant's federal case against plaintiff. According to plaintiff, that same counsel "owed a fiduciary duty to [plaintiff] in [defendant's] handling of the third party tort claim against [plaintiff]." Again, in the absence of any third-party tort claim having been filed against plaintiff, the trial justice did not err in denying plaintiff's motion, without prejudice.

The final issue is whether the Superior Court justice erred in granting summary judgment in favor of defendant on the four counts. In reviewing an appeal of a summary judgment, this Court employs the same standards used by the trial justice. *Bennett v. Napolitano*, 746 A.2d 138, 140 (R.I.2001). Without weighing the evidence or passing upon issues of credibility, we must consider de novo whether there are any material issues of fact in dispute, drawing all reasonable inferences in favor of the nonmoving party.

*Id.* We shall sustain a summary judgment only if our review of the admissible evidence viewed in the light most favorable to the nonmoving party reveals no genuine issue of material fact, and we conclude that the moving party was entitled to judgment as a matter of law. *Accent Store Design, Inc. v. Marathon House, Inc.*, 674 A.2d 1223, 1225 (R.I.1996). A party that opposes a summary judgment motion has the burden of proving by competent evidence the existence of a disputed material issue of fact, and that party cannot rest on mere allegations or denials in the pleadings or on conclusions or legal opinions.

*Id.* The plaintiff's first claim was that defendant acted in bad faith, in violation of § 9-1-33, when it brought the declaratory judgment action in federal court. Section 9-1-33 states, in pertinent part, that "an insured \* \* \* may bring an action against the insurer \* \* \* when it is alleged the insurer wrongfully and in bad faith refused to pay or settle a claim \* \* \* or otherwise wrongfully and in bad faith refused to timely perform its obligations under the contract of insurance."

As the hearing justice noted, there was no claim against plaintiff at the time, and plaintiff alleged no facts indicating that defendant "refused to timely perform its obligations." In *Rumford Property and Liability Insurance Co. v. Carbone*, 590 A.2d 398 (R.I.1991), we held that an insurer wishing to avoid liability may bring a declaratory judgment action in order to clarify coverage terms without the action necessarily being viewed as a "bad-faith maneuver."

*Id.* at 401. The plaintiff here provided no evidence that defendant was doing more than attempting to clarify its coverage. Therefore, plaintiff did not meet his burden in opposing defendant's summary judgment motion on the bad-faith count.

The plaintiff also argued that a summary judgment was inappropriate on his claim that defendant's actions constituted an abuse of process because defendant's counsel admitted that one of the goals of the federal suit was to acquire the information from plaintiff that defendant hoped to obtain by an interview. An "action of abuse of process provides a remedy for a claim arising when a legal procedure, although set in motion in proper form, has been perverted to accomplish an ulterior or wrongful purpose for which it was not designed."

*Nagy v. McBurney*, 120 R.I. 925, 934, 392 A.2d 365, 370 (1978). But bringing a declaratory judgment action to clarify coverage is a valid use of a legal procedure. See *ante*. Moreover, defendant's second claim in the federal suit was that plaintiff had breached his insurance contract by refusing the interview.

In our opinion, defendant's purpose in acquiring information from plaintiff was not "ulterior or wrongful;" rather, on the facts alleged by plaintiff, the purpose was straightforward and legitimate. The plaintiff further claimed that the hearing justice erred in granting defendant's summary judgment motion on plaintiff's counts that his insurer breached its fiduciary and contractual duties to plaintiff.

The justice found that each claim was "at best premature since any duties that would arise would come after a claim has been filed [against the insured]." Although we decline to hold that an insurer owes no fiduciary or contract duty to an insured in the absence of a claim against the insured, plaintiff here has alleged no facts that would indicate that defendant breached a fiduciary or contractual duty when it brought suit in federal court, and plaintiff cited no improper purpose for the suit, nor did he allege that defendant failed to provide coverage.

As the justice noted, no claim had been filed against plaintiff. The plaintiff also contended that defendant was required under *Employers' Fire Insurance Co. v. Beals*, 103 R.I. 623, 240 A.2d 397 (1968), to provide him with independent counsel when it sought to examine him under oath.

In *Beals*, the insurer found itself in a situation in which it was simultaneously suing the insured in a declaratory judgment action and defending the insured in a tort suit. In the declaratory judgment

action, the insurer attempted to demonstrate that the insured's actions were intentional, a position it certainly did not want to advance in the tort action.

In face of the clear conflict, this Court required the insurer to provide the insured with an independent attorney in the tort action and held that "the insurer's desire to control the defense must yield to its obligation to defend its policyholder." Id. at 634, 240 A.2d at 403.

Here, in contrast, plaintiff had not yet been sued when he \*255 requested independent counsel. Moreover, defendant had not yet brought a declaratory action against plaintiff at the time it sought to examine him. Therefore, on the basis of the facts of this case, we decline to extend Beals to require an insurer to provide independent counsel to an insured on each occasion that the insurer initiates a coverage investigation.

In this case, it is our opinion that the plaintiff, an insured, had a duty to cooperate with his insurance carrier. The mere fact that a conflict might arise at some later point does not lessen the duty of an insured to cooperate with an investigation.

Here, the plaintiff's adversarial posture created a conflict situation for which he should not be rewarded. Accordingly, we deny the plaintiff's appeal and affirm the judgment of the Superior Court, to which we return the papers in the case.