

FLORIDA FIFTH DISTRICT COURT OF APPEAL

Dep't of Children & Families v. S.B.

274 So. 3d 1170 (Fla. 5th DCA 2019) · Decided June 6, 2019

SUMMARY

The Florida Fifth District Court of Appeal reviewed a petition for certiorari challenging orders placing a dependent child with a relative in Alabama before completion of the Interstate Compact on the Placement of Children process. The court held that the trial court could not disregard the ICPC, quashed the challenged orders, and remanded for proceedings addressing the child's best interests pending completion of the ICPC process.

CASE DETAILS

COURT	Florida Fifth District Court of Appeal
WRITING FOR THE COURT	Cohen, J.; Orfinger, J.; Grosshans, J.
JURISDICTION	Florida
DECIDED	June 6, 2019
DISPOSITION	quashed
PROCEDURAL POSTURE	The Department of Children and Families petitioned for certiorari review of two dependency-court orders temporarily placing the child with a maternal grandfather in Alabama before completion of the Interstate Compact on the Placement of Children home-study process.
STANDARD OF REVIEW	Certiorari review for departure from the essential requirements of law.
PRECEDENTIAL VALUE	Published appellate opinion
PARTIES	Department of Children and Families v. S.B., Guardian ad Litem Program

TOPICS

writ of certiorari family law procedure appellate procedure child custody statutory interpretation

PRACTICE AREAS

Family law Dependency Interstate child placement

QUESTIONS PRESENTED

1. Whether the trial court departed from the essential requirements of law by placing the child in Alabama before completion of the ICPC requirements.
2. Whether the child could remain with the maternal grandfather during the ICPC process if that placement was in the child's best interests.

HOLDINGS

1. A trial court may not disregard the ICPC or send a child to a receiving state without complying with the ICPC's requirements, even when the court believes that compliance conflicts with the child's best interests or creates delay.
2. Although the trial court must comply with the ICPC, an out-of-state placement need not be immediately terminated if the child's best interests support allowing the child to remain there during completion of the ICPC process.

KEY QUOTATIONS

"a trial court cannot send children to a receiving state unless it has complied with 'each and every requirement set forth' in Article III of the ICPC" (1171-72)

"This Court has permitted children to remain where their best interests lie pending the completion of the ICPC process." (1172)

FACTUAL BACKGROUND

Following the child's birth in May 2018, DCF sought to shelter the child and requested an ICPC home study of the maternal grandfather's home in Alabama. The study had not been completed by the arraignment hearing, and DCF objected to an out-of-state placement without compliance with the ICPC. The trial court nevertheless placed the child with the grandfather, stating that it would put the child's interests first and the ICPC second.

PROCEDURAL HISTORY

After the child's birth, DCF petitioned to shelter the child and requested an ICPC-compliant home study of the maternal grandfather's Alabama residence. The home study was incomplete at the arraignment hearing, but the trial court nevertheless placed the child in the grandfather's temporary legal custody and later denied DCF's motion for reconsideration, expressly declining to apply the ICPC. DCF sought certiorari relief in the Fifth District Court of Appeal, which granted the petition, quashed both orders, and remanded for further proceedings.

DISPOSITION

quashed

REMAND INSTRUCTIONS

The January 28, 2019 arraignment order and the February 25, 2019 order denying DCF's motion for reconsideration or rehearing were quashed. The matter was remanded for further proceedings consistent with the

opinion, including consideration of where the child should reside during the ICPC process in light of the child's best interests.

CASES CITED

- Dep't of Child. & Fams. v. T.T., 42 So. 3d 962, 963-64 (Fla. 5th DCA 2010)
- Dep't of Child. & Fams. v. Fellows, 895 So. 2d 1181, 1185 (Fla. 5th DCA 2005)
- H.P. v. Dep't of Child. & Fams., 838 So. 2d 583, 584-85 (Fla. 5th DCA 2003)
- M.A.C. v. Dep't of Child. & Fams., 73 So. 3d 327, 328 (Fla. 1st DCA 2011)
- D.R. v. J.R., 203 So. 3d 952, 956 (Fla. 5th DCA 2016)
- B.G. v. Dep't of Child. & Fams., 189 So. 3d 305, 306 n.2 (Fla. 4th DCA 2016)
- R.F. v. Dep't of Child. & Fams., 50 So. 3d 1243, 1244 (Fla. 4th DCA 2011)

OPINION

COHEN, J.

COHEN, J. The Department of Children and Families ("DCF") petitions for a writ of certiorari and seeks to quash two orders entered by the lower court, both of which temporarily placed J.B. ("Child") in a relative's custody outside of Florida pending the outcome of S.B.'s ("Mother") dependency proceeding.

We grant the petition, quash the orders, and remand the matter for further proceedings. Following Child's birth in May 2018, DCF petitioned to shelter Child.¹ In the shelter petition, DCF requested a home study of Child's maternal grandfather's home in Alabama, in compliance with the requirements of the Interstate Compact on the Placement of Children ("ICPC"), as provided in section 409.401, Florida Statutes (2018).² DCF sheltered Child pending an arraignment hearing on the petition.

The ICPC home study was not completed before the scheduled arraignment hearing. At the hearing, DCF objected to Child's placement in Alabama without the completion of the home study. The court nevertheless placed Child in the temporary legal custody of the maternal grandfather.³ DCF moved for reconsideration/rehearing, arguing that the court violated the ICPC.

It asked the court to vacate its previous order and place Child in foster care. In its denial order, the court expressly refused to apply the ICPC. The court called the ICPC "an antiquated law" that "does not take into consideration the best interests of children nor emergent care." It also stated that the ICPC destroys families "around this country every day," leaving courts unable to make independent decisions.

The court ruled that it would "put the child first and the ICPC second." *1172 We recognize the trial court's well-intentioned motives. Its goal was to place Child with family rather than into the foster care system.

However, as we have previously recognized, a trial court is not free to disregard the ICPC, even if the court believes that the statute handcuffs it in determining a child's best interest under the unique circumstances of the case. See *Dep't of Child. & Fams. v. T.T.*, 42 So. 3d 962, 963-64 (Fla. 5th DCA 2010) (noting trial court's frustration with the ICPC but holding that "a trial court cannot send children to a receiving state unless it has complied with 'each and every requirement set forth' in Article III of the ICPC" (quoting *Dep't of Child. & Fams. v. Fellows*, 895 So.

2d 1181, 1185 (Fla. 5th DCA 2005))); *H.P. v. Dep't of Child. & Fams.*, 838 So. 2d 583, 584-85 (Fla. 5th DCA 2003) (same). The primary culprit in these cases is the delay caused by compliance with the ICPC. Home studies take entirely too long, and as the trial court observed, result in non-relative placements, which may not necessarily be in the best interest of the child.

We offer no solution to what we recognize as a systemic problem. This issue is best addressed by the legislative branch. However, as we and our sister courts have previously held, we find that the trial court departed from the essential requirements of law in disregarding the ICPC. See *T.T.*, 42 So. 3d at 963-64; see also *M.A.C. v. Dep't of Child. & Fams.*, 73 So.

3d 327, 328 (Fla. 1st DCA 2011). While we do not typically reward the failure to follow the law, neither do we wish to cause harm to Child, who is caught in the middle of this dispute. This Court has permitted children to remain where their best interests lie pending the completion of the ICPC process. See *D.R. v. J.R.*, 203 So. 3d 952, 956 (Fla. 5th DCA 2016) ("[N]otwithstanding the trial court's error, the children are not required to be immediately returned to Florida." (citations omitted)); *T.T.*, 42 So.

3d at 964 (requiring trial court to comply with the ICPC requirements but remanding for trial court to determine where children should reside, in light of their best interests, pending the ICPC process in Georgia); see also *B.G. v. Dep't of Child. & Fams.*, 189 So. 3d 305, 306 n.2 (Fla. 4th DCA 2016) ("Even if an out-of-state placement does not strictly comply with the ICPC, a court may allow the child to remain in the out-of-state placement during the ICPC process if it is in the child's best interest." (quoting *R.F. v. Dep't of Child. & Fams.*, 50 So.

3d 1243, 1244 (Fla. 4th DCA 2011)). It does not appear that the parties to this case dispute that the best interest of Child is to stay with the maternal grandfather during the ICPC process. Thus, we quash the January 28, 2019 arraignment order and the February 25, 2019 order denying DCF's motion for reconsideration/rehearing and remand the case for further proceedings consistent with this opinion.

PETITION GRANTED; ORDERS QUASHED; CAUSE REMANDED. ORFINGER and GROSSHANS, JJ., concur. Mother had two other children whom DCF removed prior to Child's birth. "The child shall not be sent, brought, or caused to be sent or brought into the receiving state until the appropriate public authorities in the receiving state shall notify the sending agency, in

writing, to the effect that the proposed placement does not appear to be contrary to the interests of the child." § 409.401, Art. III(d), Fla. Stat. (2018).

The court ordered that the maternal grandfather maintain contact with Child's Florida case management officials every thirty days via Skype, with Child viewable to the officials.