

UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF
VIRGINIA, ALEXANDRIA DIVISION

Ehtesham Ali v. Rena Bitter, et al.

Ali v. Bitter · No. 1:25-cv-150 (PTG/WEF) · Decided March 27, 2026

SUMMARY

The United States District Court for the Eastern District of Virginia dismissed without prejudice Ehtesham Ali’s claims seeking to compel expedited processing of his wife’s immigrant visa application. The court held that the Department of State had fulfilled any clear, nondiscretionary duty by initially refusing the visa under INA § 221(g), leaving no jurisdiction under the Administrative Procedure Act or the Mandamus Act. The court granted defendants’ motion to dismiss or, alternatively, for summary judgment.

CASE DETAILS

COURT	United States District Court for the Eastern District of Virginia, Alexandria Division
JURISDICTION	United States District Court for the Eastern District of Virginia, Alexandria Division
DECIDED	March 27, 2026
DOCKET	1:25-cv-150 (PTG/WEF)
DISPOSITION	dismissed
PROCEDURAL POSTURE	Defendants moved to dismiss under Federal Rules of Civil Procedure 12(b)(1) and 12(b)(6), or alternatively for summary judgment, in an action seeking mandamus and APA relief to compel expedited processing of a spousal immigrant-visa petition.
STANDARD OF REVIEW	On a Rule 12(b)(1) jurisdictional challenge, the plaintiff bears the burden of establishing subject-matter jurisdiction by a preponderance of the evidence, and the court may consider evidence outside the pleadings. If the court determines that it lacks subject-matter jurisdiction, it must dismiss the action without prejudice.
PRECEDENTIAL VALUE	Unpublished, nonprecedential district-court memorandum order
PARTIES	Ehtesham Ali v. Rena Bitter, Julie M. Stufft, Natalie A. Baker

TOPICS

mandamus immigration

visa petitions

administrative procedure act

subject matter jurisdiction

judicial review of agency action

PRACTICE AREAS

immigration law

administrative law

federal civil procedure

QUESTIONS PRESENTED

1. Whether the district court had subject-matter jurisdiction under the Administrative Procedure Act or Mandamus Act to compel the Department of State to re-adjudicate or expedite a visa application that had already been refused under INA § 221(g).
2. Whether the initial consular refusal satisfied the government's mandatory, nondiscretionary duty to adjudicate the visa application.

HOLDINGS

1. The court lacked subject-matter jurisdiction under the APA and Mandamus Act because the plaintiff could not establish a clear, nondiscretionary duty requiring the Department of State to re-adjudicate or act faster on a visa application that had already been refused.
2. The complaint had to be dismissed without prejudice because the court lacked subject-matter jurisdiction.

KEY QUOTATIONS

“In other words, “consular officers have no authority to temporarily refuse, suspend, or hold the visa for future action.””

“ “[A consular officer’s] course of action is binary: issue or refuse . . . Defendants discharged their nondiscretionary duty to adjudicate [p]laintiff[s] visa application when the consular officer refused it after the interview.” ”

“TT possibility of reconsideration of a refusal does not mean that the refusal was not a refusal.” ”*

FACTUAL BACKGROUND

Plaintiff, a lawful permanent resident, filed an I-130 spousal visa petition for his wife in 2018, and USCIS approved and forwarded the petition to the Department of State. After his wife attended an interview at the U.S. Embassy in Islamabad in January 2024, the consular officer refused the visa under INA § 221(g) and requested additional documentation. Plaintiff alleged that, despite submission of the requested materials and numerous inquiries, the government had not provided further updates and sought an order compelling adjudication.

PROCEDURAL HISTORY

Ali filed a complaint and petition for a writ of mandamus after his wife's immigrant-visa application was refused under INA § 221(g) following her consular interview and the submission of additional documents. Defendants

moved to dismiss or for summary judgment. The district court granted the motion and dismissed the complaint without prejudice for lack of subject-matter jurisdiction.

DISPOSITION

dismissed

CASES CITED

- Mowery v. Nat'l Geospatial-Intel. Agency, 42 F.4th 428, 433 (4th Cir. 2022)
- Velasco v. Gov't of Indonesia, 370 F.3d 392, 398 (4th Cir. 2004)
- Evans v. B.F. Perkins Co., 166 F.3d 642, 647 (4th Cir. 1999)
- Richmond, Fredericksburg & Potomac R.R. Co. v. United States, 945 F.2d 765, 768 (4th Cir. 1991)
- Exxon Mobil Corp. v. Allapattah Servs., Inc., 545 U.S. 546, 552 (2005)
- Williams v. United States, 50 F.3d 299, 304 (4th Cir. 1995)
- United States ex rel. Vuyyuru v. Jadhav, 555 F.3d 337, 347 (4th Cir. 2009)
- Adams v. Bain, 697 F.2d 1213, 1219 (4th Cir. 1982)
- Lovern v. Edwards, 190 F.3d 648, 654 (4th Cir. 1999)
- Womack v. Owens, 736 F. App'x 356, 357 (4th Cir. 2018)
- S. Walk at Broadlands Homeowner's Ass'n v. OpenBand at Broadlands, LLC, 713 F.3d 175, 185 (4th Cir. 2013)
- Gonzalez v. Cuccinelli, 985 F.3d 357, 365-66 (4th Cir. 2021)
- Raihanoune v. U.S. Citizenship & Immigr. Servs., 2025 WL 510235, at *4-*5 (E.D. Va. Feb. 13, 2025)
- Hyatt v. U.S. Pat. & Trademark Off., 146 F. Supp. 3d 771, 781 n.25 (E.D. Va. 2015)
- Ramizi v. Blinken, 745 F. Supp. 3d 244, 260-61 (E.D.N.C. 2024)
- Berenjian v. Blinken, 2024 WL 3732451, at *3-*4 (E.D. Va. Aug. 8, 2024)
- Ameen v. U.S. Dep't of State, 2024 WL 3416264, at *3 (E.D. Va. July 15, 2024)

OPINION

Ali

PER CURIAM.

IN THE UNITED STATES DISTRICT COURT FOR THE
EASTERN DISTRICT OF VIRGINIA

Alexandria Division

EHTESHAM ALI,)

Plaintiff, v. 1:25-cv-150 (PTG/WEF) RENA BITTER, ef al., Defendants.)

MEMORANDUM ORDER

This matter comes before the Court on Defendants' Motion to Dismiss or, in the alternative, for Summary Judgment. Dkt. 5. Plaintiff Ehtesham Ali brings a Complaint and Petition for Writ of

Mandamus (collectively, “Complaint”) before the Court to expedite the processing of his Petition for Beneficiary for his wife, Murassa Khan. Dkt. 1. Defendants include Rena Bitter and Julie M. Stuftt in their official capacity as Assistant Secretaries of the United States Department of State, Bureau of Consular Affairs; and Natalie A. Baker, in her official capacity as the Deputy Chief of Mission at the U.S. Embassy in Islamabad, Pakistan. Jd. 2-4. The Complaint asserts claims under the Mandamus Act, 28 U.S.C. § 1361, and the Administrative Procedure Act (“APA”), 5 U.S.C. §§ 555(b), 702. Id. [9 24-42. Defendants now seek to dismiss this action under Federal Rules of Civil Procedure 12(b)(1) and 12(b)(6) or, in the alternative, to convert the motion into a summary judgment motion. Dkt. 6 at 1-2. For the reasons set forth below, the Court finds that it lacks jurisdiction and dismisses the Complaint.

FACTUAL BACKGROUND!

Plaintiff is a Legal Permanent Resident of the United States. Dkt. 1 (““Compl.”) 1. In January 2018, Plaintiff married Murassa Khan in Pakistan. Jd. § 13. On November 19, 2018, Plaintiff filed an I-130 Petition for Beneficiary (“spousal visa petition”) for his spouse with the United States Citizenship and Immigration Services (“USCIS”). Jd. J 14. On January 24, 2020, USCIS approved the spousal visa petition and forwarded it to the United States Department of State, Bureau of Consular Affairs for processing. Jd. 415. Plaintiff and his spouse uploaded the necessary documentation to their Consular Electronic Application Center (““CEAC”). /d. 7 16. On June 25, 2020, Plaintiff’s CEAC account posted a message stating that the spousal visa petition was deemed documentarily qualified. /d. 417. On January 18, 2024, Plaintiff’s spouse was scheduled to appear for an interview at the embassy in Islamabad, Pakistan. /d. { 18. That same day, Plaintiff’s spouse received a notice from the Immigrant Visa Unit at the embassy stating her case had been refused under Section 221(g) of the Immigration & Nationality Act (“INA”). Jd.

19. The notice requested further documentation, which included Plaintiff’s spouse’s passport, Plaintiff’s W-2 or 2019 IRS tax transcript, and a DS-5535 Supplemental Questions for Visa Applicants. /d. Plaintiff’s spouse submitted the necessary documentation over the remainder of the calendar year. /d. 20. As of the time of the Complaint, Plaintiff not received any updates on the visa petition, despite filing numerous inquiries. Jd. § 21. Consequently, Plaintiff filed the instant action. Dkt. 1. “Generally, when a defendant challenges subject matter jurisdiction via a Rule 12(b)(1) motion to dismiss, the district court may regard the pleadings as mere evidence on the issue and may consider evidence outside the pleadings without converting the proceeding to one for summary judgment.” *Mowery v. Nat’l Geospatial-Intel. Agency*, 42 F.4th 428, 433 (4th Cir. 2022) (quoting *Velasco v. Gov’t of Indonesia*, 370 F.3d 392, 398 (4th Cir. 2004)). “The plaintiff has the burden of proving that subject matter jurisdiction exists.” *Evans v. B.F. Perkins Co.*, 166 F.3d 642, 647 (4th Cir. 1999) (citing *Richmond, Fredericksburg & Potomac R.R. Co. v. United States*, 945 F.2d 765, 768 (4th. Cir. 1991)).

LEGAL STANDARD

Federal district courts are courts of limited subject matter jurisdiction. *Exxon Mobil Corp. v.*

Allapattah Servs., Inc., 545 U.S. 546, 552 (2005). Lack of subject matter jurisdiction is raised in a motion under Federal Rule of Civil Procedure 12(b)(1). See *Williams v. United States*, 50 F.3d 299, 304 (4th Cir. 1995). When a defendant challenges subject matter jurisdiction, the plaintiff bears the burden of establishing that jurisdiction is proper by a preponderance of the evidence. *United States ex rel. Vuyyuru v. Jadhav*, 555 F.3d 337, 347 (4th Cir. 2009) (citing *Adams v. Bain*, 697 F.2d 1213, 1219 (4th Cir. 1982)). “If the court determines at any time that it lacks subject matter jurisdiction, the court must dismiss the action.” Fed. R. Civ. P. 12(h)(3); *Lovern v. Edwards*, 190 F.3d 648, 654 (4th Cir. 1999). “[A] dismissal for lack of subject matter jurisdiction ‘must be one without prejudice, because a court that lacks jurisdiction has no power to adjudicate and dispose of a claim on the merits.’” *Womack v. Owens*, 736 F. App’x 356, 357 (4th Cir. 2018) (quoting *S. Walk at Broadlands Homeowner’s Ass’n v. OpenBand at Broadlands, LLC*, 713 F.3d 175, 185 (4th Cir. 2013)).

DISCUSSION

The APA permits federal courts to compel “agency action” that has been “unlawfully withheld or unreasonably delayed” when a plaintiff “asserts that an agency failed to take a discrete agency action that it is required to take.” *Gonzalez v. Cuccinelli*, 985 F.3d 357, 365-66 (4th Cir. 2021) (citation omitted) (emphasis in original). However, where an agency has discretion over an action, the Court “cannot compel the agency to act—let alone to act faster.” /d. at 366. “This clear duty to act is jurisdictional.” *Raihanoune v. U.S. Citizenship & Immigr. Servs.*, No. 1:24-cv-219, 2025 WL 510235, at *4 (E.D. Va. Feb. 13, 2025). “The standard for obtaining relief under § 706(1) is the same as the standard for obtaining mandamus.” *Hyatt v. U.S. Pat. & Trademark Off.*, 146 F. Supp. 3d 771, 781 n.25 (E.D. Va. 2015). Defendants contend that the Court lacks jurisdiction “because Plaintiff cannot establish a clear, non-discretionary duty for the Department of State to re-adjudicate a visa application that has already been refused.” Dkt. 6 at 5. The Court agrees. The relevant regulatory authority states that “a consular officer must either issue the visa [or] refuse the visa under INA 212(a) or 221(g) or other applicable law . . .” and that “[i]f a visa is refused... the applicant [may] adduce[] further evidence . . . to overcome . . . the refusal . . .” 22 C.F.R. § 42.81(a), (e). In other words, “consular officers have no authority to temporarily refuse, suspend, or hold the visa for future action.” *Ramizi v. Blinken*, 745 F. Supp. 3d 244, 260 (E.D.N.C. 2024) (finding that the State Department fulfilled its nondiscretionary duty to adjudicate the application of one of the plaintiff’s parents when it refused the visa). Plaintiff notes that his spouse’s application was refused but insists that the refusal was not final. Dkt. 8 at 2-3. However, as this Court made clear in *Raihanoune v. USCIS*—a case with identical facts—“an initial refusal [of a visa application] satisfies the government’s obligations with respect to the application.” 2025 WL 510235, at *5. Accordingly, the agency’s initial review fulfills “any mandatory procedures or clear non-discretionary duty to act.” /d.; see also *Berenjian v. Blinken*, No. 1:24-cv-663, 2024 WL 3732451, at *3-4 (E.D. Va. Aug. 8, 2024) (“This refusal at the time of the applicant’s interview discharges the government’s obligations with respect to the application.”); *Ameen v. U.S. Dep’t of*

State, No. 1:23-cv-1397, 2024 WL 3416264, at *3 □□□□ Va. July 15, 2024) (“[Plaintiff] does not raise any mandatory procedures which Defendants failed to follow. To the contrary, an initial refusal followed by further inquiry is consistent with visa statutes and regulations.”); Ramizi, 745 F. Supp. 3d at 260, 261 (“[A consular officer’s] course of action is binary: issue or refuse . . . Defendants discharged their nondiscretionary duty to adjudicate [p]laintiff[’s] visa application when the consular officer refused it after the interview.”). “TT possibility of reconsideration of a refusal does not mean that the refusal was not a refusal.*” Raihanoune, 2025 WL 510235, at *5 (quoting Ramizi, 745 F. Supp. 3d at 261). For these reasons, the Court finds it has no jurisdiction over Plaintiff’s claims under the APA and Mandamus Act. Accordingly, it is hereby ORDERED that Defendants’ Motion to Dismiss or, in the alternative, for Summary Judgment (Dkt. 5) is GRANTED. The Complaint is DISMISSED without prejudice. To appeal this decision, Plaintiff must file a Notice of Appeal (NOA) with the Clerk’s Office within sixty (60) days of the date of this Order, including in the NOA the date of the Order that Plaintiff wants to appeal. Plaintiff need not explain the grounds for appeal until so directed by the appellate court. Failure to file a timely NOA waives the right to appeal this Order. Entered this 27 fy of March, 2026. ipuauba; Virginia United States District Judge