

SUPREME COURT OF SOUTH DAKOTA

State v. Olson-Lame

624 N.W.2d 833, 2001 SD 51 (S.D. 2001) · No. No. 21646 · Decided April 18, 2001

SUMMARY

The Supreme Court of South Dakota affirmed a sentence requiring Marjorie Olson-Lame to reimburse Pennington County for \$1,175 in extradition costs. The court held that the costs were not properly imposed as restitution because the county was not a statutory crime victim, but they were recoverable as costs of prosecution under SDCL 23A-27-26; a concurrence would have affirmed solely because Olson-Lame agreed to pay them in her plea bargain.

CASE DETAILS

COURT	Supreme Court of South Dakota
WRITING FOR THE COURT	Gilbertson, Justice; Gilbertson; Miller; Amundson; Konenkamp; Sabers
JURISDICTION	South Dakota
DECIDED	April 18, 2001
DOCKET	No. 21646
DISPOSITION	affirmed
PROCEDURAL POSTURE	Olson-Lame appealed from a criminal judgment and sentence ordering her to reimburse Pennington County for extradition costs.
STANDARD OF REVIEW	Issues not raised below generally are not considered on appeal, but a jurisdictional challenge may be raised for the first time on appeal. The judgment may be upheld if correct for any reason.
PRECEDENTIAL VALUE	Published opinion; precedential South Dakota Supreme Court decision.
PARTIES	Marjorie Olson-Lame v. State of South Dakota

TOPICS

- restitution criminal
- criminal procedure
- plea bargaining
- statutory interpretation
- appellate procedure

PRACTICE AREAS

- criminal procedure
- criminal sentencing
- restitution
- plea bargaining
- statutory interpretation

QUESTIONS PRESENTED

1. Whether the trial court could order Olson-Lame to pay Pennington County's extradition costs as restitution.
2. Whether the extradition costs were recoverable as costs of prosecution under SDCL 23A-27-26.
3. Whether Olson-Lame's failure to object below and agreement in the plea bargain independently supported the award.

HOLDINGS

1. Pennington County was not a statutory victim entitled to restitution for extradition costs, because a county does not fall within the statutory definition of a victim of the defendant's criminal activity.
2. Extradition costs incurred to return a defendant to South Dakota for prosecution are recoverable as costs of that prosecution under SDCL 23A-27-26.
3. The award of \$1,175 to Pennington County was affirmed because, although improper as restitution, it was permissible as prosecution costs.

KEY QUOTATIONS

“Certainly, monies expended to return a defendant to this state for prosecution are recoverable from the defendant as prosecution costs under SDCL 23A-27-26.” (¶ 8)

FACTUAL BACKGROUND

Olson-Lame was arrested in North Carolina after fleeing South Dakota and refusing to waive extradition. The United States Marshals Service transported her to Pennington County at a cost of \$1,175. She subsequently pleaded guilty under an agreement requiring her to pay all prosecution costs and any restitution ordered, and the trial court imposed the extradition costs as part of her sentence.

PROCEDURAL HISTORY

After being extradited to South Dakota, Olson-Lame entered a guilty plea under an agreement that required her to pay all costs of prosecution and any restitution ordered by the court. The trial court imposed a three-year sentence and ordered her to pay, among other amounts, \$1,175 in extradition costs to Pennington County. The Supreme Court of South Dakota affirmed, although it held that the extradition costs were improperly characterized as restitution and were instead recoverable as prosecution costs.

DISPOSITION

affirmed

CASES CITED

- State v. Henjum, 1996 SD 7, ¶ 13, 542 N.W.2d 760, 763
- State v. Ryyth, 2001 SD 50

- State v. No Neck, 458 N.W.2d 364, 365 (S.D. 1990)
- State v. Garnett, 488 N.W.2d 695, 698 (S.D. 1992)
- State v. Sprecher, 2000 SD 17, 606 N.W.2d 138, 139
- State v. Haase, 446 N.W.2d 62, 64 (S.D. 1989)
- State v. Neitge, 2000 SD 37, ¶ 9, 607 N.W.2d 258, 260
- In re C.W., 1997 SD 57, ¶ 14, 562 N.W.2d 903, 906

OPINION

PER CURIAM.

624 N.W.2d 833 (2001) 2001 SD 51 STATE of South Dakota, Plaintiff and Appellee, v. Marjorie OLSON-LAME, Defendant and Appellant. No. 21646. Supreme Court of South Dakota. Considered on Briefs March 19, 2001. Decided April 18, 2001. *834 Mark Barnett, Attorney General, Grant Gormley, Assistant Attorney General Pierre, for plaintiff and appellee. Nora K. Kelley, Rapid City, for defendant and appellant.

GILBERTSON, Justice [¶ 1.] Marjorie Olson-Lame appeals the restitution provision of a judgment and sentence requiring her to reimburse Pennington County for extradition costs. We affirm. FACTS [¶ 2.] Olson-Lame was arrested on October 19, 1998 in Sioux Falls for numerous charges including possession of a motor vehicle that was stolen in Pennington County. Olson-Lame fled the state after her arrest and remained a fugitive until March 2000 when she was arrested in Raleigh, North Carolina.

Olson-Lame refused to waive extradition to South Dakota and, pursuant to an agreement with Pennington County, the United State's Marshals' Service served her with a South Dakota Governor's Warrant on May 12, 2000. The Service also transported Olson-Lame back to Pennington County and charged the county \$1,175 for its services. [¶ 3.] Olson-Lame and the Pennington County State's Attorney eventually reached a plea bargain concerning the Pennington County charges and, during arraignment, her counsel explained the bargain as follows: Basically, that with the waiver of the preliminary hearing, Miss Lame will be pleading guilty to the possession charge, the possession of a stolen motor vehicle charge.

In addition, she'd be responsible for all costs of prosecution and any restitution ordered by the Court. In exchange for that, the State would be dismissing two counts of grand theft and agree not to file a part two habitual information; and at the time of the sentencing the State would recommend a cap of three years in the South Dakota State Penitentiary. (emphasis added). [¶ 4.]

Olson-Lame agreed this was her understanding of the plea agreement and went forward to plead guilty to the charge outlined in the plea bargain. The trial court later sentenced Olson-Lame to three years in the penitentiary with credit for time served plus court costs of twenty-two dollars, the crime victim's surcharge of two dollars and fifty cents, the court automation surcharge of

twenty-five dollars and fifty cents, attorney's fees of \$375 and reimbursement to Pennington County of \$1,175 for extradition costs.

Olson-Lame appeals. ISSUE [¶ 5.] Did the trial court err in ordering Olson-Lame to pay extradition costs as restitution to Pennington County? [¶ 6.] Citing several prior decisions of this Court, Olson-Lame argues that the trial court erred in ordering her to pay extradition costs as restitution to Pennington County because the county was not a "victim" of her crime that was statutorily entitled to restitution.

Olson-Lame failed to object to the reimbursement award before the trial court and explicitly agreed to the terms of the plea bargain requiring her to pay all costs of the prosecution and any restitution ordered. Generally, this Court will not address issues raised for the first time on appeal and not presented to the trial court. See *State v. Henjum*, 1996 SD 7, ¶ 13, 542 N.W.2d 760, 763. *835 [¶ 7.]

To the extent that Olson-Lame's argument may be jurisdictional,[1] we do agree with her contention that it was improper for the trial court to award extradition costs as restitution to Pennington County. SDCL 23A-28-1 provides that it is the policy of the State that restitution be made to the "victims" of criminal activities.

As set forth in *State v. Ryyth*, 2001 SD 50, ¶ 10, ___ N.W.2d ___, ___, 2001 WL 392660, another case where a county was awarded the costs of extradition as part of a criminal sentence: SDCL 22-1-2(53) defines victim as "any natural person against whom the defendant in a criminal prosecution has committed or attempted to commit a crime[.]" In this case, County is not a victim under this definition, except in the indirect sense that the public itself is a victim of any crime committed against the State.

This is not the type of "victim" the legislature sought to make whole under the restitution statute ("any person... who has suffered pecuniary loss resulting from the defendant's criminal activities..." SDCL 23A-28-2(5)). (footnote omitted). See also *State v. No Neck*, 458 N.W.2d 364, 365 (S.D.1990) (trial judge had no authority to require defendant to pay restitution to county as victim for jurors' fees and mileage incurred in prosecution of case); *State v. Garnett*, 488 N.W.2d 695, 698 (S.D.

1992) (trial court erred in ordering defendant to make restitution to county for overtime paid to officers who apprehended defendant because county was not a victim entitled to restitution); *State v. Sprecher*, 2000 SD 17, 606 N.W.2d 138, 139 (trial court appropriately denied county restitution for costs of abating a public nuisance because county was not a victim entitled to restitution). [¶ 8.]

Notwithstanding the foregoing conclusion, we hold that the trial court's award of extradition costs to Pennington County was appropriate as an award of costs of the prosecution under SDCL 23A-

27-26:[2] In all criminal actions, upon conviction of the defendant, the court may adjudge that the defendant pay the whole or any part of the costs of that particular prosecution in addition to the liquidated costs provided by § 23-3-52.

However, the costs shall not include items of governmental expense such as juror's fees, bailiff's fees, salaries and expenses of special agents, and reporter's per diem. Payment of costs may be enforced as a civil judgment against the defendant.

As explained in *Ryyth*, 2001 SD 50 at ¶ 15, ___ N.W.2d at ___, 2001 WL 392660: The majority of jurisdictions having considered the question presently before this Court hold that the definition of prosecution costs includes extradition costs. Their logic is sound and persuasive. Certainly, monies expended to return a defendant to this state for prosecution are recoverable from the defendant as prosecution costs under SDCL 23A-27-26. [¶ 9.]

Based upon the foregoing, we find no err in the award of extradition costs to Pennington County as part of Olson-Lame's sentence. [¶ 10.] Affirmed. [¶ 11.] MILLER, Chief Justice, and AMUNDSON and KONENKAMP, Justices, concur. [¶ 12.] SABERS, Justice, concurs in result. *836 SABERS, Justice (concurring in result). [¶ 13.] I concur with the majority opinion that Olson-Lame is required to pay these costs of extradition to Pennington County.

The reason for this is simple, she consented and agreed to pay these costs as part of her plea bargain agreement with the State. The majority opinion needlessly and erroneously proceeds to hold that these costs are recoverable nonetheless as costs of prosecution under SDCL 23A-27-26, and improperly bases the same on *State v. Ryyth*. [¶ 14.] No matter how many cases from foreign jurisdictions *State v. Ryyth* parades as authority, it cannot justify its errant interpretation of a clear statute enacted by the South Dakota Legislature.

SDCL 23A-27-36 is a statute of exclusion. It states in relevant part "the costs shall not include items of governmental expense such as juror's fees, bailiff's fees, salaries and expenses of special agents, and reporter's per diem." (emphasis added).

The statement that these costs shall not include governmental expense followed by a list prefaced by "such as" is clearly demonstrative of prohibited costs, not included costs. The majority opinion instead erroneously views that list as all-inclusive. Extradition costs are clearly "salaries and expenses of special agents." Whatever happened to plain meaning? [¶ 15.]

What is the real difference between the specifically excluded items and costs of extradition? None. I submit this question has not been answered by the majority opinion, and if the only authority for the majority opinion's holding is *State v. Ryyth*, it seems it never will. Interestingly, if it were not for the new found rationale incorrectly based on *State v. Ryyth*, all of the majority opinion's citations to the cases decided under the restitution statute are contrary to its holding here.

Perhaps this is notice to the South Dakota Legislature that plain meaning does not mean plain meaning any more. [¶ 16.] For the reasons stated herein and my dissent in *State v. Ryyth*, I concur in result only based on Olson-Lame's agreement and consent to pay these costs. NOTES [1] Jurisdiction includes the power of a court to set a penalty and cannot be conferred by agreement, consent or waiver.

See *State v. Haase*, 446 N.W.2d 62, 64 (S.D.1989). Jurisdiction may be raised at any time and even for the first time on appeal. *State v. Neitge*, 2000 SD 37, ¶ 9, 607 N.W.2d 258, 260. [2] "We will uphold the judgment of the trial court if it is right for any reason." *Ryyth*, 2001 SD 50 at ¶ 11, ___ N.W.2d at ___, 2001 WL 392660 (quoting *In re C.W.*, 1997 SD 57, ¶ 14, 562 N.W.2d 903, 906).

GILBERTSON, J.

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