

UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF
CALIFORNIA

Silvia Juliana G.J. v. Sergio Albarran, et al.

Albarran · No. 1:26-cv-00147-TLN-EFB · Decided January 9, 2026

SUMMARY

The Eastern District of California grants an ex parte temporary restraining order in a habeas proceeding challenging the detention of a noncitizen who had previously been released during removal proceedings. The court concludes that the petitioner is likely to succeed on a procedural due process claim because she was detained for more than a month without a bond or custody-redetermination hearing. The order directs her immediate release, restricts re-arrest or re-detention absent specified constitutional protections, and orders respondents to show cause why a preliminary injunction should not issue.

CASE DETAILS

COURT	United States District Court for the Eastern District of California
WRITING FOR THE COURT	Troy L. Nunley
JURISDICTION	United States District Court for the Eastern District of California
DECIDED	January 9, 2026
DOCKET	1:26-cv-00147-TLN-EFB
DISPOSITION	other
PROCEDURAL POSTURE	Petitioner sought a temporary restraining order in a federal habeas action challenging her immigration detention and requesting immediate release.
STANDARD OF REVIEW	Temporary restraining order under the four-factor Winter test: likelihood of success on the merits, likelihood of irreparable harm, balance of equities, and public interest. The court also applied the sliding-scale approach recognized by the Ninth Circuit.
PRECEDENTIAL VALUE	Unpublished district court order granting a temporary restraining order; limited persuasive value and not a final merits adjudication.

TOPICS

- immigration detention
- procedural due process
- due process
- injunctions
- removal proceedings

PRACTICE AREAS

immigration

constitutional law

civil procedure

remedies

QUESTIONS PRESENTED

1. Whether Petitioner was likely to succeed on her procedural due process claim based on detention without a bond or custody-redetermination hearing after several years of conditional release.
2. Whether Petitioner satisfied the four Winter factors for issuance of a temporary restraining order.
3. Whether the TRO could issue without notice under Federal Rule of Civil Procedure 65(b).
4. What temporary constitutional protections were necessary before Respondents could re-arrest or re-detain Petitioner.

HOLDINGS

1. A noncitizen released from immigration custody may possess a protected liberty interest in remaining out of custody, and detention without a bond or custody-redetermination hearing, under the circumstances presented, likely violates procedural due process.
2. Petitioner satisfied the Winter factors and was entitled to a temporary restraining order.
3. Respondents were enjoined from re-arresting or re-detaining Petitioner absent constitutional protections, including seven days' notice, a pre-deprivation or custody hearing before a neutral decisionmaker, clear and convincing proof by the Government that Petitioner poses a danger or flight risk, and the opportunity for counsel to be present.

KEY QUOTATIONS

“On balance, the Court finds the Matthews factors demonstrate Petitioner is entitled to due process: a hearing to determine whether detention is warranted.” (at 7)

“Respondents are ENJOINED AND RESTRAINED from re-arresting or re-detaining Petitioner absent compliance with constitutional protections, including seven-days’ notice and a pre-deprivation/custody hearing before a neutral decisionmaker, where the Government shall bear the burden of proving by clear and convincing evidence that Petitioner poses a danger to the community or a flight risk, and Petitioner shall be allowed to have her counsel present.” (Conclusion at 1-2)

FACTUAL BACKGROUND

Petitioner, a Colombian citizen, entered the United States in 2022 with her husband and minor child and was released by immigration authorities during pending removal proceedings. She allegedly complied with all release conditions, had no criminal record, was not deemed a danger or flight risk, and had a pending asylum application. ICE arrested and detained her in December 2025 without identifying changed circumstances or alleged violations, and she remained detained for more than a month without a bond or custody-redetermination hearing.

PROCEDURAL HISTORY

Petitioner filed a petition for a writ of habeas corpus and an ex parte motion for a temporary restraining order on January 9, 2026. The district court granted the TRO, ordered her immediate release under her prior conditions, enjoined re-arrest or re-detention absent specified constitutional protections, and ordered Respondents to show cause why a preliminary injunction should not issue.

DISPOSITION

other

CASES CITED

- Winter v. Natural Resources Defense Council, Inc., 555 U.S. 7, 20 (2008)
- Alliance for the Wild Rockies v. Cottrell, 632 F.3d 1127, 1134-35 (9th Cir. 2011)
- Hernandez v. Sessions, 872 F.3d 976, 990, 994-95 (9th Cir. 2017)
- Zadvydas v. Davis, 533 U.S. 678, 693-94 (2001)
- Kentucky Department of Corrections v. Thompson, 490 U.S. 454, 460 (1989)
- Morrissey v. Brewer, 408 U.S. 471, 481-82 (1972)
- Rico-Tapia v. Smith, No. CV 25-00379 SASP-KJM, 2025 WL 2950089, at *8 (D. Haw. Oct. 10, 2025)
- Pinchi v. Noem, 792 F. Supp. 3d 1025, 1032 (N.D. Cal. July 24, 2025)
- Salcedo Aceros v. Kaiser, No. 25-CV-06924-EMC (EMC), 2025 WL 2637503, at *6 (N.D. Cal. Sept. 12, 2025)
- R.D.T.M. v. Wofford, No. 1:25-cv-01141-KES-SKO, 2025 WL 2617255, at *3-4 (E.D. Cal. Sept. 9, 2025)
- Doe v. Becerra, 787 F. Supp. 3d 1083, 1093 (E.D. Cal. 2025)
- Mathews v. Eldridge, 424 U.S. 319, 335 (1976)
- Manzanarez v. Bondi, No. 1:25-CV-01536-DC-CKD (HC), 2025 WL 3247258, at *4 (E.D. Cal. Nov. 20, 2025)
- Garcia v. Andrews, No. 2:25-CV-01884-TLN-SCR, 2025 WL 1927596, at *5 (E.D. Cal. July 14, 2025)
- Melendres v. Arpaio, 695 F.3d 990, 1002 (9th Cir. 2012)
- Elrod v. Burns, 427 U.S. 347, 373 (1976)
- National Urban League v. Ross, 484 F. Supp. 3d 802, 807 (N.D. Cal. 2020)
- Drakes Bay Oyster Co. v. Jewell, 747 F.3d 1073, 1092 (9th Cir. 2014)
- Zepeda v. U.S. Immigration and Naturalization Service, 753 F.2d 719, 727 (9th Cir. 1983)
- Diaz v. Kaiser, No. 3:25-CV-05071, 2025 WL 1676854, at *3 (N.D. Cal. June 14, 2025)
- Diaz v. Brewer, 656 F.3d 1008, 1015 (9th Cir. 2011)
- R.D.T.M. v. Wofford, No. 1:25-CV-01141-KES-SKO (HC), 2025 WL 2617255, at *3 (E.D. Cal. Sept. 9, 2025)
- Pinchi v. Noem, No. 25-cv-05632-RML, 2025 WL 1853763, at *4 (N.D. Cal. July 4, 2025)

OPINION

Albarran

PER CURIAM.

1 2 3 4 5 6 7

8 UNITED STATES DISTRICT COURT

9 EASTERN DISTRICT OF CALIFORNIA

10

11 SILVIA JULIANA G.J.,

12 Petitioner, No. 1:26-cv-00147-TLN-EFB 13 14 v. ORDER SERGIO ALBARRAN, et al., 15
Respondents. 16 17 18 This matter is before the Court on Petitioner Silvia Juliana G.J.’s1
19 (“Petitioner”) Ex-Parte Motion for a Temporary Restraining Order (“TRO”). (ECF No. 2.) For
the reasons set forth 20 below, Petitioner’s Motion is GRANTED.

21 I. FACTUAL AND PROCEDURAL BACKGROUND

22 Petitioner is a native and citizen of Colombia. (ECF No. 1 at 5.) Petitioner entered the 23
United States with her husband and minor child at or near El Paso, Texas on April 5, 2022. (Id.) 24
1 As recommended by the Committee on Court Administration and Case Management of 25 the
Judicial Conference of the United States, the Court omits Petitioner’s full name, using only his
first name and last initials, to protect sensitive personal information. See Memorandum Re: 26
Privacy Concern Regarding Social Security and Immigration Opinions, Committee on Court 27
Administration and Case Management, Judicial Conference of the United States (May 1, 2018),
https://www.uscourts.gov/sites/default/files/18-cv-1-suggestion_cacm_0.pdf. The Clerk of Court
28 is directed to update the docket to reflect this change accordingly. 1 On April 6, 2022, the
Department of Homeland Security (“DHS”) issued Petitioner a Notice to 2 Appear and initiated
removal proceedings against her. (Id.) Petitioner complied with all the 3 requirements imposed
upon her, which included providing a valid address and appearing as 4 required. (Id.) Petitioner
was never deemed a danger to the community or a flight risk. (Id.) 5 Petitioner has a pending
application for asylum. (ECF No. 2 at 2.) 6 On December 4, 2025, U.S. Immigrations and
Customs Enforcement (“ICE”) arrested 7 Petitioner. (ECF No. 1 at 5.) ICE did so without claiming
there were any material change in 8 circumstances that could justify Petitioner’s detention, nor did
DHS indicate Petitioner had 9 violated any conditions, committed any crimes, or failed to appear
for any hearings. (Id. at 6.) 10 Petitioner has been detained at the California City Corrections
Center without a bond 11 hearing for over a month. (Id. at 2, 6.) 12 On January 9, 2025, Petitioner
filed a writ of habeas corpus. (ECF No. 1.) The same day, 13 Petitioner filed a TRO challenging
the constitutionality of her detention and seeking immediate 14 release. (ECF No. 2.)

15 II. STANDARD OF LAW

16 For a TRO, courts consider whether a petitioner has established: “[1] that he is likely to 17
succeed on the merits, [2] that he is likely to suffer irreparable harm in the absence of preliminary
18 relief, [3] that the balance of equities tips in her favor, and [4] that an injunction is in the public
19 interest.” *Winter v. Nat. Res. Def. Council, Inc.*, 555 U.S. 7, 20 (2008). Petitioner must “make a

20 showing on all four prongs” of the Winter test. *Alliance for the Wild Rockies v. Cottrell*, 632 F.3d 21 1127, 1135 (9th Cir. 2011). In evaluating a petitioner’s motion, a district court may weigh 22 petitioner’s showings on the Winter elements using a sliding-scale approach. *Id.* A stronger 23 showing on the balance of the hardships may support issuing a TRO even where the petitioner 24 shows that there are “serious questions on the merits . . . so long as the [petitioner] also shows 25 that there is a likelihood of irreparable injury and that the injunction is in the public interest.” *Id.* 26 Simply put, a petitioner must demonstrate, “that [if] serious questions going to the merits were 27 raised [then] the balance of hardships [must] tip[] sharply” in petitioner’s favor in order to 28 succeed in a request for a TRO. *Id.* at 1134–35.

1 III. ANALYSIS2

2 A. Likelihood of Success on the Merits 3 Petitioner has established a likelihood of success on her procedural due process claim.3 4 The Fifth Amendment Due Process Clause prohibits government deprivation of an individual’s 5 life, liberty, or property without due process of law. *Hernandez v. Session*, 872 F.3d 976, 990 6 (9th Cir. 2017). The Due Process Clause applies to all “persons” within the borders of the United 7 States, regardless of immigration status. *Zadvydas v. Davis*, 533 U.S. 678, 693 (2001) (“[T]he 8 Due Process Clause applies to all “persons” within the United States, including noncitizens, 9 whether their presence here is lawful, unlawful, temporary, or permanent.”). These due process 10 rights extend to immigration proceedings. *Id.* at 693–94. 11 Courts examine procedural due process claims in two steps: the first asks whether there 12 exists a protected liberty interest under the Due Process Clause, and the second examines the 13 procedures necessary to ensure any deprivation of that protected liberty interest accords with the 14 Constitution. See *Kentucky Dep’t of Corrections v. Thompson*, 490 U.S. 454, 460 (1989); 15 *Morrissey v. Brewer*, 408 U.S. 471, 481 (1972) (“Once it is determined that due process applies, 16 the question remains what process is due.”). 17 As for the first step, the Court finds Petitioner has established a protectable liberty 18 interest. See *Rico-Tapia v. Smith*, No. CV 25-00379 SASP-KJM, 2025 WL 2950089, at *8 (D. 19 Haw. Oct. 10, 2025) (noting “[e]ven where the revocation of a person’s freedom is authorized by 20 statute, that person may retain a protected liberty interest under the Due Process Clause”). “[T]he 21 government’s decision to release an individual from custody creates ‘an implicit promise,’ upon 22 which that individual may rely, that their liberty ‘will be revoked only if [they] fail[] to live up to 23 24 2 The Court finds Petitioner has met the requirements for issuing a temporary restraining order without notice. See Fed. R. Civ. P. 65(b). Petitioner contacted Respondents on January 9, 25 2026, to notify them she would be filing the motion. (ECF No. 2 at 5–6.) See *R.D.T.M. v. Wofford*, No. 1:25-CV-01141-KES-SKO (HC), 2025 WL 2617255, at *3 (E.D. Cal. Sept. 9, 26 2025) (similarly finding requirements for TRO were met without notice); *Pinchi v. Noem*, No. 25- 27 cv-05632-RML, 2025 WL 1853763, at *4 (N.D. Cal. July 4, 2025) (same). 28 3 Given this, the Court does not address Petitioner’s other claims. 1 the . . . conditions [of release].” *Pinchi v. Noem*, 792 F. Supp. 3d 1025, 1032 (N.D. Cal. July 24, 2 2025) (quoting *Morrissey*, 408 U.S. at 482) (modifications in original).). “Accordingly, a 3 noncitizen

released from custody pending removal proceedings has a protected liberty interest in 4 remaining out of custody.” *Salcedo Aceros v. Kaiser*, No. 25-CV-06924-EMC (EMC), 2025 WL 5 2637503, at *6 (N.D. Cal. Sept. 12, 2025). To determine whether an individual’s conditional 6 release rises to the level of a protected liberty interest, courts have “compar[ed] the specific 7 conditional release in the case before them with the liberty interest in parole as characterized by 8 *Morrissey*.” *R.D.T.M. v. Wofford*, No. 1:25-cv-01141-KES-SKO, 2025 WL 2617255, at *3 (E.D. 9 Cal. Sept 9, 2025). 10 Here, Petitioner gained a liberty interest in her continued freedom when ICE elected to 11 release her in 2022 after inspection. Under *Morrissey*, this release implied a promise that she 12 would not be re-detained, during the pendency of her immigration proceedings, if she abided by 13 the terms of her release. Petitioner states she has complied with all the conditions of her release, 14 she has no criminal record, and upon her detention, ICE proffered no reason for the revocation of 15 her release. (ECF No. 1 at 7.) Moreover, for approximately three years, Petitioner lived with her 16 spouse and minor child. (Id. at 6.) As this Court has found previously, along with many other 17 courts in this district when confronted with similar circumstances, Petitioner has a clear interest in 18 her continued freedom. See, e.g., *Doe v. Becerra*, 787 F. Supp. 3d 1083, 1093 (E.D. Cal. 2025) 19 (noting the Government’s actions in allowing petitioner to remain in the community for over five 20 years strengthened petitioner’s liberty interest). 21 As to the second step — what procedures or process is due — the Court considers three 22 factors: (1) “the private interest that will be affected by the official action;” (2) “the risk of an 23 erroneous deprivation of such interest through the procedures used, and the probable value, if any, 24 of additional or substitute procedural safeguards;” and (3) “the Government’s interest, including 25 the function involved and the fiscal and administrative burdens that the additional or substitute 26 procedural requirement would entail.” *Mathews v. Eldridge*, 424 U.S. 319, 335 (1976). As set 27 forth below, the Court finds Petitioner has established her due process rights were likely violated. 28 First, Petitioner has a substantial private interest in remaining free from detention. As 1 discussed above, Petitioner was out of custody for approximately three years, had built a life in 2 the United States, and has complied with all the requirements imposed on her. Despite that, 3 Petitioner has now been detained for over a month without being afforded a bond hearing. 4 Accordingly, this factor weighs in favor of finding Petitioner’s private interest has been impacted 5 by her detention. See *Manzanarez v. Bondi*, No. 1:25-CV-01536-DC-CKD (HC), 2025 WL 6 3247258, at *4 (E.D. Cal. Nov. 20, 2025) (finding similarly). 7 Second, the risk of erroneous deprivation is considerable given Petitioner has not received 8 any bond or custody redetermination hearing. “Civil immigration detention, which is nonpunitive 9 in purpose and effect is justified when a noncitizen presents a risk of flight or danger to the 10 community.” *R.D.T.M.*, 2025 WL 2617255, at *4 (internal quotation and citation omitted). 11 Petitioner represents she has no criminal history and has complied with all the requirements 12 imposed on her. (ECF No. 1 at 5.) Based on this record, the Court finds there is a serious 13 likelihood Petitioner will be erroneously deprived of her liberty interest. Moreover, without any 14 procedural safeguards to determine whether her

detention was justifiable, the probative value of 15 additional procedural safeguards is high. R.D.T.M., 2025 WL 2617255, at *4. 16 Finally, the Government's interest is low, and the effort and cost required to provide 17 Petitioner with procedural safeguards are minimal. See *Garcia v. Andrews*, No. 2:25-CV-01884- 18 TLN-SCR, 2025 WL 1927596, at *5 (E.D. Cal. July 14, 2025). Indeed, it would be less of a 19 fiscal and administrative burden for the Government to return Petitioner home to await a 20 determination on her asylum case than to continue to detain her. Additionally, Respondents have 21 not supplied Petitioner with any legitimate interest for detaining her. "The government has no 22 legitimate interest in detaining individuals who have been determined not to be a danger to the 23 community and whose appearance at future immigration proceedings can be reasonably ensured 24 by [] bond or alternative conditions."). *Hernandez*, 872 F.3d at 994. When Petitioner entered the 25 United States, she was inspected by an immigration officer and released. Petitioner would not 26 have been released if she were deemed a flight risk or danger to the community. Moreover, 27 Petitioner asserts she has complied with all the requirements imposed on her and asserts she has 28 no criminal record. 1 On balance, the Court finds the Matthews factors demonstrate Petitioner is entitled to due 2 process: a hearing to determine whether detention is warranted. Accordingly, with respect to her 3 procedural due process claim, Petitioner has shown she is likely to succeed on the merits. 4 B. Irreparable Harm 5 Petitioner has also established she will suffer irreparable harm in the absence of a TRO. 6 The Ninth Circuit recognizes "irreparable harms imposed on anyone subject to immigration 7 detention," including "the economic burdens imposed on detainees and their families as a result 8 of detention[.]" *Hernandez*, 872 F.3d at 995. Such harm is present here. Petitioner has been 9 detained for over a month without a bond hearing and "[i]t is well established that the deprivation 10 of constitutional rights 'unquestionably constitutes irreparable injury.'" *Melendres v. Arpaio*, 695 11 F.3d 990, 1002 (9th Cir. 2012) (quoting *Elrod v. Burns*, 427 U.S. 347, 373 (1976)). 12 C. Balance of Equities and Public Interest 13 As to the final two Winter factors, "[w]hen the government is a party, the analysis of the 14 balance of the hardships and the public interest merge." *Nat'l Urban League v. Ross*, 484 F.

15 Supp. 3d 802, 807 (N.D. Cal. 2020) (citing *Drakes Bay Oyster Co. v. Jewell*, 747 F.3d 1073, 1092

16 (9th Cir. 2014)). The Court finds these factors also favor Petitioner. First, the balance of equities 17 tips decidedly in Petitioner's favor as the Government "cannot reasonably assert that it is harmed 18 in any legally cognizable sense by being enjoined from constitutional violations." *Zepeda v. U.S. 19 Immigr. & Nat. Serv.*, 753 F.2d 719, 727 (9th Cir. 1983). Second, "it is always in the public 20 interest to prevent the violation of a party's constitutional rights." *Melendres*, 695 F.3d at 1002. 21 Moreover, "the Ninth Circuit has recognized that the costs to the public of immigration detention 22 are staggering." *Diaz v. Kaiser*, No. 3:25-CV-05071, 2025 WL 1676854, at *3 (N.D. Cal. June 23 14, 2025) (internal citation omitted). 24 In sum, these last two factors weigh in Petitioner's favor. Therefore, the Court GRANTS 25 Petitioner's Motion for a TRO.

(ECF No. 2.)

26 IV. CONCLUSION

27 Accordingly, IT IS HEREBY ORDERED: 28 1. Petitioner's Motion for a Temporary
Restraining Order (ECF No. 2) is GRANTED. 1 2. Respondents must IMMEDIATELY RELEASE
Petitioner Silvia Juliana G.J. from 2 custody under the same conditions as she was released
previously, prior to her December 3 4, 2025 detention. Respondents shall not impose any
additional restrictions on her, unless 4 such restrictions are determined to be necessary at a future
pre-deprivation/custody 5 hearing. 6 3. Respondents are ENJOINED AND RESTRAINED from
re-arresting or re-detaining 7 Petitioner absent compliance with constitutional protections,
including seven-days' notice 8 and a pre-deprivation/custody hearing before a neutral
decisionmaker, where the 9 Government shall bear the burden of proving by clear and convincing
evidence that 10 Petitioner poses a danger to the community or a flight risk, and Petitioner shall be
allowed 11 to have her counsel present. 12 4. Respondents are ORDERED TO SHOW CAUSE
why this Court should not issue a 13 preliminary injunction continuing this order. Respondents
shall file responsive papers by 14 Monday, January 19, 2026. Petitioner may file a reply, if any, by
Wednesday, January 15 21, 2026. The parties shall indicate in their briefing whether they waive
hearing. 16 Fed. R. Civ. P. 65(b)(3). The Court will consider any stipulation and proposed order
filed 17 by the parties if they agree to a less demanding briefing schedule. 18 5. Petitioner is
ORDERED to immediately serve this Temporary Restraining Order and 19 Order to Show Cause
on Respondents at usacae.ecf2241-imm@usdoj.gov. Petitioner 20 shall file proof of such service
no later than 9 a.m. on January 12, 2026. 21 6. Respondents are hereby notified of their right to
apply to the Court for modification or 22 dissolution of the Temporary Restraining Order on two
days' notice to Petitioner. Fed. R. 23 Civ. P. 65(b)(4). 24 7. The bond requirement of Federal Rule
of Civil Procedure 65(c) is waived. Courts 25 regularly waive security in cases like this one. See
Diaz v. Brewer, 656 F.3d 1008, 1015 26 (9th Cir. 2011). 27 8. The Clerk of Court is DIRECTED to
update the docket to only list Petitioner's first name 28 and last initial. 1 IT IS SO ORDERED. 2 |
Date: January 9, 2026 7, 3

TROY L. NUNLEY

4 CHIEF UNITED STATES DISTRICT JUDGE

5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28