

**UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF
FLORIDA**

**Danielle Witner v. Frank Bisignano, Commissioner of the Social
Security Administration**

Witner · No. 8:24-cv-1751-CPT · Decided December 9, 2025

OPINION

Witner

PER CURIAM.

UNITED STATES DISTRICT COURT

MIDDLE DISTRICT OF FLORIDA

TAMPA DIVISION

DANIELLE WITNER,

Plaintiff, v. Case No. 8:24-cv-1751-CPT

FRANK BISIGNANO,

COMMISSIONER OF THE SOCIAL

SECURITY ADMINISTRATION,¹

Defendant. _____/

O R D E R

Before the Court is the Plaintiff's unopposed motion for attorney's fees pursuant to the Equal Access to Justice Act (EAJA or the Act). (Doc. 33). For the reasons discussed below, the Plaintiff's motion is granted. I. The Plaintiff initiated this action in July 2024, seeking judicial review of the Commissioner's decision denying her application for Supplemental Security Income. (Doc. 1). In September 2025, the Court reversed the Commissioner's decision and remanded the case for further proceedings. (Doc. 30). The Clerk of Court entered 1 Mr. Bisignano became the Commissioner of Social Security on May 6, 2025. Pursuant to Federal Rule of Civil Procedure 25(d), Mr. Bisignano is substituted for the former Acting Commissioner, Mr. Leland Dudek, as the Defendant in this suit. Judgment for the Plaintiff shortly thereafter. (Doc. 31). The instant fee motion, uncontested by the Commissioner, followed. (Doc. 33). II. The EAJA authorizes a court to grant attorney's fees to any party prevailing in litigation against the United States (including proceedings for judicial review of agency action), unless the court determines that the government's position was "substantially justified" or that special circumstances exist which make such an award unjust. 28 U.S.C. § 2412(d). To warrant the issuance of fees under the Act, three conditions must be met: (1) a party must file a fee application within thirty days of the final judgment;

(2) a party must qualify as the prevailing party and her net worth must not have been

more than \$2,000,000 at the time she commenced the action; and (3) the government's position must not have been substantially justified and there must be no other special circumstances that would render such an award unjust. *Id.*; *Patton v. Berryhill*, 2017 WL 6520474, at *1 (M.D. Fla. Dec. 18, 2017) (citing *Myers v. Sullivan*, 916 F.2d 659, 666–67 (11th Cir. 1990)). Each of these conditions has been satisfied here, as the Commissioner effectively acknowledges by his lack of opposition. Thus, it is appropriate to grant attorney's fees pursuant to the EAJA in this case. In assessing the fees to be authorized, courts look to subsection 2412(d)(2)(A), which provides, in pertinent part: 2 The amount of fees [to be] awarded [to the prevailing party in any civil action brought against any agency or any official of the United States] shall be based upon [the] prevailing market rates for the kind and quality of the services furnished, except that . . . attorney[']s fees shall not be awarded in excess of \$125 per hour unless the court determines that an increase in the cost of living or a special factor, such as the limited availability of qualified attorneys for the proceedings involved, justifies a higher fee. 28 U.S.C. § 2412(d)(2)(A). As this statutory language reflects, an analysis of the proper hourly rate under the Act consists of two steps. First, a court must ascertain the market rate for similar services provided by lawyers of comparable skill, experience, and reputation. *Meyer v. Sullivan*, 958 F.2d 1029, 1033 (11th Cir. 1992) (quoting *Norman v. Housing Auth. of Montgomery*, 836 F.2d 1292, 1299 (11th Cir. 1988)). Second, if the prevailing market rate is more than \$125 per hour, a court must decide whether to adjust the hourly rate to account for an increase in the cost of living or some special factor. *Id.* at 1033–34. The market rate during the relevant period for the type of work at issue in this lawsuit is not subject to precise calculation. In the Court's experience, counsel submitting EAJA fee petitions for services performed since 2020 have typically sought hourly rates exceeding \$200. As a result, the hourly rate charged by competent attorneys in this market has, for some time, well surpassed the statutory cap of \$125. The Court is not alone in this observation. See, e.g., *Roman v. Comm'r of Soc. Sec.*, 2024 WL 3046249, at *1 (M.D. Fla. June 18, 2024); *Goldstein v. Comm'r of Soc. Sec.*, 2024 WL 2019866, at *1 (M.D. Fla. May 7, 2024); *Burke v. Comm'r of Soc. Sec.*, No. 8:21-cv- 3 1267-MSS-SPF, (Doc. 25) (M.D. Fla. Apr. 25, 2022), report and recommendation adopted, (Doc. 26) (M.D. Fla. May 23, 2022); *Chartier v. Comm'r of Soc. Sec.*, 2022 WL 1289335, at *2 (M.D. Fla. Apr. 29, 2022); *Britt v. Comm'r of Soc. Sec.*, 2022 WL 358674, at *2 (M.D. Fla. Jan. 27, 2022), report and recommendation adopted, 2022 WL 356218 (M.D. Fla. Feb. 7, 2022). The Court therefore finds that there is a sufficient basis to deviate upwardly from the EAJA's base fee rate to account for increases in the cost of living. Courts in this district and elsewhere routinely compute cost of living adjustments under the Act by using the Bureau of Labor Statistics' Consumer Price Index (CPI). See, e.g., *Wilborn v. Comm'r of Soc. Sec.*, 2013 WL 1760259, at *1 (M.D. Fla. Apr. 24, 2013); *Rodgers v. Astrue*, 657 F. Supp. 2d 1275, 1277 (M.D. Fla. 2009); *Morrison v. Astrue*, 2010 WL 547775, at *2 (S.D. Fla. Feb. 12, 2010); see also *Sprinkle v. Colvin*, 777 F.3d 421, 428 (7th Cir. 2015) (collecting various circuit opinions using the CPI to determine hourly rate adjustments).² Given this case authority, the Court finds it

reasonable to employ the CPI as a guide for determining cost of living increases under the EAJA. See U.S. DEP'T OF LABOR, BUREAU OF LABOR STATISTICS, <https://data.bls.gov/toppicks?survey=bls> (last visited December 6, 2025). 2 For a discussion of the CPI data employed by many courts in this Circuit, as well as an explanation of the cost-of-living adjustment calculation, see *Sensat v. Berryhill*, 2018 WL 5257143, at *6 n.12 (S.D. Fla. Oct. 22, 2018). 4 Here, the Plaintiff seeks \$8,000 in attorney's fees predicated upon a total of approximately 31.77 hours expended in this action in 2024 and 2025 by her lawyer, Jeanette A. Kelley, at the hourly rate of \$251.84.3 See (Doc. 33 at 3). To buttress her fee request, the Plaintiff submits, inter alia, an itemized schedule of the services Ms. Kelley rendered in the case. (Docs. 33-1, 33-2). The Commissioner does not dispute the Plaintiff's \$8,000 figure. (Doc. 33 at 1). In light of the Commissioner's lack of opposition, as well as the Court's own knowledge and experience in addressing fee matters, the Court finds that the total number of hours and the hourly rate claimed by counsel are reasonable and adequately supported. See *Norman v. Hous. Auth. of City of Montgomery*, 836 F.2d 1292, 1303 (11th Cir. 1988); *Barreras v. Comm'r of Soc. Sec.*, 2021 WL 3934269, at *3 (M.D. Fla. Aug. 2, 2021), report and recommendation adopted, 2021 WL 3930507 (M.D. Fla. Sept. 2, 2021). The Plaintiff is thus entitled to \$8,000 in attorney's fees. III. Based upon the foregoing, it is hereby ORDERED:

1. The Plaintiff's unopposed motion for attorney's fees (Doc. 33) is granted.
2. The Plaintiff shall be awarded attorney's fees in the amount of \$8,000.
- 3 The Plaintiff originally asked for \$8,184.80 in fees but agreed to lower that figure to \$8,000 to secure the Commissioner's consent. (Doc. 35 at 1). To effectuate this compromise, the Plaintiff reduced her billable hours by a slight amount. *Id.* at 2. 5
3. In accordance with *Astrue v. Ratliff*, 560 U.S. 586, 598 (2010), the Commissioner's remittance of this sum shall be made payable to the Plaintiff. If the government concludes that the Plaintiff does not owe any debt to the government, the Commissioner may honor an assignment of fees to the Plaintiff's lawyer. SO ORDERED in Tampa, Florida this 9th day of December 2025. Onscstwehay At
HONORABLE CHRISTOPHER P. TUIITE
United States Magistrate Judge Copies to: Counsel of record