

UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF NEW YORK

Louise S. v. Commissioner of Social Security

Louise S. · No. 1:23-cv-01245-EAW · Decided April 16, 2026

SUMMARY

The United States District Court for the Western District of New York grants Plaintiff Louise S.’s motion for \$22,399.08 in attorneys’ fees under 42 U.S.C. § 406(b) following remand and a favorable Social Security benefits determination. The court finds the request timely and reasonable, and orders counsel to refund the previously awarded \$6,989.30 in EAJA fees to Plaintiff.

CASE DETAILS

COURT	United States District Court for the Western District of New York
WRITING FOR THE COURT	Elizabeth A. Wolford
JURISDICTION	United States District Court for the Western District of New York
DECIDED	April 16, 2026
DOCKET	1:23-cv-01245-EAW
DISPOSITION	other
PROCEDURAL POSTURE	Plaintiff moved for attorneys' fees under 42 U.S.C. § 406(b) after the court remanded the Commissioner's decision and Plaintiff was awarded past-due benefits.
STANDARD OF REVIEW	The court independently reviewed the requested contingent fee for reasonableness under 42 U.S.C. § 406(b), notwithstanding the Commissioner's decision not to oppose the motion.
PRECEDENTIAL VALUE	unpublished
PARTIES	Louise S. v. Commissioner of Social Security

TOPICS

- attorney fees
- administrative law
- judicial review of agency action
- remedies
- civil procedure

PRACTICE AREAS

- Social Security
- administrative law
- attorney fees
- civil procedure

QUESTIONS PRESENTED

1. Whether Plaintiff's motion for attorneys' fees under 42 U.S.C. § 406(b) was timely.
2. Whether the requested § 406(b) fee of \$22,399.08 was reasonable and within the statutory 25 percent cap.
3. Whether counsel was required to refund the previously awarded EAJA fees to Plaintiff.

HOLDINGS

1. A § 406(b) fee application must be filed within 14 days after notice of the benefits award, and Plaintiff's application filed 13 days after the Commissioner's November 5, 2025 notice was timely.
2. The requested fee of \$22,399.08 was reasonable and permissible because it did not exceed 25 percent of Plaintiff's \$89,596.33 in past-due benefits and did not constitute a windfall.
3. When counsel receives both EAJA and § 406(b) fee awards for the same representation, counsel must refund the smaller fee to the claimant; here, counsel must refund the previously received \$6,989.30 EAJA award.

KEY QUOTATIONS

“Within the 25 percent boundary, . . . the attorney for the successful claimant must show that the fee sought is reasonable for the services rendered.” (Discussion Part II)

“To the contrary, because section 406(b) requires an affirmative judicial finding that the fee allowed is ‘reasonable,’ the attorney bears the burden of persuasion that the statutory requirement has been satisfied.” (Discussion Part II)

FACTUAL BACKGROUND

Plaintiff challenged the Commissioner's final decision denying her application for supplemental security income. Following stipulated remand, the Commissioner awarded Plaintiff \$89,596.33 in past-due benefits. Plaintiff's counsel sought \$22,399.08, representing 25 percent of the past-due benefits, after having previously received \$6,989.30 under the EAJA.

PROCEDURAL HISTORY

Plaintiff filed an action seeking review of the Commissioner's denial of supplemental security income. The parties stipulated to remand, and the court reversed the Commissioner's decision and remanded for further proceedings. After the Commissioner reported an award of past-due benefits, Plaintiff timely moved for § 406(b) attorneys' fees. The court granted the motion and ordered counsel to refund the previously awarded EAJA fees to Plaintiff.

DISPOSITION

other

CASES CITED

- Sinkler v. Berryhill, 932 F.3d 83, 88-89 & n.5 (2d Cir. 2019)
- Gisbrecht v. Barnhart, 535 U.S. 789, 796, 807-08 & n.17 (2002)
- Mix v. Comm'r of Soc. Sec., No. 6:14-CV-06219 (MAT), 2017 WL 2222247, at *2 (W.D.N.Y. May 22, 2017)
- Wells v. Sullivan, 907 F.2d 367, 371-72 (2d Cir. 1990)
- Fields v. Kijakazi, 24 F.4th 845, 854-56 (2d Cir. 2022)
- Sue-Anne O. M. v. Kijakazi, No. 3:20-cv-00301, 2023 WL 3737712, at *2 (D. Conn. May 31, 2023)
- Jennifer W. v. Saul, 18-CV-493F, 2021 WL 1624288, at *3 (W.D.N.Y. Apr. 27, 2021)

OPINION

Saxon

PER CURIAM.

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF NEW YORK

LOUISE S.,

Plaintiff, DECISION AND ORDER v. 1:23-cv-01245-EAW

COMMISSIONER OF SOCIAL SECURITY,

Defendant. _____

INTRODUCTION

Plaintiff Louise S. (“Plaintiff”) seeks attorneys’ fees in the amount of \$22,399.08 pursuant to 42 U.S.C. § 406(b). (Dkt. 16). The Commissioner of Social Security (“the Commissioner”) neither supports nor opposes Plaintiff’s fee request. (Dkt. 19 at 1). For the reasons below, the Court grants Plaintiff’s motion.

BACKGROUND

On December 1, 2023, Plaintiff filed this action, seeking review of the Commissioner’s final decision denying her application for supplemental security income (“SSI”). (Dkt. 1). Plaintiff moved for judgment on the pleadings on February 29, 2024. (Dkt. 6). On April 16, 2024, the Court approved the parties’ stipulation for remand, reversing the Commissioner’s final decision and remanding the matter for further proceedings. (Dkt. 12). By Stipulated Order filed on May 14, 2024, the Court approved payment of \$6,989.30 to Plaintiff’s counsel pursuant to the Equal Access to Justice Act, 28 U.S.C. § 2412(d) (“EAJA”), for services performed in connection with this action. (Dkt. 15). On November 5, 2025, the Commissioner communicated that \$89,596.33 was owed to Plaintiff in past-due benefits. (Dkt. 16-3 at 2). On November 5, 2025, Plaintiff moved under 42 U.S.C. § 406(b) seeking \$22,399.08 in attorneys’ fees. (Dkt. 16). In her motion, Plaintiff’s counsel indicates that her office received the sum of \$6,989.30 under the EAJA, which she will refund to Plaintiff. (Dkt. 16-1 at 2). The Commissioner filed a response on November 25, 2025. (Dkt. 19).

DISCUSSION

I. Timeliness of the Motion Generally, a fee application under § 406(b) must be filed within 14 days after the entry of judgment. Fed. R. Civ. P. 54(d)(2)(B)(1). Rule 54(a)(2)(B) as applied to § 406(b) motions for attorneys' fees, requires that a party moving for attorneys' fees file the motion within 14 days of notice of a benefits award. *Sinkler v. Berryhill*, 932 F.3d 83, 88 (2d Cir. 2019). A presumption also applies that a notice is received "three days after mailing." *Id.* at 89 n.5; see also Fed. R. Civ. P. 6(d). Here, the Commissioner issued the Letter of Important Information associated with Plaintiff's claim on November 5, 2025. (Dkt. 16-3). Plaintiff timely filed the instant application thirteen days later on November 18, 2025. (Dkt. 16). Accordingly, Plaintiff's application is timely.

II. The Reasonableness of the Requested Fee Section 406(b) provides, in relevant part, as follows: Whenever a court renders a judgment favorable to a claimant under this subchapter who was represented before the court by an attorney, the court may determine and allow as part of its judgment a reasonable fee for such representation, not in excess of 25 percent of the total of the past-due benefits to which the claimant is entitled by reason of such judgment. . . . 42 U.S.C. § 406(b)(1)(A). In other words, § 406(b) allows a successful claimant's attorney to seek court approval of his or her fees, not to exceed 25 percent of the total past-due benefits. Section 406(b) "calls for court review of [contingent-fee] arrangements as an independent check, to assure that they yield reasonable results in particular cases." *Gisbrecht v. Barnhart*, 535 U.S. 789, 807 (2002). This review is subject to "one boundary line: Agreements are unenforceable to the extent that they provide for fees exceeding 25 percent of the past-due benefits." *Id.* "Within the 25 percent boundary, . . . the attorney for the successful claimant must show that the fee sought is reasonable for the services rendered." *Id.* A fee is not automatically recoverable simply because it is equal to or less than 25 percent of the client's total past-due benefits. "To the contrary, because section 406(b) requires an affirmative judicial finding that the fee allowed is 'reasonable,' the attorney bears the burden of persuasion that the statutory requirement has been satisfied." *Id.* at 807 n.17. Thus, the Commissioner's failure to oppose the motion is not dispositive. *Mix v. Comm'r of Soc. Sec.*, No. 6:14-CV-06219 (MAT), 2017 WL 2222247, at *2 (W.D.N.Y. May 22, 2017). Several factors are relevant to the reasonableness analysis, including the following: (1) "whether the contingency percentage is within the 25% cap[;]" (2) "whether there has been fraud or overreaching in making the agreement[;]" and (3) "whether the requested amount is so large as to be a windfall to the attorney." *Wells v. Sullivan*, 907 F.2d 367, 372 (2d Cir. 1990). Also relevant are the following: (1) "the character of the representation and the results the representative achieved[;]" (2) "the amount of time counsel spent on the case[;]" (3) whether "the attorney is responsible for delay[;]" and (4) "the lawyer's normal hourly billing charge for noncontingent-fee cases." *Gisbrecht*, 535 U.S. at 808. When determining whether a requested fee constitutes a windfall, courts are required to consider: (1) "the ability and expertise of the lawyers and whether they were particularly efficient[;]" (2) "the nature and length of the professional relationship with the claimant—including any representation at the agency level[;]" (3) "the satisfaction of the disabled claimant[;]" and (4) "how uncertain it was that the case would result in an award of

benefits and the effort it took to achieve that result.” *Fields v. Kijakazi*, 24 F.4th 845, 854-55 (2d Cir. 2022). Plaintiff’s counsel seeks \$22,399.08 and indicates that this amount is within the statutory 25 percent cap of the total amount of past-due benefits—\$89,596.33—awarded by the Commissioner. (Dkt. 16-3 at 2). The Commissioner neither supports nor opposes counsel’s request for \$22,399.08. (Dkt. 19 at 1). Utilizing the factors set forth above, the Court finds that the amount counsel seeks is within the 25 percent statutory cap, and that there is no evidence of fraud or overreaching in the making of the contingency agreement between counsel and Plaintiff. Counsel provided effective representation resulting in Plaintiff successfully receiving the benefits sought. There is no reason to believe that Plaintiff is dissatisfied with the outcome of such representation. Here, the success of Plaintiff’s claim was uncertain as demonstrated by multiple denials of her application at the agency level. Accordingly, the amount of time expended by counsel was reasonable in light of the issues presented, the extent and character of representation, Plaintiff’s counsel’s experience, and the absence of any significant delay in the proceedings caused by counsel. The requested fee would result in a de facto hourly rate of \$792.89 (\$22,399.08 divided by 28.25 hours). (Dkt. 16-6 at ¶ 3). The Court finds that neither the de facto hourly rate, nor the overall requested attorneys’ fees amount, constitutes a windfall. Even though the hourly rate requested is greater than Plaintiff’s counsel’s normal hourly rate (Dkt. 16- 2 at ¶ 20), counsel’s successful representation of Plaintiff’s interests achieved reversal of the Commissioner’s decision and remand of Plaintiff’s application, ultimately resulting in a favorable decision. (Dkt. 16-4). The effective hourly rate of \$792.89 falls within (or below) the range of rates under § 406(b) approved by courts. See e.g., *Fields*, 24 F.4th at 856 (an effective hourly rate of \$1,556.98 was not a “windfall”); *Sue-Anne O. M. v. Kijakazi*, No. 3:20-cv-00301, 2023 WL 3737712, at *2 (D. Conn. May 31, 2023) (the de facto hourly rate of \$1,100.82 was reasonable); *Jennifer W. v. Saul*, 18-CV-493F, 2021 WL 1624288, at *3 (W.D.N.Y. Apr. 27, 2021) (approving an effective hourly rate of \$812.75). Accordingly, the Court finds that the requested fee award of \$22,399.08 is reasonable and in line with awards generally approved in this District for similar work performed. The Court is also mindful that “payment for an attorney in a social security case is inevitably uncertain.” *Wells*, 907 F.2d at 371. Accordingly, the Second Circuit has “recognized that contingency risks are ‘necessary factors’ in determining reasonable fees under § 406(b).” *Id.* (quotation marks omitted). The Court also notes that counsel must return the previously received EAJA fee award of \$6,989.30 to Plaintiff. (Dkt. 15). See *Gisbrecht*, 535 U.S. at 796 (“Fee awards may be made under both [EAJA and § 406(b)], but the claimant’s attorney must refund to the claimant the amount of the smaller fee . . .”).

CONCLUSION

For the foregoing reasons, Plaintiff’s motion for attorneys’ fees under § 406(b) (Dkt. 16) is granted, and the Court hereby orders as follows: (1) Plaintiff’s counsel is awarded attorneys’ fees in the amount of \$22,399.08; and (2) Plaintiff’s counsel must refund the previously received EAJA fees of \$6,989.30 to Plaintiff. SO ORDERED. _____

ELIZABETH A. WOLFORD

Chief Judge United States District Court Dated: April 16, 2026 Rochester, New York

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