

COURT OF APPEALS OF MARYLAND

State ex rel. Zack v. Kriss, 195 Md. 559

74 A.2d 25 (1950) · No. No. 5, October Term, 1950 (Adv.) · Decided October 5, 2001

SUMMARY

The Maryland Court of Appeals reviewed an appeal from an order remanding Joseph Anthony Zack in an extradition habeas corpus proceeding. The court held that the appeal was procedurally defective, that the Attorney General could delegate the extradition investigation to a Special Assistant Attorney General, and that conflicting evidence did not clearly and satisfactorily establish that Zack was absent from Pennsylvania when the alleged crimes occurred; the appeal was dismissed.

CASE DETAILS

COURT	Court of Appeals of Maryland
WRITING FOR THE COURT	Collins, J.; Marbury, C.J.; Delaplaine, J.; Grason, J.; Henderson, J.; Markell, J.
JURISDICTION	Maryland
DECIDED	October 5, 2001
DOCKET	No. 5, October Term, 1950 (Adv.)
DISPOSITION	dismissed
PROCEDURAL POSTURE	Appeal from an order of the Supreme Bench of Baltimore remanding Zack to the custody of the Baltimore police authorities after a habeas corpus hearing concerning his extradition to Pennsylvania.
STANDARD OF REVIEW	On habeas corpus review of an extradition warrant, the accused must establish clearly and satisfactorily, beyond a reasonable doubt, that he was outside the demanding state when the alleged crime occurred. Courts do not resolve an alibi where the evidence is merely conflicting.
PRECEDENTIAL VALUE	Published precedential opinion of the Court of Appeals of Maryland.
PARTIES	Joseph Anthony Zack v. Captain Henry J. Kriss, Baltimore Police Department

TOPICS

- habeas corpus
- criminal procedure
- appellate procedure
- evidence
- standard of review

PRACTICE AREAS

criminal procedure

habeas corpus

interstate extradition

appellate procedure

QUESTIONS PRESENTED

1. Whether the appeal was properly before the Court of Appeals when Zack appealed directly from the habeas corpus remand order instead of applying for leave to appeal as required by statute.
2. Whether a Special Assistant Attorney General could conduct the extradition investigation and report to the Governor under Maryland law.
3. Whether Zack's conflicting alibi evidence clearly and satisfactorily established beyond a reasonable doubt that he was not in Pennsylvania when the charged burglaries occurred, thereby overcoming the presumption that he was a fugitive from justice.

HOLDINGS

1. Although Zack did not follow the statutory procedure requiring an application for leave to appeal, the court addressed the procedural issue because the State elected not to raise the defect and the court considered it in the interest of justice; the appeal was ultimately dismissed.
2. A Special Assistant Attorney General may conduct the investigation and report to the Governor because Maryland law authorizes the Attorney General to assign duties required of him by law to assistants and special assistants, subject to his direction and control.
3. Zack did not overcome the presumption supporting the governor's extradition warrant because the evidence concerning his presence in Pennsylvania was merely conflicting. Habeas corpus was not the proper proceeding to try the question of alibi, and the warrant therefore remained controlling.

KEY QUOTATIONS

"This is not the proper proceeding to try the question of alibi." (195 Md. at 567)

"It has not been clearly and satisfactorily shown beyond a reasonable doubt, to overcome the otherwise controlling presumption, that the appellant is not a fugitive from Pennsylvania." (195 Md. at 568)

"The record here before us discloses 'only a conflict of evidence'." (195 Md. at 568)

FACTUAL BACKGROUND

Pennsylvania charged Zack with six burglaries and requested his extradition from Maryland. Zack presented testimony and affidavits asserting that he was in Maryland on the relevant dates, while Pennsylvania presented testimony placing him in Lebanon, Pennsylvania, including testimony from an alleged accomplice and the accomplice's wife. The evidence conflicted, and the Maryland governor issued a rendition warrant after an investigation by a Special Assistant Attorney General.

PROCEDURAL HISTORY

Pennsylvania sought Zack's extradition on six burglary indictments. After an extradition hearing before a Special Assistant Attorney General, the Governor of Maryland issued a rendition warrant. Zack petitioned for habeas corpus, alleging that he was in Maryland when the Pennsylvania crimes occurred. Judge France heard conflicting evidence and remanded Zack. Zack appealed directly to the Court of Appeals, although Maryland law required an application for leave to appeal; the State declined to raise that technical defect, and the court considered the appeal before dismissing it.

DISPOSITION

dismissed

CASES CITED

- State ex rel. Gildar v. Kriss, 191 Md. 568, 62 A.2d 568 (1949)
- Hyatt v. New York ex rel. Corkran, 188 U.S. 691, 23 S. Ct. 456, 47 L. Ed. 657 (1903)
- Munsey v. Clough, 196 U.S. 364, 25 S. Ct. 282, 49 L. Ed. 515 (1905)
- Illinois ex rel. McNichols v. Pease, 207 U.S. 100, 28 S. Ct. 58, 52 L. Ed. 121 (1907)
- South Carolina v. Bailey, 289 U.S. 412, 53 S. Ct. 667, 77 L. Ed. 1292 (1933)

OPINION

State Ex Rel. Zack v. Kriss 74 A.2d 25

COLLINS, J.

195 Md. 559 (1950)

74 A.2d 25

STATE EX REL. ZACK

v.

KRISS, CAPTAIN OF DETECTIVES

[No. 5, October Term, 1950 (Adv.).] Court of Appeals of Maryland. Decided June 8, 1950. Rehearing denied July 18, 1950. The cause was argued before MARBURY, C.J., and DELAPLAINE, COLLINS, GRASON, HENDERSON and MARKELL, JJ. Reuben Shiling, with whom was Joel J. Hochman on the brief, for the appellant.

*562 Kenneth C. Proctor, Assistant Attorney General, with whom were Hall Hammond, Attorney General, Joseph D. Buscher, Special Assistant Attorney General, J. Bernard Wells, State's Attorney for Baltimore City, and Anselm Sodaro, First Assistant State's Attorney, on the brief, for the appellee.

COLLINS, J., delivered the opinion of the Court. This is an appeal from an order of Judge Robert France of the Supreme Bench of Baltimore, in a habeas corpus case, remanding Joseph Anthony Zack, appellant, to the custody of Captain Henry J. Kriss of the Baltimore Police Department, appellee. The appellant is charged in Lebanon County, Pennsylvania, in six indictments for six separate acts of burglary. Warrants on these indictments were issued in Pennsylvania. On February

6, 1950, the Governor of Pennsylvania issued a requisition to the Governor of Maryland for the arrest and return of Zack to Pennsylvania for trial on the aforesaid charges. The appellant was placed under arrest. Uniform Criminal Extradition Act, Code 1939, Article 41, Sections 13-40 inclusive. An extradition hearing was held in the Attorney General's office in the State House at Annapolis by Mr. Buscher, a Special Assistant Attorney General of Maryland. Counsel appeared at that hearing for the appellant and testimony of witnesses was taken in an effort to show that appellant was in Maryland when the alleged crimes were committed and therefore he was not a fugitive from Pennsylvania. Testimony was also offered by the Commonwealth of Pennsylvania. Acting on the verbal report made by the Special Assistant Attorney General, Governor Lane issued the rendition warrant and appellant was arrested. The appellant then filed a Petition for a Writ of Habeas Corpus, claiming he was not in Pennsylvania at the times alleged in the indictments. The writ was granted and a hearing was held before Judge France. At that hearing appellant was again represented by counsel. *563 Testimony was offered both to sustain and contradict the contention that he was a fugitive from Pennsylvania. At the conclusion of the hearing the judge ordered that appellant be remanded to the appellee and from that order appellant appeals directly to this Court. Code 1947 Supplement, Article 42, Section 3C, provides, among other things, that a person who is "aggrieved by the order of the Judge in * * * remanding the person seeking said [habeas corpus] writ, may within ten days after the passage of said order, apply to the Court of Appeals of Maryland for leave to prosecute an appeal therefrom." The section further provides that, if this Court grants the application, the procedure "thereafter shall be in conformity with the rules of the Court of Appeals, and the Court may affirm, reverse, or modify the order appealed from * *". State ex rel. Gildar v. Kriss, 191 Md. 568, 573, 62 A.2d 568, 569. The appellant did not follow the procedure set out in Code, Article 42, Section 3C, supra, but appealed directly to this Court. The Attorney General states that as appellant appealed immediately after the hearing, the State does not wish to raise the technical question as to whether the appeal is properly before this Court. In the interest of justice we will consider this question, before dismissing the appeal. The appellant contends that the trial judge did not decide the question of whether the appellant was a fugitive from justice. With this contention we do not agree. Judge France, in his oral opinion, says in part: "Under the Gildar case [State ex rel. Gildar v. Kriss, 191 Md. 568, 62 A.2d 568], which possibly is your authority for what you have done today, you ask for testimony to be taken and for me to determine whether, we shall say, 'reasonable cause' has been shown to warrant the Governor in signing the papers which would take Joseph Zack to Pennsylvania for trial. As I said, except for the Gildar case, I would have said, No, you are not entitled to produce such testimony because you are substituting, in effect, my judgment for that of the Governor of the *564 State." Testimony was taken before Judge France as to whether there was reasonable cause to believe that Zack was in Pennsylvania at the time of the commission of the alleged crimes and Judge France signed the order remanding Zack to the custody of the appellee. He must therefore have decided that the prima facie presumption that Zack was within the State of Pennsylvania when the alleged offenses

were committed, (*Illinois ex rel. McNichols v. Pease*, 207 U.S. 100, 109, 28 S. Ct. 58, 52 L. Ed. 121, 125), had not been overcome and that Governor Lane was justified in signing the extradition papers. When the judge remanded the appellant, he acted on his finding that the appellant was a fugitive from justice. The appellant further contends that the hearing held before the Special Assistant Attorney General did not comply with the requirements of Code, 1939, Article 41, Section 16. That Section provides: "When a demand shall be made upon the Governor of this state by the Executive Authority of another state for the surrender of a person so charged with crime, the Governor may call upon the Attorney General or any prosecuting officer in this state to investigate or assist in investigating the demand, and to report to him the situation and circumstances of the person so demanded, and whether he ought to be surrendered." The appellant contends that the Special Assistant Attorney General is not the proper person to conduct the investigation and make the report to the Governor because the statute permits "no delegation by the attorney general of the duties required of him." Appellant has apparently overlooked the provisions of Code 1947 Supplement, Article 32A, Section 4, which reads in part: "The Deputy Attorney General and the Assistant and Special Assistant Attorneys General and the law clerks shall each perform such duties as the Attorney General may from time to time assign to them, and the Attorney General is hereby authorized to assign to them and each of them the performance, subject to his direction and control, of any of the duties required of him by law." This last quoted section clearly *565 permits the assignment here attacked. The testimony shows that Mr. Buscher, the Special Assistant Attorney General, recited in detail to Governor Lane the testimony produced. The Governor went over the evidence thoroughly and then signed the extradition papers. The appellant finally argues that he has shown clearly and satisfactorily and beyond a reasonable doubt that he is not a fugitive from justice. In the case of *Hyatt v. New York ex rel. Corkran*, 1903, 188 U.S. 691, 23 S. Ct. 456, 458, 47 L. Ed. 657, the Supreme Court of the United States said: "We are of opinion that the warrant of the governor is but prima facie sufficient to hold the accused, and that it is open to him to show by admissions, such as are herein produced, or by other conclusive evidence, that the charge upon which extradition is demanded assumes the absence of the accused person from the state at the time the crime was, if ever, committed. * * * If upon a question of fact, made before the governor, which he ought to decide, there were evidence pro and con, the courts might not be justified in reviewing the decision of the governor upon such question. In a case like that, where there was some evidence sustaining the finding, the courts might regard the decision of the governor as conclusive." In the case of *Munsey v. Clough*, 1905, 196 U.S. 364, 25 S. Ct. 282, 285, 49 L. Ed. 515, the Supreme Court of the United States said: "But the court will not discharge a defendant arrested under the governor's warrant where there is merely contradictory evidence on the subject of presence in or absence from the state, as habeas corpus is not the proper proceeding to try the question of alibi, or any question as to the guilt or innocence of the accused." In *Illinois ex rel. McNichols v. Pease*, 1907, 207 U.S. 100, 28 S. Ct. 58, 62, 52 L. Ed. 121, supra, it is said: "When a person is held in custody as a fugitive from justice under an extradition warrant, in proper

form, and showing upon its face all that is required by law to be shown as a prerequisite to its being issued, he *566 should not be discharged from custody unless it is made clearly and satisfactorily to appear that he is not a fugitive from justice within the meaning of the Constitution and laws of the United States." In the case of *South Carolina v. Bailey*, 1933, 289 U.S. 412, 53 S. Ct. 667, 669, 77 L. Ed. 1292, the person sought to be extradited from the State of North Carolina by the State of South Carolina was charged with murder in the latter state. The accused claimed that he was in North Carolina when the alleged crime was committed. He was discharged under a writ of habeas corpus by the North Carolina judge. The Supreme Court of the United States, to which the case was finally appealed, through Justice McReynolds, reviewed the evidence. The Court set out generally the affidavit of the accused and said that "A number of affidavits and the testimony of several witnesses given in open court tend to support his narrative." The demanding state presented three witnesses, two police officers, and a merchant who positively identified Bailey as the man who shot the deceased officer. The Court pointed out that some circumstances tended to support the statements of the state witnesses and said: "The record presents an irreconcilable conflict of evidence. It is not possible to say with certainty where the truth lies." After quoting from *Munsey v. Clough*, supra, and *McNichols v. Pease*, supra, the Court stated the following: "Considering the Constitution and statute and the declarations of this Court, we may not properly approve the discharge of the respondent unless it appears from the record that he succeeded in showing by clear and satisfactory evidence that he was outside the limits of South Carolina at the time of the homicide. Stated otherwise, he should not have been released unless it appeared beyond reasonable doubt that he was without the state of South Carolina when the alleged offense was committed and, consequently, could not be a fugitive from her justice. The record discloses only a conflict of evidence; the requirement which we have indicated *567 has not been met; and the challenged judgment must be reversed." In the case now before this Court, the appellant testified that he was not in Pennsylvania on the dates of the alleged crimes and stated where he was on those dates. Among other evidence provided by Zack was the following: Adolph F. Greblauskas and Anthony C. Baltrem testified that on the night of July 31 and the morning of August 1, 1949, the dates of one of the alleged burglaries, Zack was crabbing with them in the Patuxent River in Maryland. An affidavit was offered from William H. Thorne that he rented a boat to Zack at that time. It was agreed by counsel for the appellant and the State that, if called, the following witnesses would testify as follows: Mrs. Joseph Zack, the wife of the appellant, would say that her husband was in Baltimore on July 31, August 1, October 1, October 2, and October 13, 1949, the dates on which the appellant was accused of burglaries in Pennsylvania. Samuel Maranto, Anthony Giordan, and Walter Zack, a brother of the appellant, would say that on October 1, 1949, the appellant won \$70 in a card game in Baltimore. Al Kane would testify that on October 2, 1949, the appellant came to his house in Baltimore to borrow a pipe threader to fix a bursted pipe at his home. Joseph Bisetti would testify that on October 13, 1949, he borrowed some money from the appellant in Baltimore, part of \$500 which appellant had won on a number. Roy Writ

would testify he was with Zack in Baltimore on October 13, 1949. On the other hand, the demanding State offered Earl Firestone, one of the alleged accomplices of the petitioner, who testified that on July 31, 1949, Joseph Zack came to his home in Lebanon, Pennsylvania, and was introduced to his wife, Eva Firestone, by Ray Weber. He said he again saw Zack on October 2, 1949, when Zack came out of a chemical plant in Lebanon, Pennsylvania with "burglar tools in a little black satchel with the money in there and he said he had to take out a whole window frame out of the building." Eva Firestone testified she *568 saw the appellant in Lebanon, Pennsylvania, on the night of July 31, 1949 at her home when Weber introduced her to him about midnight. In the early morning of August 1, 1949, Zack and Weber called to her to let them in the house. They brought a gun, a pistol, a drill, an electric razor, and some pennies in a box which they told her to "give to the kids". They returned several hours later and Weber cursed her and "threw \$300 on the table and he said it was \$400 and he wanted to go in business, in partnership with my husband at the restaurant which he took over." We can say in this case, as was said by the Supreme Court in a number of cases above cited, that the evidence here is merely contradictory on the question of whether the appellant was absent from the State of Maryland. It is not the equivalent of an undisputed fact. This is not the proper proceeding to try the question of alibi. It has not been clearly and satisfactorily shown beyond a reasonable doubt, to overcome the otherwise controlling presumption, that the appellant is not a fugitive from Pennsylvania. The record here before us discloses "only a conflict of evidence". The evidence to overcome the presumption must be overwhelming. For the reasons hereinbefore given, the appeal must be dismissed. Appeal dismissed, with costs.