

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF HAWAII

Yujing Shentu v. Director, ICE Honolulu Field Office

Civil No. 26-00137 DKW-RT (D. Haw. May 12, 2026) · No. Civil No. 26-00137 DKW-RT · Decided May 12, 2026

SUMMARY

The United States District Court for the District of Hawaii denied Yujing Shentu’s emergency motion under Federal Rule of Civil Procedure 59(e) to alter or amend the judgment dismissing her 28 U.S.C. § 2241 habeas action for lack of jurisdiction. The court held that her Intensive Supervision Appearance Program conditions did not constitute custody and that her asserted risk of imminent arrest following a Board of Immigration Appeals bond decision was speculative.

CASE DETAILS

COURT	United States District Court for the District of Hawaii
WRITING FOR THE COURT	Derrick K. Watson
JURISDICTION	United States District Court for the District of Hawaii
DECIDED	May 12, 2026
DOCKET	Civil No. 26-00137 DKW-RT
DISPOSITION	dismissed
PROCEDURAL POSTURE	Petitioner moved under Federal Rule of Civil Procedure 59(e) to alter or amend the judgment dismissing her 28 U.S.C. § 2241 habeas action for lack of jurisdiction.
STANDARD OF REVIEW	A Rule 59(e) motion is an extraordinary remedy available for newly discovered evidence, clear error, or an intervening change in controlling law; it is to be used sparingly in the interests of finality and conservation of judicial resources.
PRECEDENTIAL VALUE	Nonprecedential district court order; supplied metadata lists precedential status as unknown.
PARTIES	Yujing Shentu v. Director, ICE Honolulu Field Office

TOPICS

- federal habeas corpus
- immigration detention
- motion for reconsideration
- immigration
- subject matter jurisdiction

PRACTICE AREAS

immigration

federal habeas corpus

civil procedure

QUESTIONS PRESENTED

1. Whether the conditions imposed on Shentu through the Intensive Supervision Appearance Program constituted custody under 28 U.S.C. § 2241 and demonstrated clear error in the prior dismissal.
2. Whether the Board of Immigration Appeals decision revoking Shentu's bond constituted newly discovered evidence establishing that her arrest was imminent and that she was in custody under § 2241.
3. Whether the judgment should be altered or amended under Federal Rule of Civil Procedure 59(e).

HOLDINGS

1. The conditions described by Shentu, including electronic monitoring, warrantless home entries, and travel restrictions, did not establish the significant restraint necessary to satisfy § 2241's custody requirement and did not show clear error in the prior dismissal.
2. The BIA's decision revoking Shentu's bond did not establish that her arrest was imminent; her assertion of imminent arrest was speculative and therefore did not establish custody or habeas jurisdiction.
3. The Rule 59(e) motion was denied because Shentu did not establish clear error, newly discovered evidence sufficient to alter the judgment, or another recognized basis for extraordinary relief.

KEY QUOTATIONS

“A Rule 59(e) motion is an extraordinary remedy, to be used sparingly in the interests of finality and conservation of judicial resources.” (PageID.312)

“Although Shentu is correct that the phrase “in custody” includes “both physical detention and other restraints on a [person’s] liberty, restraints not shared by the public generally,” such restraints must be “significant,”” (PageID.313–314)

“Thus, even in light of the BIA’s April 27, 2026 decision, Shentu’s assertion that arrest is imminent is speculative.” (PageID.321)

FACTUAL BACKGROUND

Shentu was subject to conditions under the Intensive Supervision Appearance Program, including continuous electronic monitoring, warrantless entries into her home, and travel restrictions. An immigration judge had granted her request for a change in custody status and released her upon payment of bond, but the Board of Immigration Appeals later vacated that decision. Although her arrest was authorized and possible, she presented no facts showing that immigration officers had taken steps to arrest her or that an arrest would occur on a particular timetable.

PROCEDURAL HISTORY

The court dismissed Shentu's habeas action on April 27, 2026, concluding that she was not in custody for purposes of 28 U.S.C. § 2241, and entered judgment the same day. Shentu moved to alter or amend the

judgment, arguing that conditions imposed through the Intensive Supervision Appearance Program satisfied the custody requirement and that a Board of Immigration Appeals decision revoking her bond made her arrest imminent. The Government opposed the motion, Shentu filed a reply through counsel, and the court denied the Rule 59(e) motion, leaving the case closed.

DISPOSITION

dismissed

CASES CITED

- Kaufmann v. Kijakazi, 32 F.4th 843, 850 (9th Cir. 2022)
- Alefosio v. American Samoa Government, No. 24-cv-00196-DKW-KJM, 2024 WL 3090178, at *1 n.1 (D. Haw. June 21, 2024), appeal dismissed, No. 24-4071, 2024 WL 4490653 (9th Cir. Aug. 13, 2024)
- Veltmann-Barragan v. Holder, 717 F.3d 1086, 1088 (9th Cir. 2013)
- Munoz v. Smith, 17 F.4th 1237, 1241 (9th Cir. 2021)
- Ba v. Lyons, No. 3:25-cv-2871-CAB-BJW, 2026 WL 218936 (S.D. Cal. Jan. 27, 2026)
- J.P. v. Santacruz, No. 8:25-cv-01640-FWS-JC, 2025 WL 2633198 (C.D. Cal. Aug. 27, 2025)
- Banos v. Asher, No. C16-1454 JLR, 2017 WL 2983060, at *4 (W.D. Wash. July 11, 2017)
- Jeffredo v. Macarro, 599 F.3d 913, 920 (9th Cir. 2010)
- Wang v. United States Department of Homeland Security, No. CV 26-00009 MWJS-KJM, 2026 WL 452343, at *4 (D. Haw. Feb. 17, 2026)

OPINION

Shentu

PER CURIAM.

IN THE UNITED STATES DISTRICT COURT

FOR THE DISTRICT OF HAWAII

YUJING SHENTU, CIVIL NO. 26-00137 DKW-RT

Petitioner, ORDER DENYING EMERGENCY

MOTION TO ALTER OR AMEND

vs. JUDGMENT UNDER FED. R. CIV. P. 59(e)

DIRECTOR, ICE HONOLULU FIELD

OFFICE,

Respondent. On April 27, 2026, the Court dismissed this habeas action for lack of jurisdiction. ECF No. 26. In doing so, the Court concluded that Petitioner Yujing Shentu was not “in custody” for purposes of 28 U.S.C. § 2241. The Court explained that Shentu was not in physical custody, she was not subject to a final order of removal, and that other conditions faced by Shentu in this case—including electronic monitoring and her supposed fear of re-detention—did not satisfy 28 U.S.C. § 2241’s custody requirement. Judgment was entered the same day. ECF No. 27. Later that

day, Shentu, proceeding without counsel, moved to alter or amend the judgment under Rule 59(e) of the Federal Rules of Civil Procedure.¹ ECF No. 28. The Government filed its opposition, ECF No. 30, and Shentu, now with counsel, filed her reply, ECF No. 32. In her reply, Shentu makes two arguments that are relevant here. First, citing non-binding district court cases, she argues that the conditions imposed on her through the Intensive Supervision Appearance Program (ISAP) satisfy 28 U.S.C. § 2241's custody requirement. *Id.* at PageID.313–318. Second, again citing non-binding district court cases, Shentu argues that she is in custody because she faces “imminent arrest” as a result of a recent decision of the Board of Immigration Appeals (BIA) that revoked her bond. *Id.* at PageID.319–22. “A Rule 59(e) motion is an extraordinary remedy, to be used sparingly in the interests of finality and conservation of judicial resources.” *Kaufmann v. Kijakazi*, 32 F.4th 843, 850 (9th Cir. 2022) (citation modified). “A district court may grant a Rule 59(e) motion if it is presented with newly discovered evidence, committed clear error, or if there is an intervening change in the controlling law.” *Id.* While Shentu does not specify the basis for each of her two arguments in the Motion, the ¹Although Shentu also relied on Rule 60(b) of the Federal Rules of Civil Procedure, see ECF No. 28, given the timing of the Motion, the relevant rule is Rule 59(e). See *Alefosio v. Am. Samoa Gov't*, No. 24-cv-00196-DKW-KJM, 2024 WL 3090178, at *1 n.1 (D. Haw. June 21, 2024), appeal dismissed, No. 24-4071, 2024 WL 4490653 (9th Cir. Aug. 13, 2024) Court construes the first argument to be based on “clear error” and the second to be based on “newly discovered evidence.” Each argument is addressed in turn. Shentu first argues that she is in custody because of the conditions imposed on her under the ISAP. ECF No. 32 at PageID.313–18. Although Shentu is correct that the phrase “in custody” includes “both physical detention and other restraints on a [person’s] liberty, restraints not shared by the public generally,” *Veltmann-Barragan v. Holder*, 717 F.3d 1086, 1088 (9th Cir. 2013) (citation modified), such restraints must be “significant,” see *Munoz v. Smith*, 17 F.4th 1237, 1241 (9th Cir. 2021). Shentu states that she is subject to “continuous electronic monitoring,” warrantless entries into her home, and travel restrictions, ECF No. 25-1 at PageID.263–65, but the Court remains unconvinced that these conditions satisfy 28 U.S.C. § 2241's custody requirement. See, e.g., *Ba v. Lyons*, No. 3:25-cv-2871- CAB-BJW, 2026 WL 218936 (S.D. Cal. Jan. 27, 2026) (holding that individual who was required to wear an ankle bracelet, attend frequent in-person visits, and ordered not to travel more than seventy-five miles without permission, among other things, was not in custody under 28 U.S.C. § 2241); *J.P. v. Santacruz*, No. 8:25-cv-01640-FWS-JC, 2025 WL 2633198 (C.D. Cal. Aug. 27, 2025) (holding that individual subject to ISAP check-in requirements was not in custody under 28 U.S.C. § 2241). The Court has reviewed the non-binding decisions cited by Shentu, ECF No. 32 at PageID.315–16, but those cases do not demonstrate that the Court clearly erred. Shentu next argues that she is in custody because she now “faces imminent arrest.” ECF No. 32 at PageID.319–22. This argument is based primarily on an April 27, 2026 BIA decision. The BIA vacated an immigration judge's earlier decision that had granted Shentu's request for a change in custody status and released her upon payment of a bond. ECF No. 28-1. Although Shentu's arrest

may now be authorized and is possible, without more, she has not shown that her arrest is “imminent.” Cf. *Banos v. Asher*, No. C16-1454 JLR, 2017 WL 2983060, at *4 (W.D. Wash. July 11, 2017) (“Notwithstanding . . . apparently mandatory language [in BIA decision], ICE— not the BIA—has discretion to determine whether to detain [petitioner] pending his merits hearing.”). Indeed, two weeks have passed since the BIA issued its decision, and Shentu has offered no facts suggesting that immigration officers have taken any steps to arrest her. Nor, for example, has she shown that an arrest following a BIA decision on bond proceeds on a particular timetable. Thus, even in light of the BIA’s April 27, 2026 decision, Shentu’s assertion that arrest is imminent is speculative. See *Jeffredo v. Macarro*, 599 F.3d 913, 920 (9th Cir. 2010) (“[A] threat of confinement is not severe nor immediate enough to justify the writ.”); *Wang v. United States Dep’t of Homeland Sec.*, No. CV 26-00009 MWJS- KJM, 2026 WL 452343, at *4 (D. Haw. Feb. 17, 2026) (“At least on the present record, the court is not persuaded that the administrative warrant against [petitioner] suffices to support habeas jurisdiction.”). The Motion, ECF No. 28, is therefore DENIED, and this case remains CLOSED. IT IS SO ORDERED. DATED: May 12, 2026 at Honolulu, Hawai’i. Kom /s/ Derrick K. Watson ad EO el a dot Derrick K. Watson Ran IS Chief United States District Judge Yujing Shentu v. Director, ICE Honolulu Field Office; Civil No. 26-00137

DKW-RT; ORDER DENYING MOTION TO ALTER OR AMEND
JUDGMENT UNDER FED. R. CIV. P. 59(e)