

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF KANSAS

J.N.C.M. v. Frank Bisignano, Commissioner of the Social Security Administration

J.N.C.M. · No. 25-1065-DDC · Decided April 2, 2026

SUMMARY

The United States District Court for the District of Kansas awards J.N.C.M. \$4,100 in attorney fees under the Equal Access to Justice Act after reversing and remanding an adverse Social Security benefits decision under sentence four of 42 U.S.C. § 405(g). The court finds that plaintiff was a prevailing party, the government's position was not substantially justified, and no special circumstances made the award unjust.

CASE DETAILS

COURT	United States District Court for the District of Kansas
WRITING FOR THE COURT	Daniel D. Crabtree
JURISDICTION	United States District Court for the District of Kansas
DECIDED	April 2, 2026
DOCKET	25-1065-DDC
DISPOSITION	other
PROCEDURAL POSTURE	Plaintiff sought attorney fees under the Equal Access to Justice Act after the court reversed the Commissioner's adverse Social Security benefits decision and remanded under sentence four of 42 U.S.C. § 405(g).
PRECEDENTIAL VALUE	Unknown

TOPICS

attorney fees judicial review of agency action administrative law remedies civil procedure

PRACTICE AREAS

Social Security administrative law attorney fees civil procedure

QUESTIONS PRESENTED

1. Whether plaintiff was entitled to attorney fees under the Equal Access to Justice Act after obtaining a sentence-four remand.
2. Whether plaintiff's requested EAJA fee of \$4,100 was reasonable.
3. Whether the EAJA award should be payable to plaintiff rather than directly to plaintiff's counsel despite an assignment of fees.

HOLDINGS

1. A claimant who obtains a sentence-four remand from a federal district court under 42 U.S.C. § 405(g) is a prevailing party for purposes of the EAJA.
2. Plaintiff satisfied the EAJA requirements because the Commissioner did not oppose the motion, the court determined that the government's position was not substantially justified, and no special circumstances made an award unjust.
3. Plaintiff's requested EAJA fee of \$4,100 was reasonable and should be awarded.
4. The EAJA fee award is payable to plaintiff as the prevailing litigant, may be subject to offset for qualifying preexisting federal debts, and any later award under 42 U.S.C. § 406(b) may require counsel to refund the smaller award to plaintiff.

KEY QUOTATIONS

“For EAJA purposes, a claimant that secures a sentence-four remand order from a federal district court under 42 U.S.C. § 405(g) is deemed a prevailing party.”

“With all three elements satisfied, the court concludes that it must award EAJA attorney fees.”

“The check for attorney fees should be made payable to plaintiff and mailed to plaintiff’s attorney’s address.”

FACTUAL BACKGROUND

The Commissioner issued an adverse decision concerning plaintiff's Social Security benefits. The district court reversed that decision and remanded the matter for rehearing under sentence four of 42 U.S.C. § 405(g). Plaintiff requested \$4,100 in EAJA attorney fees, and the Commissioner did not oppose the request.

PROCEDURAL HISTORY

Plaintiff filed an action for judicial review of an adverse Social Security benefits decision. The court reversed the agency decision and remanded for rehearing under sentence four of 42 U.S.C. § 405(g). Plaintiff then moved for EAJA attorney fees, which the Commissioner did not oppose.

DISPOSITION

other

CASES CITED

- Hackett v. Barnhart, 475 F.3d 1166, 1168, 1172 (10th Cir. 2007)
- Hwang v. O'Malley, No. 23-cv-124 DBP, 2024 WL 5041115, at *1 (D. Utah Dec. 9, 2024)
- Gallaway v. Astrue, 297 F. App'x 807, 809 (10th Cir. 2008)
- Winslow v. Astrue, 269 F. App'x 838, 839 & n.2 (10th Cir. 2008)
- Astrue v. Ratliff, 560 U.S. 586 (2010)
- Weakley v. Bowen, 803 F.2d 575, 580 (10th Cir. 1986)

OPINION

J.N.C.M. v. Frank Bisignano, Commissioner of the Social Security Administration

PER CURIAM.

IN THE UNITED STATES DISTRICT COURT

FOR THE DISTRICT OF KANSAS

J.N.C.M.,¹

Plaintiff, Case No. 25-1065-DDC v.

FRANK BISIGNANO,²

Commissioner of the Social Security Administration, Defendant.

MEMORANDUM AND ORDER

Plaintiff J.N.C.M. filed this lawsuit seeking judicial review of an adverse benefits decision by defendant, the Commissioner of the Social Security Administration. Doc. 1. The court reversed the agency's decision under sentence four of 42 U.S.C. § 405(g) and remanded the case for rehearing. Doc. 14. Plaintiff now has moved for an award of attorney fees under the Equal Access to Justice Act (EAJA). Doc. 16. Under the "EAJA, a fee award is required if: (1) plaintiff is a 'prevailing party'; (2) the position of the United States was not 'substantially justified'; and (3) there are no special circumstances that make an award of fees unjust." Hackett v. Barnhart, 475 F.3d 1166, 1172 (10th Cir. 2007) (quoting 28 U.S.C. § 2412(d)(1)(A)). For EAJA purposes, a claimant that 1 As part of the court's efforts to preserve the privacy interests of Social Security claimants, it has decided to caption its orders using only plaintiff's initials. 2 Frank Bisignano was confirmed as the Commissioner of the Social Security Administration in 2025. The court thus substitutes Mr. Bisignano as the defendant here under Fed. R. Civ. P. 25(d). Under the last sentence of 42 U.S.C. § 405(g), neither the parties nor the court needs to take further action to complete this process. secures a sentence-four remand order from a federal district court under 42 U.S.C. § 405(g) is deemed a prevailing party. Id. at 1168 ("In this social security case, plaintiff obtained a district court remand to the Commissioner of Social Security under the fourth sentence in 42 U.S.C. § 405(g), and she is therefore a prevailing party for purposes of EAJA."). Plaintiff here received such a remand and thus satisfies the first EAJA fee award element. See Doc. 14; see also Hwang v. O'Malley, No. 23-cv-124 DBP, 2024 WL 5041115, at *1 (D. Utah Dec. 9, 2024) (finding plaintiff a prevailing party where Commissioner "moved via stipulation to remand to the Social Security Administration for further proceedings"). On the second element, "the Commissioner had the

burden of proof to show that [his] position was substantially justified.” Hackett, 475 F.3d at 1172. The Commissioner has not opposed plaintiff’s motion, Doc. 16 at 1, so the court considers this second element satisfied. Finally, the court can’t detect any special circumstances creating an unjust fee award, nor does the Commissioner argue any such circumstances exist. On the contrary, plaintiff represents that the Commissioner hasn’t opposed the motion, suggesting the requested award is appropriate. *Id.* With all three elements satisfied, the court concludes that it must award EAJA attorney fees. Once “the determination has been made that the government’s position was not substantially justified, then the court should determine what fee is merited for all aspects of the litigation that deal with creating a benefit to the claimant.” *Gallaway v. Astrue*, 297 F. App’x 807, 809 (10th Cir. 2008). Here, the Commissioner hasn’t opposed plaintiff’s requested fees. Doc. 16 at 1. The court thus finds plaintiff’s fee request—\$4,100.00—reasonable.³ 3 Plaintiff’s counsel represents that plaintiff has assigned his EAJA fees to counsel. Doc. 18 at 1 n.1; Doc. 18-1. Plaintiff’s “assignment of his right in the fees award to counsel does not overcome the clear EAJA mandate that the award is to him as the prevailing party.” *Winslow v. Astrue*, 269 F. App’x 838, 839 (10th Cir. 2008). In accordance with *Astrue v. Ratliff*, 560 U.S. 586 (2010), the EAJA attorney fee is payable to the plaintiff as the litigant and may be subject to offset to satisfy any pre-existing debt the litigant may owe to the United States. In addition, if plaintiff’s counsel ultimately receives an award of attorney fees under 42 U.S.C. § 406(b), counsel must refund the smaller award to plaintiff as established in *Weakley v. Bowen*, 803 F.2d 575, 580 (10th Cir. 1986).⁴ IT IS THEREFORE ORDERED BY THE COURT THAT under 28 U.S.C. § 2412, plaintiff is granted attorney fees under the EAJA in the amount of \$4,100.00. The check for attorney fees should be made payable to plaintiff and mailed to plaintiff’s attorney’s address. IT IS FURTHER ORDERED THAT plaintiff’s Unopposed Motion for Attorney Fees (Doc. 16) is granted. IT IS SO ORDERED. Dated this 2nd day of April, 2026, at Kansas City, Kansas. s/ Daniel D. Crabtree Daniel D. Crabtree United States District Judge 4 Whether plaintiff’s counsel ultimately is entitled to these funds “depends upon the private contractual arrangements between the attorney and the client.” *Winslow*, 269 F. App’x at 839 n.2 (quotation cleaned up). “This private contractual arrangement is a collateral matter” that the court needn’t address. *Id.*