

UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF
CALIFORNIA

Jane Doe v. El Dorado County Office of Education, et al.

No. 2:25-cv-00764-DAD-SCR (E.D. Cal. Nov. 20, 2025) · No. No. 2:25-cv-00764-DAD-SCR · Decided
November 21, 2025

SUMMARY

The United States District Court for the Eastern District of California grants Jane Doe’s motion to proceed under a pseudonym and denies her request to file a sur-reply. The court grants the El Dorado County Office of Education’s motion to dismiss, holding that the plaintiff’s 42 U.S.C. § 1983 claim against the county office is barred by Eleventh Amendment immunity and addressing the sufficiency of her Title IX pre-assault claim. The excerpt does not include the complete discussion or disposition of the Title IX claim.

CASE DETAILS

COURT	United States District Court for the Eastern District of California
WRITING FOR THE COURT	Dale A. Drozd
JURISDICTION	United States District Court for the Eastern District of California
DECIDED	November 21, 2025
DOCKET	No. 2:25-cv-00764-DAD-SCR
DISPOSITION	other
PROCEDURAL POSTURE	Plaintiff moved to proceed under a pseudonym and sought leave to file a sur-reply. Defendant El Dorado County Office of Education moved to dismiss under Federal Rules of Civil Procedure 12(b)(1) and 12(b)(6).
STANDARD OF REVIEW	On a Rule 12(b)(1) motion, the party asserting federal jurisdiction bears the burden of establishing it, and the court may independently consider subject matter jurisdiction. On a Rule 12(b)(6) motion, the court tests the legal sufficiency of the complaint, accepts well-pleaded factual allegations as true, construes them in the plaintiff's favor, and asks whether the complaint states a plausible claim for relief. Leave to amend should generally be granted unless the pleading could not possibly be cured by additional facts.
PRECEDENTIAL VALUE	nonprecedential

PARTIES

Jane Doe v. El Dorado County Office of Education, Tarik Manasrah,
Doe defendants

TOPICS

motions to dismiss eleventh amendment immunity sovereign immunity civil procedure
fourteenth amendment

PRACTICE AREAS

civil procedure civil rights constitutional law education law disability discrimination
sexual harassment and assault

QUESTIONS PRESENTED

1. Whether plaintiff should be permitted to proceed under a pseudonym given the sensitive sexual-assault allegations and the balance between anonymity, prejudice, and the public interest.
2. Whether plaintiff's § 1983 municipal-liability claim against the El Dorado County Office of Education is barred by Eleventh Amendment sovereign immunity.
3. Whether plaintiff adequately pleaded a pre-assault Title IX claim by alleging that EDCOE maintained a policy of deliberate indifference that created a known or obvious heightened risk of sexual harassment.
4. Whether plaintiff should be permitted to file a sur-reply addressing arguments raised in defendant's reply.

HOLDINGS

1. Plaintiff may proceed under a pseudonym because the sensitive sexual-assault allegations, the reasonable risk of harassment and embarrassment, the lack of prejudice to defendants, and the public interest in protecting victims of sexual assault outweighed the presumption that party identities are public.
2. EDCOE's § 1983 claim is barred by Eleventh Amendment sovereign immunity because a county office of education is an arm of the state and has not waived its immunity.
3. Plaintiff failed to plausibly allege the first element of a pre-assault Title IX claim: that EDCOE maintained an official or de facto policy of deliberate indifference to reports of sexual misconduct or an obvious risk of sexual misconduct. The claim was dismissed without prejudice with leave to amend.
4. Plaintiff's request to file a sur-reply was denied because the proposed sur-reply largely repeated arguments already made and the court did not rely on the challenged deposition-related arguments.

KEY QUOTATIONS

“A pre-assault claim should survive a motion to dismiss if the plaintiff plausibly alleges that (1) a school maintained a policy of deliberate indifference to reports of sexual misconduct, (2) which created a heightened risk of sexual harassment that was known or obvious (3) in a context subject to the school’s control, and (4) as

a result, the plaintiff suffered harassment that was “so severe, pervasive, and objectively offensive that it can be said to [have] deprive[d] the [plaintiff] of access to the educational opportunities or benefits provided by the school.”” (at 15)

“However, as noted above, the Ninth Circuit has clearly stated that pre-assault claims do not require plaintiffs to allege that the defendant “had actual knowledge of a specific instance of sexual misconduct or responded with deliberate indifference to that misconduct before damages liability may attach.”” (at 17)

“For all of these reasons, the court concludes that plaintiff’s complaint is deficient because the allegations set forth therein, accepted as true, fail to satisfy the first element of the Title IX pre-assault claim.” (at 21)

FACTUAL BACKGROUND

Jane Doe, a 24-year-old woman with intellectual disabilities, received educational services through the El Dorado County Office of Education's Pac Street Adult Transition Program. She alleged that an EDCOE bus driver sexually assaulted her in an EDCOE van while transporting her home and that EDCOE failed to monitor drivers or implement surveillance measures despite a transportation policy authorizing surveillance and recognizing student-safety concerns. She asserted § 1983 claims against the driver, EDCOE, and Doe defendants, as well as a Title IX gender-discrimination claim against EDCOE and Doe defendants.

PROCEDURAL HISTORY

Jane Doe filed the action on March 5, 2025, asserting claims under 42 U.S.C. § 1983 and Title IX arising from an alleged sexual assault during transportation provided through an adult transition program. The Clerk entered default against Tarik Manasrah after he failed to appear. The court granted plaintiff's motion to proceed pseudonymously, denied leave to file a sur-reply, dismissed the § 1983 claim against the county office with prejudice and without leave to amend, and dismissed the Title IX claim without prejudice with leave to amend within twenty-one days.

DISPOSITION

other

CASES CITED

- Does I thru XXIII v. Advanced Textile Corp., 214 F.3d 1058, 1067-69 (9th Cir. 2000)
- United States v. Doe, 655 F.2d 920, 922 n.1 (9th Cir. 1981)
- Doe v. Ayers, 789 F.3d 944, 945 (9th Cir. 2015)
- Kokkonen v. Guardian Life Ins. Co., 511 U.S. 375, 377 (1994)
- Arbaugh v. Y&H Corp., 546 U.S. 500, 506, 514 (2006)
- Mills v. United States, 742 F.3d 400, 404 (9th Cir. 2014)
- Pistor v. Garcia, 791 F.3d 1104, 1111 (9th Cir. 2015)
- N. Star Int’l v. Ariz. Corp. Comm’n, 720 F.2d 578, 581 (9th Cir. 1983)
- Balistreri v. Pacifica Police Dep’t, 901 F.2d 696, 699 (9th Cir. 1988)

- Bell Atl. Corp. v. Twombly, 550 U.S. 544, 555, 570 (2007)
- Ashcroft v. Iqbal, 556 U.S. 662, 676, 678 (2009)
- Hishon v. King & Spalding, 467 U.S. 69, 73 (1984)
- Love v. United States, 915 F.2d 1242, 1245 (9th Cir. 1990)
- U.S. ex rel. Chunie v. Ringrose, 788 F.2d 638, 643 n.2 (9th Cir. 1986)
- Associated Gen. Contractors of Cal., Inc. v. Cal. State Council of Carpenters, 459 U.S. 519, 526 (1983)
- A. W. v. Santa Rosa City Schs., 25-cv-00034-DMR, 2025 WL 1180725, at *5 (N.D. Cal. Apr. 22, 2025)
- Karasek v. Regents of Univ. of California, 956 F.3d 1093, 1104, 1112-14 (9th Cir. 2020)
- Davis v. Monroe County Board of Education, 526 U.S. 629, 640, 648, 650 (1999)
- Gebser v. Lago Vista Independent School District, 524 U.S. 274, 290 (1998)
- Doe v. Equipo Acad., 2021 WL 2768849, at *1, *4 n.1 (D. Nev. Mar. 8, 2021)
- Oden v. N. Marianas Coll., 440 F.3d 1085, 1089 (9th Cir. 2006)
- Karasek v. Regents of Univ. of Cal., 534 F. Supp. 3d 1136, 1152-53 (N.D. Cal. 2021)
- Nguyen v. City of San Jose, 2023 WL 8285809, at *7 (N.D. Cal. Nov. 30, 2023)
- Campbell v. Cochise County, 2023 WL 1966409, at *10 (D. Ariz. Feb. 13, 2023)
- Raihan v. George Washington Univ., 324 F. Supp. 3d 102, 111 (D.D.C. 2018)
- Lopez v. Smith, 203 F.3d 1122, 1130 (9th Cir. 2000)

OPINION

1 2 3 4 5 6 7 8 UNITED STATES DISTRICT COURT 9 FOR THE EASTERN DISTRICT OF
CALIFORNIA 10 11 JANE DOE, No. 2:25-cv-00764-DAD-SCR 12 Plaintiff, 13 v. ORDER
GRANTING PLAINTIFF’S MOTION TO PROCEED BY WAY OF PSEUDONYM 14 EL
DORADO COUNTY OFFICE OF DENYING PLAINTIFF’S REQUEST TO FILE
EDUCATION, et al., SUR-REPLY AND GRANTING 15 DEFENDANT’S MOTION TO
DISMISS Defendants.

16 (Doc. Nos. 14, 17, 28) 17 18 19 This matter is before the court on plaintiff’s motion to proceed
pseudonymously, 20 defendant El Dorado County Office of Education’s (“defendant EDCOE”) motion to dismiss, and 21 plaintiff’s request for leave to file a sur-reply. (Doc. Nos. 14, 17, 28.)

On May 28, 2025, 22 defendant EDCOE’s motion to dismiss was taken under submission on the papers pursuant to 23 Local Rule 230(g). (Doc. No. 24.) On June 4, 2025, plaintiff’s motion to proceed 24 pseudonymously was taken under submission on the papers. (Doc. No. 27.)

For the reasons 25 explained below, the court will grant plaintiff’s motion to proceed pseudonymously, grant 26 defendant EDCOE’s motion to dismiss, and deny plaintiff’s request to file a sur-reply. 27 // 28 // 1 BACKGROUND 2 On March 5, 2025, plaintiff Jane Doe filed her first operative complaint initiating this 3 action against defendants EDCOE and Tarik Manasrah (“defendant Manasrah”).1 (Doc.

No. 1.) 4 In her complaint, plaintiff alleges as follows. 5 Plaintiff is a 24-year-old woman with intellectual disabilities. (Id. at ¶ 3.) Defendant 6 EDCOE provided plaintiff with education through its Pac Street Adult Transition Program. (Id. 7 at ¶¶ 4, 14.) Defendant Manasrah worked for defendant EDCOE as a bus driver and would drive 8 students, including plaintiff, between their homes and defendant EDCOE's program.

(Id. at ¶¶ 1, 9 4.) Since she lived in a rural area, plaintiff was frequently the last student who was dropped off at 10 home. (Id. at ¶ 1.) On November 28, 2022, defendant Manasrah sexually assaulted plaintiff in 11 one of defendant EDCOE's vans while driving her home. (Id. at ¶¶ 1–2.)

After assaulting her, 12 defendant Manasrah threatened plaintiff to “stay quiet.” (Id. at ¶ 2.) On May 31, 2023, plaintiff 13 reported the attack to a caseworker. (Id. at ¶ 43.) 14 When plaintiff was assaulted, it “was widely known among officials and other 15 professionals charged with making policies to ensure the safety of people with disabilities, 16 including educational officials[]” that those with intellectual disabilities are at an increased risk of 17 being sexually assaulted.

(Id. at ¶ 23.) Defendant EDCOE knew that plaintiff was at risk of 18 being sexually assaulted, but despite this knowledge, failed to surveil or monitor defendant 19 Manasrah while he was transporting plaintiff alone from school. (Id. at ¶ 1.) 20 Defendant EDCOE maintains a policy titled “3540 Superintendent Policy: Transportation 21 of Students” (“the transportation policy”).

(Id. at ¶ 26.) That policy includes a subsection titled 22 “Safety and Monitoring” which states: 23 The El Dorado County Office may install a global positioning system (GPS) on school buses/vans and/or student activity vehicles in order 24 to enhance student safety and provide real-time location data to district and school administrators and parents/guardians.

25 26 27 1 On May 12, 2025, the Clerk of the Court entered default against defendant Manasrah. (Doc. No. 19.) To date, defendant Manasrah has failed to appear in this action either through counsel or 28 on his own behalf. 1 The Superintendent believes that the use of surveillance systems on school buses/vans will help to deter misconduct and improve 2 discipline, ensure the safety of students and bus drivers, and prevent vandalism.

Therefore, surveillance systems may be installed and 3 used on school buses/vans to monitor student behavior while traveling to and from school and school activities. 4 The Superintendent or designee shall notify students, 5 parents/guardians, and staff that surveillance may occur on any school bus/van and that the contents of a recording may be a student 6 record and, as such, may be used in student disciplinary proceedings or referred to local law enforcement, as appropriate.

In addition, a 7 prominent notice shall be placed in each bus stating that the bus is equipped with a surveillance monitoring system. 8 9 (Id. at ¶ 27.) Defendant EDCOE implemented the transportation policy to prevent a variety of 10 misconduct including sexual assault from occurring on its vans and buses. (Id. at ¶¶ 28–29.) 11 The transportation policy was in effect on the date that

defendant Manasrah sexually assaulted 12 plaintiff and the policy had remained unchanged since 2014.

(Id. at ¶ 30.) Nonetheless, when 13 plaintiff was assaulted, defendant EDCOE had yet to install any safety monitors or surveillance 14 measures on its vans and buses. (Id. at ¶ 34.) According to plaintiff, the failure to do so reflects 15 that defendant EDCOE actually engaged in a “policy, custom, and practice” of not “install[ing] 16 GPS tracking devices” on their vans to monitor drivers.

(Id.) Defendant EDCOE “also 17 maintained a policy, practice and custom of allowing intellectually disabled students to be alone, 18 in one-on-one situations with van drivers taking them to and from educational programming, 19 without the presence of any other adult or student, for extended periods of time.” (Id. at ¶ 35.) 20 Based on these and other allegations, plaintiff asserts the following four causes of action: 21 (1) a 42 U.S.C. § 1983 claim brought against defendant Manasrah for government interference 22 with bodily integrity in violation of the Fourteenth Amendment of the United States Constitution; 23 (2) a 42 U.S.C. § 1983 claim brought against defendant EDCOE for municipal liability in 24 connection with a policy, practice or custom; (3) a 42 U.S.C. § 1983 claim against Doe 25 2 In January 2025 in another civil action, defendant EDCOE’s director of transportation appeared at a person most knowledgeable deposition and when asked whether the transportation policy was 26 intended to prevent sexual misconduct on defendant EDCOE’s vehicles, testified “I would 27 imagine it would aid in that.” (Doc.

No. 1 at ¶ 29.) When asked whether the transportation policy was also intended to prevent sexual abuse of students, the director further testified that “it would 28 assist in any way for the safety of students, in any way.” (Id.) 1 defendants for supervisor liability with respect to the acts of subordinates; and (4) a claim against 2 defendant EDCOE and Doe defendants for discrimination on the basis of gender in violation of 3 20 U.S.C. § 1681 (“Title IX”).

(Doc. No. 1 at ¶¶ 50–73.) 4 Below the court will first address the applicable legal standards before to the pending 5 motions. 6 LEGAL STANDARDS 7 A. Motion to Proceed Under Pseudonym 8 “[M]any federal courts, including the Ninth Circuit, have permitted parties to proceed 9 anonymously when special circumstances justify secrecy.” *Does I thru XXIII v. Advanced Textile 10 Corp.*, 214 F.3d 1058, 1067 (9th Cir.

2000). “In this circuit,... parties [may] use pseudonyms in 11 the ‘unusual case’ when nondisclosure of the party’s identity ‘is necessary... to protect a person 12 from harassment, injury, ridicule or personal embarrassment.’” Id. at 1067–68 (quoting *United 13 States v. Doe*, 655 F.2d 920, 922 n.1 (9th Cir. 1981)). “[A] district court must balance the need 14 for anonymity against the general presumption that parties’ identities are public information and 15 the risk of unfairness to the opposing party.” Id. at 1068.

16 The Ninth Circuit has identified three situations in which parties have been allowed to 17 proceed under pseudonyms: “(1) when identification creates a risk of retaliatory physical or 18 mental harm; (2) when anonymity is necessary to preserve privacy in a matter of sensitive and 19 highly personal nature; and (3) when the anonymous party is compelled to admit [his or her] 20 intention to engage in illegal conduct, thereby risking criminal prosecution....” *Id.* (citations 21 and internal quotation marks omitted).

A party requesting to proceed pseudonymously has the 22 burden of showing that their “need for anonymity outweighs prejudice to the opposing party and 23 the public’s interest in knowing the party’s identity.” *Id.* at 1068–69. “When a party requests 24 Doe status, the factors to be balanced against the general presumption that parties’ identities are 25 public information, are: (1) the severity of the threatened harm; (2) the reasonableness of the 26 anonymous party’s fears; and (3) the anonymous party’s vulnerability to such retaliation.” *Doe v. 27 Ayers*, 789 F.3d 944, 945 (9th Cir.

2015) (internal quotation marks, brackets, and ellipses 28 omitted). 1 B. Motion to Dismiss Pursuant to Rule 12(b)(1) 2 As courts of limited jurisdiction, federal courts are presumed to be without jurisdiction 3 over civil cases. *Kokkonen v. Guardian Life Ins. Co.*, 511 U.S. 375, 377 (1994).

The burden of 4 establishing otherwise lies with the party asserting jurisdiction. *Id.* Subject matter jurisdiction is 5 required; it cannot be forfeited or waived. *Arbaugh v. Y&H Corp.*, 546 U.S. 500, 514 (2006). 6 Therefore, the absence of subject matter jurisdiction can be raised by either party at any stage of 7 the case through a motion to dismiss brought under Rule 12(b)(1).

Id. at 506. In addition, the 8 district court may sua sponte raise the lack of subject matter jurisdiction. *Id.* at 514 (“[C]ourts, 9 including this Court, have an independent obligation to determine whether subject-matter 10 jurisdiction exists, even in the absence of a challenge from any party.”). 11 Federal courts can lack subject matter jurisdiction for a number of reasons.

One such 12 reason is if a defendant has sovereign immunity. If an entity entitled to sovereign immunity does 13 not waive it, damages claims against it cannot proceed, and dismissal under Rule 12(b)(1) is 14 appropriate. See *Mills v. United States*, 742 F.3d 400, 404 (9th Cir. 2014); see also *Pistor v. 15 Garcia*, 791 F.3d 1104, 1111 (9th Cir. 2015) (explaining that although “sovereign immunity is 16 only quasi-jurisdictional in nature, Rule 12(b)(1) is still a proper vehicle for invoking sovereign 17 immunity from suit”).

18 C. Motion to Dismiss Pursuant to Rule 12(b)(6) 19 The purpose of a motion to dismiss pursuant to Rule 12(b)(6) is to test the legal 20 sufficiency of the complaint. *N. Star Int’l v. Ariz. Corp. Comm’n*, 720 F.2d 578, 581 (9th Cir. 21 1983). “Dismissal can be based on the lack of a

cognizable legal theory or the absence of 22 sufficient facts alleged under a cognizable legal theory.” *Balistreri v. Pacifica Police Dep’t*, 901 F.2d 696, 699 (9th Cir.

1988). A plaintiff is required to allege “enough facts to state a claim to 24 relief that is plausible on its face.” *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 (2007). “A 25 claim has facial plausibility when the plaintiff pleads factual content that allows the court to draw 26 the reasonable inference that the defendant is liable for the misconduct alleged.” *Ashcroft v. 27 Iqbal*, 556 U.S. 662, 678 (2009).

28 // 1 In determining whether a complaint states a claim on which relief may be granted, the 2 court accepts as true the allegations in the complaint and construes the allegations in the light 3 most favorable to the plaintiff. *Hishon v. King & Spalding*, 467 U.S. 69, 73 (1984); *Love v. 4 United States*, 915 F.2d 1242, 1245 (9th Cir. 1989), abrogated on other grounds by *DaVinci 5 Aircraft, Inc. v. United States*, 926 F.3d 1117 (9th Cir.

2019). However, the court need not 6 assume the truth of legal conclusions cast in the form of factual allegations. *U.S. ex rel. Chunie v. 7 Ringrose*, 788 F.2d 638, 643 n.2 (9th Cir. 1986). While Rule 8(a) does not require detailed 8 factual allegations, “it demands more than an unadorned, the-defendant-unlawfully-harmed-me 9 accusation.” *Iqbal*, 556 U.S. at 678.

A pleading is insufficient if it offers mere “labels and 10 conclusions” or “a formulaic recitation of the elements of a cause of action.” *Twombly*, 550 U.S. 11 at 555; see also *Iqbal*, 556 U.S. at 676 (“Threadbare recitals of the elements of a cause of action, 12 supported by mere conclusory statements, do not suffice.”).

Moreover, it is inappropriate to 13 assume that the plaintiff “can prove facts that it has not alleged or that the defendants have 14 violated the... laws in ways that have not been alleged.” *Associated Gen. Contractors of Cal., 15 Inc. v. Cal. State Council of Carpenters*, 459 U.S. 519, 526 (1983). 16 DISCUSSION 17 A. Plaintiff’s Motion to Proceed Under Pseudonym 18 In her pending motion, plaintiff argues that she should be permitted to proceed 19 pseudonymously because her complaint contains allegations of a highly sensitive nature, namely, 20 sexual assault.

(Doc. No. 14 at 3, 5.) Plaintiff further contends that her mother, as plaintiff’s 21 guardian ad litem,³ should also be permitted to proceed anonymously because disclosure of her 22 mother’s identity “would result in disclosure of the plaintiff’s identity.” (*Id.* at 4, 7–8.) Plaintiff 23 also states that counsel for defendant⁴ sent her attorneys an email on May 1, 2025 indicating that 24 // 25 3 On August 29, 2025, Magistrate Judge Riordan issued an order appointing plaintiff’s mother, 26 P.W., as plaintiff’s guardian ad litem to prosecute this action on plaintiff’s behalf.

(Doc. No. 35.) 27 4 Plaintiff does not specify counsel for which defendant. However, as noted above to date, 28 defendant Manasrah has not appeared in this action on his own behalf or through any counsel. 1 they do not oppose the pending motion. (*Id.* at 2.)

To date, defendants have yet to oppose 2 plaintiff's motion. 3 First, as to plaintiff's need to proceed pseudonymously, she argues that by advancing 4 allegations of sexual assault, she is the "paradigmatic example of those entitled to a grant of 5 anonymity." (Id. at 6.) She contends that she would be subject to harassment, ridicule, and 6 personal embarrassment should she be required to reveal her identity.

(Id.) "Courts have 7 generally permitted plaintiffs to proceed anonymously when their claims involved allegations of 8 sexual assault or rape." *Doe v. Rose*, No. 15-cv-07503-MWF-JC, 2016 WL 9137645, at *1 (C.D. 9 Cal. June 17, 2016) (citing cases); *Doe v. Hebbard*, No. 21-cv-00039-BAS-AGS, 2021 WL 10 1195828, at *1 (S.D. Cal. Mar. 30, 2021) ("Courts have recognized the heightened need for 11 anonymity held by victims of sexual assault.").

Plaintiff's fear that disclosure of her identity 12 would lead to harassment, ridicule, and embarrassment is also a reasonable justification that 13 courts have recognized in allowing plaintiffs alleging that they have been sexual assaulted to 14 proceed anonymously. *Doe v. Pasadena Hosp. Ass'n, Ltd.*, No. 2:18-cv-09648-DDP-SK, 2018 15 WL 6831533, at *2 (C.D.

Cal. Dec. 26, 2018) ("The court finds that anonymity here is necessary 16 to protect Plaintiff's privacy and to protect against personal embarrassment, and further 17 humiliation and psychological harm as an alleged sexual assault victim."); *Doe v. Penzato*, No. 18 10-cv-05154-MEJ, 2011 WL 1833007, at *5 (N.D. Cal. May 13, 2011) (citation omitted) 19 ("Courts recognize that plaintiffs may be permitted to proceed anonymously where there are 20 allegations of sexual assault, and they may fear public exposure and the stigma of having been 21 victim to such a crime.").

Courts have also permitted guardians ad litem to proceed anonymously 22 where, as here, plaintiffs allege sexual abuse. See, e.g., *Doe ex rel. Doe v. Mariposa Cnty.* 23 Unified Sch. Dist., No. 1:24-cv-01033-BAM, 2024 WL 4133214, at *2 (E.D. Cal. Sept. 10, 2024) 24 (allowing plaintiff's guardian ad litem to proceed pseudonymously in case where the plaintiff 25 alleged sexual abuse against the plaintiff's school and school's sports coach); *I. G. v. Panama-* 26 Buena Vista Union Sch.

Dist., No. 1:24-cv-01431-CDB, 2025 WL 435883, at *2 (E.D. Cal. Jan. 27 23, 2025) (granting a motion to allow the plaintiff's parent as guardian ad litem to proceed 28 //// 1 pseudonymously). Therefore, plaintiff's need for anonymity in this case weighs in favor of 2 granting her motion. 3 Second, plaintiff argues that defendants will not be prejudiced if the court grants her 4 motion because both defendants are aware of her and her mother's identities.

(Doc. No. 14 at 6.) 5 In a declaration submitted with the pending motion (Doc. No. 14-1 at 2), counsel for plaintiff 6 states that he has already disclosed both plaintiff's and her mother's identities to counsel for 7 defendant EDCOE. See *Doe #1 v. Palo Alto Unified Sch. Dist.*, No. 25-

cv-02120-EKL, 2025 WL 8 1900329, at *2 (N.D. Cal. May 8, 2025) (alteration in original) (internal quotation marks omitted) 9 (“Defendants will not be prejudiced at this stage because Plaintiff has already disclosed her true 10 identity and [her mother's identity] to Defendant[] prior to filing this action and will disclose 11 these identities to Defendant[] during the course of this litigation.”); J.M. v. Wyndham Hotels & 12 Resorts, Inc., No. 20-cv-00656-BLF, 2025 WL 524647, at *2 (N.D.

Cal. Feb. 18, 2025) (“There 13 is no prejudice to Defendants in allowing Plaintiff to use a pseudonym at this stage of the 14 proceedings, as Defendants already know Plaintiff’s identity.”). Plaintiff also contends that while 15 defendant Manasrah is likely aware of both her and her mother’s identities “because he is facing 16 criminal proceedings with respect to the conduct alleged in the complaint,” she is willing to 17 disclose this information to him if he actually lacks that knowledge.

(Doc. No. 14 at 6–7.) 18 Plaintiff’s willingness to disclose this information to defendant Manasrah minimizes any 19 prejudice that he would suffer if he appears in this action and the court grants plaintiff’s motion. 20 Doe H. C. v. Roblox Corp., No. 25-cv-08076-AGT, 2025 WL 2721688, at *1 (N.D. Cal. Sept. 24, 21 2025) (concluding that the defendants would not be prejudiced since the “[p]laintiffs [had] no 22 objection to disclosing their identities to defendants as the litigation [unfolded].”).

Therefore, the 23 lack of prejudice to both defendants also weighs in favor of granting plaintiff’s motion. 24 Third, plaintiff contends that the public interest weighs in favor of granting her motion 25 because it would incentivize other victims who have suffered similar harms to come forward. 26 (Doc. No. 14 at 7.) It has been recognized that preserving anonymity in cases involving 27 allegations of sexual assault serves a “strong public interest.” See Heineke v. Santa Clara Univ., 28 No. 17-cv-05285-LHK, 2017 WL 6026248, at *22 (N.D.

Cal. Dec. 5, 2017). Indeed, “denial of 1 the use of a pseudonym may deter other people who experience sexual harassment and 2 exploitation from suing in order to vindicate their rights, merely because they fear that they will 3 be stigmatized in their community if they are forced to bring suit under their true identity.” Doe 4 H. C., 2025 WL 2721688, at *2.

Additionally, here plaintiff agrees to employ a protective order 5 if it is necessary in order for defendants to conduct discovery in this litigation. (Doc. No. 14-1 at 6 2.) This willingness on plaintiff’s part also weighs in favor of granting the motion. Doe v. 7 Penzato, No. 10-cv-05154-MEJ, 2011 WL 1833007, at *5 (N.D. Cal. May 13, 2011) (finding 8 plaintiff’s willingness to stipulate to a protective order so defendant could conduct meaningful 9 discovery also tipped the public interest factor in favor of the granting motion to proceed under 10 pseudonym).

Accordingly, the court concludes that consideration of the public interest also 11 weighs in favor of granting plaintiff's motion. 12 For the reasons stated above, all of the relevant factors weigh in favor of granting 13 plaintiff's motion.

Therefore, the court will grant plaintiff's motion to proceed by way of 14 pseudonym. Below, the court turns to defendant EDCOE's motion to dismiss. 15 B. Defendant EDCOE's Motion to Dismiss 16 Defendant EDCOE contends that plaintiff's second and fourth causes should be dismissed 17 with prejudice because: (1) claim two alleging that defendant EDCOE violated 42 U.S.C. § 1983 18 is barred by the Eleventh Amendment; and (2) claim four alleging gender discrimination under 19 Title IX fails to plead facts that defendant EDCOE had actual knowledge of the alleged conduct 20 while plaintiff was enrolled in its program.

(Doc. No 17-2 at 5.) The court addresses both of 21 these arguments below. 22 1. § 1983 Claim (Claim Two) 23 Defendant EDCOE first argues that plaintiff's § 1983 claim must be dismissed because 24 defendant EDCOE is an arm of the state which therefore entitles it to immunity from § 1983 suits 25 under the Eleventh Amendment of the United States Constitution.

(Doc. No. 17-2 at 10.) 26 Plaintiff does not oppose defendant's motion to dismiss this claim. (Doc. No. 22 at 4.) 27 Defendant EDCOE's contention in this regard is meritorious. *A. W. v. Santa Rosa City Schs.*, 25-cv-00034-DMR, 2025 WL 1180725, at *5 (N.D. Cal. Apr. 22, 2025) (citing cases) 1 (recognizing that county offices of education are arms of the state entitled to Eleventh 2 Amendment immunity).

Accordingly, the court will grant defendant's motion to dismiss 3 plaintiff's § 1983 claim brought against defendant EDCOE with prejudice. See *C.B. v. Moreno Valley Unified Sch. Dist.*, 544 F. Supp. 3d 973, 996 (C.D. Cal. 2021) (granting the defendant's 5 unopposed motion to dismiss various claims that defendant argued were barred by the Eleventh 6 Amendment); *Solesbee v. County of Inyo*, No. 1:13-cv-01548-AWI-JLT, 2014 WL 3890680, at 7 *9 (E.D.

Cal. Aug. 7, 2014) (same). 8 2. Title IX Claim (Claim Four) 9 As noted, defendant EDCOE also argues that plaintiff's Title IX claim must be dismissed 10 because in her complaint she fails to allege that defendant EDCOE had actual knowledge that 11 defendant Manasrah sexually assaulted plaintiff while transporting her home from school. (Doc. 12 No. 17-2 at 12–13.)

Defendant EDCOE further contends that because plaintiff has failed to allege 13 its actual knowledge, she has consequently failed to adequately allege deliberate indifference on 14 defendant's part, as is required to state a cognizable Title IX claim. (Id. at 13.) Plaintiff counters 15 that defendant EDCOE mischaracterizes hers as an "individual" claim when she is actually 16 asserting a "pre-assault" Title IX claim against it.

(Doc. No. 22 at 7–8.) A "pre-assault" claim, 17 plaintiff argues, does not require her to allege the defendant's actual knowledge. (Id. at 8.) In 18 reply, defendant EDCOE insists that even with

respect to a pre-assault claim, plaintiff is still 19 // 20 // 21 // 22 // 23 // 24 // 25 // 26 // 27 // 28 // 1 required to allege that defendants had actual notice of discrimination to which they were 2 deliberately indifferent.⁵ (Doc.

No. 25 at 5–8.) 3 Title IX provides that “[n]o person in the United States shall, on the basis of sex, be 4 excluded from participation in, be denied the benefits of, or be subjected to discrimination under 5 any education program or activity receiving Federal financial assistance[.]” 28 U.S.C. § 1681(a). 6 “A plaintiff can pursue a private right of action ‘against recipients of federal education funding 7 for alleged Title IX violations.’” *C. T. v. Oakley Union Elementary School District*, 2025 WL 8 2969294, at *3 (N.D.

Cal. Oct. 21, 2025) (quoting *Karasek v. Regents of Univ. of California*, 956 9 F.3d 1093, 1104 (9th Cir. 2020) [hereinafter *Karasek I*]). Plaintiffs alleging discrimination in 10 violation of Title IX may proceed under two theories: pre-assault and post-assault. *Barnett v. 11 Kapla*, No. 20-cv-03748-JCS, 2020 WL 7428321, at *6 (N.D. Cal. Dec. 18, 2020); see also *Doe 12 v. Vanderbilt University*, No. 3:23-cv-00426-2025 WL 2382930, at *4 (M.D.

Tenn. Aug. 15, 13 2025), appeal filed. A pre-assault claim is “based on an educational institution’s conduct prior to 14 a plaintiff’s experience of sexual harassment or assault[.]” *Barnett*, 2020 WL 7428321, at *6. A 15 16 5 Plaintiff has filed a request for leave to file a sur-reply to the pending motion to dismiss. (Doc. No. 28.) She argues the request is warranted because defendant EDCOE raised, for the first time 17 in its reply brief, arguments related to both the pleading standard applicable to a pre-assault claim and plaintiff’s use of deposition testimony in her complaint.

(*Id.* at 2.) Plaintiff has attached her 18 proposed sur-reply brief to her request. (*Id.* at 5–7.) “A decision to grant or deny leave to file a 19 sur-reply is generally committed to the sound discretion of the court.” *Tounget v. Valley-Wide Recreation & Park Dist.*, No. 16-cv-00088-JGB-KK, 2020 WL 8410456, at *2 (C.D. Cal. Feb. 20 20, 2020) (internal quotation marks and citation omitted).

However, “this discretion should be exercised... only where a valid reason for such additional briefing exists” including when new 21 arguments are raised for the first time in a reply brief. *Fedrick v. Mercedes-Benz USA, LLC*, 366 F. Supp. 2d 1190, 1197 (N.D. Ga. 2005). With respect to plaintiff’s first point, her proposed sur- 22 reply simply restates the arguments that she advances in her opposition brief.

(Compare Doc. No. 23 22 at 9–10, with Doc. No. 28 at 5–6.) This weighs against granting her request. *Singh v. City of Sacramento*, No. 2:15-cv-00997-AC-PS, 2019 WL 1359493, at *2 n.2 (E.D. Cal. Mar. 26, 2019) 24 (“The surreply reiterates arguments made in the original opposition, and contain no new arguments essential to the determination of defendant’s motion.

The court therefore will 25 disregard plaintiffs’ surreply.”). Additionally, as outlined below, the court will not rely on defendant EDCOE’s contentions with respect to plaintiff’s deposition

transcript and its 26 incorporation into her complaint. See *Cain v. Int'l Fruit Genetics, LLC*, No. 1:23-cv-01249-JLT- 27 CDB, 2024 WL 4570605, at *2 (E.D. Cal. Oct. 24, 2024) (declining to consider a sur-reply because the court did not rely upon the issue addressed in the reply in resolving the pending 28 motion).

Accordingly, the court will deny plaintiff's request to file a sur-reply. 1 post-assault claim, also sometimes referred to as an individual claim, is "based on an educational 2 institution's deliberate indifference to a plaintiff's experience of sexual harassment or assault." 3 *Id.* The Ninth Circuit has addressed the distinction between these two theories of liability and 4 identified the elements of a Title IX claim premised on a pre-assault theory of liability as follows: 5 [A] plaintiff asserting a Title IX claim based on sexual harassment committed by a faculty member or peer must demonstrate that the 6 school had "actual knowledge" of the harassment and responded with "deliberate indifference." See *Davis*, 526 U.S. at 650, 119 S. Ct.

7 1661. This ensures that a school is "liable in damages under Title IX only for its own misconduct," and not that of third parties. *Id.* at 640, 8 119 S. Ct. 1661. 9 But the calculus shifts when a plaintiff alleges that a school's "official policy" violates Title IX. See *Gebser*, 524 U.S. at 290, 118 10 S. Ct. 1989.

In that context, the school has "intentionally violate[d] the statute." *Davis*, 526 U.S. at 642, 119 S. Ct. 1661. A school need 11 not have had actual knowledge of a specific instance of sexual misconduct or responded with deliberate indifference to that 12 misconduct before damages liability may attach. See *Gebser*, 524 U.S. at 290, 118 S. Ct. 1989; see also *Mansourian v. Regents of Univ.*

13 of Cal., 602 F.3d 957, 967 (9th Cir. 2010) ("[W]here the official policy is one of deliberate indifference to a known overall risk of 14 sexual harassment, notice of a particular harassment situation and an opportunity to cure it are not predicates for liability.").

Thus, a pre- 15 assault claim should survive a motion to dismiss if the plaintiff plausibly alleges that (1) a school maintained a policy of deliberate 16 indifference to reports of sexual misconduct, (2) which created a heightened risk of sexual harassment that was known or obvious (3) 17 in a context subject to the school's control, and (4) as a result, the plaintiff suffered harassment that was "so severe, pervasive, and 18 objectively offensive that it can be said to [have] deprive[d] the [plaintiff] of access to the educational opportunities or benefits 19 provided by the school." *Davis*, 526 U.S. at 650, 119 S. Ct.

1661. 20 *Karasek I*, 956 F.3d at 1112 (alteration in original) (footnote omitted). Thus, in a Title IX claim 21 brought in pre-assault context, it is the school's "official policy" that allegedly intentionally 22 violates the statute. *Id.* 23 In *Karasek I* the Ninth Circuit recognized that the question posed in assessing the 24 sufficiency of the pre-assault claim in the case before it was

“whether Appellants plausibly allege 25 that UC had a policy of deliberate indifference that heightened the risk of sexual harassment on 26 campus, resulting in the assaults Appellants experienced.” 956 F.3d at 1114.

Notably, however, 27 the court in that case declined to resolve that issue, stating: 28 // 1 [W]e leave to the district court to decide, in the first instance, whether Appellants’ allegations are sufficient to survive a motion to dismiss 2 under the principles we have set forth.

We reiterate that Title IX does not require UC to purge its campus of sexual misconduct to avoid 3 liability. See Davis, 526 U.S. at 648, 119 S. Ct. 1661. A university is not responsible for guaranteeing the good behavior of its students. 4 The element of causation ensures that Title IX liability remains within proper bounds.

To that end, adequately alleging a causal link 5 between a plaintiff’s harassment and a school’s deliberate indifference to sexual misconduct across campus is difficult. 6 Whether the FAC plausibly alleges such a link—or any of the four elements—is an issue for the district court to decide upon remand. 7 8 956 F.3d at 1114. 9 a. Policy of Deliberate Indifference 10 Here, the parties agree that the applicable pleading standard as to the first element of a 11 pre-assault claim requires plaintiff to allege that defendant EDCOE acted with deliberate 12 indifference.

(Doc. Nos. 22 at 9; 25 at 4–5.) They disagree, however, as to what plaintiff must 13 allege that defendant EDCOE was deliberately indifferent to. Defendant EDCOE initially 14 contends that plaintiff must allege that it had actual knowledge of discrimination. (Doc. No. 25 at 15 6–7.)

However, as noted above, the Ninth Circuit has clearly stated that pre-assault claims do not 16 require plaintiffs to allege that the defendant “had actual knowledge of a specific instance of 17 sexual misconduct or responded with deliberate indifference to that misconduct before damages 18 liability may attach.” Karasek I, 956 F.3d at 1112; see also Emily O. v. Regents of the University 19 of California, No. CV-20-08159-AB-JEM, 2021 WL 1535539, at *8 (C.D.

Cal. Mar. 9, 2021) 20 (“[A] pre-assault claim dispenses with the requirement that the school have ‘actual knowledge’ of 21 the harassment. Instead, an ‘official policy’ violative of Title IX that pre-exists the assault serves 22 as a substitute for notice.”) (citing Karasek I, 956 F.3d at 1111-14).

Therefore, the court rejects 23 defendant EDCOE’s argument on this point as unpersuasive. 24 Nonetheless, deliberate indifference does require something “more than negligent, lazy, or 25 careless[]” conduct. Oden v. N. Marianas Coll., 440 F.3d 1085, 1089 (9th Cir. 2006).

In the 26 context of a pre-assault claim, “the focus is on whether the [defendant] maintained an official or 27 de facto policy of deliberate indifference to reports of sexual misconduct or an obvious risk of 28 sexual misconduct.” Barlow v. Washington, No. 21-35397, 2022 WL 2256318, at *1 (9th Cir. 1 June 23, 2022) (citation omitted) (emphasis added); 6 see also Karasek I, 956 F.3d

at 1112 2 (referring to the maintaining of a policy of deliberate indifference to reports of sexual misconduct 3 which created a heightened risk of sexual harassment that was known or obvious).

Deliberate 4 indifference may also be found where the defendant “recognize[s] an unreasonable risk and acts 5 anyway, intentionally exposing the plaintiffs to that risk.” *Karasek v. Regents of Univ. of Cal.*, 6 534 F. Supp. 3d 1136, 1153 (N.D. Cal. 2021) (alteration in original) (internal quotation marks and 7 citation omitted) [hereinafter *Karasek II*]. 8 Here, plaintiff contends that the allegations of her complaint are sufficient as to the first 9 element of her pre-assault claim because she has alleged that defendant EDCOE “maintained an 10 official or de facto policy of deliberate indifference to... an obvious risk of sexual misconduct 11 and maintained a policy of deliberate indifference to an environment which fosters the risk of 12 sexual assault.” (Doc.

No. 22 at 9) (internal quotation marks and citation omitted). Plaintiff 13 points to her allegations that the heightened risk of sexual assault is “known to officials and other 14 professionals charged with making [safety] policies,” defendant EDCOE had a policy that 15 recognized the installation of surveillance systems in its vans would deter sexual misconduct, 16 failed to install those surveillance systems despite that policy, and failed to investigate complaints 17 from parents that their children were arriving late or being picked up early.

(Doc. No. 22 at 9– 18 10.) Nowhere in her complaint, however, does plaintiff allege with any degree of specificity that 19 defendant EDCOE responded with deliberate indifference to any report of actual or potential 20 sexual assault or misconduct or that the risk of such danger was known or obvious. 21 In support of her argument that she has adequately alleged her pre-assault claim, plaintiff 22 cites to the decision in *Doe v. Equipo Acad.*, No. 2:20-cv-01490-KJD-DJA, 2021 WL 2768849 23 (D.

Nev. Mar. 8, 2021). (Doc. No. 22 at 9–10.) There, the plaintiff asserted a pre-assault Title IX 24 claim based upon allegations that a charter school had violated Title IX by failing to implement a 25 custom, policy, or procedure of: monitoring the hallways of its campus; using electronic 26 surveillance inside its campus; for generally preventing peer-on-peer sexual harassment on 27 6 Citation to this unpublished Ninth Circuit opinion is appropriate pursuant to Ninth Circuit Rule 28 36-3(b).

1 campus; training school personnel and monitoring the students’ safety regarding the risk of peer- 2 on-peer sexual harassment. *Equipo*, 2021 WL 2768849, at *1. Based upon the lack of such 3 policies, the plaintiff alleged that the defendant had created “an environment of heightened risk of 4 sexual assault.” *Id.* at *4, n.1.

The district court in *Equipo* concluded that the plaintiff had 5 plausibly alleged a cognizable pre-assault claim, relying on the Ninth Circuit’s recognition in 6 *Karasek* that institutional conduct other than “deliberate indifference to reports of past sexual 7 misconduct” can serve as a basis for

Title IX liability. Id. 8 The undersigned is not persuaded by the district court’s interpretation and application of 9 Karasek I in Equipo.

In this court’s view, the allegations of plaintiff’s complaint before this court 10 are insufficient with respect to the first element of a cognizable pre-assault Title IX claim under 11 Karasek I. As plaintiff correctly points out, the Ninth Circuit has made clear that “deliberate 12 indifference to reports of past sexual misconduct” is not the only form of conduct that could 13 satisfy the first element of the pre-assault pleading standard.

Karasek I, 956 F.3d at 1112 n.5. 14 Determining what the other forms of conduct are that may be actionable by way of pre-assault 15 Title IX claim and what factual allegations are sufficient in order to pursue such a claim is, 16 unfortunately, less clear.

In short, it is a question not fully explored by federal courts to date. 17 Nonetheless, in making this determination the court begins with the recognized principle 18 that “the same standards apply in determining whether an official policy or custom exists in the 19 context of Title IX as in the context of a § 1983 claim” when analyzing the deliberate indifference 20 element of a pre-assault claim.

D.G. v. Tucson Unified Sch. Dist., No. 18-cv-00583-TUC-JGZ- 21 MSA, 2020 WL 7041348, at *8 (D. Ariz. Nov. 30, 2020); see also Karasek II, 534 F. Supp. 3d at 22 1152 (noting that “Title IX deliberate indifference is drawn from the Section 1983 cases.”); 23 Vander Pas v. Bd. of Regents of Univ. of Wis. Sys., No. 21-cv-01148-JPS, 2022 WL 1597423, at 24 *5 (E.D.

Wis. May 19, 2022) (“In the absence of guidance from the Seventh Circuit on Title IX 25 official policy claims, the Court so too turns to Seventh Circuit and U.S. Supreme Court 26 precedent adjudicating Section 1983 Monell claims.”); Kane v. Loyola Univ. of Chi., 22-cv- 27 06476, 2024 WL 1157396, at *9 (N.D. Ill. Mar. 18, 2024) (“In determining whether the plaintiffs 28 have plausibly alleged such a policy, the Court looks to municipal liability decisions assessing 1 ‘custom, policy, or practice’ claims under § 1983.”).⁷ Therefore, the court will rely upon 2 analogous § 1983 precedent to guide its analysis as to the applicable pleading standard for the 3 first element of a pre-assault claim.

4 i. General Knowledge Allegations 5 Plaintiff generally alleges that the heightened risk of sexual assault that those with 6 intellectual disabilities face is “known to officials and other professionals charged with making 7 [safety] policies.” (Doc. No. 1 at ¶ 23.)

In support of this allegation, plaintiff cites to a report 8 from the U.S. Department of Justice addressing that heightened risk. (Id. at ¶ 21 n.1.) 9 Purportedly based on the cited report and the general knowledge possessed by policymakers 10 similar to defendant EDCOE, plaintiff alleges that defendant EDCOE knew or should have 11 known that its students were at an increased risk of being sexually assaulted.

(Id. at ¶ 23.) In the 12 § 1983 context, similar allegations have been found to fall short of plausibly alleging deliberate 13 indifference. As one court has explained: 14 Plaintiff cites one source in support, the 2017 Human Trafficking Task Force Report, describing the presence and impact of human 15 trafficking on the massage industry. Aside from the report, the FAC broadly alleges that Defendants knew that most people working in 16 the massage industry were Asian immigrant women with low levels of education who were particularly vulnerable to exploitation, and 17 that Defendants knew that human trafficking is widespread in the massage industry.

According to Plaintiff, Defendants therefore knew 18 or should have known that regulation of the massage industry “had to be done in a way so that no City employee could easily abuse his 19 enforcement powers to exploit the vulnerable women working in this industry.” However, the fact that human trafficking is prevalent in 20 the massage industry does not put Defendants on notice that unsupervised, solo male Code Inspectors are likely to extort and 21 sexually assault massage business owners and masseuses.

22 *Nguyen v. City of San Jose*, No. 5:21-cv-00092-EJD, 2023 WL 8285809, at *7 (N.D. Cal. Nov. 23 30, 2023) (internal citations omitted). The reasoning of the district court in *Nguyen* is instructive 24 here. Plaintiff merely cites to a report addressing the risk that intellectually disabled persons face 25 7 This principle holds true for both pre-assault and post-assault claims.

Karasek v. Regents of 26 Univ. of California, 500 F. Supp. 3d 967, 984 (N.D. Cal. 2020) (“There is no reason to think that 27 the Ninth Circuit meant something different by deliberate indifference in the pre- and post-assault Title IX contexts.”). “In a Title IX pre-assault case, though, it is the school’s policy that is at 28 issue, in a way reminiscent of Section 1983.” *Karasek II*, 534 F. Supp. 3d at 1152.

1 in being sexually assaulted and then broadly alleges that defendant EDCOE knew or should have 2 known of that risk. (Doc. No. 1 at ¶ 23.) However, the fact that individuals with intellectual 3 disabilities face an increased risk of being sexually assaulted does not mean that defendant 4 EDCOE was or should have been aware that, if its transportation drivers were left unmonitored, 5 plaintiff would be placed at a heightened risk of sexual assault.

Accordingly, the court concludes 6 that the conclusory allegations of plaintiff’s complaint do not plausibly assert a claim that 7 defendant EDCOE acted with deliberate indifference. 8 ii. Failure to Monitor Drivers and Investigate Parent Complaints 9 Next, plaintiff alleges that defendant EDCOE had a policy, practice, or custom of failing 10 to verify whether its drivers finished their routes and failing to investigate complaints from 11 parents about their children arriving home late from school.

(Doc. No. 1 at ¶¶ 36–37.) In 12 connection with these allegations, plaintiff references and incorporates the deposition testimony 13 from defendant EDCOE’s director of transportation that

was given in another civil action. (Id. at 14 ¶ 37.) There, the transportation director testified that when parents would complain about their 15 children arriving home late, he would tell them that the office attempted to “maintain the same 16 time,” but it was “not always feasible with the lack of staff.” (Id. at ¶ 37.)

It is difficult to 17 conclude that these general allegations, which focus on the timeliness of the student 18 transportation provided and which in no way involved concerns expressed about possible sexual 19 abuse of students, could plausibly reflect deliberate indifference on the part of defendant EDCOE. 20 Cf. *Campbell v. Cochise County*, No. 21-cv-00002-TUC-SHR, 2023 WL 1966409, at *10 (D.

21 Ariz. Feb. 13, 2023) (finding that the plaintiff plausibly alleged a policy of deliberate indifference 22 where the complaint alleged that the defendant “by and through its policies, insufficiently 23 responded to, ignored, and/or covered up calls or reports of abuse (or reasonably suspected 24 abuse).”). 25 iii. Defendant EDCOE’s Failure to Implement Its Own Policy 26 Plaintiff also alleges that defendant EDCOE failed to install surveillance measures on its 27 vehicles despite its own policy authorizing such installation.

(Doc. No. 1 at ¶ 34.) Plaintiff 28 further alleges that the transportation policy was intended to prohibit sexual assaults from 1 occurring in its vehicles. (Id. at ¶ 29.) In support of these allegations, plaintiff again relies upon 2 the deposition testimony from defendant EDCOE’s transportation director. (Id.)

As noted above, 3 when asked at deposition whether the transportation policy covers “sexual abuse of students,” the 4 director responded, “I would imagine it would aid in that.” (Id.) When further asked whether the 5 policy of installing GPS trackers on vans would potentially cover sexual abuse of students, the 6 director responded, “it would assist in any way for the safety of students, in any way.”⁸ (Id.)

7 Plaintiff also alleges that there was nothing prohibiting defendant EDCOE from acting in 8 accordance with its policy. (Id. at ¶ 31.) 9 According to plaintiff, these allegations if proven would establish that defendant EDCOE 10 did not act in the manner authorized by its own policy. (Id. at ¶ 34.) Nonetheless, without more, 11 such allegations if proven would merely establish that defendant EDCOE was at most negligent, 12 falling short of conduct reflecting defendant’s deliberate indifference.

See *Raihan v. George Washington Univ.*, 324 F. Supp. 3d 102, 111 (D.D.C. 2018) (“Without specific evidence beyond 14 the University’s failure to implement fully its own policy, and its conduct in Ms. Raihan’s case, 15 this case amounts to one of alleged official negligence, not intent. That is insufficient for Title IX 16 liability.”); see also *Karasek II*, 534 F. Supp. 3d at 1146 (acknowledging the plaintiff’s 17 allegations that the defendant utilized an informal complaint

resolution process rather than its 18 formal processes specifically in order to avoid compliance with statutory reporting requirements 19 elevated defendants alleged actions from mere carelessness or negligence to intentional behavior 20 indicative of deliberate indifference).

The court therefore concludes that plaintiff's allegations in 21 this regard are insufficient to plausibly allege deliberate indifference. 22 Finally, plaintiff makes several conclusory allegations that defendant EDCOE maintained 23 a policy, practice, or custom of failing to supervise or monitor of its drivers. (See e.g., ¶¶ 33–36, 24 68.) Such “legal conclusion[s] couched as a factual allegation[s]” need not be considered in 25 determining the sufficiency of plaintiff's complaint.

Iqbal, 556 U.S. at 678. 26 8 In its reply, defendant EDCOE contends that plaintiff's complaint has altered or omitted key 27 information from the deposition testimony upon which plaintiff relies in asserting her Title IX claim. (Doc. No. 25 at 8–11.)

In light of the conclusion reached in this order, the court need not 28 address defendant's objection in this regard at this time. 1 For all of these reasons, the court concludes that plaintiff's complaint is deficient because 2 the allegations set forth therein, accepted as true, fail to satisfy the first element of the Title IX 3 pre-assault claim. This conclusion is consistent with the manner in which district courts have 4 most recently analyzed and addressed the sufficiency of the allegations of pre-assault Title IX 5 claims.

As on such court has stated: 6 This is not to say that an entity can be found liable under Title IX without actual knowledge of a serious risk of “severe, pervasive, and 7 objectively offensive” harassment. *Davis*, 526 U.S. at 650, 119 S. Ct. 1661.

For an “official policy” encouraging or allowing 8 discrimination to confer liability, a plaintiff must prove that the institution had knowledge of specific facts “which created a 9 heightened risk of sexual harassment” and either failed to act, *Karasek*, 956 F.3d at 1114, or encouraged the practice, *Simpson*, 500 10 F.3d at 1177.

As other courts in this circuit have held, a plaintiff must allege that the school had notice “of a heightened risk that is 11 specific enough to allow it to remedy such a policy.” *Posso*, 518 F. Supp. 3d at 699 (citing *Tubbs*, 2016 WL 8650463 at *8). 12 13 *Ware v. University of Vermont and State Agricultural College*, 722 F.Supp.3d 379, 409 (D. Vt. 14 2024) (emphasis added); see also *Kane*, 2024 WL 1157396, at *10 (“The Court agrees that 15 allegations of actual knowledge of an increased risk of sexual assault are required for a pre- 16 assault claim to proceed.

But this knowledge does not need to be limited to a specific problem in 17 a specific program. Instead, as in the municipal liability context, knowledge may be inferred 18 from a number of previous incidents.... Here, allegations that Loyola systemically mishandled 19 sexual assault claims since 2011, corroborated by the 2016 news article, the university's 20 reporting, and the plaintiffs' individual allegations are sufficient to plausibly allege pre-assault 21 claims based on a

de facto policy of deliberate indifference.”) Therefore, the court will grant 22 defendant EDCOE’s motion to dismiss as to plaintiff’s pre-assault Title IX claim.

23 Nonetheless, “[t]he Ninth Circuit has repeatedly held that a district court should grant 24 leave to amend even if no request to amend the pleading was made, unless it determines that the 25 pleading could not possibly be cured by the allegation of other facts.” McDow v. Harris, No. 26 1:21-cv-00119-KES-SKO, 2025 WL 2591560, at *3 (E.D. Cal. Sept. 8, 2025) (internal quotation 27 marks omitted) (citing Lopez v. Smith, 203 F.3d 1122, 1130 (9th Cir.

2000)). The court is not 28 //// 1 | convinced that the pleading deficiencies outlined above are incurable by amendment. Therefore, 2 | plaintiff will be granted leave to amend her Title [IX pre-assault claim. 3 CONCLUSION 4 For the reasons stated above, 5 1. Plaintiff's motion to proceed by way of pseudonym (Doc. No. 14), is GRANTED; 6 2. Plaintiffs request to file a sur-reply (Doc.

No. 28), is DENIED; and 7 3. Defendant’s motion to dismiss (Doc. No. 17), is GRANTED as follows: 8 a. Plaintiffs cause of action brought under 42 U.S.C. § 1983 is dismissed with 9 prejudice and without leave to amend. 10 b. Plaintiff's cause of action brought under 20 U.S.C. § 1681 is dismissed without 11 prejudice and with leave to amend. 12 c. Plaintiff is directed to file a first amended complaint within twenty-one (21) 13 days of the date of entry of this order or a statement indicating her intention not 14 to do so.

15 IT IS SO ORDERED. '6 Dated: _ November 20, 2025 Dak A. 2d, aryek 17 DALE A. DROZD UNITED STATES DISTRICT JUDGE 19 20 21 22 23 24 25 26 27 28 20