

SUPREME COURT OF OKLAHOMA

State v. Durfey

2018 OK 58 · No. 114809 · Decided June 26, 2018

SUMMARY

The Oklahoma Supreme Court held that a bondsman was entitled to remittance of a \$100,000 forfeited bond because the sheriff failed to honor the bondsman's written request to enter the defendant into the NCIC database without geographic restrictions within the statutory period. The Court concluded that the bond was exonerated by operation of law under 59 O.S. Supp. 2014 § 1332 and that the bondsman had shown good cause for the defendant's nonappearance. The Court vacated the Court of Civil Appeals opinion, reversed the trial court, and remanded for further proceedings.

CASE DETAILS

COURT	Supreme Court of Oklahoma
WRITING FOR THE COURT	Kauger, J.; Gurich, V.C.J.; Edmondson, J.; Colbert, J.; Reif, J.; Wyrick, J.; Darby, J.; Combs, C.J.; Winchester, J.
JURISDICTION	Oklahoma
DECIDED	June 26, 2018
DOCKET	114809
DISPOSITION	reversed_and_remanded
PROCEDURAL POSTURE	A bondsman appealed the denial of his motion for remittance or exoneration of a forfeited appearance bond. The Court of Civil Appeals affirmed the trial court, and the Oklahoma Supreme Court granted certiorari.
STANDARD OF REVIEW	Whether the bondsman was entitled to remittance under 59 O.S. Supp. 2014 § 1332; the trial court's exercise of discretion under the statute could not be arbitrary or unreasonable.
PRECEDENTIAL VALUE	Published Oklahoma Supreme Court opinion; precedential
PARTIES	John Burks, Bondsman v. State of Oklahoma

TOPICS

- bail
- criminal procedure
- appellate procedure
- statutory interpretation
- remedies

PRACTICE AREAS

criminal procedure

appellate procedure

bail

statutory interpretation

remedies

QUESTIONS PRESENTED

1. Whether a bondsman is entitled to exoneration by operation of law under 59 O.S. Supp. 2014 § 1332(C)(5)(a) when the sheriff fails to honor a written request for an unrestricted NCIC entry within fourteen business days.
2. Whether the ninety-day period for returning a defendant and the bondsman's payment of the forfeiture eliminate the trial court's authority under § 1332(C) to vacate the forfeiture and exonerate the bond.
3. Whether the bondsman demonstrated good cause under § 1332(C)(6)(a) for the defendant's failure to appear and the bondsman's inability to return him to custody.

HOLDINGS

1. A bondsman who makes the written request required by 59 O.S. Supp. 2014 § 1332(C)(5)(a), without a territorial limitation, is entitled to exoneration by operation of law when the sheriff fails to honor the request within fourteen business days.
2. The expiration of the ninety-day grace period and payment of the bond forfeiture do not terminate the operation of § 1332(C) or eliminate the court's authority to grant relief under that subsection.
3. Burks demonstrated good cause under § 1332(C)(6)(a) for the defendant's failure to appear and was entitled to vacation of the forfeiture and exoneration of the bond.

KEY QUOTATIONS

“Consequently, the bond was exonerated by operation of law.” (§7)

“The bondsman is entitled to remittance of the posted bond pursuant to 59 O.S. 2014 Supp. §1332.” (§12)

“CERTIORARI PREVIOUSLY GRANTED; COURT OF CIVIL APPEALS OPINION VACATED; TRIAL COURT REVERSED AND REMANDED FOR FURTHER PROCEEDINGS.” (Disposition)

FACTUAL BACKGROUND

John Burks posted a \$100,000 bond for Billy Durfey, who failed to appear in Garvin County District Court. Burks timely requested in writing that Durfey be entered into the NCIC database with nationwide extradition, but the sheriff limited the entry to Oklahoma and surrounding states. Burks located Durfey in Montana, where local authorities could not assist because the geographic restriction prevented the NCIC entry from applying there; Burks later paid the forfeiture and sought remittance.

PROCEDURAL HISTORY

Burks posted a \$100,000 appearance bond for Billy Durfey, whose bond was forfeited after he failed to appear. After paying the forfeiture, Burks sought remittance under 59 O.S. Supp. 2014 § 1332, arguing that the sheriff failed to honor his written request for an unrestricted NCIC entry. The trial court denied relief, the Court of Civil

Appeals affirmed, and the Supreme Court vacated the Court of Civil Appeals opinion, reversed the trial court, and remanded.

DISPOSITION

reversed_and_remanded

REMAND INSTRUCTIONS

The trial court was directed to conduct further proceedings consistent with the Supreme Court's holding that Burks was entitled to remittance of the posted bond.

CASES CITED

- State v. Torres, 2004 OK 12, ¶ 20, 87 P.3d 572
- State v. Vaughn, 2000 OK 63, ¶ 22, 11 P.3d 211
- Patel

OPINION

PER CURIAM.

STATE v. DURFEY Skip to Main Content Accessibility Statement Help Contact Us e-payments Careers Home Courts Decisions Programs News Legal Research Court Records Quick Links OSCN Found Document:STATE v. DURFEY Previous Case Top Of Index This Point in Index Citationize Next Case Print Only STATE v. DURFEY2018 OK 58Case Number: 114809Decided: 06/26/2018THE SUPREME COURT OF THE STATE OF OKLAHOMA Cite as: 2018 OK 58, __ P.3d __ NOTICE: THIS OPINION HAS NOT BEEN RELEASED FOR PUBLICATION.

UNTIL RELEASED, IT IS SUBJECT TO REVISION OR WITHDRAWAL. THE STATE OF OKLAHOMA, Plaintiff/Appellee, v. BILL W. DURFEY, Defendant, and JOHN BURKS, Bondsman/Appellant. APPEAL FROM THE COURT OF CIVIL APPEALS DIVISION 1 Honorable Trisha Misak, Trial Judge ¶0 The appellant, John Burks, a bondsman, after posting a one hundred thousand dollar bond, requested in writing that Billy Durfey be placed on the National Crime Information Center (NCIC) database without any restrictions or limitations.

The Garvin County Sheriff entered Durfey on the NCIC, but limited an extradition directive geographically to Oklahoma and the surrounding states. After the bondsman tracked Durfey down in Montana, local authorities would not assist in his apprehension because he did not appear in the NCIC database because Montana was not a surrounding state to Oklahoma. Consequently, the bondsman paid the bond forfeiture, and subsequently sought exoneration pursuant to 59 O.S.

Supp. 2014 §1332(c). The trial court denied exoneration and the Court of Civil Appeals affirmed. We hold that the bondsman is entitled to remittance pursuant to 59 O.S. Supp. 2014 §1332.

CERTIORARI PREVIOUSLY GRANTED; COURT OF CIVIL APPEALS OPINION VACATED; TRIAL COURT REVERSED AND REMANDED FOR FURTHER PROCEEDINGS. Jeff Eulberg, Oklahoma City, Oklahoma, for Appellant.

KAUGER, J., ¶1 The only question presented is whether, under the facts of this cause, the bondsman is entitled to remittance of the posted bond pursuant to 59 O.S. Supp. 2014 §1332. 1 We hold that he is. FACTS ¶2 The appellant, John Burks, (Burks/bondsman) is a bondsman who posted one hundred thousand dollar (\$100,000) bail for the defendant, Billy Durfey, in a criminal case in Garvin County District Court.² Durfey did not appear in court and the court forfeited the bond.

On December 15, 2014, the same day that Durfey failed to appear, the bondsman made a written request to the Garvin County Sheriff's office that Durfey be entered into the National Crime Information Center (NCIC) database.

The bondsman did not place any restrictions or limitations on his request and he signed a letter agreeing to pay for all extradition expenses incurred in returning Durfey to Garvin County.³ ¶3 Days later, Burks learned that the Sheriff's office had entered Durfey into the database, but that the extradition directive had been geographically limited to Oklahoma and its surrounding states.

At his own expense, Burks conducted an investigation for Durfey which led him to Montana. Local law enforcement, however, was unable to assist Burks because Durfey was not listed in the NCIC database due to the restrictions placed by the Garvin County Sherriff. ¶4 Burks again contacted the Sheriff's office and asked that any territorial restrictions be removed.

It was not until the Bondsman obtained information that Durfey may have traveled to Mexico that an Oklahoma Highway Patrol Trooper assigned to the U.S. Marshal's office got involved. The Oklahoma Highway Patrol Trooper contacted the Sheriff's office in late January 2015⁴ and the Sheriff lifted the geographical restrictions pursuant to the Highway Patrol's request.

On July 7, 2015, the bondsman paid the bond forfeiture after he was unable to apprehend Durfey and return him to Garvin County. ¶5 On January 22, 2016, the bondsman filed a motion for remittur, asking that the bond payment be returned because the Garvin County Sherriff's Office failed to enter Durfey into the NCIC system without restrictions as the bondsman has twice requested. ¶6 On February 18, 2016, the trial court, pursuant to 59 O.S.

Supp. 2014 §1332(C), found that the bond could not be exonerated because the forfeiture had already been paid and the defendant has not been returned to custody within one year of the payment due. The bondsman appealed.

The Court of Civil Appeals acknowledged that the Sheriff's failure to honor Burks' requests hindered his ability to apprehend Durfey. Nevertheless, it held that the ninety-day statutory period

had expired and Burks had to pay the forfeiture of \$100,000 on July 7, 2015.

We granted certiorari on June 4, 2018. UNDER THE FACTS OF THIS CAUSE, THE BONDSMAN IS ENTITLED TO REMITTANCE OF THE POSTED BOND PURSUANT TO 59 O.S. 2014 Supp. §1332. ¶7 This cause is submitted on the bondsman's brief only because the appellee did not file a response to the petition in error or an answer brief. Burks argues that the bond was exonerated by operation of law.

We agree. At the time, title 59 O.S. Supp. 2014 §1332(C)(5)(a)5 provided: [T]he bond shall be exonerated by operation of law in any case in which... the bondsman has requested in writing of the sheriff's department in the county where the forfeiture occurred that the defendant be entered into the computerized records of the National Crime Information Center, and the request has not been honored within fourteen (14) business days of the receipt of the written request by the department.

Burks requested, in writing, that Durfey be entered into the NCIC database. He did not request any territorial limitation and even affirmatively asked that the territorial limitation be removed. Burks fully complied with the statute, yet the Sheriff did not honor this request within the statutory period. Consequently, the bond was exonerated by operation of law. ¶8 In *State v. Torres*, 2004 OK 12, ¶ 20, 87 P.3d 572, we concluded: When a defendant fails to appear as ordered, the Oklahoma statutes authorize the court to declare a forfeiture of the appearance bond.

The bondsman is then given a ninety-day grace period in which he or she can return the defendant to custody and obtain vacation of the forfeiture as a matter of course. After the ninety-day grace period has expired, the trial court retains discretion to vacate the bond forfeiture under the provisions of § 1332(C)(5). (Emphasis supplied). *Torres*, supra, clarifies that even after the ninety-day period has expired and the bondsman is required to pay the forfeiture, the provisions of §1332(C) remain operative.

Thus, although ninety days passed and Burks paid the forfeiture, §1332(C) was in still in force. ¶9 Additionally, the trial court had discretion under 59 O.S. Supp. 2014, §1332(C)(6)(a) to vacate the order of forfeiture: The court may, in its discretion, vacate the order of forfeiture and exonerate the bond where good cause has been shown for... the defendant's failure to appear.

Burks has presented convincing evidence of good cause why Durfey did not appear. Despite Burks repeated requests, it was not until the Oklahoma Highway Patrol intervened that the Sheriff's office removed the territorial limitations from the NCIC database. Even though the Sheriff's office was well aware that Durfey had cut off his ankle tracking monitor in Montana, the Sheriff entered him in the database only for Oklahoma and the surrounding states.

Because of this, Burks' agents in Montana could not coordinate with local law enforcement to have Durfey arrested. ¶10 In *State v. Vaughn*, 2000 OK 63, ¶22, 11 P.3d 211, we set forth the factors to

be considered in exercising discretion.

We said: Subsection 1332(C)(5)(b) allows the trial court to determine whether a bondsman has shown good cause for his or her failure to return the defendant to custody within ninety days and, if good cause is shown, gives the trial court discretion to vacate the forfeiture order.

In exercising its discretion, the trial court must not act arbitrarily or unreasonably. Patel, *supra*. The trial court is to consider all pertinent factors, some of which include: (a) whether the defendant has been returned to custody and, if so, whether the bondsman's efforts assisted in the defendant's return; (b) the nature and extent of the bondsman's efforts to locate and return the defendant to custody; (c) the length of the delay caused by the defendant's non-appearance; (d) the cost and inconvenience to the government in regaining custody of the defendant; (e) the stage of the proceedings at the time of defendant's non-appearance; and (f) the public interest and necessity of effectuating defendant's appearance.

This list of factors is illustrative, not exhaustive. No one factor in and of itself is determinative and we do not prescribe the weight to be given any factor. ¶11 Here, the bondsman tracked Durfey to Montana. The Sheriff's failure to make the registration nationwide prohibited the bondsman from returning Durfey to custody in Oklahoma.

The Sheriff's failure caused the length of delay in apprehending Durfey. The Sheriff's actions increased the cost and inconvenience in regaining custody. Certainly, there is public interest and necessity in effectuating a defendant's appearance. Pursuant to Vaughn, *supra*, the bondsman showed good cause. CONCLUSION ¶12 Burks fully complied with 59 O.S. Supp. 2014 §1332, yet the Sheriff did not honor his request within the statutory period.

Consequently, the bond was exonerated by operation of law. Burks presented convincing evidence of good cause why Durfey did not appear. The bondsman is entitled to remittance of the posted bond pursuant to 59 O.S. Supp. 2014 §1332. CERTIORARI PREVIOUSLY GRANTED; COURT OF CIVIL APPEALS OPINION VACATED; TRIAL COURT REVERSED AND REMANDED FOR FURTHER PROCEEDINGS.

GURICH, V.C.J, KAUGER, EDMONDSON, COLBERT, REIF, WYRICK, DARBY, JJ., concur. COMBS, C.J., WINCHESTER, J., dissent. FOOTNOTES 1 Title 59 O.S. Supp. 2014 §1332(c) provides in pertinent part: C. 1. The bail bondsman shall have ninety (90) days from receipt of the order and judgment of forfeiture from the court clerk or mailing of the notice if no receipt is made, to return the defendant to custody.

2. The bondsman may contract with a licensed bail enforcer pursuant to the Bail Enforcement and Licensing Act to recover and return the defendant to custody within the ninety-day period, or as agreed, or notwithstanding the Bail Enforcement and Licensing Act if the bondsman is duly

appointed in this state by an insurer operating in this state, the bondsman may seek the assistance of another licensed bondsman in this state who is appointed by the same insurer.

3. When the court record indicates that the defendant is returned to custody in the jurisdiction where forfeiture occurred, within the ninety-day period, the court clerk shall enter minutes vacating the forfeiture and exonerating the bond. If the defendant has been timely returned to custody, but this fact is not reflected by the court record, the court shall vacate the forfeiture and exonerate the bond.

2 The criminal case, CF-2012-319, concerned multiple alleged rapes, lewd molestations, and forcible sodomy. One victim was under fourteen years old, and one was under sixteen. 3 The request, dated December 15, 2014, provides: I, John R. Burks, request the following person Billy W. Durfey be entered NCIC by the Garvin County Sheriff's Office on case # CF-2012-319.

I would like extradition state/nationwide. I will be responsible for all costs related to the above person's extradition. It will also be my responsibility to notify, in writing, the Garvin County Sheriff's Office if I am no longer in need of the NCIC entry. 4 No specific date appears in the petition for certiorari or Court of Civil Appeals opinion. 5 The statute has since been superseded (Nov.

1, 2015). However, the relevant provision, 59 O.S. Supp. 2015 §1332(c)(5)(a) currently remains substantially the same and it provides: 5. In addition to the provisions set forth in paragraphs 3 and 4 of this subsection, the bond shall be exonerated by operation of law in any case in which: a. the bondsman has requested in writing of the sheriff's department in the county where the forfeiture occurred that the defendant be entered into the computerized records of the National Crime Information Center, and the request has not been honored within fourteen (14) business days of the receipt of the written request by the department, Citationizer© Summary of Documents Citing This Document Cite Name Level None Found.

Citationizer: Table of Authority Cite Name Level Oklahoma Supreme Court Cases CiteNameLevel 2004 OK 12, 87 P.3d 572, STATE v. TORRESDiscussed 2000 OK 63, 11 P.3d 211, 71 OBJ 1918, STATE OF OKLAHOMA v. VAUGHNDiscussed Title 59. Professions and Occupations CiteNameLevel 59 O.S. 1332, Forfeiture ProcedureDiscussed at Length oscn EMAIL: webmaster@oscn.net Oklahoma Judicial Center 2100 N Lincoln Blvd.

Oklahoma City, OK 73105 courts Supreme Court of Oklahoma Court of Criminal Appeals Court of Civil Appeals District Courts decisions New Decisions Supreme Court of Oklahoma Court of Criminal Appeals Court of Civil Appeals programs The Sovereignty Symposium Alternative Dispute Resolution Early Settlement Mediation Children's Court Improvement Program (CIP) Judicial Nominating Commission Certified Courtroom Interpreters Certified Shorthand Reporters Accessibility ADA Contact Us Careers Accessibility ADA

