

SUPREME COURT OF HAWAII

Allstate Insurance Co. v. Schmidt

104 Hawai'i 261, 88 P.3d 196 (2004) · No. No. 23495 · Decided April 16, 2004

SUMMARY

The Supreme Court of Hawai'i held that Hawai'i Revised Statutes § 431:10C-207 prohibits automobile insurers from basing underwriting decisions, as well as rating plans, on a person's length of driving experience. The court affirmed the circuit court's judgment upholding the Insurance Commissioner's cease-and-desist order and a \$3,000 civil penalty against Allstate.

CASE DETAILS

COURT	Supreme Court of Hawai'i
WRITING FOR THE COURT	Duffy, J.; Moon, C.J.; Nakayama, J.; Acoba, J.; Ibarra, Circuit Judge, sitting in place of Levinson, J., recused
JURISDICTION	Hawaii
DECIDED	April 16, 2004
DOCKET	No. 23495
DISPOSITION	affirmed
PROCEDURAL POSTURE	Allstate appealed from the circuit court's judgment affirming the Insurance Commissioner's final order, which upheld a cease-and-desist order and a \$3,000 civil penalty for discriminatory underwriting practices.
STANDARD OF REVIEW	A secondary appeal from a circuit court's review of an agency decision; the Supreme Court determines whether the circuit court was right or wrong while applying the standards in HRS § 91-14(g). The agency decision carries a presumption of validity, and the appellant bears the heavy burden of showing that the decision is invalid because its consequences are unjust and unreasonable.
PRECEDENTIAL VALUE	Published, precedential opinion of the Supreme Court of Hawai'i
PARTIES	Allstate Insurance Company, Allstate Indemnity Company v. J.P. Schmidt, Insurance Commissioner, Department of Commerce and Consumer Affairs, State of Hawai'i

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QUESTIONS PRESENTED

1. Whether HRS § 431:10C-207 prohibits an insurer from using an applicant's length of driving experience as a basis for rejecting an automobile-insurance application.
2. Whether the Insurance Commissioner engaged in impermissible impromptu rulemaking by interpreting HRS § 431:10C-207 to apply to underwriting.
3. Whether the Chief Deputy Insurance Commissioner's imposition of a \$3,000 civil penalty constituted an abuse of discretion.

HOLDINGS

1. HRS § 431:10C-207 prohibits an insurer from basing an underwriting decision on an applicant's length of driving experience because the statute's reference to any 'standard or rating plan' encompasses both rating plans and underwriting standards.
2. The Insurance Commissioner did not engage in impermissible impromptu rulemaking by applying HRS § 431:10C-207 to Allstate's underwriting practice.
3. The \$3,000 civil penalty was not an abuse of discretion because HRS § 431:10C-117 required a penalty for a violation and authorized any amount up to \$5,000 per violation.

KEY QUOTATIONS

“Therefore, we hold that HRS § 431:10C-207 applies to both “rating plan[s]” and “standard[s],” including underwriting standards, such that the Commissioner and the circuit court were correct in concluding that Allstate improperly denied Ms. Reinertson's application for insurance.” (104 Hawai'i at 271; 88 P.3d at 206)

“Instead, he applied the existing rule in HRS § 431:10C-207 to the facts of Ms. Reinertson's complaint.” (104 Hawai'i at 271; 88 P.3d at 206)

FACTUAL BACKGROUND

Allstate required applicants for automobile insurance to hold a driver's license for more than one year. It rejected Kaoru N. Reinertson's application because she had held her license for less than one year and instead placed her through the joint underwriting plan. The Insurance Commissioner concluded that using length of driving experience as an underwriting criterion violated HRS § 431:10C-207 and upheld a cease-and-desist order and \$3,000 penalty.

PROCEDURAL HISTORY

An applicant complained to the Hawai'i Insurance Division after Allstate rejected her automobile-insurance application because she had held a driver's license for less than one year. The Chief Deputy Insurance

Commissioner issued a cease-and-desist order and imposed a \$3,000 penalty. After an administrative proceeding based on stipulated facts and briefs, the hearings officer recommended vacatur, but the Insurance Commissioner rejected that recommendation and upheld the enforcement action. The first circuit court affirmed, and the Supreme Court of Hawai'i affirmed the circuit court.

DISPOSITION

affirmed

CASES CITED

- Korean Buddhist Dae Won Sa Temple of Hawaii v. Sullivan, 87 Hawai'i 217, 229, 953 P.2d 1315, 1327 (1998)
- Bragg v. State Farm Mutual Auto. Ins., 81 Hawai'i 302, 304, 916 P.2d 1203, 1205 (1996)
- In re Hawaiian Elec. Co., 81 Hawai'i 459, 465, 918 P.2d 561, 567 (1996)
- Outdoor Circle v. Harold K.L. Castle Trust Estate, 4 Haw. App. 633, 638-39, 675 P.2d 784, 789 (1983)
- Mathewson v. Aloha Airlines, Inc., 82 Hawai'i 57, 71, 919 P.2d 969, 983 (1996)
- Housing Fin. & Dev. Corp. v. Castle, 79 Hawai'i 64, 76-77, 898 P.2d 576, 588-89 (1995)
- Franks v. City and County of Honolulu, 74 Haw. 328, 335, 843 P.2d 668, 671-72 (1993)
- State v. Sylva, 61 Haw. 385, 388, 605 P.2d 496, 498 (1980)
- Camara v. Aghsalud, 67 Haw. 212, 215-16, 685 P.2d 794, 797 (1984)
- Union Flights, Inc. v. Administrator, FAA, 957 F.2d 685, 688 (9th Cir. 1992)
- TIG Ins. Co. v. Kauhane, 101 Hawai'i 311, 311 n.1, 67 P.3d 810, 810 n.1 (App. 2003)

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