

UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF
CALIFORNIA

Hickman v. CDCR

No. 2:25-cv-1249 CSK P (E.D. Cal. July 22, 2025) · No. No. 2:25-cv-1249 CSK P · Decided July 22, 2025

SUMMARY

The United States District Court for the Eastern District of California recommends dismissing Kevin Duane Hickman’s amended 42 U.S.C. § 1983 action against the California Department of Corrections and Rehabilitation. The court concludes that the Eighth Amendment claims seeking damages and injunctive relief are barred by the Eleventh Amendment, declines supplemental jurisdiction over the negligence claim, and recommends dismissal without further leave to amend.

CASE DETAILS

COURT	United States District Court for the Eastern District of California
WRITING FOR THE COURT	Chi Soo Kim
JURISDICTION	United States District Court for the Eastern District of California
DECIDED	July 22, 2025
DOCKET	No. 2:25-cv-1249 CSK P
DISPOSITION	other
PROCEDURAL POSTURE	Prisoner civil-rights action under 42 U.S.C. § 1983; after the original complaint was dismissed with leave to amend, the magistrate judge screened the amended complaint and issued findings and recommendations recommending dismissal.
STANDARD OF REVIEW	Screening under 28 U.S.C. § 1915A; the court accepts well-pleaded allegations as true and construes the complaint in the light most favorable to the plaintiff, but dismisses claims that are frivolous, fail to state a claim, or seek monetary relief from an immune defendant.
PRECEDENTIAL VALUE	nonprecedential
PARTIES	Kevin Duane Hickman v. California Department of Corrections and Rehabilitation (CDCR), et al.

TOPICS

- eleventh amendment immunity
- section 1983
- prisoners rights
- negligence
- civil procedure

PRACTICE AREAS

prisoner civil rights

federal jurisdiction

constitutional law

state tort law

QUESTIONS PRESENTED

1. Whether Hickman's Eighth Amendment claims for damages and injunctive relief against CDCR are barred by the Eleventh Amendment.
2. Whether the court should exercise supplemental jurisdiction over Hickman's state-law negligence claim after dismissal of the federal claims.
3. Whether Hickman should receive further leave to amend his Eighth Amendment claims against CDCR.

HOLDINGS

1. The Eighth Amendment claims against CDCR, a state agency, are barred by the Eleventh Amendment because Hickman seeks damages and injunctive relief and California has not waived its immunity from § 1983 suits in federal court.
2. The court should decline to exercise supplemental jurisdiction over Hickman's negligence claim after dismissal of the federal claims at the early stage of the action.
3. Further leave to amend should be denied because Hickman could not cure the defect in his Eighth Amendment claims against CDCR, and he disregarded the prior instruction to name the individual officials allegedly responsible.

KEY QUOTATIONS

“The Eleventh Amendment bars suits which seek either damages or injunctive relief against a state, ‘an arm of the state,’ its instrumentalities, or its agencies.” (at 2)

“Because this Court recommends dismissal of plaintiff’s Eighth Amendment claims as barred by the Eleventh Amendment at this early stage of this action, this Court recommends that the court decline to exercise supplemental jurisdiction over plaintiff’s negligence claim.” (at 3)

“This Court recommends dismissal of this action without further leave to amend because plaintiff cannot cure the pleading defects as to his Eighth Amendment claim against defendant CDCR.” (at 3)

FACTUAL BACKGROUND

Hickman, a state prisoner, alleged that on March 2, 2025, his right middle finger was crushed when his cell door unexpectedly slammed. He attributed the injury to CDCR's failure to secure the door, failure to follow prison operating procedures, and failure to train or supervise staff. He asserted Eighth Amendment, negligence, and failure-to-train/Monell claims and sought damages, equitable and injunctive relief, costs, and other relief.

PROCEDURAL HISTORY

Hickman filed an action against CDCR concerning an injury to his finger caused by a cell door. The court dismissed the original complaint with leave to amend, finding the § 1983 claim barred by the Eleventh Amendment and the negligence claim inadequately pleaded for failure to allege compliance with the California

Government Claims Act. Hickman filed an amended complaint naming CDCR alone, and the magistrate judge recommended dismissal without further leave to amend, while ordering assignment of a district judge.

DISPOSITION

other

CASES CITED

- Neitzke v. Williams, 490 U.S. 319, 325, 327 (1989)
- Franklin v. Murphy, 745 F.2d 1221, 1227-28 (9th Cir. 1984)
- Jackson v. Arizona, 885 F.2d 639, 640 (9th Cir. 1989)
- Lopez v. Smith, 203 F.3d 1122, 1130-31 (9th Cir. 2000)
- Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 555 (2007)
- Conley v. Gibson, 355 U.S. 41, 47 (1957)
- Erickson v. Pardus, 551 U.S. 89, 93 (2007)
- Scheuer v. Rhodes, 416 U.S. 232, 236 (1974)
- Davis v. Scherer, 468 U.S. 183 (1984)
- Aholehei v. Department of Public Safety, 488 F.3d 1144, 1147 (9th Cir. 2007)
- Dittman v. California, 191 F.3d 1020, 1025-26 (9th Cir. 1999)
- Fireman's Fund Insurance Co. v. City of Lodi, California, 302 F.3d 928, 957 n.28 (9th Cir. 2002)
- Atascadero State Hospital v. Scanlon, 473 U.S. 234, 241 (1985)
- Monell v. Department of Social Services of City of New York, 436 U.S. 658, 691 (1978)
- Tennyson v. County of Sacramento, 2020 WL 4059568, at *7 (E.D. Cal. July 20, 2020)
- Persinger v. County of Placer, 2025 WL 1993222, at *4 (E.D. Cal. July 17, 2025)
- United Mine Workers of America v. Gibbs, 383 U.S. 715, 726 (1966)
- Carnegie-Mellon University v. Cohill, 484 U.S. 343, 350 (1988)
- Rosati v. Igbinoso, 791 F.3d 1037, 1039 (9th Cir. 2015)
- Martinez v. Ylst, 951 F.2d 1153 (9th Cir. 1991)

OPINION

(PC) Hickman v. CDCR
PER CURIAM.
1 2 3 4 5 6 7
8 UNITED STATES DISTRICT COURT
9 FOR THE EASTERN DISTRICT OF CALIFORNIA
10
11 KEVIN DUANE HICKMAN, No. 2:25-cv-1249 CSK P
12 Plaintiff,

13 v. ORDER AND FINDINGS AND
RECOMMENDATIONS

14 CDCR, et al., 15 Defendants. 16

17 I. INTRODUCTION

18 Plaintiff is a state prisoner, proceeding without counsel, with a civil rights action pursuant 19 to
42 U.S.C. § 1983. On May 12, 2025, this Court dismissed plaintiff's complaint with leave to 20
amend. (ECF No. 6.) Pending before the Court is plaintiff's amended complaint. (ECF No. 11.) 21
For the following reasons, this Court recommends dismissal of this action.

22 II. SCREENING STANDARDS

23 The court is required to screen complaints brought by prisoners seeking relief against a 24
governmental entity or officer or employee of a governmental entity. 28 U.S.C. § 1915A(a). The
25 court must dismiss a complaint or portion thereof if the prisoner raised claims that are legally
26 "frivolous or malicious," that fail to state a claim upon which relief may be granted, or that
seek 27 monetary relief from a defendant who is immune from such relief. 28 U.S.C. § 1915A(b)
(1), (2). 28 A claim is legally frivolous when it lacks an arguable basis either in law or in fact. 1
Neitzke v. Williams, 490 U.S. 319, 325 (1989); Franklin v. Murphy, 745 F.2d 1221, 1227-28 (9th
2 Cir. 1984). The court may, therefore, dismiss a claim as frivolous when it is based on an
3 indisputably meritless legal theory or where the factual contentions are clearly baseless. Neitzke,
4 490 U.S. at 327. The critical inquiry is whether a constitutional claim, however inartfully 5
pleaded, has an arguable legal and factual basis. See Jackson v. Arizona, 885 F.2d 639, 640 (9th
6 Cir. 1989), superseded by statute as stated in Lopez v. Smith, 203 F.3d 1122, 1130-31 (9th Cir.
7 2000) ("[A] judge may dismiss [in forma pauperis] claims which are based on indisputably 8
meritless legal theories or whose factual contentions are clearly baseless."); Franklin, 745 F.2d at 9
1227.

10 Rule 8(a)(2) of the Federal Rules of Civil Procedure "requires only 'a short and plain
11 statement of the claim showing that the pleader is entitled to relief,' in order to 'give the 12
defendant fair notice of what the . . . claim is and the grounds upon which it rests.'" Bell Atlantic
13 Corp. v. Twombly, 550 U.S. 544, 555 (2007) (quoting Conley v. Gibson, 355 U.S. 41, 47
(1957)). 14 In order to survive dismissal for failure to state a claim, a complaint must contain more
than "a 15 formulaic recitation of the elements of a cause of action;" it must contain factual
allegations 16 sufficient "to raise a right to relief above the speculative level." Bell Atlantic, 550
U.S. at 555. 17 However, "[s]pecific facts are not necessary; the statement [of facts] need only
'give the 18 defendant fair notice of what the . . . claim is and the grounds upon which it rests.'"
Erickson v. 19 Pardus, 551 U.S. 89, 93 (2007) (quoting Bell Atlantic, 550 U.S. at 555, citations
and internal 20 quotations marks omitted). In reviewing a complaint under this standard, the court
must accept as 21 true the allegations of the complaint in question, Erickson, 551 U.S. at 93, and
construe the 22 pleading in the light most favorable to the plaintiff. Scheuer v. Rhodes, 416 U.S.
232, 236 23 (1974), overruled on other grounds, Davis v. Scherer, 468 U.S. 183 (1984).

24 III. DISCUSSION

25 In the original complaint plaintiff named as defendants the California Department of
26 Corrections and Rehabilitation (“CDCR”) and, possibly, the California Health Care Facility
27 (“CHCF”). (ECF No. 1 at 2.) In the original complaint, plaintiff sought money damages against 28
defendants for injuries to plaintiff’s finger that allegedly occurred when plaintiff shut his cell 1
door. (Id. at 3, 6.) Plaintiff claimed that the injuries to his finger were caused by the failure of 2
prison staff to follow the Housing Unit Operations Manual and because the cell doors had no 3
safeguards for closing cell doors safely. (Id. at 3.) As legal claims, plaintiff alleged violation of 4
the Eighth Amendment and a state law claim for negligence. (Id.) 5 In the May 12, 2025 order
screening the original complaint, this Court found that 6 plaintiff’s Eighth Amendment claim
against defendants CDCR and CHCF was barred by the 7 Eleventh Amendment. (ECF No. 6 at 3-
4.) “The Eleventh Amendment bars suits for money 8 damages in federal court against a state, its
agencies, and state officials acting in their official 9 capacities.” *Aholehei v. Dep’t of Public*
Safety, 488 F.3d 1144, 1147 (9th Cir. 2007). The 10 Eleventh Amendment prohibits federal courts
from hearing a Section 1983 lawsuit in which 11 damages or injunctive relief is sought against a
state, its agencies (such as CDCR) or individual 12 prisons, “absent a waiver by the state or a valid
congressional override...” *Dittman v. California*, 13 191 F.3d 1020, 1025 (9th Cir. 1999); see also
Fireman’s Fund Ins. Co. v. City of Lodi, Cal., 302 14 F.3d 928, 957 n.28 (9th Cir. 2002) (internal
quotation and citations omitted) (“The Eleventh 15 Amendment bars suits which seek either
damages or injunctive relief against a state, ‘an arm of 16 the state,’ its instrumentalities, or its
agencies.”). “The State of California has not waived its 17 Eleventh Amendment immunity with
respect to claims brought under § 1983 in federal court...” 18 *Dittman*, 191 F.3d at 1025-26 (citing
Atascadero State Hosp. v. Scanlon, 473 U.S. 234, 241 19 (1985)). For these reasons, this Court
dismissed plaintiff’s Eighth Amendment claim against 20 defendants CDCR and CHCF as barred
by the Eleventh Amendment. (ECF No. 6 at 3-4.) In the
21 May 12, 2025 order, this Court advised plaintiff that if he filed an amended complaint, he shall
22 name as defendants the individuals responsible for the alleged Eighth Amendment violations.
(Id. 23 at 4.) In the May 12, 2025 order, this Court dismissed plaintiff’s negligence claim against
24 defendants CDCR and CHCF based on plaintiff’s failure to plead compliance with the
California 25 Government Claims Act. (Id. at 4-5.) 26 In the amended complaint, plaintiff names
CDCR as the defendant. (ECF No. 11 at 1.) 27 Plaintiff alleges that on March 2, 2025, his right
middle finger was crushed when his cell door 28 unexpectedly slammed. (Id. at 2.) Plaintiff
alleges that defendant CDCR’s failure to secure the 1 door constituted an unsafe condition of
confinement. (Id.) As legal claims, plaintiff alleges 2 violation of the Eighth Amendment,
negligence and what plaintiff calls a failure to train/Monell 3 claim.¹ (Id. at 2-3.) In support of the
failure to train/Monell claim, plaintiff alleges that 4 defendant CDCR’s failure to train or supervise
staff was the moving force behind the Eighth 5 Amendment violation. (Id. at 3.) Thus, claim three
is based on an alleged violation of the Eighth 6 Amendment. As relief, plaintiff seeks money

damages, equitable and injunctive relief requiring 7 defendant CDCR to implement appropriate safety measures and to provide training on door 8 safety, costs of suit and any other relief the Court deems just and proper. (Id. at 4.) Plaintiff also 9 attaches to his amended complaint several exhibits which appear unrelated to the claims raised in 10 the amended complaint. (Id. at 17-65.) On July 2, 2025, plaintiff also filed a declaration in 11 support of the amended complaint. (ECF No. 12.) 12 Plaintiff's Eighth Amendment claims raised in the amended complaint against defendant 13 CDCR, for which plaintiff seeks money damages and injunctive relief, are barred by the Eleventh 14 Amendment. See Dittman, 191 F.3d at 1025-26. Accordingly, plaintiff's Eighth Amendment 15 claims against defendant CDCR should be dismissed. 16 In support of the negligence claim raised in the amended complaint, plaintiff alleges that 17 "[b]y accepting Plaintiff's Tort Claim, the State has admitted the claim's validity, satisfying any 18 conditions precedent to suit." (ECF No. 11 at 3.) Attached as an exhibit to the amended 19 complaint appears to be a copy of the tort claim form plaintiff submitted to the California 20 Department of General Services Office of Risk Insurance and Management regarding his injured 21 finger. (Id. at 10-12.) This form is signed by plaintiff on May 28, 2025. (Id. at 12.) 22 Rather than determining plaintiff's compliance with the California Government Claims 23 Act, this Court recommends that the court decline to exercise supplemental jurisdiction over 24 plaintiff's negligence claim. "Where all federal claims are dismissed in an action containing both 25 1 By referring to Monell, plaintiff appears to refer to Monell v. Department of Social Services of 26 City of New York, 436 U.S. 658 (1978). In Monell, the Supreme Court held that municipalities 27 are "persons" subject to damages liability under Section 1983 where "action pursuant to official municipal policy of some nature cause[s] a constitutional tort." 436 U.S. at 691. Monell is not 28 applicable to the instant action because defendant CDCR is not a municipality. 1 federal and state law claims, a federal court may decline to exercise supplemental jurisdiction 2 over the remaining state law claims." Tennyson v. County of Sacramento, 2020 WL 4059568, at 3 *7 (E.D. Cal. July 20, 2020). "Generally, if federal claims are dismissed prior to trial, state law 4 claims should be remanded to state court 'both as a matter of comity and to promote justice 5 between the parties, by procuring for them a surer-footed reading of applicable law.'" Persinger, 6 et al. v. County of Placer, 2025 WL 1993222, at *4 (E.D. Cal. July 17, 2025) (quoting United 7 Mine Workers v. Gibbs of Am., 383 U.S. 715, 726 (1996)). "The Supreme Court has found that 8 when 'federal-law claims have dropped out of the lawsuit in its early stages and only state-law 9 claims remain, the federal court should decline the exercise of jurisdiction by dismissing the case 10 without prejudice.'" Persinger, 2025 WL 1993222, at *4 (quoting Carnegie-Mellon Univ. v. 11 Cohill, 484 U.S. 343, 350 (1988)). Because this Court recommends dismissal of plaintiff's 12 Eighth Amendment claims as barred by the Eleventh Amendment at this early stage of this action, 13 this Court recommends that the court decline to exercise supplemental jurisdiction over plaintiff's 14 negligence claim. 15 This Court recommends dismissal of this action without further leave to amend because 16 plaintiff cannot cure the pleading defects as to his Eighth Amendment claim against defendant 17

CDCR. In the amended complaint, plaintiff disregarded this Court's advisement in the May 12, 18 2025 order that plaintiff name as defendants in the amended complaint the individuals responsible 19 for the alleged Eighth Amendment violations. Based on these circumstances, this Court finds that 20 granting plaintiff further opportunity to amend his complaint is not warranted. See *Rosati v. 21 Igbinoso*, 791 F.3d 1037, 1039 (9th Cir. 2015) (internal citations omitted) ("A district court 22 should not dismiss a pro se complaint without leave to amend unless it appear clear that the 23 deficiencies of the complaint could not be cured by amendment."). 24 Accordingly, IT IS HEREBY ORDERED that the Clerk of the Court shall assign a district 25 judge to this action; and 26 IT IS HEREBY RECOMMENDED that: 27 1. Plaintiff's Eighth Amendment claims against defendant CDCR be dismissed as barred 28 by the Eleventh Amendment;] 2. The Court decline to exercise supplemental jurisdiction over plaintiff's negligence 2 claim; and 3 3. This action be dismissed. 4 These findings and recommendations are submitted to the United States District Judge 5 || assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within fourteen days 6 || after being served with these findings and recommendations, plaintiff may file written objections 7 || with the court and serve a copy on all parties. Such a document should be captioned 8 | "Objections to Magistrate Judge's Findings and Recommendations." Plaintiff is advised that 9 || failure to file objections within the specified time may waive the right to appeal the District 10 || Court's order. *Martinez v. Ylst*, 951 F.2d 1153 (9th Cir. 1991). 1] 12 | Dated: July 22, 2025 4 aA 13 \ Aaa spe

CHI SOO KIM

14 UNITED STATES MAGISTRATE JUDGE

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