

UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF
CALIFORNIA

Blain v. Liberty Mutual Fire Insurance Company

No. 22-cv-0970-AJB-DEB (S.D. Cal. Mar. 9, 2023) · No. 22-cv-0970-AJB-DEB · Decided March 9, 2023

SUMMARY

The United States District Court for the Southern District of California addresses Liberty Mutual Fire Insurance Company’s motion to dismiss a putative class action arising from allegedly inadequate automobile insurance premium refunds issued during the COVID-19 pandemic. The court rejects arguments based on the California Insurance Commissioner’s exclusive or primary jurisdiction and declines equitable abstention. It dismisses Plaintiff’s request for injunctive relief without leave to amend for lack of Article III standing, while otherwise granting or denying the motion in part as described in the order.

CASE DETAILS

COURT	United States District Court for the Southern District of California
WRITING FOR THE COURT	Anthony J. Battaglia
JURISDICTION	United States District Court for the Southern District of California
DECIDED	March 9, 2023
DOCKET	22-cv-0970-AJB-DEB
DISPOSITION	other
PROCEDURAL POSTURE	Plaintiff brought a putative class action alleging breach of the implied covenant of good faith and fair dealing, unjust enrichment, and violation of California's Unfair Competition Law based on allegedly inadequate automobile-insurance premium refunds during the COVID-19 pandemic. Defendant moved to dismiss under Federal Rules of Civil Procedure 12(b)(1) and 12(b)(6).
STANDARD OF REVIEW	For a facial Rule 12(b)(1) challenge, the court accepted the complaint's allegations as true and drew reasonable inferences in the plaintiff's favor. For Rule 12(b)(6), the court accepted well-pleaded factual allegations as true, drew reasonable inferences for the nonmoving party, and assessed whether the complaint stated a plausible claim for relief, disregarding legal conclusions.
PRECEDENTIAL VALUE	unpublished_nonprecedential

PARTIES

Sarah Blain v. Liberty Mutual Fire Insurance Company

TOPICS

motions to dismiss

insurance coverage

insurance

contract interpretation

civil procedure

PRACTICE AREAS

insurance law

civil procedure

contract law

consumer protection

QUESTIONS PRESENTED

1. Whether California Insurance Code section 1860.1 deprived the court of jurisdiction or immunized Liberty Mutual from claims challenging the application of approved insurance rates during the COVID-19 pandemic.
2. Whether the doctrine of primary jurisdiction required dismissal or referral of the claims to the California Department of Insurance.
3. Whether Blain had Article III standing to seek injunctive relief after the COVID-19 stay-at-home orders had ended.
4. Whether the implied covenant of good faith and fair dealing claim failed because Blain did not identify a violated express contract provision.
5. Whether the unjust-enrichment claim was barred by the existence of an enforceable insurance contract covering the same subject matter.
6. Whether Blain adequately pleaded statutory standing and unfair conduct under the unfairness prong of California's Unfair Competition Law.
7. Whether Blain adequately pleaded that she lacked an adequate remedy at law to seek equitable relief under the UCL.

HOLDINGS

1. Claims challenging an insurer's application of approved rates, including allegedly inadequate COVID-19 premium refunds, are not within the Insurance Commissioner's exclusive jurisdiction and are not immunized by section 1860.1.
2. The doctrine of primary jurisdiction did not require dismissal or referral to the California Department of Insurance.
3. Blain lacked Article III standing to seek injunctive relief because she could not plausibly allege a likelihood of repeated injury after California's stay-at-home orders had ended.
4. Failure to identify a breached express contract provision did not defeat Blain's implied-covenant claim where the alleged breach concerned Liberty Mutual's exercise of contractual discretion affecting policyholders' rights.
5. The unjust-enrichment claim was barred because the parties had an undisputed, enforceable insurance contract governing the subject matter.

6. Blain adequately pleaded UCL standing by alleging that she paid excessive premiums and received less than the benefit for which she bargained.
7. Blain adequately pleaded unfair conduct under the UCL, and Liberty Mutual could not invoke the insurance-rate safe harbor because the claim challenged allegedly inadequate refunds and application of approved rates rather than the approved rates themselves.
8. The UCL claim was inadequately pleaded because Blain did not allege that she lacked an adequate remedy at law, but the defect could be cured by amendment.

KEY QUOTATIONS

“Based on the foregoing, this Court too finds that Plaintiff’s challenge is to the application of approved rates, not to the rates themselves, and therefore does not fall within the Insurance Commissioner’s exclusive jurisdiction.” (Section IV.A)

“Therefore, the Court finds Plaintiff lacks Article III standing to seek injunctive relief and Plaintiff’s claim for injunctive relief is DISMISSED WITHOUT LEAVE TO AMEND.” (Section IV.C)

“Where a contract confers on one party a discretionary power affecting the rights of the other, a duty is imposed to exercise that discretion in good faith and in accordance with fair dealing.” (Section IV.E)

“Liberty Mutual’s motion to dismiss is GRANTED IN PART AND DENIED IN PART.” (Conclusion)

FACTUAL BACKGROUND

Sarah Blain held a Liberty Mutual automobile-insurance policy during the period beginning March 1, 2020. COVID-19 stay-at-home orders reduced driving and allegedly reduced the claims Liberty Mutual would be expected to pay, while Liberty Mutual continued collecting premiums under approved rates. Liberty Mutual issued refunds of 15% for two months and 5% from June 2020 through May 2021, but Blain alleged the refunds were inadequate and that Liberty Mutual should have used contractual discretion to make greater downward adjustments.

PROCEDURAL HISTORY

The court considered Liberty Mutual's motion to dismiss on the papers. It denied dismissal based on exclusive jurisdiction, primary jurisdiction, equitable abstention, the implied-covenant claim, and UCL standing and unfairness. It dismissed the claims for injunctive relief and unjust enrichment without leave to amend and dismissed the UCL claim for failure to plead an inadequate legal remedy, with leave to amend.

DISPOSITION

other

CASES CITED

- *Brown v. Electronic Arts, Inc.*, 724 F.3d 1235, 1247 (9th Cir. 2013)
- *Northwest Requirements Utilities v. F.E.R.C.*, 798 F.3d 796, 808 (9th Cir. 2015)

- Lexmark International, Inc. v. Static Control Components, Inc., 572 U.S. 118, 128 n.4 (2014)
- Maya v. Centex Corp., 658 F.3d 1060, 1067 (9th Cir. 2011)
- Safe Air for Everyone v. Meyer, 373 F.3d 1035, 1039 (9th Cir. 2004)
- Leite v. Crane Co., 749 F.3d 1117, 1121 (9th Cir. 2014)
- Chandler v. State Farm Mutual Automobile Insurance Co., 598 F.3d 1115, 1122 (9th Cir. 2010)
- Navarro v. Block, 250 F.3d 729, 732 (9th Cir. 2001)
- SmileCare Dental Group v. Delta Dental Plan of California, 88 F.3d 780, 783 (9th Cir. 1996)
- Bell Atlantic Corp. v. Twombly, 550 U.S. 544, 570 (2007)
- Ashcroft v. Iqbal, 556 U.S. 662, 678–79 (2009)
- Associated General Contractors of California, Inc. v. California State Council of Carpenters, 459 U.S. 519, 526 (1983)
- Thompson v. Davis, 295 F.3d 890, 895 (9th Cir. 2002)
- Daniels-Hall v. National Education Association, 629 F.3d 992, 998 (9th Cir. 2010)
- Welk v. Beam Suntory Importers, Inc., 124 F. Supp. 3d 1039, 1041–42 (S.D. Cal. 2015)
- Interstate Natural Gas Co. v. Southern California Gas Co., 209 F.2d 380, 385 (9th Cir. 1954)
- Rowland v. Paris Las Vegas, 2014 WL 76993, at *2 (S.D. Cal. Feb. 25, 2014)
- Reyn's Pasta Bella, LLC v. Visa USA, Inc., 442 F.3d 741, 746 n.6 (9th Cir. 2006)
- United States v. Southern California Edison Co., 300 F. Supp. 2d 964, 974 (E.D. Cal. 2004)
- Day v. GEICO Casualty Co., 580 F. Supp. 3d 830, 837, 841, 847 (N.D. Cal. 2022)
- Rejoice! Coffee Co., LLC v. Hartford Financial Services Group, Inc., 2021 WL 5879118, at *3–8 (N.D. Cal. Dec. 9, 2021)
- Boobuli's LLC v. State Farm Fire & Casualty Co., 562 F. Supp. 3d 469, 477–86 (N.D. Cal. 2021)
- Drawdy v. Nationwide Insurance Co. of America, 2022 WL 3020050, at *2–3 (E.D. Cal. July 29, 2022)
- Torrez v. Infinity Insurance Co., 2022 WL 6819848, at *2–4 (C.D. Cal. Oct. 11, 2022)
- Villanueva v. Fidelity National Title Co., 11 Cal. 5th 104, 132 (2021)
- Krumme v. Mercury Insurance Co., 123 Cal. App. 4th 924, 937 (2004)
- State Farm General Insurance Co. v. Lara, 71 Cal. App. 5th 148, 188–94 (2021)
- Astiana v. Hain Celestial Group, 783 F.3d 753, 760–62 (9th Cir. 2015)
- Clapper v. Amnesty International USA, 568 U.S. 398, 409 (2013)
- Brown v. Stored Value Cards, Inc., 953 F.3d 567, 574 (9th Cir. 2020)
- Guz v. Bechtel National, Inc., 24 Cal. 4th 317, 349–50 (2000)
- Carma Developers (Cal.), Inc. v. Marathon Development California, Inc., 2 Cal. 4th 342, 374 (1992)
- Shirley v. L.L. Bean, Inc., 2019 WL 1205089, at *3 (N.D. Cal. Mar. 14, 2019)
- Bevis v. Terrace View Partners, LP, 33 Cal. App. 5th 230, 252 (2019)
- Roby v. Liberty Mutual Personal Insurance Co., 2022 WL 204610, at *7 (N.D. Ill. Jan. 24, 2022)
- Careau & Co. v. Security Pacific Business Credit, Inc., 222 Cal. App. 3d 1371, 1395 (1990)
- Klein v. Chevron U.S.A., Inc., 202 Cal. App. 4th 1342, 1388 (2012)

- SunPower Corp. v. SunPower California, LLC, 2021 WL 2781245, at *3 (S.D. Cal. July 2, 2021)
- Lance v. Camper Manufacturing Corp. v. Republic Indemnity Co., 44 Cal. App. 4th 194, 203 (1996)
- Peterson v. Cellco Partnership, 164 Cal. App. 4th 1583, 1593 (2008)
- Lectrodryer v. SeoulBank, 77 Cal. App. 4th 723, 726 (2000)
- Rutherford Holdings, LLC v. Plaza Del Rey, 223 Cal. App. 4th 221, 231 (2014)
- Steward v. Kodiak Cakes, LLC, 537 F. Supp. 3d 1103, 1159 (S.D. Cal. 2021)
- Saroya v. University of the Pacific, 503 F. Supp. 3d 986, 998–99 (N.D. Cal. 2020)
- Davis v. HSBC Bank Nevada, N.A., 691 F.3d 1152, 1169 (9th Cir. 2012)
- Cel-Tech Communications, Inc. v. Los Angeles Cellular Telephone Co., 20 Cal. 4th 163, 180 (1999)
- MacKay v. Superior Court, 188 Cal. App. 4th 1427, 1450 (2010)
- Ellsworth v. U.S. Bank, N.A., 908 F. Supp. 2d 1063, 1082 (N.D. Cal. 2012)
- Wahl v. American Security Insurance Co., 2010 WL 4509814, at *3 (N.D. Cal. Nov. 1, 2010)
- Kwikset Corp. v. Superior Court, 51 Cal. 4th 310, 323, 330 (2011)
- In re Solara Medical Supplies, LLC Customer Data Security Breach Litigation, 2020 WL 2214152, at *9 (S.D. Cal. May 7, 2020)
- Schwartz v. Provident Life & Accident Insurance Co., 216 Cal. App. 4th 607, 611–12 (2013)
- Tripp v. PHH Mortgage, 2015 WL 12645023, at *3 (C.D. Cal. Aug. 20, 2015)
- In re Adobe Systems, Inc. Privacy Litigation, 66 F. Supp. 3d 1197, 1224 (N.D. Cal. 2014)
- In re LinkedIn User Privacy Litigation, 2014 WL 1323713, at *4 (N.D. Cal. Mar. 28, 2014)
- Pemberton v. Nationstar Mortgage LLC, 331 F. Supp. 3d 1018, 1051 (S.D. Cal. 2018)
- Lozano v. AT&T Wireless Services, Inc., 504 F.3d 718, 735 (9th Cir. 2007)
- Kellman v. Whole Foods Market, Inc., 313 F. Supp. 3d 1031, 1049 (N.D. Cal. 2018)
- Sonner v. Premier Nutrition Corp., 971 F.3d 834, 844 (9th Cir. 2020)
- Ketayi v. Health Enrollment Group, 516 F. Supp. 3d 1092, 1140 (S.D. Cal. 2021)
- Zaback v. Kellogg Sales Co., 2020 WL 6381987, at *4 (S.D. Cal. Oct. 29, 2020)
- Nacarino v. Chobani, LLC, 2022 WL 344966, at *27 (N.D. Cal. Feb. 4, 2022)
- Jeong v. Nexo Financial LLC, 2022 WL 174236, at *27 (N.D. Cal. Jan. 19, 2022)
- Wildin v. FCA US LLC, 2018 WL 3032986, at *7 (S.D. Cal. June 19, 2018)
- Carroll v. Liberty Mutual Fire Insurance Co.

OPINION

Blain v. Liberty Mutual Fire Insurance Company

PER CURIAM.

1 2 3 4 5 6 7

8 UNITED STATES DISTRICT COURT

9 SOUTHERN DISTRICT OF CALIFORNIA

10 11 SARAH BLAIN, individually and on Case No.: 22-cv-0970-AJB-DEB behalf of all others

similarly situated, 12 Plaintiff, ORDER GRANTING IN PART AND
13 DENYING IN PART DEFENDANT’S

v.

MOTION TO DISMISS PLAINTIFF’S

14

LIBERTY MUTUAL FIRE INSURANCE COMPLAINT

15 COMPANY,

Defendant. (Doc. No. 15) 16 17 Presently pending before the Court is Defendant Liberty Mutual
Fire Insurance 18 Company’s (“Liberty Mutual”) motion to dismiss Plaintiff Sarah Blain’s Class
Action 19 Complaint pursuant to Federal Rules of Civil Procedure 12(b)(1) and 12(b)(6). (Doc.
No. 20 15.) Plaintiff filed an opposition to the motion to dismiss, (Doc. No. 20), to which Liberty
21 Mutual replied, (Doc. No. 21). 22 Pursuant to Civil Local Rule 7.1.d.1, the Court finds the
instant matter suitable for 23 determination on the papers and without oral argument. For the
reasons stated herein, the 24 Court GRANTS IN PART AND DENIES IN PART the motion to
dismiss Plaintiff’s 25 Complaint. 26 /// 27 /// 28

1 I. BACKGROUND

2 Plaintiff has been, and remains, a Liberty Mutual policy holder at all times relevant 3 to this
lawsuit. (Complaint (“Compl.”), Doc. No. 1, ¶ 33.) The time period relevant to this 4 lawsuit is
from March 1, 2020, to the present. (Id. ¶ 44.) Beginning in March 2020, 5 California began
implementing various mandates, including “stay-at-home” orders, to 6 combat the COVID-19
pandemic. (Id. ¶ 2.) These measures resulted in reduced driving 7 across the state which
respectively lowered the number of claims likely to be paid by 8 automobile insurance providers,
such as Liberty Mutual. (Id. ¶ 19.) In light of the decreased 9 traffic volume, Plaintiff alleges
Liberty Mutual collected excessive premiums, which led 10 to a substantial windfall at the
expense of its customers and failed to act in good faith when 11 exercising its discretion to adjust
the premiums charged to Liberty Mutual customers. (Id. 12 ¶¶ 23, 29, 36.) 13 In April 2020,
Liberty Mutual announced it would issue a 15% refund to all auto 14 insurance policyholders for
two months’ worth of premiums. (Id. ¶ 30.) From June 2020 15 through May 2021, Liberty Mutual
continued to refund policyholders at a rate of 5% for 16 that twelve-month period. (Id. ¶ 31.)
Plaintiff concedes she received premium refunds in 17 both 2020 and 2021. (Id. ¶ 34.) The issue
instead, as Plaintiff alleges, is that the distributed 18 refunds of 15% were inadequate, and that she
and other class members should have 19 received “at least a 30% average refund of paid
premiums” to offset the unfair windfall 20 enjoyed by Liberty Mutual from mid-March through
the end of April 2020 due to the 21 COVID-19 pandemic. (Id. ¶ 4.) Plaintiff further alleges that the
subsequent refunds of 5% 22 were similarly inadequate, though does not indicate what an
appropriate amount would 23 have been for that timeframe. (Id. ¶ 5.) 24 25 26 27 1 The facts
incorporated herein are taken from Plaintiff’s Complaint and are construed as true for the limited
purpose of resolving the instant motion. See *Brown v. Elec. Arts, Inc.*, 724 F.3d 1235, 1247 (9th 28

1 Plaintiff contends that under the applicable “CHANGE” provision of the Liberty 2 Guard Auto Policy, Liberty Mutual retained contractual discretion to make downward 3 premium adjustments based on changed circumstances at any point during the coverage 4 term, and that, in the case of Plaintiff and the members of the putative class, Liberty Mutual 5 failed to exercise this discretion in good faith during the COVID-19 pandemic. (Id. ¶¶ 25– 6 27, 35–36.) 7 Plaintiff asserts three claims against Liberty Mutual: (1) breach of contract under the 8 implied covenant of good faith and fair dealing; (2) unjust enrichment; and (3) violation of 9 California’s Unfair Competition Law (“UCL”) under its unfairness prong. (See Compl.) 10 Liberty Mutual filed the instant motion to dismiss under Federal Rule of Civil Procedure 11 12(b)(1), asserting the Court lacks subject matter jurisdiction, and under Federal Rule of 12 Civil Procedure 12(b)(6) asserting that Plaintiff’s Complaint fails to state a claim for which 13 relief can be granted. (Doc. No. 15.)

14 II. LEGAL STANDARDS

15 A. Rule 12(b)(1) 16 A motion to dismiss pursuant to Federal Rule of Civil Procedure 12(b)(1) tests 17 whether the court has subject matter jurisdiction. While lack of “statutory standing” 18 requires dismissal for failure to state a claim under Rule 12(b)(6), lack of Article III 19 standing requires dismissal for want of subject matter jurisdiction under Rule 12(b)(1). See 20 *Nw. Requirements Utilities v. F.E.R.C.*, 798 F.3d 796, 808 (9th Cir. 2015) (“Unlike Article 21 III standing, however, ‘statutory standing’ does not implicate our subject-matter 22 jurisdiction.”) (citing *Lexmark Int’l, Inc. v. Static Control Components, Inc.*, 572 U.S. 118, 23 128 n.4 (2014)); *Maya v. Centex Corp.*, 658 F.3d 1060, 1067 (9th Cir. 2011). 24 “A Rule 12(b)(1) jurisdictional attack may be facial or factual.” *Safe Air for 25 Everyone v. Meyer*, 373 F.3d 1035, 1039 (9th Cir. 2004). “In a facial attack, the challenger 26 asserts that the allegations contained in a complaint are insufficient on their face to invoke 27 federal jurisdiction.” *Id.* The court “resolves a facial attack as it would a motion to dismiss 28 under Rule 12(b)(6): accepting the plaintiff’s allegations as true and drawing all reasonable 1 inferences in the plaintiff’s favor, the court determines whether the allegations are 2 sufficient as a legal matter to invoke the court’s jurisdiction.” *Leite v. Crane Co.*, 749 F.3d 3 1117, 1121 (9th Cir. 2014). 4 “[I]n a factual attack,” on the other hand, “the challenger disputes the truth of the 5 allegations that, by themselves, would otherwise invoke federal jurisdiction.” *Safe Air for 6 Everyone*, 373 F.3d at 1039. In resolving such an attack, unlike with a motion to dismiss 7 under Rule 12(b)(6), a court “may review evidence beyond the complaint without 8 converting the motion to dismiss into a motion for summary judgment.” *Id.* Moreover, the 9 court “need not presume the truthfulness of the plaintiff’s allegations.” *Id.* Once the 10 defendant has moved to dismiss for lack of subject matter jurisdiction under Rule 12(b)(1), 11 the plaintiff bears the burden of establishing the court’s jurisdiction. See *Chandler v. State 12 Farm Mut. Auto Ins. Co.*, 598 F.3d 1115, 1122 (9th Cir. 2010). 13 B. Rule 12(b)(6) 14 A motion to dismiss under Rule 12(b)(6) tests the legal sufficiency of the pleadings 15 and allows a court to dismiss a complaint upon a finding that the plaintiff has failed to state 16 a claim upon which relief may be granted. *Navarro v. Block*, 250 F.3d 729, 732 (9th Cir. 17 2001). The court may

dismiss a complaint as a matter of law for: “(1) lack of cognizable legal theory or (2) insufficient facts under a cognizable legal claim.” *SmileCare Dental 19 Grp. v. Delta Dental Plan of Cal.*, 88 F.3d 780, 783 (9th Cir. 1996) (citation omitted). 20 However, a complaint survives a motion to dismiss if it contains “enough facts to state a 21 claim to relief that is plausible on its face.” *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 570 22 (2007). 23 Notwithstanding this deference, the reviewing court need not accept legal 24 conclusions as true. *Ashcroft v. Iqbal*, 556 U.S. 662, 678 (2009). It is also improper for the 25 court to assume “the [plaintiff] can prove facts that [he or she] has not alleged” 26 *Associated Gen. Contractors of Cal., Inc. v. Cal. State Council of Carpenters*, 459 U.S. 27 519, 526 (1983). On the other hand, “[w]hen there are well-pleaded factual allegations, a 28 court should assume their veracity and then determine whether they plausibly give rise to 1 an entitlement to relief.” *Iqbal*, 556 U.S. at 679. The court only reviews the contents of the 2 complaint, accepting all factual allegations as true, and drawing all reasonable inferences 3 in favor of the nonmoving party. *Thompson v. Davis*, 295 F.3d 890, 895 (9th Cir. 2002).

4 III. REQUESTS FOR JUDICIAL NOTICE

5 While the scope of review on a motion to dismiss for failure to state a claim is limited 6 to the complaint, a court may consider evidence on which the complaint necessarily relies 7 if: “(1) the complaint refers to the document; (2) the document is central to the plaintiff[’s] 8 claim; and (3) no party questions the authenticity of the copy attached to the 12(b)(6) 9 motion.” *Daniels-Hall v. Nat’l Educ. Ass’n*, 629 F.3d 992, 998 (9th Cir. 2010) (internal 10 quotation marks and citations omitted). Furthermore, Federal Rule of Evidence 201 permits 11 judicial notice of a fact when it is “not subject to reasonable dispute because it: (1) is 12 generally known within the trial court’s territorial jurisdiction; or (2) can be accurately and 13 readily determined from sources whose accuracy cannot reasonably be questioned.” *Welk 14 v. Beam Suntory Imp. Co.*, 124 F. Supp. 3d 1039, 1041–42 (S.D. Cal. 2015). 15 Here, only Liberty Mutual requests judicial notice, and these requests are unopposed. 16 As part of its motion, Liberty Mutual requests the Court to take judicial notice of the 17 following exhibits in support of its Motion to Dismiss: 18 A. Request for Judicial Notice in Defendant’s Support of Motion to Dismiss 19 First, Exhibit (A), is Bulletin 2020-3, issued by Insurance Commissioner Ricardo 20 Lara (“Lara”) on April 13, 2020. (Doc. No. 15-6 at 2.) Exhibit (B) is Bulletin 2020-4, issued 21 by Lara on May 15, 2020. (Id. at 2.) Exhibit (C) is Bulletin 2020-8, issued by Lara on 22 December 3, 2020. (Id. at 3.) Exhibit (D) is Bulletin 2021-3, issued by Lara on March 11, 23 2021. (Id. at 3.) Exhibits (A)–(D) are public bulletins available on the California 24 Department of Insurance (“DOI”) webpage regarding premium refunds in response to the 25 COVID-19 pandemic. Judicial notice is appropriate for records and “reports of 26 administrative bodies.” *Interstate Nat. Gas Co. v. S. Cal. Gas Co.*, 209 F.2d 380, 385 (9th 27 Cir. 1954). Therefore, the Court GRANTS Liberty Mutual’s request for judicial notice of 28 Exhibits (A)–(D). 1 Next, Liberty Mutual requests judicial notice of Exhibit (E), a press release

issued 2 by the DOI, dated March 11, 2021, regarding the overcharge of auto insurance premiums 3 during the COVID-19 pandemic. (Id. at 3.) The press release has a public nature and is 4 released through an administrative body. Therefore, the Court GRANTS Liberty Mutual's 5 request for judicial notice of Exhibit (E). 6 Exhibits (F) and (G) are Liberty Mutual's Memorandum Responses to Bulletin 7 2020-3 and Bulletin 2021-3, respectively. (Id. at 3.) Exhibits (F) and (G) are publicly 8 available on the DOI's webpage. Therefore, the Court GRANTS Liberty Mutual's request 9 for judicial notice of Exhibit (F) and Exhibit (G). 10 Exhibit (H) is a brief filed by Lara in *Rejoice! Coffee Co., LLC v. Hartford Financial 11 Services Group, Inc.*, No.: 20-CV-06789-EMC, 2021 WL 5879118 (N.D. Cal. Dec 9, 12 2021). (Doc. No. 15-6 at 4.) The Court may take judicial notice of court filings. See 13 *Rowland v. Paris Las Vegas*, No. 3:13-CV-02630-GPC-DHB, 2014 WL 769.93, at *2 (S.D. 14 Cal. Feb. 25, 2014) (citing *Reyn's Pasta Bella, LLC v. Visa USA, Inc.*, 442 F.3d 741, 746 15 n.6 (9th Cir. 2006)). However, "[w]hile the authenticity and existence of a particular order, 16 motion, pleading or judicial proceeding, which is a matter of public record, is judicially 17 noticeable, veracity and validity of its contents . . . are not." *United States v. S. Cal. Edison 18 Co.*, 300 F. Supp. 2d 964, 974 (E.D. Cal. 2004). Therefore, the Court GRANTS Liberty 19 Mutual's requests for judicial notice of Exhibit (H) for the stated purpose that these 20 documents exist. 21 Exhibit (I) is Liberty Mutual's Rate Filing for its LibertyGuard Personal Automobile 22 Policy Program with the DOI to become effective January 1, 2020. (Doc. No. 15-6 at 4.) 23 This filing is publicly available through the National Association of Insurance 24 Commissioners' ("NAIC") online System for Electronic Rates and Forms Filing 25 ("SERFF") webpage. Exhibit (J) is a template letter from Lara regarding premium refunds 26 in response to the COVID-19 pandemic. (Id. at 4.) Liberty Mutual discovered the template 27 in connection with a news article that was published by ABC 10 News on September 30, 28 2022. (Id.) Exhibit (K) is Public Notice #2022-39, issued by the DOI, regarding Insurance 1 Companies Rate Filing. (Id. at 4.) However, the Court does not rely on these documents in 2 reaching its conclusion below. Accordingly, the Court DENIES AS MOOT Plaintiff's 3 requests for judicial notice as to these exhibits. 4 B. Request for Judicial Notice in Declaration of Randall Lawrence-Hurt in 5 Support of Defendant's Motion to Dismiss 6 Additionally, Liberty Mutual requests judicial notice for the following documents 7 which are incorporated in the Declaration of Randall Lawrence-Hurt in support of Liberty 8 Mutual's Motion to Dismiss as Exhibits (A)–(D). (Doc. No. 15-1.) Exhibits (A)–(D), as 9 incorporated in the Declaration, are Plaintiff's auto insurance policy as issued by Liberty 10 Mutual beginning in 2019 until 2023. (Id. at 2.) There is no dispute between the parties 11 over the policy records. Therefore, the Court GRANTS Liberty Mutual's request for 12 judicial notice of Exhibits (A)–(D) as incorporated in the Declaration of Randall Lawrence- 13 Hurt. 14 C. Request for Judicial Notice in Support of Reply in Support of Motion to 15 Dismiss 16 Lastly, Liberty Mutual filed an additional request for judicial notice on December 17 02, 2022. (Doc. 21-1.) This second request for judicial notice includes three exhibits, all of 18 which are publicly available through the online NAIC SERFF webpage. (Id. at 2.) 19

First, Exhibit (A) is the Rate Filing cover page for Allstate Northbrook Indemnity 20 Company's ("Allstate") California Private Passenger Automobile Line of Insurance with 21 the DOI. (Id.) Exhibit (B) is the Rate Filing Questionnaire submitted by Allstate to the 22 DOI. (Id.) Finally, Exhibit (C) is Allstate's Supplemental Exposure and Premium Template 23 for COVID Impacted Lines submitted to the DOI. (Id.) However, the Court does not rely 24 on these documents in reaching its conclusion below. Accordingly, the Court DENIES AS 25 MOOT Plaintiff's requests for judicial notice as to these exhibits.

26 IV. DISCUSSION

27 Liberty Mutual moves to dismiss Plaintiff's claims on the following grounds: 28 (1) Plaintiff fails to state a claim under Federal Rule of Civil Procedure 12(b)(6) for each 1 allegation included in the Complaint; (2) the DOI has exclusive jurisdiction over Plaintiff's 2 claims or, in the alternative, the Court should defer to the DOI's primary jurisdiction; 3 (3) Plaintiff's claim for injunctive relief lacks factual information to support Article III 4 standing; and (4) Plaintiff's equitable claims are precluded by *Sonner v. Premier Nutrition 5 Corp.*, 971 F.3d 834, 844 (9th Cir. 2020). In addition to challenging the merits of each of 6 Plaintiff's claims, Liberty Mutual contends Plaintiff's case should be dismissed on grounds 7 of equitable abstention. (Doc. No. 21 at 10.) 8 A. Exclusive Jurisdiction 9 Liberty Mutual first argues the DOI has exclusive jurisdiction over Plaintiff's 10 claims—specifically over the ratemaking conduct at issue—pursuant to Section 1860.1(c) 11 of the California Insurance Code. (Doc. No. 15 at 17–18.) 12 Liberty Mutual characterizes 12 Plaintiff's claims as a challenge to the reasonableness of rates that were preapproved by 13 the DOI prior to the COVID-19 pandemic and that such claims “unlawfully infrin[g] upon 14 the Commissioner's exclusive jurisdiction” of rate-setting. (Id. at 17.) Liberty Mutual 15 contends that under Section 1860.1, courts do not allow claims challenging insurance 16 practices if the conduct relates to ratemaking or charging of pre-approved rates. (Id. at 18.) 17 Liberty Mutual argues this principle applies to Plaintiff's challenge on the adequacy of 18 refunds on pre-approved premium rates. (Id.) 19 Plaintiff disputes that her claims are precluded by California's insurance rate 20 approval process. (Doc. No. 20 at 10.) Specifically, Plaintiff argues her claims are not 21 directed at filed, pre-approved rates, but rather challenge the unfair application of the pre- 22 approved rates. (Id.)

23 Section 1860.1 of the California Insurance Code states: “No act done, action taken, 24 or agreement made pursuant to the authority conferred by this chapter shall constitute a 25 26 2 Liberty Mutual's subject matter jurisdiction challenge is a 12(b)(1) facial attack. See *Safe Air for 27 Everyone*, 373 F.3d at 1039 (“[i]n a facial attack, the challenger asserts that the allegations contained in a complaint are insufficient on their face to invoke federal jurisdiction.”). The Court will accept Plaintiff's 28 1 violation of or grounds for prosecution or civil proceedings under any other law of this 2 State heretofore or hereafter enact which does not specifically refer to insurance.” 3 As noted by Plaintiff, several California district courts and the California Insurance 4 Commissioner have rejected Liberty Mutual's argument. See *Day v. GEICO Cas. Co.*, 580 5 F.

Supp. 3d 830, 837 (N.D. Cal. Jan. 20, 2022); Rejoice! Coffee Co., 2021 WL 5879118, 6 at *4; Boobuli's LLC v. State Farm Fire & Cas. Co., 562 F. Supp. 3d 469, 486 (N.D. Cal. 7 2021); Drawdy v. Nationwide Ins. Co. of Am., No. 2:22-cv-00271-JAM-KJN, 2022 WL 8 3020050, at *2 (E.D. Cal. July 29, 2022) (adopting the exclusive jurisdiction analysis of 9 Day, Rejoice!, and Boobuli's); Torrez v. Infinity Ins. Co., No. 2:22-cv-05171-SVW-JC, 10 2022 WL 6819848, at *2–4 (C.D. Cal. Oct. 11, 2022) (preliminarily agreeing that 11 plaintiff's UCL claim does not fall under the exclusive jurisdiction of the Insurance 12 Commissioner but using the court's discretion to abstain from reaching the merits of the 13 case). The Court finds these cases persuasive and agrees with the detailed exclusive 14 jurisdiction analysis in Day, Rejoice!, and Boobuli's. See 580 F. Supp. 3d at 837 (holding 15 plaintiff's claims challenging GEICO's application of its approved rate plan during the 16 COVID-19 pandemic "are not within the Insurance Commissioner's exclusive jurisdiction 17 and thus not immunized by § 1860.1"); 2021 WL 5879118, at *3–8 (no immunity to claims 18 challenging premium credits during COVID-19); 562 F. Supp. 3d at 477–85 (same). 19 Moreover, the Court finds persuasive that in Rejoice!, a brief was filed by the Insurance 20 Commissioner in which he states that Section 1860.1 does not preclude insurance premium 21 rates claims from being raised in the courts. Rejoice!, 2021 WL 5879118, at *6. 22 Based on the foregoing, this Court too finds that Plaintiff's challenge is to the 23 application of approved rates, not to the rates themselves, and therefore does not fall within 24 the Insurance Commissioner's exclusive jurisdiction. 25 As such, Liberty Mutual's motion to dismiss Plaintiff's claims on this ground is 26 DENIED. 27 /// 28 /// 1 B. Primary Jurisdiction 2 Liberty Mutual next asserts, in the alternative, that the DOI's primary jurisdiction 3 should result in a stay or dismissal without prejudice of Plaintiff's claims. (Doc. No. 15 at 4 24–25.) Specifically, Liberty Mutual argues that a ruling in this case would require the 5 Court to reset insurance rates by "engaging in the sort of complex policy analysis and 6 technical actuarial calculations that courts are ill-equipped to undertake," (id. at 20), and 7 that such determinations are better left to "the expertise of the Department of Insurance[.]" 8 (id. at 5 (quoting Day, 580 F. Supp. 3d at 847)). Liberty Mutual asks the Court to 9 "determine that an otherwise cognizable claim implicates technical and policy questions 10 that should be addressed in the first instance by the agency with regulatory authority over 11 the relevant industry." (Id. (quoting Astiana v. Hain Celestial Grp., 783 F.3d 753, 760 (9th 12 Cir. 2015)).)

13 In opposition, Plaintiff relies partly on the Commissioner's Brief in response to 14 Rejoice!. (Doc. No. 20 at 18.) Namely, Plaintiffs assert "the Commissioner has opined that 15 cases like this are well-suited for litigation . . . even though the Department is still 'actively 16 evaluating whether the insurance industry has issued sufficient refunds,'" (id. (citing Doc. 17 No. 20-2 at 2)), and that because this case questions the misapplication of Liberty Mutual's 18 approved rates, the Court need not engage in any "complex policy, or to determine past or 19 future rates[.]" (id.). The Court agrees the Commissioner has acknowledged that cases 20

challenging insurance matters not related to rate-making are well-suited for litigation and 21 that “an administrative agency’s interpretation of statutes regulating the extent of its power 22 and responsibilities is entitled to a measure of respect.” *Villanueva v. Fid. Nat’l Title Co.*, 23 11 Cal. 5th 104, 132 (2021) (citing *Krumme v. Mercury Ins. Co.*, 123 Cal. App. 4th 924, 24 937 (2004) (finding no abuse of discretion when trial court declined to refer the case to 25 Commissioner based on Commissioner’s amicus curiae brief)). 26 In fact, the Eastern District of California recently decided a case similar in fact and 27 referred the case to the DOI through an application of the doctrine of primary jurisdiction. 28 *Drawdy*, 2022 WL 3020050, at *3. However, this case is distinguishable from *Drawdy* 1 because the plaintiff in *Drawdy* did not offer an explanation to the court as to why the case 2 was better suited for adjudication rather than an administrative determination. *Id.* at *3. 3 Here, Plaintiff has proffered an argument for adjudication over administrative 4 determination, and the Court is swayed by Plaintiff’s explanation. (Doc. No. 20 at 17–20.) 5 Specifically, the Court is persuaded by Plaintiff’s argument that a dismissal of the 6 case would leave policyholders with no relief because the Commissioner’s authority to 7 order refunds has been called into question. (Doc. No. 20 at 19 (citing *State Farm Gen. Ins. Co. v. Lara*, 71 Cal. App. 5th 148, 188–94 (2021)).) Additionally, the Commissioner has 9 expressly stated that although a “review of the sufficiency of the refunds is ongoing[,] [it] 10 in no way precludes this Court from adjudicating a UCL claim against an insurer.” 11 *Rejoice!*, 2021 WL 5879118, at *8. As opined by the Ninth Circuit, “common sense tells 12 us that even when agency expertise would be helpful, a court should not invoke primary 13 jurisdiction when the agency is aware of but has expressed no interest in the subject matter 14 of the litigation.” *Astiana*, 783 F.3d at 761. Although the Commissioner has shown some 15 interest in the issue of adequate premium refunds, the express permission for adjudication 16 of such claims indicates a willingness to relinquish the matter into the judicial system. 17 The questioning of the Commissioner’s authority in *Lara*, coupled with the 18 Commissioner’s own statements regarding the authority of the courts to adjudicate the type 19 of claims presently at bar, persuades the Court that even if Plaintiff’s claims were brought 20 before the DOI, it is likely the case would ultimately return to this Court, creating an 21 unnecessary detour that would not “enhance court decision-making and efficiency by 22 allowing the court to take advantage of administrative expertise.” *Chabner v. United of 23 Omaha Life Ins. Co.*, 225 F.3d 1042, 1051 (9th Cir. 2000); *Astiana*, 783 F.3d at 760 24 (judicial efficiency is paramount to the primary jurisdiction doctrine). It is on this point 25 that the Court respectfully disagrees with the Eastern District’s application of the doctrine 26 of primary jurisdiction that resulted in the referral of a case that challenged the sufficiency 27 of premium refunds issued to auto insurance policy holders in response to the COVID-19 28 Pandemic to the DOI. See *Kurshan v. Safeco Ins. Co. of America*, No. 2:22-CV-00225- 1 DAD-AC, 2023 WL 1070614, at *7 (E.D. Cal. Jan 27, 2023) (relying on primary 2 jurisdiction doctrine to grant motion to dismiss and refer Plaintiff’s claims challenging the 3 adequacy of auto insurer’s premium refunds in light of COVID-19 pandemic to DOI). 4 As discussed above, the Court finds Plaintiff’s challenge is to

Liberty Mutual's application of approved rates, not to the rates themselves, and therefore will not require the Court to partake in any complex calculations that would require the expertise of the DOI. Furthermore, the Court respects the viewpoint of Commissioner Lara in the amicus curiae brief responding to Rejoice!, and finds it is well within the Court's purview to determine the case at bar. For the foregoing reasons, the Court declines to apply the primary jurisdiction doctrine. Liberty Mutual's motion to dismiss Plaintiff's claims on this ground is DENIED. C. Article III Standing Liberty Mutual next asserts Plaintiff lacks Article III standing to properly seek an injunction because Article III standing requires that the "threatened injury must be certainly impending to constitute injury in fact, and . . . allegations of possible future injury are not sufficient," and Plaintiff "cannot plead any fact establishing a sufficient likelihood of repetitive harm." (Doc. No. 15 at 26–27 (quoting *Clapper v. Amnesty Int'l USA*, 568 U.S. 398, 409 (2013) (internal citations omitted)).) Plaintiff, in her opposition, does not address Liberty Mutual's argument regarding Article III standing for purposes of seeking an injunction. (See generally Doc. No. 20.) The Court interprets Plaintiff's silence on the matter as conceding that she cannot allege a likelihood of repeated injury. *Lopez v. Cnty. of Los Angeles*, No. 3:15-cv-03804-THE, 2016 WL 54123 at *2 (N.D. Cal. 2016) (failure to oppose is implicit consent to the merits of the arguments asserted). Furthermore, the State of California terminated all "stay-at-home" orders as of June 15, 2021,³ and Plaintiff's claims are premised on the factual allegation that the issuance of "Current Safety Measures", COVID.19.CA.GOV (last updated Aug. 15, 2022), these "stay-at-home" orders is what led Liberty Mutual to an unfair windfall and ultimately caused Plaintiff to be injured. (Doc. No. 1 at 5.) Therefore, Plaintiff cannot reasonably plead that the expired "stay-at-home" orders present a likelihood of future harm and so, granting leave to amend as to this aspect of Plaintiff's claim would be futile. *Kurshan*, 2023 WL 1070614, at *5 (leave to amend claim for injunctive relief futile when Plaintiff's injury is tied to inactive stay-at-home orders); *Brown v. Stored Value Cards, Inc.*, 953 F.3d 567, 574 (9th Cir. 2020) (noting that leave to amend need not be granted where amendment would be futile). Therefore, the Court finds Plaintiff lacks Article III standing to seek injunctive relief and Plaintiff's claim for injunctive relief is DISMISSED WITHOUT LEAVE TO AMEND. D. Doctrine of Equitable Abstention Liberty Mutual next asserts the doctrine of equitable abstention precludes the entirety of Plaintiff's claims. (Doc. No. 21 at 10.) Specifically, Liberty Mutual argues the claims of this case "demand the Court engage in a highly technical rate-setting analysis." (Id.) The doctrine of equitable abstention "gives courts discretion to abstain from deciding a UCL claim." *Wehlage v. EmpRes Healthcare, Inc.*, 791 F. Supp. 2d 774, 784 (N.D. Cal. 2011). The doctrine "applies in rare instances." *Ellis v. J.P. Morgan Chase & Co.*, 950 F. Supp. 2d 1062, 1082 (N.D. Cal. 2013). Courts may abstain under this doctrine if: "(1) resolving the claim requires 'determining complex economic policy, which is best handled by the legislature or an administrative agency;' (2) 'granting injunctive relief would be unnecessarily burdensome for the trial court to

monitor and enforce given the 24 availability of more effective means of redress;’ or (3) ‘federal enforcement of the subject 25 law would be more orderly, more effectual, less burdensome to the affected interests.’” 26 Wehlage, 791 F. Supp. 2d at 784–85 (quoting *Alvarado v. Selma Convalescent Hosp.*, 153 27 Cal. App. 4th 1292, 1298 (2007)). 28 /// 1 The Court is persuaded that this case will not require it to determine complex 2 economic policy better handled by an administrative agency. As discussed above, the 3 California Insurance Commissioner filed a brief in *Rejoice! Coffee Co.*, Case No. 20-cv- 4 06789-EMC (N.D. Cal.), stating “Section 1860.1 does not bar a private litigant from 5 enforcing UCL claims involving excessive premiums, unfair practices, or misapplication 6 of approved rates.” (Doc. No. 23-2 at 12.) The Insurance Commissioner thus concluded 7 that “a UCL action that challenges an insurer’s refusal to adjust its premiums in response 8 to circumstances caused by the pandemic” does not fall within the Commissioner’s 9 exclusive jurisdiction. (Id. at 15.) The Court thus also declines to find that the issues in this 10 case would be better handled by an administrative agency. Moreover, the Court will not be 11 required to determine “complex economic policy.” Plaintiff is not asking the Court to 12 engage in ratemaking, but rather to determine whether a refusal to adjust premiums was 13 “unfair” conduct. (See Doc. No. 23 at 16–17.) This question is firmly within the Court’s 14 purview. Therefore, the Court declines to apply the doctrine of equitable abstention here, 15 see *Day*, 2022 WL 17825119, at *1, and *Liberty Mutual’s* motion to dismiss on this ground 16 is DENIED. 17 Because the Court holds it has subject matter jurisdiction over Plaintiff’s claims, the 18 Court proceeds to evaluate each of the claim-specific arguments that *Liberty Mutual* makes 19 for dismissal. 20 E. Breach of Contract – Implied Covenant of Good Faith and Fair Dealing 21 Turning to the merits of Plaintiff’s claims, *Liberty Mutual* first argues Plaintiff’s 22 allegation of breach of the implied covenant of good faith and fair dealing must fail because 23 Plaintiff does not identify any express contract provision that has been violated. (Doc. No. 24 15 at 27.) Plaintiff responds it is not necessary for a breach of the implied covenant of 25 good faith and fair dealing to be tied to an express provision contained within the contract. 26 (Doc. No. 20 at 32.) The purpose of the implied covenant of good faith and fair dealing is 27 to ensure that the act of one contracting party does not prevent the other party from enjoying 28 the benefits of the contract, and to require that the act relate to an express provision 1 included in the contract would render the entire covenant of good faith and fair dealing 2 moot. (Id. (citing *Med. Sales & Consulting Grp. v. Plus Orthopedics USA, Inc.*, No. 3 08CV1595 BEN BGS, 2011 WL 1898600, at *4 (S.D. Cal. May 19, 2011)).) 4 The implied covenant of good faith and fair dealing is “implied by law in every 5 contract” and “exists merely to prevent one contracting party from unfairly frustrating the 6 other party’s right to receive the benefits actually made.” *Guz v. Bechtel Nat’l, Inc.*, 24 Cal. 7 4th 317, 349 (2000). The California Supreme Court has explained that courts “cannot 8 impose substantive duties or limits on the contracting parties beyond those incorporated in 9 the specific terms of their agreement.” Id. at 349–50. Therefore, the covenant cannot 10 contradict the express terms of a contract. See *Carma Devs. (Cal.), Inc. v. Marathon Dev. 11 Cal., Inc.*, 2 Cal. 4th 342,

374 (holding “implied terms should never be read to vary express 12 terms”). However, “[w]here a contract confers on one party a discretionary power affecting 13 the rights of the other, a duty is imposed to exercise that discretion in good faith and in 14 accordance with fair dealing.” *Shirley v. L.L. Bean, Inc.*, No. 18-cv-02641-YGR, 2019 WL 15 1205089, at *3 (N.D. Cal. Mar. 14, 2019). Plaintiff’s implied covenant claim here is based 16 on Liberty Mutual’s alleged failure to exercise, in good faith, the discretion granted to it 17 under the insurance contract between the parties. Thus, Plaintiff’s failure to identify an 18 express contract provision does not defeat her claim. 19 Liberty Mutual next contends Plaintiff is attempting to use the covenant of good 20 faith and fair dealing to impose a duty contrary to what Plaintiff expressly agreed to in her 21 insurance policy contract. (Doc. No. 15 at 27.) Specifically, Liberty Mutual argues the 22 contract expressly requires Liberty Mutual to collect insurance premiums from Plaintiff, 23 subject to the terms of her policy agreement. (Id.) Plaintiff responds the implied covenant 24 of good faith and fair dealing can be breached “where one party is invested with a 25 discretionary power affecting the rights of another.” (Doc. No. 20 at 30 (quoting *Bevis v. 26 Terrace View Partners, LP*, 33 Cal. App. 5th 230, 252 (2019)).) Specifically, Plaintiff 27 argues Liberty Mutual had contractual discretion to adjust policy premiums, which is 28 demonstrated by the actual issuance of refunds, but failed to exercise its discretion 1 adequately by offering insufficient refunds. (Doc. No. 20 at 31.) Plaintiff continues that 2 Liberty Mutual’s failure to make adequate premium adjustments in response to COVID- 3 19 “frustrated policyholders’ legitimate expectations that their premiums would accurately 4 reflect the risk that Liberty Mutual faced and that the company would not obtain an unfair 5 windfall.” (Id.) Plaintiff further contends she is not attempting to change the express terms 6 of the insurance contract because her claims focus on Liberty Mutual’s discretion to act in 7 good faith in accord with policyholder expectations. (Id. at 33.) 8 The Court agrees with Plaintiff. That Liberty Mutual is not required to make a 9 downward adjustment does not defeat Plaintiff’s breach of covenant claims. Plaintiff’s 10 claim is not simply that Liberty Mutual charged premiums calculated pursuant to approved 11 rates, it is that Liberty Mutual applied the approved rate during changed circumstances, 12 when it should have used its discretion,⁴ in good faith, to make the appropriate 13 adjustments.⁵ See *Boobuli’s*, 562 F. Supp. 3d at 486; cf. *Day*, 580 F. Supp. 3d. at 841 14 (dismissing implied covenant claim with leave to amend where the contract provision cited 15 by the plaintiff did not give GEICO the power to make voluntary downward premium 16 adjustments, but acknowledging “that does not mean that GEICO does not possess the 17 inherent discretionary power” to make such downward adjustments). 18 Based on the foregoing, Liberty Mutual’s motion to dismiss Plaintiff’s first claim 19 for violation of the implied covenant of good faith and fair dealing is DENIED. 20 21 4 The Court acknowledges Liberty Mutual’s reliance on *Roby v. Liberty Mutual Personal Insurance Co.*, 22 20 C 6832, 2022 WL 204610, at *7 (N.D. Ill. Jan. 24, 2022), but finds it unpersuasive. (Doc. No. 15 at 37.) As discussed herein, the Court finds Liberty Mutual retained the discretion to adjust premiums based 23 on circumstances such as the COVID-19 pandemic. Furthermore, *Roby* discusses the affairs of

Illinois state law and is not binding on this Court. 24 5 Liberty Mutual contends Plaintiff must show that her “reasonable expectations” were not met, *Careau 25 & Co. v. Sec. Pac. Bus. Credit, Inc.*, 222 Cal. App. 3d 1371, 1395 (1990), and that it is unreasonable of Plaintiff to expect that Liberty Mutual should not receive any profit from its insurance contracts. (Doc.

26 No. 15 at 29.) However, this is a misstatement of Plaintiff’s allegations. Nowhere in Plaintiff’s Complaint

or subsequent filings does Plaintiff allege that Liberty Mutual should have relinquished all profit. Instead, 27 Plaintiff alleges the profit collected by Liberty Mutual, as a result of inadequate refunds to the insured, was unreasonable in light of the changed circumstances caused by the COVID-19 pandemic. (Doc. No. 1 28 1 F. Unjust Enrichment 2 Under California law, “there is not a standalone cause of action for ‘unjust 3 enrichment,’ which is synonymous with ‘restitution’.” *Astiana*, 783 F.3d at 762. A court 4 “may construe a cause of action as a quasi-contract claim seeking restitution.” *Id.* However, 5 “a plaintiff may not . . . recover on a quasi-contract claim if the parties have an enforceable 6 agreement regarding a particular subject matter.” *Klein v. Chevron U.S.A., Inc.*, 202 Cal.

7 App. 4th 1342, 1388 (2012). Unjust enrichment is a quasi-contract claim and depends on

8 the parties not having an express written agreement on the same subject matter. *Sunpower 9 Corp. v. Sunpower Cal., LLC*, No. 21-CV-375-CAB-MSB, 2021 WL 2781245, at *3 (citing 10 *Lance v. Camper Mfg. Corp. v. Republic Indem. Co.*, 44 Cal. App. 4th 194, 203 (1996)). 11 “The elements of unjust enrichment are ‘the receipt of a benefit and the unjust retention of 12 the benefit at the expense of another.’” *Peterson v. Cellco P’ship*, 164 Cal. App. 4th 1583, 13 1593 (2008) (citing *Lectrodryer v. SeoulBank*, 77 Cal. App. 4th 723, 726 (2000)). 14 First, Liberty Mutual contends California law does not recognize an unjust 15 enrichment claim where there is an existing contract on the same subject and thus, 16 Plaintiff’s claim fails. (Doc. No. 15 at 30.) Plaintiff responds that courts have declined to 17 dismiss unjust enrichment claims on this basis. (Doc. No. 20 at 33.) 18 The Court agrees with Liberty Mutual. “[A]n action based on implied-in-

fact or 19 quasi-contract cannot lie where there exists between the parties a valid express contract 20 governing the same subject matter.” *Rutherford Holdings, LLC v. Plaza Del Rey*, 223 Cal. 21 App. 4th 221, 231 (2014). Here, there is no dispute about the existence or validity of the 22 insurance coverage contract between Plaintiff and Liberty Mutual, and Plaintiff does not 23 plead that the contract is unenforceable or void. See *Steward v. Kodiak Cakes, LLC*, 537 F.

24 Supp. 3d 1103, 1159 (S.D. Cal. 2021) (dismissing plaintiff’s unjust enrichment claim

25 where there existed a valid express contract); *Day*, 580 F. Supp. 3d at 841 (same); *Saroya 26 v. Univ. of the Pacific*, 503 F. Supp. 3d 986, 998–99 (N.D. Cal. 2020) (dismissing unjust 27 enrichment claim where plaintiff “did not deny the existence or enforceability” of the 28 contract between the parties). 1 Accordingly, Plaintiff’s unjust enrichment claim is DISMISSED

WITHOUT 2 LEAVE TO AMEND. 3 G. Unfair Business Practice 4 Plaintiff lastly asserts a violation of the unfair prong of the UCL. (Doc. No. 1 at 15– 5 17.) Plaintiff contends Liberty

Mutual's conduct was unfair because Liberty Mutual was fully aware that its charged premiums were excessive, that the premiums were not based on an accurate risk assessment, yet Liberty Mutual did not issue an adequate refund nor did it disclose the excessive profits acquired. (Id. at 15.) To state a claim under the unfair prong of the UCL, a plaintiff must plead the conduct is unfair because it either (1) "offends an established public policy" or (2) "is immoral, unethical, oppressive, unscrupulous, or substantially injurious to consumers," and the utility of the conduct is outweighed by the harm to the consumer. *Davis v. HSBC Bank Nev., N.A.*, 691 F.3d 1152, 1169 (9th Cir. 2012). "[A] practice may be deemed unfair even if not specifically proscribed by some other law." *Cel-Tech Commc'ns, Inc. v. L.A. Cellular Tel. Co.*, 20 Cal. 4th 163, 180 (1999). Liberty Mutual puts forth multiple arguments for dismissal: (1) Plaintiff's claim is barred by the UCL safe harbor provision, (2) Plaintiff lacks standing for failure to adequately plead injury, (3) Plaintiff fails to plead unfair conduct on behalf of Liberty Mutual, and (4) Plaintiff fails to establish a lack of legal remedy. 1. UCL Safe Harbor Provision First, Liberty Mutual seeks safe harbor protection from Plaintiff's UCL claim due to a statutory obligation, under Cal. Ins. Code § 1861.05, that requires Liberty Mutual to charge its approved rates. (Doc. No. 15 at 31.) Insurers are protected, under Cal. Ins. Code § 1861.01, from claims related to actions that were made pursuant to ratemaking, but does not extend to actions taken beyond the scope of that authority. *MacKay v. Superior Ct.*, 26 188 Cal. App. 4th 1427, 1450 (2010). The relevant question is whether Plaintiff's claims are directed at the ratemaking authority of the Commissioner or on some other act of the insurer. As discussed above in § IV.A, Plaintiff's claims are related to the alleged unfair conduct of issuing inadequate premium refunds and not a challenge to the Commissioner approved rates. When claims against insurers are not related to the ratemaking process, insurers are not immune from judicial resolution for alleged violations of California's Unfair Competition Law. *Ellsworth v. U.S. Bank, N.A.*, 908 F. Supp. 2d 1063, 1082 (N.D.

5 Cal. 2012); *Wahl v. Am. Sec. Ins. Co.*, No. C 08-0555 RS, 2010 WL 4509814, at *3 (N.D.

6 Cal. Nov. 1, 2010). For the reasoning applied in § IV.A, the Court finds that Plaintiff's claim is not related to ratemaking and thus Liberty Mutual cannot seek refuge from Plaintiff's UCL claim under a theory of safe harbor. 2. UCL Standing Next, Liberty Mutual argues Plaintiff lacks standing under the UCL because she fails to adequately state that she suffered an actual, economic injury. (Doc. No. 15 at 32.) In order to establish standing for a UCL claim, Plaintiff must show she personally lost money or property "as a result of the unfair competition." Cal. Bus. & Prof. Code § 17204; *Kwikset Corp. v. Sup. Ct.*, 51 Cal. 4th 310, 330 (2011). The California Supreme Court has explained standing: There are innumerable ways in which economic injury from unfair competition may be shown. A plaintiff may (1) surrender in a transaction more, or acquire in a transaction less, than he or she otherwise would have; (2) have a present or future property interest diminished; (3) be deprived of money or property to which he or she has a cognizable claim; (4) be required to enter into a transaction, costing

money or property, that would otherwise 21 have been unnecessary. 22 *Kwikset Corp.*, 51 Cal. 4th at 323. 23 Plaintiff responds she “received less than she bargained for because the risk Liberty 24 Mutual insured against was drastically reduced.” (Doc. No. 20 at 26.) Specifically, Plaintiff 25 alleges she has experienced economic injury under the UCL by paying “excessive 26 premiums . . . as a result of Liberty Mutual’s unfair business practices.” (Id.) The Court 27 finds this is sufficient to establish standing under the UCL. “Courts in California have 28 1 consistently held that benefit of the bargain damages represents economic injury for 2 purposes of the UCL.” In re *Solara Med. Supplies, LLC Customer Data Sec. Breach Litig.*,

3 No. 3:19-CV-2284-H-KSC, 2020 WL 2214152, at *9 (S.D. Cal. May 7, 2020).

4 Plaintiff alleges “California has a longstanding public policy limiting an insurer’s 5 ability to impose rates in excess of a fair rate of return on the insured risk that is reflected 6 in various statutes and regulations.” (Doc. No. 1 at 16.) Liberty Mutual’s “conduct in 7 collecting and retaining premiums that have become excessive in light of the unforeseen 8 pandemic-related reduction in driving violates this vital public policy and the intent of the 9 statutes and regulations designed to ensure that the rates collected by insurers relate to the 10 risk insured and are limited to a fair rate of return.” (Id.) As a result of these unfair practices, 11 Plaintiff and other class members have allegedly “lost money or property and suffered 12 injury in fact because Liberty Mutual collected and retained, and continues to collect and 13 retain, premiums in excess of the limitations imposed by California public policy, which 14 rightfully belong to Plaintiff and the putative class.” (Id.) 15 Moreover, Liberty Mutual’s reliance on *Schwartz v. Provident Life & Accident 16 Insurance Co.*, 216 Cal. App. 4th 607 (2013), and *Tripp v. PHH Mortgage*, No.: ED CV 17 15-01364-AB (DTBx), 2015 WL 12645023 (C.D. Cal. Aug. 20, 2015), is misplaced. In 18 *Schwartz*, the court found the plaintiff lacked standing for his UCL claim because he was 19 never denied disability coverage, and thus did not suffer economic injury of any kind, 20 unlike the purported class he sought to represent. 216 Cal. App. 4th at 611–12. Here, 21 Plaintiff alleges she suffered the same harm as the purported class, specifically, that they 22 received less than they bargained for because of the drastic reduction in driving-related 23 accidents. Likewise, in *Tripp*, the plaintiff failed to demonstrate she lost money or property 24 as a result of the defendants’ conduct. 2015 WL 12645023, at *3. Specifically, the 25 plaintiff’s claim that she lost money making loan payments did not constitute a loss because 26 she was legally obligated to make those payments. *Id.* Here, Plaintiff does not base her 27 claim on the premium payments themselves, but rather asserts she and the class suffer from 28 benefit of the bargain losses, which constitutes economic injury cognizable under the UCL. 1 See *Kwikset*, 51 Cal. 4th at 330; In re *Adobe Sys., Inc. Privacy Litig.*, 66 F. Supp. 3d 1197, 2 1224 (N.D. Cal. 2014) (finding standing under the UCL because “[f]our of the six 3 [p]laintiffs allege they personally spent more on Adobe products than they would had they 4 known Adobe was not providing the reasonable security Adobe represented it was 5 providing”); In re *LinkedIn User Privacy Litig.*, No.: 5:12-CV-03088-EJD, 2014 WL 6 1323713, at *4 (N.D. Cal. Mar. 28, 2014) (finding that benefit of the bargain losses are 7

“sufficient to confer . . . statutory standing under the UCL”). 8 As such, the Court finds that Plaintiff’s UCL claim is plausibly pleaded in the 9 Complaint. See *Boobuli*’s, 562 F. Supp. 3d at 485. 10 3. Unfair Conduct 11 Liberty Mutual further moves to dismiss Plaintiff’s claim for violation of the UCL 12 on the basis that Plaintiff failed to allege any unfair conduct by Liberty Mutual. (Doc. No. 13 15 at 34.) In response, Plaintiff applies Liberty Mutual’s alleged conduct to a balancing 14 test and a tethering test to demonstrate unfairness. (Doc. No. 20 at 20.) Under the balancing 15 test, unfairness is determined by weighing “the utility of the defendant’s conduct against 16 the gravity of the harm to the alleged victim.” *Pemberton v. Nationstar Mortg. LLC*, 331 17 F. Supp. 3d 1018, 1051 (S.D. Cal. 2018). Alternatively, the tethering test simply requires 18 the allegedly unfair conduct “be tethered to some legislatively declared policy.” *Lozano v. AT&T Wireless Servs., Inc.*, 504 F.3d 718, 735 (9th Cir. 2007). The Court finds that, under 20 either test, Plaintiff has alleged unfair conduct sufficient to surpass the relatively low 21 threshold for unfairness at the pleading stage. *Kellman v. Whole Foods Mkt., Inc.*, 313 F. 22 Supp. 3d 1031, 1049 (N.D. Cal. 2018). Specifically, the Court is persuaded by the finding 23 in *Day*, 580 F. Supp. 3d at 837, that allegations of an unjust financial windfall in the context 24 of a global pandemic are sufficient to establish a claim for UCL unfairness against an 25 insurer because of the relation between the conduct and California’s public policy that “the 26 cost of insurance be fair, transparent and affordable.” 27 Therefore, the Court finds that Plaintiff sufficiently alleged unfair conduct by 28 Liberty Mutual. 1 4. Adequate Legal Remedy 2 Lastly, Liberty Mutual moves to dismiss Plaintiff’s equitable claim for violation of 3 the UCL on the basis that Plaintiff failed to establish that she lacks an adequate remedy at 4 law. (Doc. No. 15 at 25.) In support, Liberty Mutual relies on *Sonner*, 971 F.3d at 844, 5 which held a plaintiff “must establish that she lacks an adequate remedy at law before 6 securing equitable restitution for past harm” 7 Plaintiff responds that *Sonner* is inapplicable here because of a difference in 8 procedural posture. (Doc. No. 20 at 28.) However, a lack of adequate legal remedies must 9 be included in initial pleadings, contrary to Plaintiff’s attempt to distinguish *Sonner* based 10 on the stage of the litigation. (Id.) Regardless of the stage of the litigation, this District has 11 consistently ruled that the plaintiff must state they lack an adequate remedy at law when 12 raising equitable claims since *Sonner* was decided in 2020. See *Ketayi v. Health Enrollment* 13 Grp., 516 F. Supp. 3d 1092, 1140 (S.D. Cal. 2021) (“[T]he Ninth Circuit’s recent decision 14 in *Sonner* requires that a complaint seeking equitable relief allege that legal remedies are 15 inadequate.”) (citing *Sonner*, 971 F.3d at 844); *Zaback v. Kellogg Sales Co.*, No.: 3:20- 16 CV-00268-BEN-MSB, 2020 WL 6381987, at *4 (S.D. Cal. Oct. 29, 2020). 17 While Plaintiff did not adequately plead lack of legal remedy, to do so does not 18 require a disposition of all other claims. *Nacarino v. Chobani, LLC*, No. 20-cv-07437- 19 EMC, 2022 WL 344966 (N.D. Cal. Feb. 4, 2022) (FRCP 8 expressly allows for pleading 20 in the alternative); *Jeong v. Nexo Fin. LLC*, No. 21-cv-02392-BLF, 2022 WL 174236, at 21 *27 (N.D. Cal. Jan. 19, 2022) (finding no binding precedent that pleading equitable 22 restitution in the alternative to contract damages is improper); *Wildin v. FCA US LLC*, No. 23 17-

cv-02594-GPC, 2018 WL 3032986, at *7 (S.D. Cal. Jun. 19, 2018) (determining 24 availability of UCL remedy at pleading state is premature).⁶ 25 26 27 6 The Court's application of Nacarino, Jeong, and Wildin to the present matter is parallel to an order recently issued in response to a motion to dismiss in a case with remarkably similar allegations. Caroll v. 28 1 Accordingly, the Court GRANTS Liberty Mutual's motion to dismiss 2 claim for failure to state a claim WITH LEAVE TO AMEND.

3 CONCLUSION

4 Based on the foregoing, the Court enters the following orders: 5 e Liberty Mutual's motion to
dismiss is GRANTED IN PART AND DENIED 6 IN PART. (Doc. No. 15.) 7 e Plaintiff's claim for
injunctive relief is DISMISSED WITHOUT LEAVE 8 TO AMEND. 9 e Plaintiff's unjust
enrichment claim is DISMISSED WITHOUT LEAVE TO 10 AMEND. ° Plaintiff's UCL claim is
DISMISSED WITH LEAVE TO AMEND. 12 e Should Plaintiff desire to amend her complaint,
she must file a first amended 13 complaint no later than March 24, 2023. 14 e Liberty Mutual must
file a responsive pleading no later than April 7, 2023. 15 16 IT IS SO ORDERED. 17 18 |! Dated:
March 9, 2023 20 United States District Judge 21 22 23 24 25 26 27 28 23