

SUPREME COURT OF SOUTH CAROLINA

State v. Perkins, 378 S.C. 57

661 S.E.2d 366 (2008) · No. No. 26490 · Decided May 12, 2008

SUMMARY

The Supreme Court of South Carolina affirmed the imposition of Cedric Perkins's suspended sentence after his termination from a drug court program. The court held that a participant is entitled to notice and a hearing concerning whether the conditions of a suspended sentence were violated, but that courts may not review the drug court program's internal decision to terminate a participant.

CASE DETAILS

COURT	Supreme Court of South Carolina
WRITING FOR THE COURT	Chief Justice Toal; Justice Moore; Justice Waller; Justice Beatty; Acting Justice Diane Schafer Goodstein
JURISDICTION	South Carolina
DECIDED	May 12, 2008
DOCKET	No. 26490
DISPOSITION	affirmed
PROCEDURAL POSTURE	Appeal from an order terminating the defendant from the Thirteenth Circuit Drug Court Program and imposing his previously suspended sentence; the Supreme Court of South Carolina certified the appeal pursuant to Rule 204(b), SCACR.
STANDARD OF REVIEW	A trial court's determination whether a defendant violated a condition of a suspended sentence is reviewed for abuse of discretion.
PRECEDENTIAL VALUE	Published precedential opinion
PARTIES	Cedric Emmanuel Perkins v. The State

TOPICS

- due process
- probation
- appellate procedure
- criminal procedure
- standard of review

PRACTICE AREAS

QUESTIONS PRESENTED

1. Whether the Supreme Court should review whether Perkins was properly terminated from the Thirteenth Circuit Drug Court Program based on positive sweat-patch test results and other alleged violations.
2. Whether a Drug Court Program participant is entitled to notice and a hearing before a suspended sentence may be imposed.
3. Whether the trial court properly imposed Perkins's original sentence after determining that he had been terminated from the Drug Court Program.

HOLDINGS

1. The court will not review whether a participant was properly terminated from a Drug Court Program because that inquiry concerns the program's internal rules and administration, matters over which the appellate court lacks authority.
2. A Drug Court Program participant is entitled to notice and a hearing before imposition of a suspended sentence to determine whether the participant in fact violated a condition of that sentence.
3. The trial court properly determined that Perkins violated a condition of his suspended sentence because successful completion of the Drug Court Program was undisputedly a condition and Perkins was undisputedly terminated from the program.

KEY QUOTATIONS

“Accordingly, while we hold that it is inappropriate for the courts to review whether a participant was properly terminated from a Drug Court Program, the participant is entitled to a hearing to determine whether he was in fact terminated from a Drug Court Program (i.e., whether the defendant violated a condition of his suspended sentence) before his sentence may be imposed.” (378 S.C. at 61)

“In our view, it would be improper for the judiciary to interject itself into such matters which are wholly internal and specific to each Program and to each participant. To do so would transform the Drug Court Programs into a judicially-supervised institution.” (378 S.C. at 60)

FACTUAL BACKGROUND

Perkins pleaded guilty to possession with intent to distribute crack cocaine and was sentenced to ten years' imprisonment, suspended on the condition that he successfully complete the Thirteenth Circuit Drug Court Program. He entered the program in September 2002 and was sanctioned eighteen times for violations including positive and missed drug tests, tardiness, missed appointments, and failure to pay fees. After a subsequent positive drug test, administrators recommended termination, and the trial court terminated him from the program and imposed the suspended sentence.

PROCEDURAL HISTORY

Perkins pleaded guilty to possession with intent to distribute crack cocaine and received a ten-year sentence suspended upon successful completion of the Thirteenth Circuit Drug Court Program. After numerous program violations and a positive drug test, program administrators recommended termination. Following a hearing, the trial court terminated him from the program and imposed the original sentence. The Supreme Court certified his appeal and affirmed.

DISPOSITION

affirmed

CASES CITED

- Dangerfield v. State, 376 S.C. 176, 181, 656 S.E.2d 352, 355 (2008)
- State v. Miller, 122 S.C. 468, 474-75, 115 S.E. 742, 745 (1923)
- State v. Allen, 370 S.C. 88, 94, 634 S.E.2d 653, 655 (2006)

OPINION

TOAL, J.

378 S.C. 57 (2008) 661 S.E.2d 366 The STATE, Respondent, v. Cedric Emmanuel PERKINS, Appellant. No. 26490. Supreme Court of South Carolina. Heard April 3, 2008. Decided May 12, 2008. *58 Kenneth Clifton Gibson, of Greenville, for Appellant. Solicitor Robert M. Ariail, Deputy Solicitor Betty C. Strom, of Greenville, for Respondent. Chief Justice TOAL.

In this case, Appellant Cedric Perkins was terminated from the Thirteenth Circuit Drug Court Program, and the trial court imposed Appellant's suspended sentence. Appellant argues positive "sweat patch" drug tests and certain violations should not have been considered in the decision to terminate Appellant from the Drug Court Program.

We affirm. *59 FACTUAL/PROCEDURAL BACKGROUND The Thirteenth Circuit Drug Court Program (hereinafter "Drug Court Program" or "Program") is a voluntary therapeutic program which may be offered to a defendant that is charged with a drug abuse offense within the thirteenth circuit jurisdiction.

The defendant pleads guilty to the charge and agrees with the solicitor to enter the Program. As a result, the trial court imposes a sentence on the defendant, but suspends the sentence, conditioned upon the successful completion the Program.

The participant agrees to abide by certain terms and conditions of participation and may be sanctioned or ultimately terminated for failure to comply with the terms of the Program. In the instant case, Appellant pled guilty to possession with intent to distribute crack cocaine.

The trial court sentenced him to ten years imprisonment, suspended upon his successful completion of the Drug Court Program. Appellant entered the Program on September 13, 2002. On September 25, 2003, after numerous violations, Appellant met with the Program's chief administrator where she told Appellant that he could remain in the Program so long as he had no more violations.

However, Appellant subsequently tested positive for drugs, and on October 12, 2003, program administrators recommended his termination.[1] Following a hearing, the trial court issued an order terminating Appellant from the Program and imposing his original sentence. Appellant appealed the trial court's order. This Court certified the appeal pursuant to Rule 204(b), SCACR, and Appellant presents the following issues for review: Did the lower court wrongfully terminate Appellant from the Drug Court Program?[2] *60 LAW/ANALYSIS Appellant argues that he was wrongfully terminated from the Drug Court Program.

Because undertaking such a review would require that this Court evaluate and assess the manner in which the Program's administrators execute the rules and regulations of the Program an inquiry over which this Court has no authority we decline to answer this question. Several counties across the State have implemented Drug Court Programs similar to the Thirteenth Circuit Drug Court Program.

These Programs are aimed at rehabilitating the participant and helping him overcome addiction, but the specific manner in which each Drug Court Program operates varies. For example, under the procedures of other Programs, a social worker, a magistrate, or a Drug Court team member may terminate the participant from the Program.

However, pursuant to the Thirteenth Circuit Drug Court Program procedures, Program administrators recommend a participant for termination, and the trial court decides whether to terminate a participant from the Program.

We decline to review whether Appellant's positive sweat patch results or violations occurring after the meeting with the chief administrator were properly considered in the decision to terminate Appellant from the Drug Court Program.

In our view, it would be improper for the judiciary to interject itself into such matters which are wholly internal and specific to each Program and to each participant. To do so would transform the Drug Court Programs into a judicially-supervised institution.

Thus, in order to assess what issues Appellant may appeal and what issues this Court may review, it is necessary to begin by clarifying the judicial determinations below. After Appellant's guilty plea, the trial court sentenced Appellant to ten years imprisonment, but suspended the imposition of that sentence conditioned upon the successful completion of the Drug Court Program.

Thus, the trial court's imposition of his original sentence after being terminated from the Drug Court Program deprived Appellant of a conditional *61 liberty interest, and thereby entitled him due process rights. See *Dangerfield v. State*, 376 S.C. 176, 181, 656 S.E.2d 352, 355 (2008) (holding that the imposition of a suspended sentence deprived the defendant of a conditional liberty interest and implicated the defendant's due process rights).

Therefore, like any other defendant who is subject to the imposition of a suspended sentence, we conclude that a Drug Court Program participant is entitled to notice and a hearing to determine whether he has violated the conditions of his suspended sentence before his sentence may be imposed. See *id.* (holding that due process required notice and a hearing on the willfulness of the defendant's failure to pay restitution before imposition of a suspended sentence).

Accordingly, while we hold that it is inappropriate for the courts to review whether a participant was properly terminated from a Drug Court Program, the participant is entitled to a hearing to determine whether he was in fact terminated from a Drug Court Program (i.e., whether the defendant violated a condition of his suspended sentence) before his sentence may be imposed.[3] The decision of whether a defendant has violated a condition of his suspended sentence rests within the sound discretion of the trial court.

See *State v. Miller*, 122 S.C. 468, 474-75, 115 S.E. 742, 745 (1923) (holding that the nature of the inquiry and extent of the investigation to be conducted by a lower court in determining whether the condition of a suspended sentence has been violated are matters that rest in the sound discretion of that court). An appellate court will not reverse the trial court's decision unless that court abused its discretion.

See *State v. Allen*, 370 S.C. 88, 94, 634 S.E.2d 653, 655 (2006) (addressing the applicable standards of review in a probation revocation hearing). *62 In the instant case, it is undisputed that a condition of Appellant's suspended sentence was the successful completion of the Drug Court Program and that Appellant was terminated from the Program.

Thus, the trial court correctly determined that Appellant violated a condition of his suspended sentence, and therefore, properly imposed Appellant's original sentence. Accordingly, we must uphold the imposition of Appellant's sentence. **CONCLUSION** For the foregoing reasons, we affirm the trial courts order imposing Appellants original sentence. **MOORE, WALLER, BEATTY, JJ., and Acting Justice DIANE SCHAFER GOODSTEIN, concur.**

NOTES [1] Appellant was sanctioned eighteen times while in the Program. Appellant's violations included positive drug tests, missed drug tests, tardiness for court appearances, missed appointments with program administrators, and failure to pay fees.

[2] Specifically, Appellant argues that the lower court wrongfully terminated him from the Program because it erred in considering positive drug test results from "sweat patches" when the

Drug Court Program's contract did not provide for such testing methods and erred in considering violations that occurred prior to the September 25, 2003 meeting with the Program's chief administrator.

[3] That the trial court in the instant case had the authority, pursuant to the Thirteenth Circuit Program rules, to terminate Appellant from the Program and also had subject matter jurisdiction to impose Appellant's suspended sentence and memorialized these decisions in the same order is irrelevant to our scope of review.

We note that although magistrates, social workers, or Drug Court team members in other Programs determine whether to terminate the participant, these bodies do not have the authority to impose the suspended sentence. A terminated participant should always be afforded a hearing before the proper tribunal with the authority to impose a suspended sentence.