

SUPREME COURT OF WASHINGTON

Antonius v. King County, 153 Wash. 2d 256

103 P.3d 729 (2004) · No. No. 74759-8 · Decided February 4, 2005

SUMMARY

The Washington Supreme Court held that the U.S. Supreme Court's analysis in *National Railroad Passenger Corp. v. Morgan* applies to hostile work environment claims under Washington's Law Against Discrimination. A hostile work environment claim is treated as a unified unlawful employment practice, so acts outside the three-year limitations period may be considered if at least one related act occurred within that period. The court affirmed reversal of partial summary judgment for King County and remanded for application of the *Morgan* standard.

CASE DETAILS

COURT	Supreme Court of Washington
WRITING FOR THE COURT	Madsen, J.; Alexander, C.J.; Bridge, J.; Johnson, J.; Chambers, J.; Sanders, J.; Owens, J.; Ireland, J.; Fairhurst, J.
JURISDICTION	Washington
DECIDED	February 4, 2005
DOCKET	No. 74759-8
DISPOSITION	reversed_and_remanded
PROCEDURAL POSTURE	King County sought discretionary review of the Court of Appeals' reversal of partial summary judgment entered in the County's favor in a hostile work environment discrimination action. The Washington Supreme Court affirmed the Court of Appeals and remanded for application of the <i>National Railroad Passenger Corp. v. Morgan</i> framework.
STANDARD OF REVIEW	Summary judgment is reviewed de novo. The court determines whether there is no genuine issue of material fact and whether the moving party is entitled to judgment as a matter of law; on remand, the trial court was directed to apply <i>Morgan</i> in determining whether the alleged acts formed one actionable hostile work environment and whether any qualifying act occurred within the limitations period.
PRECEDENTIAL VALUE	Published Washington Supreme Court en banc opinion; precedential and binding in Washington courts.

TOPICS

hostile work environment

sexual harassment

employment discrimination

statutory interpretation

appellate procedure

PRACTICE AREAS

employment law

civil rights

appellate procedure

statutory interpretation

QUESTIONS PRESENTED

1. Whether Washington should adopt the United States Supreme Court's Morgan analysis for determining the timeliness of hostile work environment claims under the Washington Law Against Discrimination.
2. Whether a hostile work environment claim is timely as to earlier acts when at least one act contributing to the same hostile work environment occurred within the three-year limitations period.
3. Whether Washington recognizes a discovery rule of accrual for hostile work environment claims under the Washington Law Against Discrimination.
4. Whether a gap in alleged discriminatory conduct, including Antonius's transfer to an all-female facility, necessarily prevents earlier and later acts from being part of the same hostile work environment.
5. Whether the trial court properly granted partial summary judgment after applying the continuing-violation framework.

HOLDINGS

1. Washington adopts the Morgan analysis for determining whether a hostile work environment claim is timely under the Washington Law Against Discrimination. A hostile work environment claim is treated as one unlawful employment practice composed of a series of related acts, rather than as separate acts subject to a continuing-violation exception.
2. Earlier acts may be considered as part of a hostile work environment claim if they are part of the same actionable hostile work environment practice and at least one contributing act occurred within the statutory limitations period.
3. Washington declines to adopt a discovery rule of accrual for hostile work environment claims under the Washington Law Against Discrimination.
4. A gap in alleged discriminatory conduct does not, by itself, prevent acts before and after the gap from constituting one hostile work environment under Morgan.
5. The trial court improperly granted partial summary judgment because it applied the continuing-violation doctrine rather than Morgan; the case must be remanded for proceedings under the correct standard.

KEY QUOTATIONS

“It occurs over a series of days or perhaps years and, in direct contrast to discrete acts, a single act of harassment may not be actionable on its own.... Such claims are based on the cumulative effect of individual acts.” (153 Wash. 2d at 734)

“We conclude that Morgan provides a logical analysis for determining liability under WLAD for a hostile work environment claim.” (153 Wash. 2d at 736)

“Thus, a gap, in and of itself, is not a reason to treat acts occurring before and after that gap as not constituting parts of the same unlawful employment practice under Morgan.” (153 Wash. 2d at 738)

FACTUAL BACKGROUND

Rose Antonius worked for King County as a corrections officer and was exposed for many years to sexually derogatory comments, sexually explicit inmate conduct, and pornographic materials at correctional facilities. She experienced less frequent but continuing sexually derogatory conduct after transfers to other facilities, including conduct within three years before filing suit. She filed suit on December 22, 2000, alleging that the County fostered and maintained a sex-based hostile work environment.

PROCEDURAL HISTORY

Antonius sued King County under Washington's Law Against Discrimination, alleging a sex-based hostile work environment. The trial court granted the County partial summary judgment on statute-of-limitations grounds and certified the issue for discretionary review. The Court of Appeals reversed after applying Morgan, and the Washington Supreme Court affirmed that reversal and remanded because the trial court had applied the superseded continuing-violation analysis.

DISPOSITION

reversed_and_remanded

REMAND INSTRUCTIONS

Remand to the trial court for further proceedings consistent with Morgan. If the County renews its summary judgment motion, the trial court must determine whether material issues of fact exist under Morgan's hostile-work-environment analysis. The County may assert any available equitable defenses.

CASES CITED

- National Railroad Passenger Corp. v. Morgan, 536 U.S. 101, 122 S. Ct. 2061, 153 L. Ed. 2d 106 (2002)
- Glasgow v. Ga-Pac. Corp., 103 Wash. 2d 401, 406-07, 693 P.2d 708 (1985)
- Martini v. Boeing Co., 137 Wash. 2d 357, 367-68, 372-75, 971 P.2d 45 (1999)
- Washington v. Boeing Co., 105 Wash. App. 1, 8-9, 19 P.3d 1041 (2000)
- Provencher v. CVS Pharmacy, 145 F.3d 5, 14-15 (1st Cir. 1998)
- Milligan v. Thompson, 90 Wash. App. 586, 595, 953 P.2d 112 (1998)
- Galloway v. General Motors Service Parts Operations, 78 F.3d 1164, 1166 (7th Cir. 1996)

- Hill v. BCTI Income Fund-I, 144 Wash. 2d 172, 180, 185-86, 23 P.3d 440 (2001)
- Reeves v. Sanderson Plumbing Products, Inc., 530 U.S. 133 (2000)
- Xiang v. People's National Bank of Washington, 120 Wash. 2d 512, 518-22, 527-30, 844 P.2d 389 (1993)
- Allison v. Housing Authority of City of Seattle, 118 Wash. 2d 79, 86, 821 P.2d 34 (1991)
- Douchette v. Bethel School District No. 403, 117 Wash. 2d 805, 813-15, 818 P.2d 1362 (1991)
- Shields v. Fort James Corp., 305 F.3d 1280, 1281 (11th Cir. 2002)
- Lucas v. Chicago Transit Authority, 367 F.3d 714, 727-28 (7th Cir. 2004)
- Selan v. Kiley, 969 F.2d 560 (7th Cir. 1992)
- Lively v. Flexible Packaging Ass'n, 830 A.2d 874, 892, 895-96 (D.C. 2003)
- Hinman v. Yakima School District No. 7, 69 Wash. App. 445, 452-53, 850 P.2d 536 (1993)

OPINION

PER CURIAM.

103 P.3d 729 (2004) 153 Wash.2d 256 Rose ANTONIUS, Respondent, v. KING COUNTY, a political subdivision of the State of Washington, Petitioner. No. 74759-8. Supreme Court of Washington, En Banc. Argued September 30, 2004. Decided December 23, 2004.

As Changed February 4, 2005. *731 Diane Hess Taylor, Mercer Island, John Robert Zeldenrust, Prosecuting Attorney, King Co. Prosecutors/Appellate Unit, Seattle, for Petitioner. Philip Albert Talmadge, Talmadge Law Group PLLC, Tukwila, Candiss Anne Watson, Olympia, Carol Hepburn, Campiche Hepburn McCarty & Bianco, Seattle, for Respondent. Michael Craig Subit, Frank Freed Subit & Thomas LLP, Andrea Brenneke, MacDonald Hoague & Bayless, Emily Lieberman, Seattle, for Amicus Curiae Northwest Women's Law Center, Washington Employment Lawyers Association.

Bryan Patrick Harnetiaux, Debra Leigh Williams Stephens, Spokane, for Amicus Curiae Washington State Trial Lawyers Association Foundation. MADSEN, J. Petitioner King County (County) claims that the Court of Appeals erred in applying the analysis in *National Railroad Passenger Corporation v. Morgan*, 536 U.S. 101, 122 S. Ct. 2061, 153 L. Ed. 2d 106 (2002) to determine whether under state law an employer may be liable in a sex discrimination action based on a hostile work environment for acts occurring more than three years before suit was filed.

In *Morgan*, the United States Supreme Court treated individual discriminatory acts as constituting a unitary, indivisible hostile work environment claim. This view is in contrast to previous case law from the Court of Appeals treating the discriminatory acts as a continuing violation giving rise to an equitable exception to the statute of limitations.

We believe that *Morgan's* analysis for determining liability under Washington's Law Against Discrimination for hostile work environment claims more fully advances the legislature's intent to

end discrimination. Accordingly, we affirm the Court of Appeals' reversal of partial summary judgment, and remand this case for further proceedings consistent with Morgan.

FACTS Respondent Rose Antonius began working for the County's Department of Adult and Juvenile Detention as a bookkeeper in 1983. In 1985 she was promoted to a position as a corrections officer and worked at the Seattle jail, where she supervised male inmates. It is undisputed that, until she was transferred to the all-female Alder Street corrections facility in February 1996, she was frequently subjected to sexually derogatory comments and name-calling by inmates, co-workers and supervisors, and was exposed to sexually explicit inmate conduct.

She often encountered pornographic materials, including magazines and videos, in inmate areas, as well as pornographic materials left at correctional officers' workstations. At the Alder Street facility, Antonius did not encounter this discriminatory conduct.

In December 1996, she was promoted to Sergeant and reassigned to the Seattle jail. In March 1997, she was transferred to the newly opened Regional Justice Center Correctional Facility in Kent. There, she did not encounter inmates' sexually explicit conduct because she supervised other correctional officers. She still saw pornographic materials in inmates' residential areas and at workstations, and was exposed to sexually explicit videos, though not as frequently as at the Seattle jail.

She also was subjected to derogatory comments toward herself and other females, although not as often as had occurred at the Seattle jail. She did not complain, believing it would not be productive and that it would subject her to ridicule and possible reprisal. She did not want to be labeled a troublemaker. Apparently acting on advice from the King County prosecutor, the County provided pornographic materials to inmates and corrections staff through the commissary until 1999, and did not prohibit possession and display of such matter in inmates' cells until 2000.

In 1997, female corrections officers brought a sex discrimination class action against the County based on a hostile work environment. *Holloway v. King County*, No. 97-2-23951-6SEA (King County Super. Ct. Dec. 16, 2003). Antonius was not part of the class, though her deposition was taken in connection with that suit in 1999.

The Holloway case was settled by a consent decree in December 1999. *732 Antonius filed suit against the County on December 22, 2000, alleging the County violated chapter 49.60 RCW by fostering and maintaining a sex-based hostile work environment. Both Antonius and the County moved for summary judgment, the County on statute of limitations grounds.

The County maintained that Antonius's suit was untimely as to events occurring more than three years before suit was filed and that she did not face sex-based discrimination during the limitations period itself. Antonius countered by arguing that the hostile work environment was a continuing

violation giving rise to an equitable exception to the statute of limitations and that she encountered discriminatory conduct during the limitations period.

The trial court granted partial summary judgment in favor of the County as to acts occurring more than three years before Antonius brought suit. The court determined that as to one form of continuing violation, a systemic violation, Antonius failed to support her claim with sufficient facts.

As to a second form of continuing violation, a serial violation, the court reasoned that the hiatus in events occurring while Antonius was assigned to the all-female Alder Street facility precluded application of the continuing violation exception to the statute of limitations.

The trial court certified the statute of limitations issue under RAP 2.3(b)(4). On discretionary review the Court of Appeals applied the standard in *Morgan* to determine if Antonius's hostile work environment was timely as to all alleged acts, and reversed the grant of partial summary judgment. *Antonius v. King County*, No. 50492-4-I, 118 Wash.App. 1011, 2003 WL 21958392 (Wash.Ct.App.

Aug.18, 2003). The County petitioned for discretionary review by this court. ANALYSIS Washington's law against discrimination (WLAD), chapter 49.60 RCW, prohibits employment discrimination based on sex. RCW 49.60.010,.030,.180. RCW 49.60.180(3) makes it an unfair practice for an employer "[t]o discriminate against any person in compensation or in other terms or conditions of employment because of... sex."

RCW 49.60.030(2) authorizes a person discriminated against in violation of WLAD to bring a civil action. The statute provides for the recovery of actual damages, as well as for equitable remedies. *Martini v. Boeing Co.*, 137 Wash.2d 357, 367-68, 374-75, 971 P.2d 45 (1999). Two types of sex discrimination claims are recognized the quid pro quo sexual harassment claim, where the employer requires sexual consideration from the employee for job benefits, and the hostile work environment claim.

The four elements of a prima facie hostile work environment claim are: (1) The harassment was unwelcome, (2) the harassment was because of sex, (3) the harassment affected the terms and conditions of employment, and (4) the harassment is imputable to the employer. *Glasgow v. Ga-Pac. Corp.*, 103 Wash.2d 401, 406-07, 693 P.2d 708 (1985).

The third element requires that the harassment be "sufficiently pervasive so as to alter the conditions of employment and create an abusive working environment[,...] to be determined with regard to the totality of the circumstances." *Glasgow*, 103 Wash.2d at 406-07, 693 P.2d 708. WLAD does not contain its own limitations period. Discrimination claims must be brought within three years under the general three-year statute of limitations for personal injury actions.

RCW 4.16.080(2). Prior to the decision in *Morgan*, the Court of Appeals employed the "continuing violation doctrine" analysis also used by some federal Circuits to determine whether conduct occurring more than three years before suit was filed could result in employer liability in a discrimination action under chapter 49.60 RCW.

The continuing violation doctrine acted as an equitable exception to the statute of limitations for such suits, allowing a plaintiff to recover damages for otherwise time-barred acts. *Washington v. Boeing Co.*, 105 Wash.App. 1, 8, 19 P.3d 1041 (2000).

The doctrine is explained in *Provencher v. CVS Pharmacy*, 145 F.3d 5 (1st Cir.1998), overruled in part by *Morgan*, *Crowley v. L.L. Bean, Inc.*, 303 F.3d 387 (1st Cir.2002). Continuing violations could be serial or systemic. *Provencher*, 145 F.3d at 14; see *733 *Washington*, 105 Wash.App. at 8, 19 P.3d 1041; *Milligan v. Thompson*, 90 Wash.App. 586, 595, 953 P.2d 112 (1998).

A systemic violation was rooted in a discriminatory policy or practice, and if the policy or practice continued into the limitations period, a plaintiff could be deemed to have filed a timely complaint. *Provencher*, 145 F.3d at 14. No identifiable act of discrimination was required in the limitations period, and systemic violations were found, for example, with regard to general policies or practices in hiring, promotion, training and compensation.

Provencher, 145 F.3d at 14. Serial continuing violations could be alleged "where a chain of similar discriminatory acts emanating from the same discriminatory animus exist[ed] and where there ha[d] been some violation within the statute of limitations period that anchor[ed] the earlier claims." *Provencher*, 145 F.3d at 14; see *Washington*, 105 Wash.App. at 8, 19 P.3d 1041; *Milligan*, 90 Wash.App. at 595, 953 P.2d 112.

The Court of Appeals used three factors to evaluate a serial continuing violation claim, i.e., to determine whether there was the necessary substantial relationship between the timely and untimely conduct: (1) [W]hether the alleged acts involve[d] the same type of discrimination tending to connect them in a continuing violation; (2) whether the alleged acts [were] recurring; and, (3) most importantly, whether the untimely act ha[d] the degree of permanence that should have triggered the employee's awareness of and duty to assert his or her rights.

Milligan, 90 Wash.App. at 595, 953 P.2d 112; see *Washington*, 105 Wash.App. at 8-9, 19 P.3d 1041. Thus, a serial continuing violation could not prevail if "the plaintiff was or should have been aware that he [or she] was being unlawfully discriminated against while the earlier acts, now untimely, were taking place." *Provencher*, 145 F.3d at 14. "[T]he purpose... [was] to permit the inclusion of acts whose character as discriminatory acts was not apparent at the time they occurred." *Provencher*, 145 F.3d at 15 (quoting *Speer v. Rand McNally & Co.*, 123 F.3d 658, 663 (7th Cir.1997)).

The Seventh Circuit explained: "In its early stages [the acts] may not be diagnosable as sex discrimination... or may not cause sufficient distress... or may not have gone on long enough to charge the employer with knowledge and a negligent failure to take effective remedial measures." *Galloway v. Gen. Motors Serv. Parts Operations*, 78 F.3d 1164, 1166 (7th Cir.1996), overruled in part by Nat'l R.R.

Passenger Corp. v. Morgan, 536 U.S. 101, 116 n. 11, 122 S. Ct. 2061, 153 L. Ed. 2d 106 (2002). While the Court of Appeals has used the continuing violation analysis in discrimination cases, we have not previously addressed the matter. Similarly, while some federal Circuits applied the doctrine, until recently the United States Supreme Court had not addressed whether the continuing violation doctrine as an equitable exception to the statute of limitations has application in discrimination cases.

In *Morgan*, the Court took up the matter in a Title VII case involving a claim of employment discrimination based on race. The Court rejected the continuing violation doctrine. In *Morgan*, the plaintiff filed a charge of discrimination and retaliation with the Equal Employment Opportunity Commission (EEOC) claiming, among other things, a racially hostile work environment extending over six years.

The employer argued that it was entitled to summary judgment as to acts occurring before the relevant 300-day limitations period for filing such charges under Title VII. The Court distinguished those cases involving discrete retaliatory or discriminatory acts, such as termination, failure to promote, denial of transfer, or refusal to hire, from cases involving claims of a hostile work environment.

For discrete acts, the limitations period runs from the act itself, and if the limitations period has run, a discrete act is not actionable even if it relates to acts alleged in timely filed charges. *Morgan*, 536 U.S. at 108-113, 122 S. Ct. 2061.

However, the Court concluded that hostile work environment claims "are different in kind from discrete acts" and "[t]heir very nature involves repeated conduct." *Morgan*, 536 U.S. at 115, 122 S. Ct. 2061. The Court said that the "unlawful employment practice" therefore cannot be said to occur on any particular *734 day. It occurs over a series of days or perhaps years and, in direct contrast to discrete acts, a single act of harassment may not be actionable on its own....

Such claims are based on the cumulative effect of individual acts. *Morgan*, 536 U.S. at 115, 122 S. Ct. 2061. The Court explained that "[a] hostile work environment claim is composed of a series of separate acts that collectively constitute one 'unlawful employment practice.'" *Morgan*, 536 U.S. at 117, 122 S. Ct. 2061 (quoting 42 U.S.C. § 2000e-5(e)(1)).

Because Title VII's filing provision requires only that the charge be filed within a certain period after the unlawful practice occurred, the Court reasoned, "[i]t does not matter, for purposes of the

statute, that some of the component acts of the hostile work environment fall outside the statutory time period." Morgan, 536 U.S. at 117, 122 S. Ct. 2061.

The Court held that "[p]rovided that an act contributing to the claim occurs within the filing period, the entire time period of the hostile environment may be considered by a court for the purposes of determining liability." Morgan, 536 U.S. at 117, 122 S. Ct. 2061.

The Court also rejected the rule applied by several of the Circuits that a plaintiff could not base suit on acts occurring outside the statute of limitations' period unless it would have been unreasonable to expect the plaintiff to sue before the statute ran. It did so "precisely because the entire hostile work environment [c]laim encompasses a single unlawful employment practice."

Morgan, 536 U.S. at 117, 122 S. Ct. 2061. Thus, it does not matter that a plaintiff knows or should know at the time discriminatory acts occur outside the statute of limitations period that the acts are actionable. Morgan, 536 U.S. at 118, 122 S. Ct. 2061.

The Court said that its holding did not leave employers defenseless, because if an employee unduly delayed suit an employer could assert equitable defenses such as waiver and unreasonable delay, as well as laches if the employer could establish lack of diligence on plaintiff's part and prejudice to the employer as a result of the delay. Morgan, 536 U.S. at 121, 122 S. Ct.

2061 (O'Connor, J. concurring at 122, 127). In applying Morgan's analysis to this case, the Court of Appeals concluded that Antonius presented sufficient evidence of one or more acts of harassment within three years of her suit filed in December of 2000, and therefore the trial court could consider the discriminatory conduct occurring throughout the time the acts constituting a hostile work environment occurred, i.e., acts occurring before December 1997.

Antonius, No. 50492-4-I, 118 Wash.App. 1011, 2003 WL 21958392, slip op. at 5-6. Accordingly, the Court of Appeals ruled partial summary judgment was improperly granted in favor of the County. The County argues that the Court of Appeals erroneously applied Morgan.

The County contends that Morgan is inconsistent with state case law regarding WLAD, specifically Washington and Milligan. Morgan departs substantially from the analysis set out in Washington and Milligan. The United States Supreme Court did not view the issue of acts occurring before the limitations period in a hostile work environment case as a matter of an equitable exception to the statute of limitations.

Instead, the Court focused on the nature of the claim itself as a series of acts that collectively constitute one unlawful employment practice. As a unitary whole, the claim is not untimely if one of the acts occurs during the limitations period because the claim is brought after the practice, as a whole, occurred and within the limitations period.[1] The acts must be, however, "part of the same unlawful employment practice."

Morgan, 536 U.S. at 122, 122 S. Ct. 2061. Even though Morgan does state an analysis that is quite different from that in Washington and Milligan, this does not mean the Court of Appeals erred in applying *735 Morgan.

We have frequently recognized that while federal discrimination cases are not binding, they may be persuasive and their analyses adopted where they further the purposes and mandates of state law. E.g., *Hill v. BCTI Income Fund-I*, 144 Wash.2d 172, 180, 185-86, 23 P.3d 440 (2001) (following the analysis in *Reeves v. Sanderson Plumbing Prods., Inc.*, 530 U.S. 133, 120 S. Ct.

2097, 147 L. Ed. 2d 105 (2000) rejecting "pretext-plus" evidentiary standard for a chapter 49.60 RCW employment discrimination claim); *Xieng v. People's Nat'l Bank of Wash.*, 120 Wash.2d 512, 518-22, 527-30, 844 P.2d 389 (1993) (discussing cases where this court has followed federal cases interpreting Title VII when addressing issues under RCW 49.60.180, and, in accord with federal case law, rejecting good faith as a complete defense to claim of employment discrimination; in addition, in accord with rationale of federal cases construing federal attorney fees provision in Title VII for employment discrimination cases, determining that expert witness fees are proper under RCW 49.60.030(2)); *Glasgow*, 103 Wash.2d at 406 n. 2, 693 P.2d 708 (federal cases interpreting Title VII, while not binding, are instructive).

Conversely, where Title VII and the state discrimination statutes are different and following federal cases would not further the purposes of state law, the court has declined to find federal authority persuasive. E.g., *Martini*, 137 Wash.2d at 372-75, 971 P.2d 45 (declining to follow federal cases on question whether back pay is recoverable in a successful discrimination action without a showing of constructive discharge).

The County argues, though, that state and federal law are too dissimilar to apply Morgan's analysis under chapter 49.40 RCW. The County points out that the limitation period for RCW 4.16.080(2) is more than three times longer than for Title VII actions, which requires a claim with the EEOC to be filed within 300 days.

The County also relies on this court's statement that the remedies under Title VII are "radically different" from remedies under Washington law. *Martini*, 137 Wash.2d at 375, 971 P.2d 45. While state law allows actual damages and equitable remedies, Title VII limits back pay awards to two years and imposes caps on compensatory and punitive damages. When we described the remedies of Title VII as "radically different" from those in WLAD, we did so in rejecting federal cases that would have provided a more limited remedy under state law than WLAD would allow.

Martini, 137 Wash.2d at 372-75, 971 P.2d 45. Thus, while the County is correct that we said in *Martini* that the two laws provide for "radically different" remedies, we do not see *Martini* as providing a reason to reject Morgan. Instead, *Martini* suggests that federal case law that provides

the potential for greater recovery is consistent with WLAD's broad scope and the requirement that the act be liberally construed to accomplish its purposes, RCW 49.60.020.

The County says, however, that damage awards will be unbounded under state law if Morgan is adopted. The County is correct that potential liability may be broader under Morgan than under the continuing violation exception.

However, the possibility that liability may be greater under Morgan's analysis must be weighed against the need to eradicate unlawful sex discrimination and the legislature's command that WLAD be liberally construed. A person has the right to hold employment without discrimination, RCW 49.60.030(a), and the discrimination statutes embody "public policy of 'the highest priority'" *Xieng*, 120 Wash.2d at 521, 844 P.2d 389 (quoting *Allison v. Housing Authority of City of Seattle*, 118 Wash.2d 79, 86, 821 P.2d 34 (1991)).

Discrimination "threatens not only the rights and proper privileges of its inhabitants but menaces the institutions and foundation of a free democratic state." RCW 49.60.010. "Sexual harassment as a working condition unfairly handicaps an employee against whom it is directed in his or her work performance and as such is a barrier to sexual equality in the workplace."

Glasgow, 103 Wash.2d at 405, 693 P.2d 708. We do not agree that the fact that potential liability may be greater under Morgan than under previous Court of Appeals' decisions is a basis to reject Morgan's analysis. Moreover, the nature of the hostile work environment claim strongly indicates that it should not be parsed into component parts *736 for statute of limitations purposes.

Morgan underscores the fact that the law does not usually allow a remedy in a hostile work environment case unless there is a pervasive pattern of unlawful treatment over a period of time. We conclude that Morgan provides a logical analysis for determining liability under WLAD for a hostile work environment claim.

The rule of liberal construction and the purposes of the statutes prohibiting sex discrimination in the workplace will be served by adopting Morgan's analysis, permitting suits based on acts that individually may not be actionable but together constitute part of a unified whole comprising a hostile work environment.

The County argues, however, that adopting Morgan will effectively eliminate the limitation period for hostile work environment claims. The County urges this court to hold that hostile work environment claims accrue when the plaintiff has notice of the harm, however slight, and to adhere to the third prong of the substantial relationship multifactor inquiry for serial continuing violations, which incorporates an inquiry into plaintiff's knowledge of whether the alleged discriminatory acts were actionable prior to the limitations period.

The County points out that, unlike under Title VII, where the limitations period runs from the date the discriminatory practice "occurred," 42 U.S.C. § 2000e-5(e)(1), RCW 4.16.005 states that except as otherwise provided in chapter 4.16 RCW, actions must be commenced "within the periods provided in this chapter after the cause of action has accrued."

The County maintains that under the three year statute of limitations of RCW 4.16.080(2) a "discovery rule" of accrual applies.[2] Because we reject the continuing violation doctrine, we also reject the "substantial relationship" inquiry that constitutes part of the serial continuing violation inquiry, including its knowledge prong.

Thus, we reject the argument that the statute of limitations commences to run when the plaintiff has notice of harm, however slight. And although, unless otherwise specified, RCW 4.16.005 bases the running of statutes of limitations on accrual of the cause of action, it does not contain a discovery rule.

As noted, chapter 49.60 RCW does not contain a limitations period for civil causes of action and does not define accrual for such causes. There is no statutory discovery rule of accrual that applies to hostile work environment claims.

In the absence of a specific statute, this court has defined those cases where a discovery rule of accrual will apply. We have not done so in hostile work environment cases.[3] In describing the hostile work environment claim as "collectively... one `unlawful employment practice'" the court in *Morgan* expressly rejected a discovery rule for triggering the running of the statute of limitations.

Morgan, 536 U.S. at 117, 122 S. Ct. 2061.[4] The Court said that the hostile work environment "occurs over a series of days or perhaps years and, in direct contrast to discrete acts, a single act of harassment may not be actionable on its own.... Such claims are based on the cumulative effect of individual acts." *Morgan*, 536 U.S. at 115, 122 S. Ct. 2061.

We agree, and accordingly decline to *737 adopt a discovery rule of accrual for hostile work environment claims.[5] In light of the rule of liberal construction and the purposes of the law prohibiting sex discrimination, we affirm the Court of Appeals and adopt *Morgan*'s analysis for liability on a hostile work environment claim.

The next issue is whether the trial court properly granted summary judgment to the County as to any acts allegedly occurring more than three years before suit was filed. The trial court reasoned that Antonius had failed to show sufficient facts to show a systemic continuing violation and that she could not show that acts occurring more than three years before suit were part of a serial continuing violation because of the hiatus in events while she was at the Alder Street facility for women inmates.

The Court of Appeals, applying Morgan, held that the County was not entitled to summary judgment because Antonius alleged sufficient facts to show an act contributing to the hostile work environment occurred within the limitations period.

The County maintains, however, that even under Morgan partial summary judgment was proper. Under Morgan, a "court's task is to determine whether the acts about which an employee complains are part of the same actionable hostile work environment practice, and if so, whether any act falls within the statutory time period." Morgan, 536 U.S. at 120, 122 S. Ct. 2061.

The acts must have some relationship to each other to constitute part of the same hostile work environment claim, and if there is no relation, or if "for some other reason, such as certain intervening action by the employer" the act is "no longer part of the same hostile environment claim, then the employee cannot recover for the previous acts" as part of one hostile work environment claim.

Morgan, 536 U.S. at 118, 122 S. Ct. 2061. Here, the trial court did not assess the County's motion for summary judgment under Morgan. In these circumstances, where the trial court applied the wrong legal standard to determine whether summary judgment was appropriate, the proper course is to remand this case to the trial court. If the County again moves for summary judgment, the trial court can then determine if material issues of fact exist under Morgan.

See Shields v. Fort James Corp., 305 F.3d 1280, 1281 (11th Cir.2002) (remanding for further proceedings under Morgan where summary judgment had been granted in a hostile work environment case by a trial court applying the continuing violation doctrine; court noted that the Court in Morgan had "eschewed the use of the continuing violation doctrine in hostile work environment cases" and thus "essentially redefined the application of statutes of limitations to cases such as the one at hand").

On remand, the County may assert any equitable defenses it may have, as the Court explained in Morgan. For purposes of remand, we address one additional matter. The County maintains that under Morgan a gap in the events, such as the approximately one year period that Antonius was assigned to the Alder Street facility, precludes, as a matter of law, a court from considering previous acts to be sufficiently related to any acts occurring within the statute of limitations period to constitute a single hostile work environment.

Morgan is to the contrary. The Court presented two hypothetical situations: The following scenarios illustrate our point: (1) Acts on days 1-400 create a hostile work environment. The employee files the charge on day 401. Can the employee recover for that part of the hostile work environment that occurred in the first 100 days?

(2) Acts contribute to a hostile [work] environment on days 1-100 and on day 401, but there are no acts between days 101-400, Can the act occurring on day 401 pull the other acts in for the

purposes of liability? In truth, all other things being equal, there is little difference between the two scenarios as a hostile environment constitutes one "unlawful employment practice" and it does not matter whether nothing occurred within *738 the intervening 301 days so long as each act is part of the whole.

Nor, if sufficient activity occurred by day 100 to make out a claim, does it matter that the employee knows on that day that an actionable claim happened; on day 401 all incidents are still part of the same claim. *Morgan*, 536 U.S. at 118, 122 S. Ct. 2061.

Thus, a gap, in and of itself, is not a reason to treat acts occurring before and after that gap as not constituting parts of the same unlawful employment practice under *Morgan*. Moreover, the cases upon which the County relies do not support its argument.

The facts in *Lucas v. Chicago Transit Authority*, 367 F.3d 714 (7th Cir.2004) are complex, but led to the court's conclusion that an approximate three-year gap between alleged discriminatory acts was not part of the same hostile work environment.

The case is distinguishable both because of the length of time involved, and because the last act alleged, the court concluded, occurred entirely by "happenstance" when the employee unexpectedly encountered his former superior and an altercation ensued. *Lucas*, 367 F.3d at 727-28. Other alleged acts within the three year period were insufficiently supported, the court said, or constituted discrete acts within *Morgan's* analysis.

Lucas, 367 F.3d at 727. The other case cited by the County, *Selan v. Kiley*, 969 F.2d 560 (7th Cir.1992), was decided under the continuing violation doctrine, not *Morgan*. In contrast, in *Lively v. Flexible Packaging Ass'n*, 830 A.2d 874, 892 (D.C.Ct.App.2003), the court reasoned that under *Morgan's* analysis "even if there are significant gaps in the occurrence of the acts constituting the unitary hostile work environment claim, the filing of that claim still may be timely."

The court reasoned that this is true because the acts constituting a hostile work environment are treated as an indivisible whole. *Lively*, 830 A.2d at 892. Thus, despite an approximately two year gap in events, the court concluded that a reasonable jury could regard the alleged conduct as part of one unlawful employment practice. *Lively*, 830 A.2d at 895-96 (also discussing the evidence).

Finally, Antonius requests that she be granted reasonable attorney fees on appeal under RCW 49.60.030(2), RAP 18.1(a) and (i), and *Hinman v. Yakima School District No. 7*, 69 Wash.App. 445, 452-53, 850 P.2d 536 (1993).

The Court of Appeals declined to award attorney fees on the basis that Antonius's request was premature because she had not yet prevailed on her hostile work environment claim. *Antonius*, No. 50492-8-4-I, slip. op. at 9.

For the same reason, we decline to award fees at this stage of the proceedings. CONCLUSION We adopt the analysis in *Morgan* for purposes of determining under state law whether a hostile work environment claim is timely as to all acts alleged to constitute the unlawful employment practice, and affirm the Court of Appeals on this issue.

The Court of Appeals also properly reversed the grant of partial summary judgment in favor of the County. We remand the case to the trial court for further proceedings consistent with *Morgan*, in which the County may, if it chooses, move for summary judgment under *Morgan*.

The County may assert any equitable defenses it may have. ALEXANDER, C.J., and BRIDGE, JOHNSON, CHAMBERS, SANDERS, OWENS, IRELAND, FAIRHURST, JJ., concur. NOTES [1] The Court in *National Railroad Passenger Corporation v. Morgan*, 536 U.S. 101, 109, 122 S. Ct. 2061, 153 L. Ed. 2d 106 (2002) explained that the limitation period under Title VII begins when "the alleged unlawful employment practice occurred." (Emphasis omitted).

(Quoting 42 U.S.C. § 2000e-5 (e)(1)). [2] Under a discovery rule, a cause of action accrues when the plaintiff discovers or reasonably should discover the elements of a cause of action. *Douchette v. Bethel Sch. Dist. No. 403.*, 117 Wash.2d 805, 813, 818 P.2d 1362 (1991). "The discovery rule does not require knowledge of the existence of a legal cause of action itself, but merely knowledge of the facts necessary to establish the elements of the claim."

Douchette, 117 Wash.2d at 814, 818 P.2d 1362. [3] In *Douchette*, 117 Wash.2d at 813-15, 818 P.2d 1362, we declined to apply a discovery rule to an age discrimination claim under chapter 49.60 RCW. [4] While the Court in *Morgan* declined to rule on whether a "discovery rule" of accrual would apply as to a discrete act, *Morgan*, 536 U.S. at 114 n. 7, 122 S. Ct. 2061 its discussion of that matter is unrelated to its analysis of hostile work environment claims.

The Court expressly said that whether the plaintiff knew or should have known that the acts occurring before the limitations period were actionable has no bearing on the timeliness of a hostile work environment claim. *Morgan*, 536 U.S. at 117-18, 122 S. Ct. 2061. That knowledge could be relevant, however, if the employer asserts an equitable defense to which plaintiff's actual or constructive knowledge is relevant.

[5] The County also says that Court in *Morgan* did not "clearly address whether the timely events of claimed discrimination must impact the terms and conditions of employment." Pet. for Review at 18. The Court did engage in this analysis, however. *Morgan*, 536 U.S. at 115-17, 122 S. Ct. 2061.