

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF KANSAS

**Amelia Kopf Shah, o.b.o. Rodney Kopf, Deceased v. Frank
Bisignano, Commissioner of Social Security**

Kopf Shah · No. No. 23-1124-JWL · Decided January 13, 2026

OPINION

Amelia Kopf Shah, o.b.o. Rodney Kopf, Deceased v. Frank Bisignano, Commissioner of Social Security

PER CURIAM.

IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF KANSAS

AMELIA KOPF SHAH,)

o.b.o. RODNEY KOPF, Deceased)) Plaintiff,)

) CIVIL ACTION

v.)) No. 23-1124-JWL)

FRANK BISIGNANO,1)

Commissioner of Social Security,)) Defendant.)

_____)

MEMORANDUM AND ORDER

This matter is before the court on a motion for approval of an attorney fee (Doc. 13, & Attach. 1) (Pl. Mot.) pursuant to the Social Security Act, 42 U.S.C. ' 406(b). Plaintiff=s motion is GRANTED, approving a fee in the amount of \$4,959.00 pursuant to the Social Security Act. I. Background Plaintiff filed a Complaint in this court on June 22, 2023, seeking judicial review of a decision of the Commissioner of the Social Security Administration. (Doc 1). 1 On May 7, 2025, Mr. Bisignano was sworn in as Commissioner of Social Security. In accordance with Rule 25(d) (1) of the Federal Rules of Civil Procedure, Mr. Bisignano is substituted for Acting Commissioner Kilolo Kijakazi as the defendant. Pursuant to the last sentence of 42 U.S.C. § 405(g), no further action is necessary. After the Commissioner filed the administrative record in this case and before Plaintiff filed her Social Security Brief, the Commissioner confessed error and filed an unopposed motion to remand. (Doc. 6). The court granted the Commissioner's motion and entered judgment remanding the case for further proceedings the same day. (Docs. 7, 8). The court granted the parties' joint motion for attorney fees pursuant to the Equal Access to Justice Act on October 24, 2023. (Doc. 12). On remand, the Commissioner issued a fully favorable decision on May 28, 2024, and an "Important Information" letter on October 25, 2025. (Pl. Mot., Attachs. 3, 4). The SSA withheld \$12,159.00 from Mr. Kopf's past due benefits. Id. Attach. 4, p.3. Plaintiff now seeks award of attorney fees of \$4,959.00 pursuant to ' 206(b) of the Social Security Act. 42 U.S.C. §

406(b). II. Legal Standard The Social Security Act provides for the payment of an attorney fee not to exceed 25% of the claimant's past due benefits. 42 U.S.C. ' 406(b). The court has discretion to approve such a fee. *McGraw v. Barnhart*, 450 F.3d 493, 497-98 (10th Cir. 2006). However, the court has an affirmative duty to allow only so much of the fee as is reasonable. *Gisbrecht v. Barnhart*, 535 U.S. 789, 807-08 (2002); *McGraw*, 450 F.3d at 498; 42 U.S.C. ' 406(b)(1)(A).

(1)(A) Whenever a court renders a judgment favorable to a claimant under

this subchapter who was represented before the court by an attorney, the court may determine and allow as part of its judgment a reasonable fee for such representation, not in excess of 25 percent of the total of the past-due benefits to which the claimant is entitled by reason of such judgment, and the Commissioner of Social Security may, . . . certify the amount of such 2 fee for payment to such attorney out of, and not in addition to, the amount of such past-due benefits. 42 U.S.C. ' 406(b)(1)(A) (emphases added). The Supreme Court, in *Gisbrecht* determined that a contingency fee agreement within the twenty-five percent ceiling is allowed by ' 406(b) of the Act, and that courts may not use the "lodestar" method to establish a reasonable fee in such a case. Where there is a contingency-fee agreement between Plaintiff and her attorney, the court is to look first to the agreement and then test the agreement for reasonableness. *Gisbrecht*, 535 U.S. at 807-08. In determining reasonableness, the Court suggested that courts should consider such factors as the character of representation, the results achieved, whether the attorney is responsible for any delay, and whether the benefits are large in comparison to the amount of time counsel spent on the case. *Id.* 535 U.S. at 808. The Court noted that the comparison of benefits to time spent might be aided by submission of the plaintiff=s attorney=s billing record and normal hourly billing rate. *Id.* The Tenth Circuit has explained the procedure used in applying *Gisbrecht*. *Gordon v. Astrue*, 361 F. App'x 933, 935–36 (10th Cir. 2010). It noted that the court is to look first to the fee agreement between the plaintiff and her counsel, and "the statute does require courts to serve 'as an independent check' by 'review[ing] for reasonableness fees yielded by those agreements.'" *Id.* at 935 (quoting *Gisbrecht*, 535 U.S. at 807-09). The court noted that the Court provided examples of proper reasons for reducing 406(b) fee requests: 3

(1) when "the character of the representation and the results the representative achieved" were substandard; (2) when "the attorney is responsible for delay" that causes disability benefits to accrue "during the pendency of the case in court"; and (3) when "the benefits are large in comparison to the amount of time counsel spent on the case." *Id.* (quoting *Gisbrecht*, 535 U.S. at 808). The court acknowledged six factors recognized by the Seventh Circuit before *Gisbrecht* was decided as potentially useful when making a 406(b) reasonableness determination—although it merely "assum[ed], without granting, that the district court had some obligation to" consider those factors. *Id.* (citing *McGuire v. Sullivan*, 873 F.2d 974, 983 (7th Cir. 1989) ("time and labor required; skill required; contingency of fee; amount involved and result attained; experience, reputation, and ability of attorney; and awards in similar cases.")). The Tenth Circuit reviews "a district court's award of attorney's fees under § 406(b) for an abuse of

discretion, see McGraw 450 F.3d 493 at 505, and will reverse only if the district court's decision is 'based on a clearly erroneous finding of fact or an erroneous conclusion of law or manifests a clear error of judgment,'" *Id.*, Gordon, 361 F. App'x at 935 (quoting *United States v. McComb*, 519 F.3d 1049, 1054 (10th Cir. 2007)). This court has approved 406(b) contingent attorney fees at an hourly rate of \$736.07 resulting in an equivalent hourly rate for non-contingent work of almost \$263.00; *Madrigal v. Kijakazi*, Civ. A. No. 19-2429-JWL, 2021 WL 4860555 (D. Kan. October 19, 2021); see also, *Gardipee v. Saul*, Civ. A. No. 20-1001-JWL, 2021 WL 826206, *3 (D. Kan. Mar. 4, 2021) (an hourly rate of \$1,001.90 resulting in an equivalent hourly rate for non-contingent work of \$357.82); *Morris v. Kijakazi*, Civ. A. No. 19- 4 1133-JWL, 2021 WL 5769365 (D. Kan. Dec. 6, 2021) (hourly rate of \$410.57); *Rogers v. Saul*, Civ. A. No. 19-1134-JWL, 2022 WL 17718655 (D. Kan. Dec. 15, 2022) (hourly rate of \$2,265.39 and an equivalent hourly rate \$809.07); *Schlein v. Kijakazi*, Civ. A. No. 21-1180-JWL, 2023 WL 5952025 (D. Kan. Sept. 13, 2023) (at an hourly rate of \$703.80 resulting in an equivalent hourly rate of \$251.36); *Firment v. O'Malley*, Civ. A. No. 22- 1220-JWL, 2023 WL 8934765 (D. Kan. Dec. 27, 2023) (hourly rate of \$1,157.81 and equivalent hourly rate of \$413.50); and, *Walls v. O'Malley*, Civ. A. No. 21-1011-JWL, 2024 WL 52609 (D. Kan. Jan. 3, 2024) (hourly rate of \$1,407.34 and equivalent hourly rate of \$502.62). III. Discussion Here, Plaintiff's attorney requests a fee award of less than half (40.78%) the full 25 percent of Plaintiff's past due benefits, or \$4,959.00. She included a copy of the contingent fee agreement signed by Plaintiff, in which she agreed to a fee of 25 percent of past due benefits. (Pl. Mot., Attach. 5). Counsel submitted a listing of the hours expended in prosecuting this case before this court showing 3.90 hours expended. *Id.*, Attach. 6. Counsel argues that the skill, competence, expertise, and experience of her and her firm produced an excellent result in this case and support awarding this fee. *Id.*, Attach. 1, p.10-11. The Commissioner submitted a response to Plaintiff's Motion asserting that he "neither supports nor opposes counsel's request for attorney's fees in the amount of \$4,959.00." (Doc. 15, p.1). 5 The court has considered both the *Gisbecht* and the *McGuire* factors and the arguments of counsel and makes the following findings. Plaintiff has met her burden to prove that award of \$4,959.00 is reasonable in the circumstances present here. The court notes that counsel achieved a good result for Plaintiff in this case especially considering the Commissioner chose to request remand before Plaintiff filed her brief. The court recognizes that the contingent nature of the fee justifies a fee award in Social Security cases when the claimant prevails which is higher than normal hourly rates charged by attorneys in other matters in order to encourage practitioners to take such cases and to provide for those cases taken which are not successfully concluded. Plaintiff points out that the fee requested would result in an hourly fee rate of \$1,271.54 in a non-contingent case but when considered with the risk of loss in Social Security cases it would result in an equivalent rate in noncontingent cases of \$451.12. (Pl. Br, attach. 1, p.11). This is well within the range of reasonable fees accepted by this court as noted above. This is particularly true due to the deferential standard applicable in Social Security cases, *Biestek v. Berryhill*, 139 S. Ct. 1148, at

1154, 1157 (2019), and this court's strict adherence to that standard. Both the Commissioner and Plaintiff's counsel remind the court that the Equal Access to Justice Act (EAJA), 28 U.S.C. § 2412, fee in this case was \$900.91 and must be refunded to Plaintiff as the smaller fee. The court finds that the fee requested is less than 25% of past due benefits and is a reasonable fee in the circumstances of this case. 6 IT IS THEREFORE ORDERED that pursuant to 42 U.S.C. ' 406(b) the court approves an attorney fee of \$4,959.00 which the Commissioner shall provide to Plaintiff=s counsel subject to any remaining past due benefits withheld. IT IS FURTHER ORDERED that counsel shall refund the EAJA fee award of \$900.91 to Plaintiff. Dated January 12, 2026, at Kansas City, Kansas. s:/ John W. Lungstrum John W. Lungstrum United States District Judge 7